

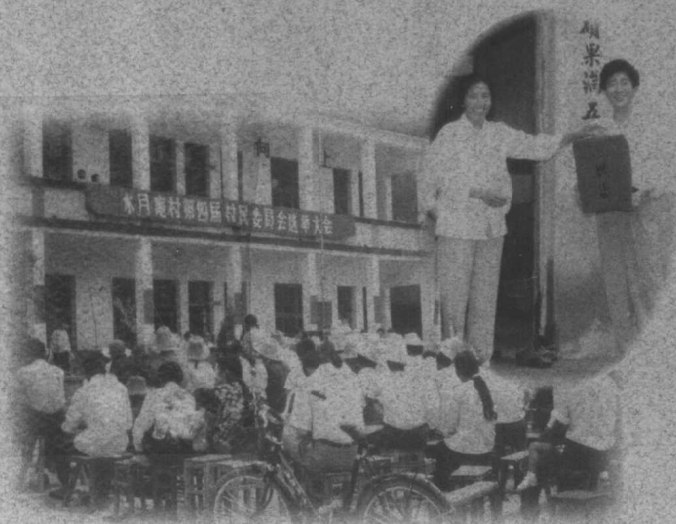
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华中师范大学出版社

徐勇 著

# 中国农村

# 村民自治



# 中国农村村民自治

徐 勇 著

华中师范大学出版社

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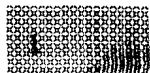
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## 出版前言

“桂苑书丛”是我社建社早期组织的一套丛书，80年代曾推出五种，均系青年学者的论著，取得了良好效果。现在，我们在出版以前辈学者产生过影响的论著为内容的“桂岳书系”的同时，继续长期出版“桂苑书丛”，主要是及时发表华中师范大学青年学术带头人的最新重要研究成果。

我们的校园既有参天大树，也有如茵的绿坪，共同构成宏阔幽深而富有盎然生气的美丽景致。今日的大树，由昨日的幼苗长成；今日的幼苗，可望成为明日的大树。一代一代，使我们的学术事业，永葆青春活力。

青出于蓝，后来居上，本是先师们的期望，也是历史发展的规律，“桂苑书丛”的作者却还有他们特别的幸运。他们是70年代末期以来先后接受学术训练，次第攻读学士、硕士、博



士学位,踏上学术道路的。他们在改革开放、政通人和的环境中,得以专心致志精研本民族的典籍,得以便利地探求域外的新知;他们在撰写和发表论著的客观条件方面,也享有前人当年缺少的惠益。这一代学者群的成长,从一个侧面映现出社会主义祖国前进的雄姿;他们的论著,也自然具有前人所未有的新颖的特色。每当我们编阅这类书稿的时候,不但真切地看到作者无畏拼搏的身影,而且还总是真切地嗅出作者的导师们思想乳汁的芳香,又总是欣悦地听见时代涛声的回响。我们往往产生这样一种感受:自己不是面对一本书稿,而是面对一位正在或即将崭露头角的学人;不是面对一位学术界新人,而是面对一个大步迈进的学科;不是面对一个学科,而是面对充满希望的社会主义学术事业。

由于我社为校内若干学科、若干系所编有多套丛书,每套丛书的作者包括一个学科或一个系所老中青几辈学者,因此,“桂苑书丛”所收录的,远不是我校青年学者新作的全部,而只能是其中的很少一部分。策划这套书是想表达出版工作者对新生学术力量的关注之情。本世纪初,长沙杨昌济先生寓意深远地题句云:“欲栽大木拄长天”。杨先生所从事的,是少数先觉者的开辟工作;我们所参与的,则是全民族的浩大严密的系统工程。值此春和景明之时,在美丽的校园里,在祖国的大地上,千千万万幼树正伸枝展叶、茁壮成长,让我们都来浇灌和培植吧!

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1997年4月20日

## ABSTRACT

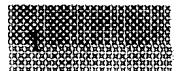
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In China, the majority of people are living and working in the rural areas. At present, it is significant to carry out the policy of villagers' self-government for the progress of socialist democracy, rearrangement of peasants and efficient management of villages.

By means of analyzing system and process, this book makes a systematic comparison and sophisticated exploration of the structures of villagers' self-government and its practical exercise. It provides some original concepts about the villagers' self-government.

The book is divided into two parts.

The preface is concerned with the definition of villagers' self-government, its position and function in establishing Chi-



nese socialist democracy and administration. It makes a brief comment on the major problems in the theory and execution of villagers' self-government. It also introduces the focal points of this book as well as the research methods used in it.

The first part of this book is focused on theoretical study, including eight chapters.

