Dilemmas of Dying

Policies and Procedures for Decisions Not to Treat

> Cynthia B. Wong Judith P. Swazey

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Policies and Procedures for Decisions
Not to Treat

Proceedings of a 1979 Conference Sponsored by Medicine In the Public Interest, Inc.

Edited by

Cynthia B. Wong Judith P. Swazey



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Preface

Chartered in 1973, Medicine In the Public Interest, Inc., referred to as MIPI, is a nonprofit corporation involved in studying current issues relating to medicine, science, and society in the United States. In light of the MIPI Board of Directors' long-standing interest in the medical, legal, and ethical issues surrounding the treatment of critically or terminally ill patients, the board decided, in spring 1978, to organize the Dilemmas of Dying Conference. While the Massachusetts Supreme Judicial Court's *Saikewicz* decision was a major impetus for the conference, the issues dealt with transcend the medical-legal particularities of any single state. How decisions are to be made concerning the treatment or nontreatment of critically or terminally ill patients, and by whom, involve questions of values, law, and medicine that need to be addressed not only by health professionals, but also by every segment of society.

Desiring a broad base of professional and public support for the conference, MIPI sought and received the cosponsorship of the Massachusetts Bar Association, the Massachusetts Hospital Association, the Massachusetts Medical Society, the Massachusetts Nurses Association, and WEEI Radio/CBS Boston. MIPI thanks these organizations for their cosponsorship and Eli Lilly Company for the contribution it made toward the preparation of this volume.

The members of the MIPI Board of Directors are also grateful to Dr. Judith P. Swazey, formerly a board member and now the Executive Director, for bringing this important topic to the board's attention, organizing the conference once it was approved, and arranging for publication of this volume. We also thank Mary Claire Adams, MIPI's Administrative Assistant, for arranging and running

the conference, Cynthia B. Wong for her outstanding editorial work, and Joan LeVasseur for her patience and persistence in typing the several drafts of these proceedings.

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Introduction

Judith P. Swazey, Ph.D.

The medicalization of society has brought the epoch of natural death to an end. Western man has lost the right to preside at his act of dying. Health, or the autonomous power to cope, has been expropriated down to the last breath.

Ivan Illich, Medical Nemesis

A dying man needs to die, as a sleeping man needs to sleep, and there comes a time when it is wrong as well as useless to resist. . . . That time has not yet come for me. But it will. It will come for all of us.

Stewart Alsop, Stay of Execution

Although death is an inevitable part of nature's life cycle, human beings through the ages have been absorbed with pondering the nature of their mortality. Today, particularly in American society, there is an increasing concern, not with the fact of death, but with the manner of dying. As I write, for example, a quick glance at some of the titles on my bookshelf suggests the flood of "death and dying" literature—popular, sociological, medical-legal, ethical, and

religious-that has poured forth in recent years: the Concern for Dying newsletter, sections on dying and death in various books on bioethics, and books, to name a few, such as Euthanasia; Freedom to Die; The Dilemmas of Euthanasia; The Nurse as Caregiver to the Terminal Patient and His Family; Death, Dying, and the Biological Revolution; The Dying Patient; Awareness of Dying; Time for Dying; and On Death and Dying. To works such as these, and others too numerous to mention, we can add as evidence of society's mounting interest in and concern with dying the production of plays, movies, and television shows about the dying patient; a profusion of academic courses on death and dying; training programs for health professionals; and the emergence of careers in "thanatology."1

There is no single, simple explanation for this outpouring, which seems to reflect a widespread view of dying as a process fraught with dilemmas for dying individuals, their families and caregivers, and society at large. If there was an event that touched off the past decade's mounting attention to the dying patient, it was the publication in 1969 of Dr. Elisabeth Kübler-Ross's now classic book, On Death and Dying. In retrospect, Dr. Kübler-Ross's book was both a causative agent, playing a major role in lifting the public and medical-professional taboo that had shrouded open discussion of dying and death for many decades in America, and a sign of the times, indicating that the dying process presented problems that needed to be acknowledged and addressed visibly.

