

中国职业安全卫生概况

*National Profile Report On Occupational
Safety and health in China*

中国安全生产科学研究院编

中国劳动社会保障出版社

*National Profile Report on
Occupational Safety and Health
In China*

(CIP)

中国职业安全卫生概况/中国安全生产科学研究院编. —北京: 中国劳动社会保障出版社, 2004

ISBN 7-5045-4786-7

I. 中… II. 中… III. ①劳动保护-劳动管理-概况-中国 ②劳动卫生-卫生管理-概况-中国 IV. X9

中国版本图书馆 CIP 数据核字(2004)第 123624 号

中国劳动社会保障出版社出版发行
(北京市惠新东街 1 号 邮政编码: 100029)

出版人: 张梦欣

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新华书店经销

印刷厂印刷

装订厂装订

787 毫米×1092 毫米 16 开本 13.75 印张 1 插页 340 千字

2005 年 1 月第 1 版 2005 年 1 月第 1 次印刷

印数: 册

: 26.00

: 010-64929211

: 010-64911190

: <http://www.class.com.cn>

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举报电话: 010-64911344

前 言

随着中国经济的持续快速增长，职业安全卫生问题也日益重要。2002年中国颁布实施了《中华人民共和国安全生产法》和《中华人民共和国职业病防治法》，为职业安全卫生工作奠定了坚实的法律基础。中国在职业安全卫生方面做出了努力并取得了成绩，但是中国仍面临职业安全卫生问题的挑战。

中国职业安全卫生概况报告（以下简称报告）的目的是为制定国家职业安全卫生方针政策和计划提供基础信息。报告总结了目前职业安全卫生现状，包括职业事故与疾病和国家职业安全卫生体系及能力等。报告与2003年第91届国际劳工大会职业安全卫生全球战略要求相应。国际劳工组织的全球新战略倡导各国在开展有效、系统的国家职业安全卫生行动中，优先制定国家职业安全卫生发展计划。而国家现有情况是制定国家计划的重要基础。报告里的资料和信息将有助于确定计划的方向和重点。报告提供的数据还可以作为我们以后衡量国家职业安全卫生体系进步和工作成绩的参照点。最后，该报告还能为中国开展国际合作提供参考。

本报告收集的主要内容包括：行政管理结构与分工、法律框架、监察与执行、交流与合作机制、安全生产事故与职业病统计、企业和工人组织的政策和计划、经常性的职业安全卫生活动和一般统计及经济数据。

在报告编写准备的过程中，为了更深入了解地方实际情况，国际劳工组织调研了福建和湖南两省，在此特别感谢两省各相关政府部门、工人组织，企业和有关科研院所为报告的完成提供的支持和信息。

本报告是国际劳工组织与各政府、工人和雇主组织共同合作的结晶。课题组主要工作人员如下：

中国安全生产科学研究院
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国家卫生部卫生法制与监督司
劳动和社会保障部工伤保险司
国家建设部工程质量安全监督与行业发展司
国家农业部机械化管理司

中华全国总工会劳动保护部

中国企业家协会

中国安全生产科学研究院

国际劳工组织东亚次局职业安全卫生专家

国际劳工组织总部职业安全卫生高级专家

国际劳工组织北京局项目官员

职业安全卫生工作的进步有赖于各方的齐心协力，本报告的编写也体现了这一精神。我在此对有关个人和组织做出的杰出贡献表示深深的谢意并期待下一次的合作。

A handwritten signature in black ink, consisting of several fluid, overlapping loops and strokes, positioned to the right of the main text block.

2004 12

Foreward

With the rapid and continuous growth of the Chinese economy , occupational safety and health has become a more important issue . In 2002 , the Chinese Government adopted the Law of the People' s Republic of China on Work Safety and the Law of the People' s Republic of China on Occupational Diseases Control and Prevention to provide a solid legislative base for the improvement of occupational safety and health . In spite of its efforts and achievements , China will continue to face great challenges in this field .

The National Profile Report on Occupational Safety and Health in China (hereafter refer as the Report) aims to provide the basic information for the further development of national OSH policies and programmes , summarizing the existing OSH situation , including national data on occupational accidents and diseases as well as the description of national OSH systems and capacity . The Report has been developed in line with the new ILO OSH global strategy adopted at the 91st Session of the International Labour Conference (ILC) in 2003 . In the new ILO OSH strategy , the development of national OSH programmes was cited as a high priority in the agenda for effective and systematic national OSH actions . Profiling existing OSH information is an essential step for developing a national OSH programme . The analysis of the data and information compiled in the Report will help identify clear direction priorities and strategies for the development of a coherent national OSH policy . The data and information in the Report can also be used as a benchmark when reviewing the progress and performance of national OSH systems . Finally , this Report will be useful for designing future international cooperation programmes between China and donor countries .

Major data collected in this Report includes the following : administrative structures and functions , legal frameworks , inspection and enforcement , communication and cooperation systems , occupational accidents and diseases statistics , policies and programmes of employers and workers organizations , regular and ongoing activities related to occupational safety and health , and general social and economic data .

During the preparation of this Report , the ILO organized a study tour to Fujian and Hunan Provinces to better understand the local situations of occupational safety and health . Special thanks go to the relevant governmental agencies , workers' and employers' organizations as well as other institutions and enterprises in the two provinces for their support and information provided .

This report is a joint product of the relevant governments , workers' and employers' organizations of China in collaboration with the International Labour Organisation (ILO) . The

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The improvement of occupational safety and health calls for a joint effort of all stakeholders. The process of preparing this Report has demonstrated such a spirit of cooperation. We would like to sincerely thank all individuals and organizations for their valuable contributions and we look forward to future collaboration.

Director
ILO Office for China and Mongolia
December/July 2004

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