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广州市社会科学院 / 编

广州农村发展报告 (2013)

ANNUAL REPORT ON GUANGZHOU'S RURAL
DEVELOPMENT (2013)

主 编 / 李江涛 汤锦华

副主编 / 朱名宏 周彩信



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郭艳华 女，1964年生，辽宁建平县人。现任广州市社会科学院经济研究所副所长、农村研究中心研究员。2006年，被广州市委、市政府授予广州市优秀中青年哲学社会科学工作者荣誉称号；2009年，分别被市委宣传部和省委宣传部列为千百十优秀人才第二层次和第三层次培养对象；2010年，被

广州市总工会授予“五一巾帼英雄”（个人奖）荣誉称号。出版学术著作 6 本，发表专业学术论文 90 多篇，先后主持完成广东省、广州市社科规划课题，广东省、广州市软科学课题，广州市社会科学重大招标课题，以及广东省、广州市有关部门及企事业单位委托的各类研究课题 50 多项，共有 12 项成果获得社科成果政府奖。

摘 要

《广州农村发展报告（2013）》是在广州加快推进新型城市化、加大统筹城乡发展力度、全面建设小康社会的新形势和背景下编撰成书的。党的十八大确定了到2020年全面建成小康社会的宏伟目标，广东省委十一届二次全会明确提出“三个定位、两个率先”，要求作为改革开放排头兵的广州，率先全面建成小康社会，而广州能否在全省率先建成小康社会，关键在农村。广州市有35个农村建制镇1142个行政村，农村地区面积约占全市总面积的七成，农村人口约占全市户籍人口的1/3，“三农”始终是广州城市经济社会发展的重要组成部分。近年来，广州市“三农”工作取得明显成效，“菜篮子”安全供给能力稳步提升，农民收入连续七年成两位数增长，农村基础设施、公共服务体系逐步完善，农村社会保障水平明显提高，北部山区8个镇经济社会发展加快。在肯定成绩的同时，我们也要清醒地看到，广州市农业农村发展水平离率先全面建成小康社会的要求还有较大的差距。因此，还需要进一步增强危机感、紧迫感、责任感，从率先全面建成小康社会的高度，把加快农业农村发展作为新型城市化的重要内容，进一步破除重工轻农、重城轻乡的思想，不断加大强农惠农政策力度，创新农村工作思路，凝聚支持“三农”力量，坚持不懈地做好“三农”工作，打好农村工作“组合拳”，全面统筹推进城乡一体发展。

基于对上述广州农村工作发展形势的基本判断，本年度皮书分为四篇进行编撰。第一篇是总报告，在回顾和总结2012年广州农村发展总体成效的基础上，指出广州农村发展存在的主要问题是：农村制度建设仍有待改进，农业生产组织化程度低，与现代农业发展要求不相适应，加强农村社会管理越来越迫切，农村村庄规划实施“落地难”，扶贫开发长效机制有待建立健全。对2013年广州农村发展形势进行了预测展望：对农业支持保护力度将持续加大，城乡



发展融合趋势将加快,“123”城市功能布局将使农村地区发展提速,农村规划建设水平将进一步提升,“12338”战略为现代都市农业发展带来良好机遇。提出了2013年农村发展的对策建议:全面推进农村综合改革,提高农业组织化、集约化和市场化水平,促进农民持续增收,抓好“菜篮子”生产供应,以科技创新推动现代农业发展,加强行政村规划与实施推进力度,全力推进现代化美丽乡村建设,建立扶贫开发长效机制,加强农村社会管理创新。第二篇是综合研究篇。主要就广州都市型农业现代化水平,广州农村转型升级,基于城乡和谐发展的新型城市化发展道路,广州农村基本公共服务,广州农村生活污水治理,广州农民增收问题进行了深入研究。第三篇是形势分析篇,对2012年广州农产品生产价格、农村居民收入与消费、农业生产总体情况、北部山区镇经济社会发展、北部山区镇农民收支情况进行分析,并对2013年走势进行了分析。第四篇是专题研究篇,就广州市建立农村扶贫开发长效机制,广州市促进“农转居”人员就业,“村改居”背景下的广州集体经济组织改革,广州小额贷款公司、广州市政策涉农保险等农村金融问题进行了研究,从不同视角提出了相应的对策措施。作为附录,本书对1978年以来广州农村主要发展指标进行了统计,以使广大读者能够更为直观、清晰地了解广州农村发展的总体概貌。

