



2011

上海公安工作年报

ANNUAL REPORT SHANGHAI POLICE

上海市公安局



回眸与展望

2011年，上海公安机关在市委、市政府和公安部的坚强领导下，以科学发展观为统领，全面传承和大力弘扬世博安保精神，深入推进社会矛盾化解、社会管理创新、公正廉洁执法“三项重点工作”，深入推进公安信息化、执法规范化、和谐警民关系“三项建设”，深入推进实有人口、社区警务、虚拟社会“三项管理”等各项工作，为维护本市“十二五”开局之年社会持续稳定，服务上海经济社会创新驱动、转型发展作出了积极贡献。2011年，本市公众安全感和市民群众对公安工作满意度均保持历史高位。

过去一年中，我们积极探索新形势下做好大型活动安保工作的新思路、新做法，圆满完成了国际泳联第14届世界锦标赛等一系列重大活动安全保卫工作。我们深入提炼总结近年来上海公安工作特别是世博安保工作经验，精心打造社会治安防控、警务合作、队伍素质保障“三大体系”，并以承办全国公安厅局长座谈会为契机，向全国公安机关作了系统交流展示，得到了公安部领导和与会代表的充分肯定。我们始终保持对各类违法犯罪活动的严打整治高压态势，不断提升动态环境下驾驭社会治安局势的能力，确保了社会治安形势的总体平稳。我们深入排查整改城市公共安全管理中存在的薄弱环节，全力做好“城市公共安全年”各项重点工作，有

效地提升了公共安全管理水平。我们大力加强思想政治工作，认真落实各项从优待警和从严治警措施，不断强化各项警务保障，队伍正规化建设取得了新进步。

回顾一年来的工作，我们深刻体会到：面对严峻复杂的治安形势和繁重艰巨的工作任务，要赢得主动，就必须树立和践行科学发展的理念，始终保持争先创优的工作势头和脚踏实地的实干精神。在宏观把握上，我们积极践行“宽视野、大布局”的理念，把维护社会稳定与促进经济发展紧密结合起来，在经济社会发展的全局中思考和谋划公安工作。在职能发挥上，我们积极践行“多靠前、少断后”的理念，当好党委、政府的参谋助手，着眼于源头治理，既防止超越职能、盲目“靠前”，又避免反应迟钝、贻误先机，造成被动“兜底”。在工作推进上，我们积极践行“问题管理、精细操作”的理念，强化现场管理，通过发现问题、分析问题、解决问题，建立完善工作机制，不断提升工作水平。在发展路径上，我们积极践行“科技+合作”的理念，深入推进实施科技强警和警务合作两大战略，促进科技与合作在警务工作中的有机融合，提升公安核心战斗力。在公共关系上，我们积极践行“民意导向、服务为先”的理念，牢固树立群众观点，坚持民意引领警务，以人民期盼为念、为人民利益而战，问需于民、求策于民，不放过任何释放善意的机会，不放过任何为民服务的机会，不放过任何与社会沟通的机会，始终把群众的安全感和满意度作为衡量和检验公安工作的根本标准。在队伍管理上，我们积极践行“以警为本、严管厚爱”的理念，把解决民警思想问题与解决民警实际问题有机结合，坚持在实战中把思想政治工作做深、做实、做细、做活，让民警快乐而有效地工作；以“零容忍”的态度强化监督、强化管理、整肃纪律；关爱民警、善待民警，切实落实惠警励警措施，提升队伍的凝聚力和战斗力。

在新的一年里，上海公安机关将紧紧围绕为党的十八大胜利召开创造和谐稳定社会环境的总目标，牢牢把握经济社会发展稳中求进的总基调和上海创新驱动、转型发展的战略部署，坚持民意警务导向，坚持“科技+合作”发展路径，更加注重理念转变、机制创新、科技应用、能力提升，以“三项重点工作”、“三项建设”和“三项管理”为着力点，以深化完善“三大体系”特别是构筑全天候、全方位、立体化社会治安防控体系为重点，以公安队伍科学管理和素质建设为保障，进一步提升队伍的凝聚力和战斗力，瞄准世界一流水平，争当全国公安机关“排头兵”，为把上海建设成为最安全的大都市之一做出新的贡献，切实以维护国家安全和稳定的新成效、以人民满意的新形象，迎接党的十八大和市第十次党代会的胜利召开！



