

INTRODUCTION TO LEISURE SERVICES



H. Douglas Sessoms Karla A. Henderson



Introduction to

Leisure Services

Seventh Edition

H. Douglas Sessoms

Karla A. Henderson

VENTURE PUBLISHING, INC. STATE COLLEGE, PA

Copyright © 1994 Venture Publishing, Inc. 1999 Cato Avenue State College, PA 16801

No part of the material protected by this copyright notice may be reproduced or utilized in any form or by any means, electronic or mechanical, including photocopying, recording, or by any information storage and retrieval system, without written permission from the copyright owner.

Production: Richard Yocum

Photographs courtesy of D. James Brademas

Cover Design: Sandra Sikorski

Manuscript Editing: Michele L. Barbin

Library of Congress Catalogue Card Number 94-60935 ISBN 0-910251-66-5

Introduction to

Leisure Services

Seventh Edition

The seventh edition of *Introduction to Leisure Services* continues the long history of describing professional parks and recreation begun by Harold D. Meyer and Charles K. Brightbill in 1948 with their *Community Recreation: A Guide to its Organization and Administration*. As one might expect, the profession, as reported in that pioneering text, is quite different from that which has evolved. Yet, the need to chronicle the events which have shaped it and the theories which undergird it remain. That has been true with all of the editions.

To Meyer and Brightbill, recreation and parks were separate but related professions. They viewed the provision of recreation services as a community responsibility that involved the private, public and commercial sectors; parks were the concern of foresters and natural resources specialists. In the second and third editions of their work, they began to view the two as one field of service—parks and recreation. The profession was taking form and in their tradition Meyer and Brightbill not only discussed the changes taking place, they were also giving the profession leadership with their advocacy and philosophical positions. Through their texts and other writings, thousands of students were influenced, including me.

In 1969, I joined Harold Meyer in revising the fourth edition of *Community Recreation*. Five years later I assumed major responsibility for its revision and was the sole author for number six, entitled *Leisure Services*. It was in this edition that a differentiation was made between parks and recreation and leisure services, a broader concept which has parks and recreation as one of its elements. That work was a descriptive analysis of the leisure service delivery system and those agencies which are at its forefront. Although some attention was given to the mass cultural aspects of society and the theories which underlie service delivery, the book continued to focus on the organizational components and issues confronting the system and the profession which gives it structure.

In this edition of *Leisure Services*, the seventh, Karla A. Henderson joins me as the second author. Together we have attempted to update the changes which have occurred in the field during the past decade and set a realistic framework for what we believe will occur as we approach the 21st Century.

Although this edition does not differ significantly in format from the previous work, its content is contemporary with particular attention being given to current trends in leisure services. We now have a much greater body of research from which to draw as well as an awareness of the need for parks and recreation to provide programs which reflect the diversity of society. We have

tried to use the history of the profession as a backdrop for examining current situations as well as a basis for explaining emerging social issues and their influence on the provision of services.

The current social setting of the United States does suggest that a wide range of settings and a wide variety of roles are now being performed by park and recreation professionals which will shape the professional preparation of future practitioners. We have also tried to describe for you the function, philosophy and structure of our major leisure service agencies, the issues confronting leisure service providers, and the directions which we feel the parks and recreation profession is moving. We acknowledge that many perspectives could have been taken in accomplishing this task, but we offer one which we feel appropriate to introduce you to the field of leisure services.

We are deeply indebted to many colleagues in the preparation of this work. They have been good sources of information, good critics, and understanding friends. Among them are our cohorts at the University of North Carolina—Lee Meyer, Charles Bullock, Deborah Bialeschki, Neta Lord and Jeanette Rozier. We are especially grateful to Richard Gitelson at the Pennsylvania State University, to Mark Havitz at the University of Waterloo, and to Leandra Bedini at the University of North Carolina at Greensboro who, along with Deb Bialeschki, provided materials for several of the chapters. We are appreciative to the American Academy for Park and Recreation Administration and James Brademas of the University of Illinois for providing us with all the photos used in this text. We also want to express our thanks to Ching-Chang Hsaio who assisted with the library research and Anne Sessoms who aided in the typing and editing of the manuscript. Most of all, we are indebted to the professionals such as Brightbill and Meyer who have paved the way for us and to those who continue to be our mentors in moving this profession forward with their thought and deed.

