



河北蓝皮书

BLUE BOOK OF HEBEI

河北法治发展报告

(2017)

主编 / 郭金平 李永君

副主编 / 王艳宁 周保刚 麻新平

THE RULE-OF-LAW DEVELOPMENT REPORT
OF HEBEI (2017)

 社会科学文献出版社
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《河北法治发展报告（2017）》

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摘 要

党的十八大以来，河北省认真贯彻全面依法治国战略布局，法治建设实践波澜壮阔，法治精神传导广泛深入，取得了丰硕成果，产生了深刻影响。《河北法治发展报告（2017）》系统总结了法治建设的实践进程与经验，深度剖析了法治建设中面临的问题，科学把握法治建设规律，厘清法治建设思路，探索法治建设新途径，总结推广全省法治建设的创新实践及有益经验，从理论与实践两个方面推动河北法治建设进程。

《河北法治发展报告（2017）》是河北省首部记录法治建设实践的蓝皮书。本书由河北省社会科学院牵头、法学研究所担纲，中共河北省委法治河北建设领导小组全力支持，由河北省人大、省法治委、省政府法制办、省司法厅等省直有关部门及省内高等院校法学院系的专家学者组成精干的学术队伍，精心谋划，力图推出一部具有较高理论价值和实践意义的全景式法治河北建设文献，使社会各界全面准确地了解河北省法治建设的进程与成果。

《河北法治发展报告（2017）》由总报告、专题研究、法治省情调研、京津冀法治协同发展、法治评估5个部分组成，其中总报告主要对2016年河北法治建设的总体情况进行了综合阐述，全面记述了河北法治建设进程，并对2017年河北法治建设的发展趋势和前景进行了展望。

专题研究篇推出了7篇研究报告。“放管服”改革是党中央、国务院应对新常态、引领经济社会转型升级的治本之策、关键一招，具有牵一发而动全身的重要作用。本篇推出的《2016年河北省政府监管取得的成效及完善路径》对河北省政府监管方面取得的成效进行了归纳总结，认为河北省政府监管在新型市场监管制度逐步完善、加快信息“全国一张



网”建设、“双随机、一公开”监管全面推进、失信联合惩戒机制初步建立、监管执法力度不断加大和建立“药安食美”社会共治平台等方面取得了一系列成效，今后应该从全面推行“双随机”抽查、进一步加强事中事后监管、加强企业信用监管、着力解决基层监管方面的问题、加强监管领域的法制化建设等方面进一步加强政府监管。作为实施去产能改革任务的重点省份，河北省在钢铁、水泥、煤炭以及玻璃等行业的去产能任务繁重，去产能改革过程中所面临的企业职工安置、企业债务清偿、金融风险等问题非常突出，一系列的社会稳定问题为河北的去产能进程增加了更多负担，本篇推出了《河北省去产能过程中社会稳定问题研究》，在建立完善的职工安置机制、妥善解决企业的债务纠纷、防止在去产能进程中发生金融风险等方面提出了有针对性的建议，通过建立各部门之间的协调机制，将去产能过程中的负面影响降到最低，有效地维护了社会稳定。

法治省情调研篇推出了《河北省地级市政府信息公开调研报告——以政府门户网站为观察对象》《河北省“六五”普法工作的调研报告》等7篇研究报告，对河北省在政府信息公开、“六五”普法、行政裁决、地方立法等热点难点问题进行了深入调研，并提出有针对性的意见和建议。本篇还重点推出了《基层法院破解“案多人少”困境的裕华经验》及《威县“放管服”改革工作成效及完善建议》两个成功案例的调研报告，深刻剖析成功的深层次原因，并归纳出可推广的经验借鉴。

京津冀法治协同发展篇推出了《京冀奥运协同立法现存问题与解决路径》和《京津冀协同发展的法治障碍及破解之道》等4篇研究报告。河北省在落实京津冀协同发展国家战略中，充分发挥法治的保障作用，在立法、司法和执法方面，都有一些创新性的工作，本篇重点分析了京津冀法治协同发展存在的障碍，并提出了相应的对策。

法治评估篇推出了《河北省设区市法治建设指标体系研究报告》《2016年河北法院阳光司法指数评估报告》和《〈河北省邮政条例〉立法后评估报告》3篇研究报告。近年来，河北省委省政府把法治指数评估作

为—项重要的工作来抓，积极推动指数评估工作的进行，在展示成绩、发现问题和促进工作方面取得了较好的效果，对地方法治建设起到了积极的推动作用。

关键词：河北 法治发展 法治评估 京津冀法治协同发展

Abstract

Since the CPC 18th National Congress, Hebei Province has been carrying out strategic arrangements of managing state affairs according to law in an all-round way, practices of rule-of-law development has been surging forward with great momentum, transmission of rule-of-law spirits has been proceeding extensively and in-depth, substantial achievements have been made, and profound impacts have been generated. With a view to systematically summarizing practical process and experience of rule-of-law development, in-depth analyzing problems existing in rule-of-law development, having a scientific grasp of regularities of rule-of-law development, getting clear thoughts on rule-of-law development, exploring new approaches of rule-of-law development, summarizing and extensively applying innovative practices and beneficial experience of the rule-of-law development across the province, and advancing Hebei's rule-of-law development theoretically and practically, we compile and publish *The Rule-of-Law Development Report of Hebei (2017)*.

