THE INTERNATIONAL LEGAL SYSTEM

Cases and Materials—SECOND EDITION

JOSEPH MODESTE SWEENEY COVEY T. OLIVER NOYES E. LEECH

CASES AND MATERIALS

ON

THE INTERNATIONAL LEGAL SYSTEM

SECOND EDITION

By

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PREFACE TO THE FIRST EDITION

We have done our best to make this book a teaching tool. It may be useful also to practitioners and even to scholars—at least at some points. But what we have wanted most to do is to get the attention of today's law students, those men and women who, for better or worse, will have so much influence on how the world will go. We, like our brother and sister teachers in international legal studies, covet the attention of these students, largely because we know how much there is still to be done and how much new, trained minds are needed for operations—for actual decision-making in and about the system we call the "international legal system."

We try through the materials chosen and through the arrangement of them in the book to give to students bases for coming to perceive—with the guidance of their instructors—how the stuff that lawyers use (concepts, principles, norms, values, and interests) work, or are treated as if they worked. And beyond this understanding, we hope that individualized impressions will be formed as to how much is worthy of survival, how much ought to be pared away, what new applications are desirable for old principles, and how to formulate new rules within a paradigm of what is needed and what may be attainable. In a field that, for American lawyers at least, has seemed to be more than usually doctrinal and conceptualistic, we have tried to suggest functional ways of looking at problems and building new generalizations.

This book is intended for use in a core course in the international legal studies sector of a modern law school curriculum. The material does not slight the policy fundamentals of international public law in favor of bread and butter "international lawyering." But the book builds trails toward the various advanced courses in international transactions. It is also background for the further study of international organizations law and of transnational human rights law. With rearrangements that we shall suggest the book can be used outside law schools. For law schools that can include only one course in the sector, the coverage offered along specialty lines serves also the function of basic familiarization with them.

We have not wished to enlist in the old or current guerres des savants. These enliven but also often obfuscate the field. Nor do we see any point in beginning with the usual philosophic questions. We think that students ought to experience right from the start the reality that there are enough law-like materials and operations involved here to keep them occupied and concerned in professional ways. Our treatment of theory about international law, therefore, comes toward the end, when, we expect, students will be able to savor the implica-

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tions and influences of legal philosophy in the context of the system they have observed in action. Some teachers may, of course, wish to alter our order of presentation, as to this or any other sequence.

We were all involved in the preparation of the Restatement of the Foreign Relations Law of the United States (1965), two of us as coauthors, the other as a substantive editor. We hope users and other readers will agree that we have achieved our objective not to make this a studybook companion to the Restatement. The Restatement was, as restatements are supposed to be, an evaluative and analytical presentation of lex lata, in this instance in a United States cross-section that included some (but not all) of the fundamentals of international public law, national law related to foreign affairs operations, and transnational conflict of laws. Here our task is a different one. The Restatement sometimes helps us, as when it seems to have helped the courts in this country. But, to use a phrase remembered with affection from the chief Reporter, Dean Adrian S. Fisher, "We are not fanatics about it."

We have been enthusiastic—if not fanatical—anti-parochialists in our selections of materials for this book. Wherever the same point could be made as well or better by a more recent decision, we have eliminated the old war-horses, but we have kept an "oldie" where our analysis showed that—to vary the metaphor—it is the only piano player the system has on the particular point. Wherever international law norms must be communicated through national decisions and other actions, we have tried to break away from Anglo-American sources into those of other legal systems. To us it seems that realistic conditioning to the international legal system requires this. And we have not forgotten the pioneering earlier efforts in this regard of, inter alia, Manley O. Hudson, Ernest G. Lorenzen, George W. Stumberg, and Hessel E. Yntema.

Recognizing that, unfortunately, the ratio of dross to pure gold is rather high in this field, we have pared sharply a lot of what we have included. We hope, however, that we know gold when we find it. The book should be comfortable to cover in a 60 classroom hour (3000 minute) course; manageable—with some variations in emphasis—in a 45 hour course; and impossibly tight in a 30 hour course. We should be happy to make individualized suggestions to such of our brethren and potential users who might have—but not for long, we hope—to suffer such a curricular indignity as 30 hours for international law.

This book comes on the scene at a time when the actual international legal system is very different from the projections that many of us and our colleagues in casebook architecture and in teaching had made, roughly from 1946 on. We have tried to grasp the differences. We cheerfully and unstintingly admit our ineluctable indebtednesses to our admired friends who have published studybooks since World

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War II, particularly to that grand master and friend of us all, Professor William W. Bishop, Jr. The editions of Bishop, from the earliest mimeograph which one of us used first in 1949 on coming fresh to this field from government, to the latest edition, are quite literally parts of our professional beings. So is what we learned from Hudson's and Dickinson's casebooks as students. And from great and scholarly teachers, such as Philip C. Jessup.

Small type footnotes are minimal herein. If we bother to write a note, we want it to be perceived psychologically by students as being as important for development of analysis as the cases and other third source items we have selected for insertion. The footnotes we have included are of two varieties. Numbered footnotes are those we have retained from cases and other quoted material. We have eliminated most of such footnotes but have kept the original numbering of those we have retained. Our own footnotes are indicated alphabetically.