Chapter I makes an analysis of the process and characteristics of villagers' self-government. It argues: villagers' self-government originated from 1980s in a specific background. It is the result of the rural economic reform and the progress of democracy. As an experimental form of democracy, the villagers' self-government develops gradually with great caution, so that it can keep pace with the economic development of the whole country. Although it is just at an experimental and initial stage, the villagers' self-government has developed into a democratic and self-governed system with Chinese characteristics and has enriched the Marxist theory of social self-government as well.

Chapter II analyses the system of villagers' self-government. As a form of basic-level democracy, villagers' self-government is exercised according to the state law, which determines its actual execution. With the vast distribution of villages in China, villagers' self-government is convenient to be put into effect. Its legislative system is a three-level frame. In this frame, government by villagers themselves and basic-level democracy are taken as the main principles. Based on these two principles many specific regulations are made. The legislative system of villagers' self-government has two characteris-

tics: taking the organizations of self-government as its basis and following the procedure from general to specific. These characteristics influence the systematization of villagers' self-government positively and negatively. Thus, with the establishment of villagers' self-government, relevant regulations need further improvement.

Chapter III, on the basis of the theory of role and function, discusses the organic forms of villagers' self-government. Villagers' self-government is a kind of government by the local villagers. They execute self-government through various organizational forms. Villagers' assembly and villagers' representative assembly are legislative organs. Villagers' committee and villagers' subcommittee are executive organs. According to the different result of the exercise, they can be defined as four kinds of forms: strong villagers' assembly and weak villagers' representative assembly, weak villagers' assembly and strong villagers' representative assembly, strong legislative organs and weak executive organs, weak legislative organs and strong executive organs. In order to improve the villagers' self-government, we should bring every kind of organizations into full play.

Chapter IV discusses the contents of villagers' self-government in terms of political participation. Villagers' self-government is an immediate form of villagers' management of local affairs, which is demonstrated by four kinds of democratic forms: democratic election, democratic decision-making, democratic management and democratic supervision. Some relevant regulations are needed to guarantee the execution of these

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democracies. In the execution of villagers' self-government, democratic election is the premise; democratic decision-making is the key; democratic management is the foundation and democratic supervision is the guarantee. A series of regulations and procedures established on the basis of the four democratic forms has made possible the standard execution of villagers' self-government.

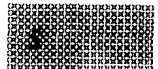
Chapter V deals with executive pattern of villagers' self-government. Villagers' self-government is a kind of democratic activity regulated by the state. At present, the state government provides some standards to instruct and regulate the exercise of villagers' self-government. However, in the practical process of execution, villagers' self-government is affected by various kinds of factors and develops inconsistently. Their judgement of the process of villagers' self-government is quite different, even if people use the same standard. Therefore, we should judge the process of villagers' self-government from the state of villagers' self-government itself and its objective effects. Thus the process can be divided into standard process and nonstandard process. These two types of process contain four models: villages in which both villagers' self-government itself and the objective effects are in an ideal state, villages in which both villagers' self-government itself and the objective effects are not in an ideal state but one aspect of objective effects is outstanding, thoroughly controlled villages and uncontrolled villages.

Chapter VI discusses the components of the villagers' self-government and other relevant factors. In the present stage,

there are four kinds of components and other relevant factors, including twelve kinds of variables: economic system, level of economic development, economic structure, governmental support, policy instruction, political structure, social classification, social organization, social mobility, cultural idea, political culture and traditional convention. Of all these, the economic system and the governmental support are the most important.

Chapter VII explores the problems as well as the measures to take. The harmony between township and village can be achieved on the condition of appropriate power distribution, normal political performance and proper working methods. To achieve the harmony between the Party organizations and villagers' self-government organizations, we should distribute the rights of each in system appropriately and strengthen the dominant position of the Party organizations in villagers' self-government. And also we should distinguish the political affairs and village affairs properly, and make a good assignment of these affairs in every department.

Chapter VIII analyses the developing trend of villagers' self-government. Now villagers' self-government which has developed to some extent is confronted with a series of new challenges. We should improve the villagers' self-government and normalize it. We should overcome the difficulties and never give it up. With the development of industrialization, urbanization and modernization in rural areas, villagers' self-government will take on a new look. As an experimental activity of democracy, villagers' self-government provides useful experi-



● ence and revelation to the construction of Chinese democracy.

The second part of this book deals with on-the-spot investigation. After making on-the-spot investigation of the execution of villagers' self-government in some coastal areas and villages in East China and other areas in West China, the author gives an objective account of its practical execution, its relevant factors and its effects on economic society. In addition, he advances some original ideas, such as government initiative in the progress of democracy, the interrelation of collective economy and villagers' self-government and their importance in promoting each other, the characteristics of villagers' self-government in various economic and social backgrounds, and its role in mitigating social conflicts.

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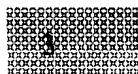
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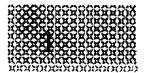
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