The Rule-of-Law Development Report of Hebei (2017) is Hebei's first blue book of recording practices of rule-of-law development. Compilation of this book is led by Hebei Academy of Social Sciences, undertaken by Institute of Law, and supported vigorously by the Rule-of-Law Hebei Building Leading-Group of the CPC Hebei Provincial Committee; experts and scholars of provincial departments concerned such as the Standing Committee of Hebei Provincial People's Congress, Hebei Provincial Rule-of-Law Committee, the Legislative Affairs Office of Hebei Provincial Government, Hebei Provincial Department of Justice as well as law schools/departments of universities in Hebei Province make up capable academic teams to make elaborate designs in an effort to formulate a panoramic literature of the rule-of-law Hebei building with high theoretical value and practical significance, with a view to providing the public with overall and accurate

information of the process and results of Hebei's rule-of-law development.

The Rule-of-Law Development Report of Hebei (2017) consists of the five parts of General Reports, Survey Reports of Hebei's Rule-of-Law Situations, Special Study Reports, Rule-of-Law Assessment, and Beijing-Tianjin-Hebei Rule-of-Law Collaborative Development, of which General Reports mainly have an overall and comprehensive statement of the rule-of-law development situation of Hebei in 2016, get an overall recording of the process of Hebei's rule-of-law development, and make summarization and forecast of Hebei's rule-of-law development trends and prospects in 2017.

The section of Special Study Reports contains seven study reports. The “delegation, administration, service” reform is a permanent solution and a key move for the Party Central Committee and the State Council to cope with the new normal and lead economic and social transformation and upgrading, and has the important role of a move leading to an overall impact. “A Study Report of Hebei's Advancing Transformation of Governmental Functions in 2016” in this book summarizes results achieved in Hebei's governmental supervision, and concludes that a series of results of Hebei's governmental supervision have been achieved in gradual improvement of new market supervision systems, acceleration of building the “a single network nationwide” of information, all-round advancement of the “double ‘random’, one ‘disclosure’” supervision, initial establishment of joint disciplinary mechanisms for not keeping promises, growing efforts in supervision law-enforcement, establishment of social joint-regulation platforms of “food and drug safety”, etc. , and from now on, governmental supervision should be further intensified in carrying out the “double ‘random’” selective examination in an all-round way, further intensifying in-process and after-completion supervision, strengthening enterprise credit supervision, striving to solve problems in grassroots supervision, intensifying the rule-of-law development in the field of supervision, etc. ; as a priority province to carry out the reform task of reducing production capacity, Hebei Province has heavy tasks of reducing production capacity in its industries of steel, cement, coal, glass, etc. , and is faced with severe problems such as job placement for enterprise employees, enterprise debt discharging, and financial risks in the reform process of reducing



production capacity, and a series of problems of social stability have added more burdens on the process of Hebei's reducing production capacity; "A Study of Social Stability in the Process of Hebei's Reducing Production Capacity" in this book puts forward special proposals in establishing good mechanisms of job placement for employees, appropriately settling enterprise debt disputes, preventing occurrence of financial risks in the process of reducing production capacity, etc., to minimize negative impacts in the process of reducing production capacity and effectively maintain social stability by establishing coordinating mechanisms between departments concerned.

The section of Survey Reports of Hebei's Rule-of-Law Situations contains seven study reports including "A Survey Report of Government Information Publicity of Hebei's Cities with Districts" and "A Survey Report of Hebei's 'Sixth Five-Year' Law Popularization", which are in-depth surveys and special comments and proposals concerning Hebei's hot and difficult issues in government information publicity, "sixth five-year" law popularization, administrative adjudication, local legislation, etc.; and an emphasis is placed on the survey reports of two successful cases of "The Problem of More Cases and Less Workers of Grassroots Courts and Experience of Solutions (Yuhua Sample)" and "Work Results of the "Delegation, Administration, Service" Reform of Weixian County and Proposals of Improvement" to profoundly analyze deep-seated causes of such successes, and summarize extensively applicable experience for reference.

The section of Beijing-Tianjin-Hebei Rule-of-Law Collaborative Development contains four study reports including "A Study of Existing Problems and Solving Approaches in Beijing-Hebei Olympics Collaborative Legislation" and "Rule-of-Law Barriers and Cracking Approaches in Beijing-Tianjin-Hebei Collaborative Development". In carrying out the national strategy of Beijing-Tianjin-Hebei collaborative development, Hebei Province gives full play to the guarantee role of rule-of-law, and has some innovative work in legislation, justice and law enforcement; an emphasis is placed on an analysis of barriers existing in Beijing-Tianjin-Hebei rule-of-law collaborative development, and corresponding solutions put forward.

The section of Rule-of-Law Assessment contains the three study reports of "A

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Keywords: Hebei; Rule-of-Law Development; Beijing-Tianjin-Hebei Rule-of-Law Collaborative Development; Rule-of-Law Assessment

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