We have selected two closing dates, one for cases, the other for treaties. Cases have been Shepardized through October 1, 1972. In general, treaty information is given as of January 1, 1972, largely because we have relied on the United States Department of State publication (as of that date), Treaties in Force, for dates of entry into force for the United States and for lists of parties. We have not been rigid about this and thus have included treaty information as of later dates when it has come to our attention, such as a treaty's recent entry into force for the United States.

Aside from these two formal closing dates, the informational flow in this book is cut off at approximately March 1, 1973.

We have prepared a companion volume of primary source materials, a Documentary Supplement, referred to frequently throughout the book. It contains most of the multilateral conventions and United Nations declarations that comprise the modern body of "international legislation" in the general fields of public international law and international organizations.

This book has taken us a long time, largely because we have not been sufficiently free of other duties to do it quickly. We hope this has helped to make the result reasonably well-joined, but we know that a lot more sanding and polishing must come in later editions. We shall be most grateful for users' suggestions, whether from teachers, students, or others—including reviewers.

NOYES E. LEECH COVEY T. OLIVER JOSEPH MODESTE SWEENEY

PREFACE TO THE SECOND EDITION

We have been told by a good many of our users, both teachers and students, that the preface we wrote in 1973 is itself, as we had hoped, a useful guide. The view there expressed of what a teaching tool in this field ought to be, especially for students in law schools in the United States, seems to have received approval. Thus we have not changed it in this edition. What we have done, essentially, is to bring the casebook up to date. Occasionally we were compelled to modify the internal structure of a chapter in order to fit together older and newer materials. But on the whole, those who taught from the first edition will find themselves in familiar surroundings in the second.

Our major problem has been to keep the book from growing too big. We have had to make room—by removing some older material—for outpourings of relevant United States law, statutory and judge-made. In doing so we have had to draw difficult lines between fundamentals needed for a general course and more detailed treatment that falls to courses on international commercial and economic transactions, United Nations law, regional arrangements law, and the like. We have tried always not to cut back on our use of legal materials from other national systems. But there, too, much new richesse has had to be pared down.

The informational flow in this book is cut off at approximately December 1, 1980, though we were able to include, at the last minute, data—and questions—concerning the release of the American hostages in Teheran on January 19, 1981. Treaty information is given as of January 1, 1980 or December 31, 1979, largely because these are the cut-off dates for, respectively, the United States and the United Nations publications on which we rely for the information, but here again we have not been rigid and have included some of a later date whenever feasible and useful.

Much of the credit for bringing to completion the manuscript of the second edition belongs to Mrs. Francis J. Barry, Jr., a graduate of Tulane Law School and a practicing attorney before returning to an academic setting as an assistant to one of us. Janice Gonzales Barry totally dedicated her legal and many other talents to our enterprise. To its successful realization, her collaboration was essential and we gratefully acknowledge it.

We no longer feel that the tradition of specific dedication is too trite. Barbara, Barbara and Louise have always helped us greatly, with their patience, encouragement, and interest, the latter two at-

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tributes not being, of course, the same thing. We dedicate this edition to them especially, as well as to all others who seek to know in order to quest for better order and more justice for a small planet.

JOSEPH MODESTE SWEENEY COVEY T. OLIVER NOYES E. LEECH

May 1, 1981

The student who wishes to supplement his reading of the materials in this book will find this selected bibliography useful. Jacob Robinson's one volume work, International Law and Organization (A. W. Sijthoff-Leyden, 1967), a world-wide ranging bibliography, subtitled "General Sources of Information," remains a comprehensive reference.

Some of the works cited below are the sources of materials reproduced in this casebook; many are not.

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TABLE OF ABBREVIATIONS

The following are abbreviations that have been used by the editors in their citations to principal cases and major materials and in their notes.