上海市副市长，
市公安局党委书记、局长

Retrospect and Prospect

In 2011, under the firm leadership of the CPC Shanghai Municipal Committee, Shanghai Municipal People's Government and the Ministry of Public Security and guided by the Scientific Outlook on Development, the public security organs in Shanghai drew upon in an all-round way and vigorously carried forward the spirit of World Expo security work and thoroughly promoted the major work of resolving social conflicts, making innovations in social administration and enforcing laws in a fair, honest and clean manner, the development of public security work IT application, law enforcement standardization and harmonious police-people relationship and the administration of actual population, policing in communities and virtual society, making positive contributions to maintaining this city's social sustained stability in the first year of the Twelfth Five-Year Plan and serving Shanghai economic and social drive by innovation and development via transformation. In 2011, the sense of security and satisfaction for the public security work of this city's people maintained a historical high level.

In the past year, we energetically explored new thinking and practice for the security work of large-scale activities under the new situation, satisfactorily completed the security work of a series of important activities such as the 14th FINA World Championships. We thoroughly abstracted and summed up the experience in Shanghai public security work, especially the World Expo security work, in recent years, meticulously created the public security system for crime prevention and control, the system of policing cooperation and the contingent quality guarantee system and, with undertaking the National Symposium of Directors of Public Security Bureaus as the juncture, conducted systematic exchanges and presentation to nationwide public security organs and were fully affirmed by the leaders of the Ministry of Public Security and conferees. We always adopted a high-pressure posture to crack down on and punish illegal and criminal activities of various kinds and continued to raise the capacity to control the social public security situation under dynamic environment, ensuring the overall stability of the social public security situation. We made a thorough investigation and rectification on the weaknesses in urban public security management and spared no effort to do well the key aspects of work in the Urban Public Security Year, effectively raising public security management level. We strengthened ideological and political work, earnestly implemented various measures of offering preferential treatment to policemen and being strict with them and constantly enhanced policing guarantee of various kinds, making new progress in regularization building of public security contingent.

Reviewing the work in the whole year, we deeply felt that, faced with the grim and complicated public security situation and burdensome and arduous tasks, to gain the initiative, we must establish and implement the idea of scientific development and always keep the work momentum of contending for excellence and the spirit of working in a down-to-earth manner. In grasping the macroscopic situation, we energetically implemented the idea of "wide field of vision and large layout", combined maintenance of social stability closely with promotion of economic development and considered and designed public security work with the overall situation of economic and social development as the background. In giving play to functions, we energetically implemented the idea of "more being near the front and less bringing up the rear", became good staff officers and assistants for the Party committee and government, had source rectification in mind and not only prevented exceeding functions and being blindly near the front but also avoided being slow in reacting, bungling the chance of winning a battle and resulting in passively bringing up the rear. In giving impetus to work, we energetically implemented the idea of "problem management and meticulous operation", intensified on-the-spot management, established a perfect work mechanism through finding out, analyzing and solving problems and constantly raised work level. In development path, we energetically implemented the idea of "science and technology + cooperation", thoroughly promoted the implementation of the two great strategies of reinvigorating police through science and technology and policing

cooperation, promoted the organic integration of science, technology and cooperation in policing and enhanced the core fighting capacity of the police. In public relations, we energetically implemented the idea of “guidance of public opinion and priority of service”, firmly acquired the mass viewpoint, persisted in public opinion guiding policing, thought of the people’s expectations, fought for the interests of the people, sought demands and suggestions from the people, let no chance of releasing our good will, serving the people and communicating with the society, always took the people’s sense of security and satisfaction as the fundamental standards for measuring and examining the public security work. In contingent management, we energetically implemented the idea of “policemen first, strict management and kind thought”, combined the resolution of ideological problems of the policemen organically with the resolution of their actual issues and pressed ahead with the ideological and political work in a thoroughgoing, solid, meticulous and vivid manner in actual combats, making policemen work happily but efficiently. We took the attitude of “zero tolerance” to intensify supervision, intensify management and enforce discipline, took good care of policemen, treated them well and implemented the measures of favoring and encouraging policemen in real earnest to enhance the cohesion and fighting capacity of the contingent.