To enumerate some of these problems briefly, we can begin with sheer numbers. There are some 2 million deaths annually in the United States, and an estimated 1 million persons, at any given time, live with the diagnosis of a terminal illness. These millions as well as the millions who are closely associated with them compose a large "constituency" concerned with the nature of dying in our society. Beyond numbers, advances in medical science and technology have brought about new patterns of morbidity and mortality. Most Americans now die a "slow death," at a later age, from chronic diseases. Over 60 percent of deaths in a given year now occur among persons 65 or older, and there is an increasing time span, an average of 30 months, between a terminal diagnosis and death. Another aspect of the contemporary pattern of dying and death is its location. Most persons today die in a hospital, with over 80 days of hospital care in the year preceding their deaths.

The hospital setting makes dying an increasingly costly process, framing economic, social, and ethical issues about how we ought to allocate health care resources for the terminally ill. In addition, as has been well documented, the nature of the modern hospital as a social system, quite apart from economic factors, all too often makes the time of dying lonely and dehumanized. It is a period of personal and interpersonal stress not only for the dying patient but for family and medical professionals as well.

Another aspect of the modern face of dying, and one most salient to the conference proceedings, is medicine's growing technological capability to sustain life, or depending on one's perspective, to prolong dying. As seen most dramatically in the armamentaria of newborn and adult intensive care units, the occurrence of death can be averted, sometimes indefinitely, by devices and procedures capable of maintaining vital functions.

These technologies have forced us to confront complex and controversial questions about the manner of dying and the event of death: questions about the sanctity of life and the quality of life; about the medical and nonmedical considerations that should enter into decisions on whether or how to treat various types of critical or terminal illnesses and those afflicted with them; about who ought to make such decisions; and about how they ought to be made. Although these questions are given urgency and immediacy by the technology of medicine, they transcend medicine, involving secular and religious values and laws. And the more we ponder them, the more they seem to be true dilemmas, for which no completely or universally satisfactory answers can be found.

As the foregoing suggests, the conference title was chosen deliberately, reflecting our recognition that the issues with which we would be dealing may never be fully resolved, and certainly not in a two-day forum. Our intent, rather, was to bring together a multidisciplinary faculty and participatory audience to explore intensively and attempt to clarify the substantive and procedural dilemmas associated with the care of dying patients. That the conference was held in Boston, as Dr. Farnsworth noted in his preface, was not an accident of time and geography, for the confusion and controversy in Massachusetts that followed in the wake of the Saikewicz decision was a major impetus for convoking Dilemmas of Dying.

We were privileged to have the Hon. Paul J. Liacos, author of the Saikewicz decision, deliver the keynote address. In his address, speaking publicly about the case for the first time, Justice Liacos reviews the background and content of the decision, discusses misunderstandings and controversies that have ensued since it was handed down in November 1977, and assesses the role of law in the value conflicts surrounding nontreatment decisions.

His address frames the range of medical, legal, social, economic, and ethical issues with which the conference faculty and audience grappled for two days in talks, faculty and audience interchanges, and workshops. Following the conference program, these proceedings are divided into three parts. With some overlap because of their interconnectedness, Parts I and II examine substantive issues in nontreatment decisions, and Part III deals with procedural issues. The chapters in these three parts tend to be informal, because the faculty members were asked to talk to the audience and to each other, rather than, as at most conferences, to read papers. After the presentations at each session, the faculty and audience engaged in often vigorous discussion periods, which are included in these proceedings as edited transcripts.

On a rainy Friday night, half the 200 participants returned for evening workshops—testimony both to their endurance and to their interest in the conference agenda. These workshops, which were not taped for the conference proceedings, dealt with issuing and implementing do not resuscitate orders, nontreatment decisions for critically ill newborns and adults, and judicial and legislative roles in nontreatment decisions. The workshops, their leaders and participants felt, provided a useful small-group format for sharing problems and concerns and for discussing, sometimes heatedly, the differing personal and professional perspectives of the health professionals, lawyers, legislators, judges, and philosophers who were present.

Following Justice Liacos's keynote address, Part I examines nontreatment decisions involving competent adult patients. Chapter 1, by Dr. Robert I. Levine, deals with a recurrently difficult and controversial nontreatment decision: the issuance of do not resuscitate orders. Dr. Levine's talk reviews the approach to deciding on and implementing a do not resuscitate order developed by a Yale-New Haven Hospital policy committee that he chaired. In its