A.B.A.J.	American Bar Association Journal
	Atlantic Reporter, Second Series
A.C	Law Report series [British], House of Lords
	Appellate Division Reports, New York Su-
	preme Court, Second Series
ADIZ	Air Defense Identification Zone
	All England Law Reports [1936-date]
Am.J.Int'l L.	American Journal of International Law
A.M.C	American Maritime Cases
	American Society of International Law
ANCOM	Andean Common Market
Ann.Dig.	Annual Digest and Reports of International
_	Law Cases [title of Int'l Law Reports prior
	to 1953]
Brit.Y.B.Int'l L.	British Yearbook of International Law
C.A	Law Report series, Court of Appeal
CACM	Central American Common Market
C.F.R.	Code of Federal Regulations
Cal.2d	_California Supreme Court Reports, Second
	Series
	_California Law Review
	Trade Regulation Reporter
	[Commerce Clearing House]
Ch	[Commerce Clearing House] Law Report series, Chancery [1891-date]
Cong.Rec.	Congressional Record, United States
	Court of Military Appeals Reports
CM.Rep.	Court-Martial Reports
	_Law Report series, Crown Cases Reserved
	_Law Report series, Crown Cases Reserved [1865-1875]
	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurispru-
Dalloz Rec.Heb.Jur.	_Law Report series, Crown Cases Reserved [1865-1875] _Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France]
Dalloz Rec.Heb.Jur.	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurispru-
Dalloz Rec.Heb.Jur.	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone
Dalloz Rec.Heb.Jur. DEWIZ E.C.	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone
Dalloz Rec.Heb.Jur. DEWIZ E.C. ECOSOC Off.Rec.	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone European Community United Nations Economic and Social Council, Official Records
Dalloz Rec.Heb.Jur. DEWIZ E.C. ECOSOC Off.Rec.	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone European Community United Nations Economic and Social Council,
Dalloz Rec.Heb.Jur. DEWIZ E.C. ECOSOC Off.Rec.	Law Report series, Crown Cases Reserved [1865-1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone European Community United Nations Economic and Social Council, Official Records European Economic Community
Dalloz Rec.Heb.Jur. DEWIZ E.C. ECOSOC Off.Rec. EEC EFTA	Law Report series, Crown Cases Reserved [1865–1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone European Community United Nations Economic and Social Council, Official Records European Economic Community European Free Trade Association
Dalloz Rec.Heb.Jur. DEWIZ E.C. ECOSOC Off.Rec. EEC EFTA	Law Report series, Crown Cases Reserved [1865–1875] Dalloz, Recueil Hebdomadaire de Jurisprudence en matière civile [France] Distant Early Warning Identification Zone European Community United Nations Economic and Social Council, Official Records European Economic Community European Free Trade Association Federal Reporter, Second Series [1924–date]

TABLE OF ABBREVIATIONS

Fed.Reg.	Federal Register
	Friendship, Commerce and Navigation Trea-
1011	ties
FM	Department of the Army Field Manual
	General Assembly Resolution
	General Agreement on Tariffs and Trade
	Gross national product
Harv.L.Rev.	
	International Air Transport Association
	Imperial Chemical Industries, Ltd.
	International Civil Aviation Organization
	International Court of Justice Reports
	International Court of Justice Yearbook
	Illinois Revised Statutes
	International Law Commission
	International Labour Office, Official Bulletin
	International and Comparative Law Quar-
	terly
I.L.M.	International Legal Materials
	International Law Reports
IMT	International Military Tribunal
IRA	Irish Republican Army
ITT	International Telephone and Telegraph Corp.
K.B	Law Report series, Kings Bench
LAFTA	Latin American Free Trade Association
L.N.T.S.	League of Nations Treaty Series
MFN	_Most favored nation
N.Y.Misc.	New York Miscellaneous [1892–1955]
N.Y.Misc.2d	-New York Miscellaneous, Second Series
	[1955-date]
	Multinational enterprises
	North Atlantic Treaty Organization
	North Eastern Reporter [1885–1936]
	New Jersey Superior Court Reports
N.Y	
	New York Supplement [1888-1937]
	New York Supplement, Second Series [1937-
	date]
OPIC	Overseas Private Investment Coorporation
P	Law Report series, Probate, Divorce and Ad-
501	miralty
P.2d	Pacific Reporter, Second Series
	Permanent Court of International Justice
Pa.	Pennsylvania State Reports [1845-date]
Pub.L.	
S.Ct	Supreme Court Reporter [U.S., 1882-date]
Sirey	Sirey, Recueil Général des Lois et des Arrêts
	[France]

TABLE OF ABBREVIATIONS

So.2d	_Southern Reporter, Second Series [1941-date]
So.African L.Rep.	South African Law Reports
	Statutes at Large, United States
	Treaties and Other International Acts Series
	Times Law Reports [England, 1884-1952]
	United Nations Conference on International
G.	Organization [San Francisco Conference]
UNCTAD	United Nations Conference on Trade and De-
	velopment
	_United Nations Document
	United Nations General Assembly, Official
	Records
U.N.Gen.Ass.Off.Rec.	
	United Nations General Assembly Official
	Records, Supplement
U.N.Rep.Int'l Arb.	,,
	United Nations Reports of International Ar-
	bitration Awards
U.N.T.S.	United Nations Treaty Series
	University of Pennsylvania Law Review
	United States Supreme Court Reports
	United States Foreign Assistance Adminis-
	tration
U.S.App.D.C.	United States Court of Appeals, District of
	Columbia Circuit Reports
U.S.C.	
	United States Code Annotated
	United States Department of State Bulletin
	U. S. Treaties and Other International Agree-
	ments
Vand.L.Rev.	Vanderbilt Law Review
	Weekly Law Reports [England, 1953-date]
	Western Weekly Reports, New Series [Ca-
• •••	nada]
Yale L.J.	

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American Bar Association, Chicago (excerpt from the American Bar Association Journal: Lippert, The Eichmann Case and the Nuremberg Trials);

American Law Institute, Philadelphia (excerpts from Restatement of Foreign Relations Law of the United States):

American Society of International Law, Washington, D. C. (excerpts from American Journal of International Law, Proceedings of the American Society of International Law, and International Legal Materials);

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Joseph W. Bishop, Jr. (excerpts from Justice Under Fire);

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International Commission of Jurists, Chêńe-Bougeries/Geneva (excerpts from the Review of the International Commission of Jurists):

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