Abstract

The Rural Development Report of Guangzhou 2013 is compiled under the new situation and on the basis in which Guangzhou is quickening the steps of urbanization, strengthening the unified urban and rural development to build an overall well-off society. The 18th National Congress of the Communist Party of China has made it clear that the grand goal of the whole country is to build an overall well-off society by the year 2020. The 2nd Session of the 11th Congress of the Communist Party of China Guangdong Committee set up a target that Guangdong Province must fulfill the task of “three positions, 2 leadings”, under which Guangzhou must take a lead in building overall well-off society in the whole province. Whether Guangzhou could fulfill task, the key point lies in the rural areas. There are 36 administrative towns, 1142 administrative villages in Guangzhou. The rural area sums up to 70% of the total of Guangzhou while the rural population is one third of the whole city. The issue of *san-nong* has always been an important part in the economic and social development of Guangzhou. In the past years, obvious achievements concerned with *san-nong* were made. The supply ability of “food basket” has been upgraded. The income of peasants has been increased successively by 2 digits in the past 7 years. The basic facilities and public service system have been built much better. The social welfare of the rural areas and the agriculture have been promoted. The economic and social development of the 8 north mountainous towns is going more quickly. But we must understand that there is still a long way to go to finish the task of building an overall well-off society. Therefore we must further enhance the sense of crisis, press and responsibility, give up the prejudice of putting much more emphasis on industry and cities while ignoring agriculture and the rural areas, strengthen the measures and efforts to build up more policies to benefit agriculture and the peasants, bring forth new ways and ideas, unite all sides and efforts to accomplish well the program of “*san nong*”. Also we must try all successive measures to promote the overall and harmonious rural and urban development.



Based on the above-mentioned basic judgment on the rural development of Guangzhou, this book is compiled with 4 chapters. The first chapter is the general report, which, on the basis of a review and summary of the general achievements of the rural development Guangzhou 2012, points out the problems of the rural development of Guangzhou; the rural system is still far from perfect, low level of organized agricultural production does not fit the development demand of modern agriculture, more and more administrative problems in the rural areas coming out, the execution of village plan being hard, the long-term system for poverty relief needing establishment and strengthening. The book puts forward a prediction of the rural development of Guangzhou in 2013: more efforts and measures will be made successively; the integrated development of both the urban and the rural areas will be faster; the “123” urban functional strategy will fasten the rural development; the rural plan and construction will be further upgraded; the “12338” strategy still creates good opportunities for the modern urban agricultural development. Ways and proposals for the rural development in 2013 are also advised: to promote overall rural reform, upgrade the organization, intensiveness and marketing of agriculture, strengthen the peasants’ continuous increasing of production and income, guarantee production and supply of “food basket”, push forward the development of modern agriculture by innovation of science and technology, strengthen the planning and execution of administrative villages, try all efforts to accomplish the construction program of “beautiful villages”, setting up long-term system of poverty-relief, enhancing innovation of the social administration of the rural areas. Articles of comprehensive research are arranged in second chapter. These articles discuss and analyze the level of the modern urban agricultural of Guangzhou, the transforming and upgrading of rural areas in Guangzhou, the development patterns of the new urbanization based on the harmonious urban and rural development, the basic public services in the rural areas of Guangzhou, the treatment of domestic sewage in the rural areas of Guangzhou as well as the increasing of the peasants’ production and income. In the third chapter, articles are about the situation of Guangzhou. Theses articles focus mainly on the production prices of the agricultural products of Guangzhou in 2012, the income and consumption of the rural inhabitants, the general agricultural production, the economic and social development of the towns in the north mountainous areas, the peasants’ income and expenditure in the north



mountainous towns. Analysis of the above issues and the trend of that of 2013 are included in this chapter. In chapter 4 we compile several articles on some special issues, i. e. the long-term poverty-relief system of the rural areas of Guangzhou, ways to settle the problem of employment of those citizens whose identification was changed from, the reform of the collective economic organizations of Guangzhou with the progress of urbanization, the new social problems of the financing reform and the establishment of small-sum loan companies of Guangzhou, problems of insurances polices concerned with villages, agriculture and peasants. All studies and corresponding proposals from different angles and points are demonstrated in this chapter. In the appendix we provide a statistics table concerning the indexes of the rural development of Guangzhou since 1978 for the readers' reference with the purpose of helping them draft a direct and clear overview of the rural development of Guangzhou.

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总 报 告

General Reports

B. 1

2012 年广州农村发展形势分析与 2013 年发展形势预测

广州市社会科学院课题组*

摘 要:

报告在回顾和总结 2012 年广州农村发展总体成效的基础上,指出广州农村发展存在的主要问题,农村制度建设仍不到位,农业生产组织化程度低,与现代农业发展要求不相适应,农村社会管理问题越来越凸显,农业科技创新与推广能力亟待加强,农村村庄规划实施“落地难”,扶贫开发长效机制有待建立健全。2013 年,对农业支持保护力度将持续加大,城乡发展融合趋势将加快,“123”城市功能布局将使农村地区发展提速,农村规划建设水平将进一步提升,“12338”战略为现代都市农业发展带来良好机遇。2013 年农村发展对策建议:全面推进农村综合改革,提高

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