H.D.S., 1994

TABLE OF CONTENTS

Foreword	XVII
Chapter One —	
THE OVERVIEW	1
Parks and Recreation: A Growing Concern	3
The Private Sector	4
The Pursuit of Pleasure	5
Shifts In Work Patterns	7
Western Technology	7
Population Shifts	8
Urban Values	9
The Leisure Service Delivery System	12
Stage One: Services to Youth	14
Stage Two: Diversionary Activity	14
Stage Three: Outdoor Recreation and the Environment	14
Stage Four: Entrepreneurism and Public Policy	14
Basic Elements of the Leisure Service Delivery System	16
Basic Definitions	18
Recreation and Park Service	18
Leisure and Leisure Time	19
Leisure and Recreation	20
Leisure Services and Recreation and Parks	21
THE Provider and the Recipient	22
Summary	23
Suggestions and Study Guides	25
A Chronology of Recreation and Park Events	26
References	31

Chapter Two—	
A LIVING HISTORY	33
Leisure and Recreation in Earlier Times	34
Egypt	34
Greece	35
Ancient Rome	36
The East	38
The Near East	38
The Middle Ages	39
The Emerging Era	40
The Renaissance and Reformation	41
The Industrial Revolution	42
Leisure in America Prior to 1900	43
Twentieth-Century Highlights	46
Opening Years (1900-1914)	46
World War I (1914-1918)	48
A Decade of Expansion (1920-1930)	49
The Great Depression (1930-1940)	50
World War II (1941-1945)	
The Post-World War II Years (1946-1960)	
The Soaring Sixties (1960-1969)	55
The Seventies: Regulation and Reaction (1970-1979)	58
The Reagan Years: A Decade of Private Action (1981-1990)	
The Nineties: A New Beginning	
Suggestions and Study Guides	62
References	63

Chapter Three—	
THE CONCEPTUAL BASE OF LEISURE AND RECREATION	65
Social Values	65
Leisure and Work: Definitions and Significance	68
Contemporary Perspectives on Leisure and Work	71
State of Mind	72
Leisure as Time	72
Leisure as Activity	73
An Integrated View of Leisure as an Experience	74
Theories of Play and Recreation	74
Earliest Theories	75
Physiological Theories	78
Psychological Theories	
Sociological Explanations	80
Contemporary Concepts	81
Describing Recreation	83
The Recreation/Leisure Experience	86
Benefits and Motivations for Leisure and Recreation	86
Constraints to Leisure and Recreation	87
Understanding the Leisure and Recreation Experience	87
Providing for Leisure and Recreation Experiences	88
Philosophical Approaches	89
Idealism	89
Realism	90
Pragmatism	90
Existentialism	91
Humanism	91
Toward an Integrated Philosophy	92
Suggestions and Study Guides	94
References	95

Chapter Four—	
ECONOMIC CONSIDERATIONS AND	
THE COMMERCIAL RECREATION SECTOR	99
The Economics of Leisure	100
Intangible Effects	101
Other Effects	
Recreation and Leisure Expenditures	102
Individual Participation	104
Governmental Expenditures and Revenues	105
Property Values and Employment	106
Commercial Recreation	108
Contemporary Issues Facing Commercial Recreation Professionals	116
Projecting the Future of the Commercial Recreation Industry	118
Tourism	119
Definitional Concerns	120
The Travel Industry	122
The Scope of Tourism	
Issues Facing the Tourist Industry	128
The Future of Tourism	129
The Relationship of Tourism to Other Sectors of the Industry:	
Commercial and Public	131
Suggestions and Study Guides	132
References	133

CHAPTER FIVE—	
Public Recreation and Parks Services	137
Local Service	138
Types of Operating Structures	139
Local or Community Governments	145
Policy and Advisory Boards and Commissions	
Intergovernmental Cooperation	148
Local Recreation Services	
Promoting Rural and Suburban Recreation Services	
Federal and State Governmental Involvements	151
The Federal Government and Parks and Recreation	152
U.S. Department of Agriculture	153
Department of Defense	154
Army	154
Air Force	155
Navy	155
Marine Corps	155
Corps of Engineers	
Department of Education	156
Department of Health and Human Services	157
Department of Housing and Urban Development	
Department of Interior	158
National Park Service	159
Bureau of Indian Affairs	163
Bureau of Land Management	163
Bureau of Reclamation	163
FISH AND WILDLIFE SERVICE	164
Department of Transportation	164
Other Federal Programs	165
THE NATIONAL ENDOWMENT FOR THE ARTS	165
THE PRESIDENT'S COUNCIL ON PHYSICAL FITNESS	165
THE TENNESSEE VALLEY AUTHORITY	165
THE VETERANS ADMINISTRATION	166
Unmet Needs	166
State Government Involvement in Parks and Recreation	167
Legislative Function	168
Resource Management	
Technical Assistance and Consulting Services	
Direct Services	
Suggestions and Study Guides	175
References	176

Chapter Six —	
Membership and Private Not-for-profit	
(Quasi-Public) Recreation Services	177
Community Organization Efforts	178
The United Way	178
Coordinating Groups	179
The Volunteer in Recreation Services	180
The Family	182
Religious Organizations	185
Influences on Attitudes and Public Policy	
The Church as a Provider of Activity	
Services for the Public at Large	187
The Voluntary Youth-Serving Agencies	188
Adult-Led Organizations	
Boys and Girls Clubs of America	
Boy Scouts of America	
Camp Fire Boys and Girls	
Catholic Youth Organization	
4-H Clubs	
GIRL SCOUTS OF THE UNITED STATES OF AMERICA	
The Ys	
Other Groups	
Youth-Directed Groups	
Problems of Youth Services	
Private Membership Organizations	198
Employee Recreation and Corporate Fitness Programs	199
Types of Employee Recreation Services	
METHODS OF FINANCE	
Professional Organizations	
Issues	
Other Private Interests	204
The School and Its Role in Recreation	205
Summary	210
Suggestions and Study Guides	211
References	212