In the new year, the public security organs in Shanghai will firmly focus on the general objective of creating a harmonious and stable social environment for the successful convening of the Eighteenth CPC National Congress, firmly grasp the general keynote of making progress while maintaining stability in economic and social development and Shanghai strategic arrangements of drive by innovation and development via transformation, persist in public opinion guiding policing, adhere to the development path of “science and technology + cooperation”, attach more importance to concept transition, mechanism innovation, scientific and technological application and capacity upgrading. They will also take the major work of resolving social conflicts, making innovations in social administration and enforcing laws in a fair, honest and clean manner, the development of public security work IT application, law enforcement standardization and harmonious police-people relationship and the administration of actual population, policing in communities and virtual society as the points of strength, take deepening and improving the public security system for crime prevention and control, the system of policing cooperation and the contingent quality guarantee system, especially building the all-weather, all-directional, stereoscopic public security system for crime prevention and control as the focal point and take the scientific management and quality building of the public security contingent as the guarantee, so as to enhance the cohesion and fighting capacity of the contingent, aim at the world first-class level, strive to become the pacesetter of the nationwide public security organs, make new contributions to building Shanghai into one of the safest metropolises and greet the successful convening of the Eighteenth CPC National Congress and the Tenth CPC Shanghai Congress conscientiously with the new results in safeguarding national security and social stability and the new image satisfying the people!

Zhang Xuebing,
Vice Mayor of Shanghai,
Secretary of CPC Shanghai Municipal
Public Security Bureau Committee
and General Director of Shanghai
Municipal Public Security Bureau

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第一章

第14届国际泳联世界锦标赛等重大活动安全保卫工作
Security Work for the 14th FINA World Championships
and Other Major Activities

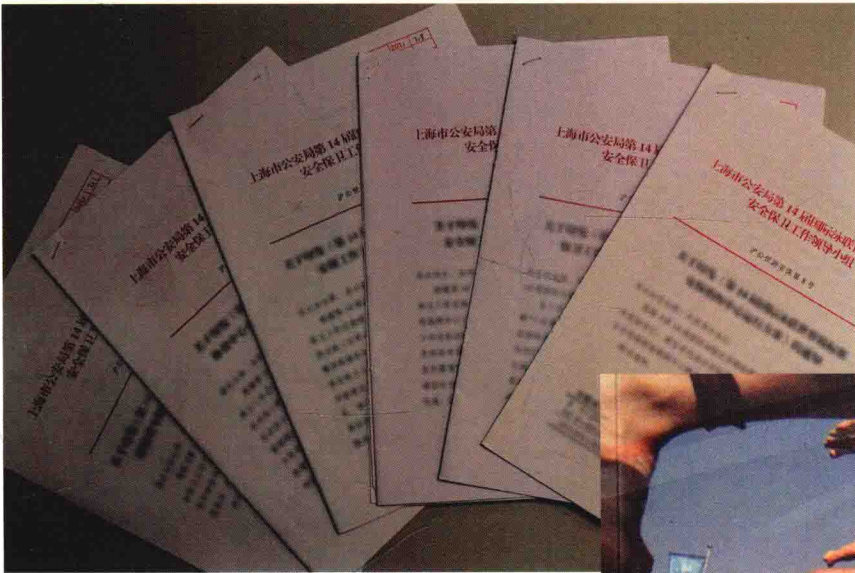
为做好第14届国际泳联世界锦标赛（以下简称“世游赛”）这一我国迄今为止举办的规模最大、规格最高、人数最多的世界级单项体育赛事安全保卫工作，上海公安机关专门建立了安保工作领导小组，下设办公室和17个工作组，构建了完善的安保指挥体系。

To do well the security work of the 14th FINA World Championships (hereinafter referred to as the World Championships), the world-class individual sport event with the largest scale, the highest standard and the largest number held in our country, the public security organs in Shanghai specially set up the Security Work Leading Group, under which there were the office and 17 working groups, forming a perfect security command system.



