B 山西蓝皮书

BLUE BOOK OF SHANXI

山西资源型经济转型发展报告 (2015)

新常态下资源型经济结构均衡发展

主编/李志强

副主编/顾颖　梁红岩　常涛

ANNUAL REPORT ON RESOURCE-RELIANT ECONOMY'S TRANSFORMATIONAL DEVELOPMENT IN SHANXI (2015)

社会科学文献出版社
SOCIAL SCIENCES ACADEMIC PRESS (CHINA)

2015版

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摘　要

当前，世界经济复苏态势依然脆弱，经济格局正在经历重大重构。各国为赢得发展的主动权，纷纷将结构性调整作为战略选择。审视国内，中国经济发展步入新常态，多重困难和挑战相互交织，经济转型升级的现实需求和时空约束持续增大，加快结构调整、推进发展方式转变成为必然选择。面对国际、国内的严峻形势，抢抓机遇、推进结构性改革成为山西的首要任务。为此，山西务必抓住最后关键窗口期，以制度创新为突破口，以加快推进转型综改攻坚为重要抓手，再造动力结构、创新要素结构、优化产业结构、重塑区域结构、改善收入分配结构，全面破解结构性改革难题，主动适应经济发展新常态，促进“六大发展”，实现山西经济提质增效升级，努力开创富民强省新局面。

《山西资源型经济转型发展报告》作为全国第一部研究“山西省国家资源型经济转型综合配套改革试验区建设”的蓝皮书，以“资源型经济转型发展”为研究主题开展持续性研究。继提出“山西‘十二五’发展”“转变发展方式·转型综改试验”“创新驱动·转型综改”“全面深化改革·转型综改试验”年度研究主题之后，《山西资源型经济转型发展报告》顺应认识新常态、适应新常态、引领新常态的发展大逻辑，确定“新常态下资源型经济结构均衡发展”为2015年度研究主题，对山西转型综改攻坚期所面临的重点任务、战略选择及其实现路径等问题进行理论与实证分析，从政策视角提出具有可行性及可操作性的建议。本书的出版将为资源型经济转型发展的理论研究与政策创新提供参考，具有重要的理论意义与实践应用价值。

本书由总报告、综合分析篇、产业转型篇、科技创新篇、民生改善篇、生态建设篇、企业发展篇、试点案例和附录九大板块构成。总报告在对山西

转型综改 2014 年度工作进行全面总结的基础上，深入分析山西资源型经济结构存在的问题及形成机理，提出主动适应经济发展新常态，山西必须进一步创新理念，坚定不移地推动结构性改革，加快实现六大结构均衡发展，即在由需求拉动向供给推动转变过程中实现增长动力结构均衡发展，在破解生产要素供需矛盾过程中实现要素投入结构均衡发展，在做好煤与非煤两篇大文章过程中实现产业结构均衡发展，在增强各类所有制经济活力过程中实现所有制结构均衡发展，在坚持新型城镇化与新农村建设协同推进过程中实现城乡结构均衡发展，在构建“橄榄型”分配格局过程中实现收入分配结构均衡发展。

综合分析篇对转型综改进行绩效评价，初步构建转型指数，深入剖析新常态下经济增速、结构、动力、调控等特征，提出全面破解结构性改革难题、耦合促成八大转型（思想转型、目标转型、动力转型、要素转型、产业转型、区域转型、分配转型和绿色转型）的新思路。产业转型篇针对产业结构失衡问题，从加快产业结构调整、降低工业结构同构度、促进文化产业发展等视角探寻产业转型升级的新路径。科技创新篇聚焦创新驱动，重点分析以科技创新破解发展瓶颈、以信息化促进产业结构优化升级、以标准化推进新型农业社会化服务体系试点等内容，探讨破除创新“锁定性”困境的新模式。民生改善篇直面民生难题，从统筹城乡、促进就业、保障脆弱人口食物安全等方面探究改善民生的新思维。生态建设篇直击生态环境问题，重点从发展低碳经济、创新煤炭资源和非煤矿产资源开发生态补偿机制等角度探析资源型经济绿色转型的新方法。企业发展篇选取国有大型企业和民营文化企业进行分析，探索企业改革发展的新举措。试点案例跟踪分析转型综改试点县、扩权强县试点县的工作进展情况，提出深入推进试点县转型综改工作的建议。附录精选收录书记省长谈发展、山西省部分专家学者转型综改建言及大事记。