Chapter Seven—	
Special Recreation Services	215
Definition of Terms	217
Therapeutic Recreation in Medical Settings	218
Objectives of Therapeutic Recreation	220
Special Recreation Services in the Community	221
The Nature of the Recreation Services	223
Cost of Programs for People with Disabilities	223
Specialized Personnel and Program Integration	224
Attitudes Toward Disability and Other	
"Out-of-the-Mainstream" Conditions	226
Labelling	228
Physical Barriers	229
Other "Special Populations"	229
Older Adults	229
Leisure Interests of Older Adults	230
PROGRAM EMPHASES FOR OLDER ADULTS	231
Recreation and the Criminal Justice System	232
Recreation for People Who Are Economically Disadvantaged	
Services to Individuals Who Are Homeless	234
RECREATION FOR PEOPLE OF LOW INCOME	235
Cultural Diversity in Leisure Services	236
Leadership and Professional Preparation	239
Technological Advances and Special Recreation Services	240
Accessing Technology in Community Parks and	
RECREATION PROGRAMS	241
Summary	242
Suggestions and Study Guides	243
References	244

CHAPTER EIGHT—	
OUTDOOR RECREATION	249
D.C. III. CO. I.I. Browning	250
Definition of Outdoor Recreation	250 251
A Brief History	251
A Complex Set of Relationships	254
Classification Systems	
The Clawson-Knetsch Classification System	
Resource Areas	
Intermediate Areas	
USER-ORIENTED AREAS	
ORRRC Classification System	
CLASS I, HIGH-DENSITY RECREATION AREAS	
CLASS II, GENERAL OUTDOOR RECREATION AREAS	
CLASS III, NATURAL ENVIRONMENT AREAS	
CLASS IV, UNIQUE NATURAL AREAS	
Class V, Primitive Areas	
CLASS VI, HISTORIC AND CULTURAL SITES	
The Forest Service System	
Level 1	
Level 2	258
Level 3	258
Level 4	258
Level 5	258
The Outdoor Recreation Experience	258
Organized Camping	261
Elements of Organized Camping	263
Environmental Education	264
Issues Concerning Outdoor Recreation	267
Use vs. Preservation	268
THE AMERICANS WITH DISABILITIES ACT	
Nature and Spirituality	
LIABILITY AND RISK RECREATION	
PUBLIC AND PRIVATE RELATIONSHIPS	
Funding	
Gender and Cultural Influences on Outdoor Recreation	
Ecotourism	
Summary	276
Suggestions and Study Guides	277
References	278

Chapter Nine—	
THE PROFESSIONALIZATION	
of the Recreation and Park System	281
Professional Recreation and Park Associations	284
Professionals Unite	285
Additional Professional Organizations	
Other Organizations	292
RECREATION INTEREST GROUPS	
Professional Preparation Programs	294
The Job Market	296
Curriculum Focus	297
Certification and Accreditation	299
Accreditation	300
Other Related Programs	301
Summary	302
Suggestions and Study Guides	303
References	304

Chapter Ten—	
The Future	305
Forces of Change	308
A Look at Our Near Futures	310
A Global Society	
Population	
Technology	
Personal and Environmental Health	
Attitudes	316
A Plan for Tomorrow	318
Needed Action	319
A Policy Center	
A Federal Recreation Service	319
PARTNERSHIP DEVELOPMENT	320
Research	
Acknowledging Cultural Diversity	
RESOURCE PRESERVATION AND DEVELOPMENT	
Education for Leisure	323
RELATING WELLNESS AND HEALTHCARE	324
Leadership Responsibilities	325
Breadth of Financial Support	326
Professional Identity	327
What Is In Store?	328
Suggestions and Study Guides	331
References	332
GLOSSARY	333
SELECTED BIBLIOGRAPHY	341

CHAPTER ONE

The Overview

In 1992, against a backdrop of a nagging worldwide recession and a sluggish United States economy, Americans spent over 400 billion dollars in their pursuit of pleasure. Expenditures for vacation trips, ocean cruises, tennis and golf matches, weekend outings, and other forms of recreation behavior were several billion dollars greater than were expenditures for national defense (according to the Academy of Leisure Sciences, 1993). Leisure and recreation continue to be a major force in the economic and social life of twentieth century America.

Work and leisure are interrelated activities. The exact nature of their relationship has long been the subject of speculation among economists, sociologists, and other social and behavioral scientists. Formerly it was believed that we would work no longer than it took us to maintain the lifestyle to which we had become accustomed, and that most workers would be content with subsistence and would stop working when their incomes rose beyond that level (U.S. Department of Labor [USDL], 1980). That theory did not hold for long for workers seemed to enjoy the acquisition of goods made possible by higher wages.