在“世游赛”安保工作中，共制定赛事类、社会面2个大类7项安保政策规范和60余个方案、预案，特别是专门编写了国际泳联历史上第一本成体系的证件手册。

In the security work of the World Championships, the public security organs in Shanghai worked out 7 security policies and norms in 2 categories of events and the entire area of society and more than 60 schemes and plans as well as especially compiled the credential manual, the first systematical one in the history of the FINA.



特色标识和中英文表示证件类型所属身份类别，共设置17大类。

TEAM 代表团 CHN	FINA BUREAU 国际泳联行政机构 国际泳联总部及行政机构工作人员	FINA VIP 国际泳联贵宾 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员	FINA FAMILY 国际泳联大家庭 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员	FINA STAFF 国际泳联工作人员 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员	FINA GUEST 国际泳联贵宾 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员	FINA MEDIA 国际泳联媒体 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员	FINA VOLUNTEER 国际泳联志愿者 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员	FINA SERVICE 国际泳联服务人员 国际泳联总部及行政机构工作人员、国际泳联官员、国际泳联官员家属、国际泳联官员随行人员
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组织	角色	颜色	球帽	功能	区域	交通	接待	岗位
代表团	运动员-游泳	全通	5	T3	T			
代表团	运动员-公开水域游泳	全通	5	T3	T			
代表团	运动员-跳水	全通	5	T3	T			
代表团	运动员-水球	全通	5	T3	T			
代表团	队长	全通	5	T3	T			
代表团	教练员	全通	5	T3	T			
代表团	医务人员	全通	5	T3	T			
代表团	官员	全通	5	T3	T			
代表团	主教练-游泳	全通	5	T3	T			
代表团	主教练-公开水域游泳	全通	5	T3	T			
代表团	主教练-花样游泳	全通	5	T3	T			
代表团	主教练-跳水	全通	5	T3	T			
代表团	个人教练员	全通	5	T3	T			
代表团	场馆技术人员	游泳/跳水/水球	2.5	T3	T			
代表团	运动员	全通	5	T3	T			

人员通行证件及 辅助通行控制物 使用规范手册

第14届国际泳联世界锦标赛·上海2011

第14届国际泳联世界锦标赛组委会注册中心

赛事官方标志

赛事官方名称: 第14届国际泳联世界锦标赛·上海2011
14th FINA WORLD CHAMPIONSHIPS · SHANGHAI 2011

证件类型: TEAM 代表团 USA

身份类别: 代表团国家或地区代码

所属机构: 教练-游泳 Coach-SW

证件人姓名: Irina Potenikova

虚线为打印范围 有效范围67x98 (MM)

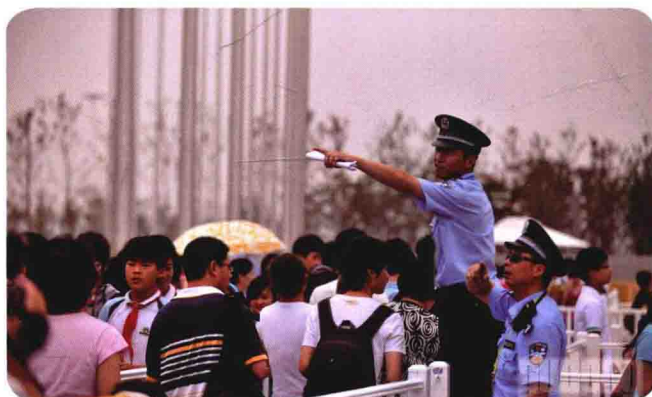
交通服务代码: ALL IBC MPC OCC OSC OWV JCB TRV

场馆内分区通行权限代码: 1235D

证件编号: 1235D

紧紧抓住消防安全、交通管理、人流控制、秩序维护等重要环节，确保现场安保措施落实到位。

The public security organs in Shanghai firmly grasped the key links such as fire prevention, traffic administration, stream of people control and order maintenance to ensure on-the-spot security measures to be put in place.