Abstract

At present, the world economy is still undergoing slow and weak recovery with significant restructuring in economic pattern. All countries, in order to gain the power of initiative in their development, are regarding structuring adjustments as their strategic option. China is entering an era of New Normal, with difficulties and challenges, which witnesses intrinsic need of transformation and upgrading together with increasing constraints of developments in time and space. All these make it a necessity to speed up structural adjustments and promote transformation in development model. With the severe situation at home and abroad, it should be priority for Shanxi to grasp the opportunity to implement structural reforming. It is up to Shanxi to grasp the last key chance, with institutional innovation as its breakthrough, with the war of accelerating reforming towards transformation as its real task. Shanxi should rebuild an engine structure, optimize industrial structure, reshape regional pattern, innovate factor structure and improve pattern of income distribution to brave the structural puzzle in reforming, adapt to the New Normal, promote the Six Developments, realize Shanxi economy's quality, efficiency and upgrading and create a new era featured with rich people and strong province.

As the first blue book of Shanxi to focus on the construction of Integrated Reforming Pilot Area for Shanxi's Transformational Development, the *Annual Report on Resource-reliant Economy's Transformational Development in Shanxi* provides sustainable and insightful research on the resource-reliant economy's transformational development. Succeeding the themes of Shanxi's Twelfth Five-Year-Plan, Transforming Development Model, Innovation-driven Development and Overall and Thorough Reforming, the topic of 2015 is Towards a Resource-reliant Economy's Balanced Structure in the Context of New Normal, which attempts to provide theoretical and empirical study concerning the key tasks, strategic choices and approaches in the tough time for reforming towards economic

transformation. Feasible and operational policy-making suggestions are also given. The publishing of this book is expected to provide reference for theoretical research and policy-making innovation, with theoretical significance and practical value.

The Book is made up of nine parts: General Report, Comprehensive Analysis, Industrial Transformation, Scientific and Technological Innovation, People's Livelihood Improvement, Ecological Construction, Enterprises' Development, Case Study and Appendix. The General Report, based on a conclusion about the work in 2014, makes in-depth analysis on the problems and reasons concerning Shanxi resource-reliant economy's structure. To adapt to the New Normal, Shanxi must further innovate thoughts and promote firmly structural reforming to accelerate structurally balanced developments in six aspects, namely, to realize engine structure's balanced developments by transforming from demand-pulled model to supply-pushed model, to realize factor investment structure's balanced development in tackling the conflicts between production factors' supply and demand, to achieve industrial structure's balanced developments by giving equal priority to coal and non-coal industries, to gain ownership structure's balanced development by strengthening the vigor of the non-publicly-owned enterprises, to realize rural and urban balanced development by coordinating new urbanization and new rural area construction and to gain income distribution pattern's balanced development by creating an Olive-shaped distribution pattern.

The Comprehensive Analysis provides a performance assessment about the comprehensive reforming for transformation with a preliminary transformation index constructed. It also gives insightful analysis about the features of economic rise rate, structure, engine and adjustment and proposes an overall solution to the structural reform, which includes Eight Transformations concerning thought transformation, goal transformation, engine transformation, factor transformation, industrious transformation, regional transformation, distribution transformation and green transformation. Industrial Transformation focuses on the imbalance in industrious structure. It discusses the new paths for industrious transformation and upgrading by speeding up industry structural adjustments, moderating industry isomorphism and promoting cultural industry. Scientific and Technological Innovation focuses on innovation-driven development to deal with the blocked

innovation dilemma, namely to handle development bottleneck by scientific and technological innovation, to promote industrious optimization and upgrading by informationization initiatives, to promote new agricultural socialization service system by standardization efforts. The People's Livelihood Improvement talks about the puzzles such as urban and rural coordinated development, employment promoting, and ensuring the disadvantaged people's food safety. The Ecological Construction concerns the environmental problems and green transformation such as developing low-carbon economy, innovate ecological compensation mechanism for the coal and non-coal ore resource exploitation. The Enterprises' Development discusses suggestions for state-owned and private enterprises' reforming efforts. The Case Study traces the progress made in the trial counties for transformational developments and pilot counties with more power delegated, with more suggestions given to promote the comprehensive reforming in the trial counties. The Appendix remarks on the development of Shanxi by the Scretary of CCP's Shanxi Committee and the Provincial Governor and proposals by experts and scholars concerning the construction of Integrated Reforming Pilot Area for Shanxi's Transformational Development. The Great Events are also included in the appendix.

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