按照“以面保点”的原则，组织开展涵盖刑侦、治安、经侦、交通、消防等公安业务的9项打击整治专项行动；自7月1日起至赛事结束，每日组织3万余名民警和社保队员开展街面巡逻，组织近900名公安特警、武警在重点区域开展联合武装巡逻，确保赛事期间良好的社会治安秩序。

According to the principle of ensuring the security of the events with the security of the entire area of society, the public security organs in Shanghai organized and carried out 9 special crackdown and rectification activities, covering the public security operations such as criminal investigation, public security, economic crime investigation, traffic and fire control; from July 1 to the end of the events, they organized more than 30,000 policemen and community security guards to patrol in the streets and nearly 900 special policemen and armed policemen to carry out joint armed patrol in key areas daily to ensure good social public security and order during the events.



认真贯彻“既保安全、又少扰民”的工作要求，统筹安全因素和活动效果，注重柔性管理，切实将执法和服务有机结合。本届“世游赛”以高效、严谨、富有特色的安保工作，成为“一场静悄悄的盛会”，被国际泳联称赞为迄今最好的一届“世游赛”，赢得市民群众和境内外人士的广泛赞誉。

The public security organs in Shanghai conscientiously implemented the work requirements of "ensuring security and less disturbing the people", took security factors and activity results into consideration, paid attention to flexible management and combined law enforcement organically with service in real earnest. Such World Championships were made a quiet grand gathering with their high-efficient, rigorous and characterful security work, praised as the best World Championships by the FINA and commended extensively by the masses of the city residents and domestic and overseas personages.



第14届国际泳联世界锦标赛·上海2011

14th FINA WORLD CHAMPIONSHIPS - SHANGHAI 2011

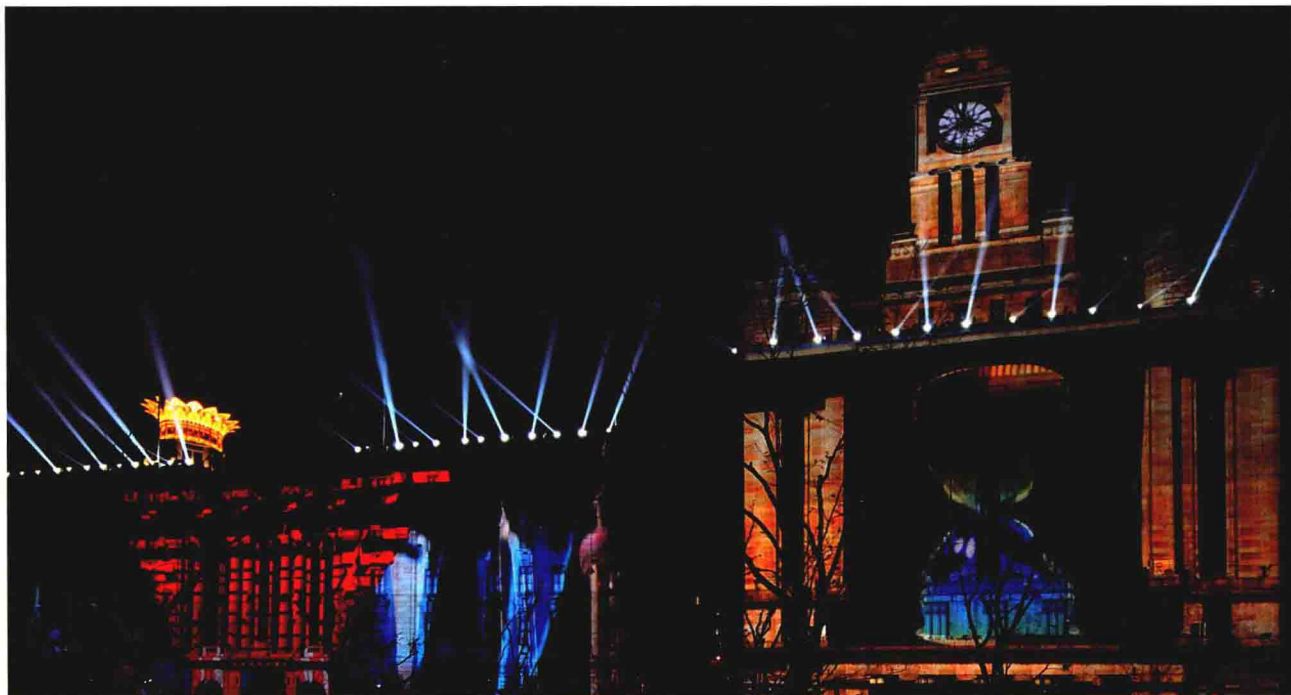
总结大会

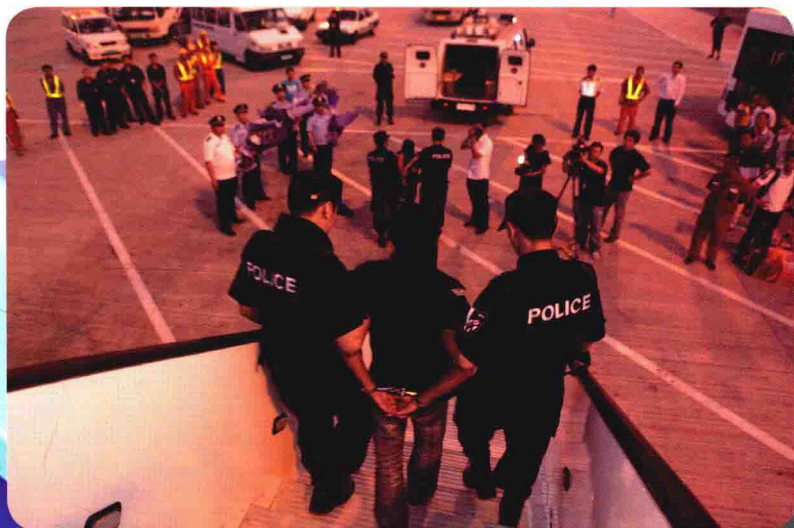
2011.08.03



圆满完成国庆62周年、上海国际汽车工业展览会、2011上海-台北城市论坛、上海喀什文化周、上海国际电影（电视）节、上海旅游节、F1中国大奖赛、田径钻石大奖赛、网球大师赛、“东丽杯”上海国际马拉松赛、短道速滑世界杯中国站比赛、中超联赛、迎新年倒计时活动等230余项重大活动安全保卫工作任务。

The public security organs in Shanghai successfully fulfilled the task of the security work of more than 230 major activities such as the 62nd Anniversary of the Founding of PRC Shanghai International Automobile Industry Exhibition, Shanghai-Taibei City Forum 2011, Shanghai Kashi Culture Week, Shanghai International Film (Television) Festival, Shanghai Tourism Festival, the F1 Chinese Grand Prix, the IAAF Diamond League Shanghai, the Tennis Masters Cup, the Toray Shanghai International Marathon, the Short Track Speed Skating World Cup China, China Football Association Super League and New Year Countdown.





第二章

严厉打击各类违法犯罪活动

Severely Cracking Down on Various Kinds of Illegal
and Criminal Activities

全年共破获各类刑事案件4.4万余起，打击处理各类违法犯罪人员8.7万余人，命案破案率为96.4%。在“清网行动”中，共抓获行动前网上在逃人员5400余人，清网率达84.2%，抓获在逃人员总数名列全国36个大城市第一，被公安部授予集体一等功。

In the whole year, over 44,000 criminal cases of various kinds were cracked and more than 87,000 illegal and criminal suspects of all kinds were fought against and handled with the rate of solved homicide cases reaching 96.4%. In the campaign of pursuing and capturing criminal suspects at large published on the work platform, over 5,400 criminal suspects at large published on the work platform were captured, accounting for 84.2%, and the total number of the criminal suspects at large captured in Shanghai ranked first among the nationwide 36 large cities. The public security organs in Shanghai were conferred Collective Merit Citation, First Class by the Ministry of Public Security.

