# HEALTH ECONOMICS

SECOND EDITION



CHARLES E. PHELPS

## **Health Economics**

Second Edition

### CHARLES E. PHELPS

**University of Rochester** 



Executive Editor: John Greenman Project Editor: Ellen MacElree

Supplements Editor: Julie Zasloff

Design Manager: John Callahan

Text and Cover Designer: John Callahan

Cover Photograph: FPG International

Art Studio: ElectraGraphics, Inc.

Electronic Production Manager: Su Levine

Desktop Administrator: Laura Leever

Senior Manufacturing Manager: Willie Lane

Electronic Page Makeup: Interactive Composition Corporation

Printer and Binder: RR Donnelley & Sons Company

Cover Printer: The Lehigh Press, Inc.

For permission to use copyrighted material, grateful acknowledgment is made to the copyright holders on pp. 671–672, which are hereby made part of this copyright page.

Copyright © 1997 by Addison-Wesley Educational Publishers Inc.

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted, in any form or by any means, electronic, mechanical, photocopying, recording, or otherwise, without the prior written permission of the publisher. Printed in the United States of America.

#### Library of Congress Cataloging-in-Publication Data

Phelps, Charles E.

Health economics / Charles E. Phelps. --2nd ed.

p. em.

Includes bibliographical references and index.

ISBN 0-673-99398-1

1. Medical economics. 2. Medical economics--United States.

Title.

RA410.P48 1997

338.4'33621--dc21

96-47469

CIP

ISBN 0-673-99398-1 12345678910—DOW—00999897

# **Health Economics**

### The Addison-Wesley Series in Economics

Abel/Bernanke

Macroeconomics

Allen

Managerial Economics

Berndt

The Practice of Econometrics

Bierman/Fernandez

Game Theory

Binger/Hoffman

Microeconomics with Calculus

Bowles/Edwards

Understanding Capitalism

Branson

Macroeconomic Theory and

Policy

Brown/Hogendorn

International Economics

Browning/Zupan

Microeconomic Theory and Applications

Burgess

The Economics of Regulation and Antitrust

Byrns/Stone

**Economics** 

Canterbery

The Literate Economist

Carlton/Perloff

Modern Industrial Organization

Caves/Frankel/Jones

World Trade and Payments

Cooter/Ulen

Law and Economics

Ehrenberg/Smith

Modern Labor Economics

Ekelund/Tollison

Economics: Private Markets and Public Choice

Filer/Hamermesh/Rees

The Economics of Work and Pay

**Fusfeld** 

The Age of the Economist

Gibsor

International Finance: Exchange Rates and Financial Flows

Gordon

Macroeconomics

Gregory

Essentials of Economics

Gregory/Ruffin

Economics

Gregory/Stuart

Soviet and Post Soviet Economic Structure and

Performance Griffiths/Walls

Intermediate Microeconomics

Gros/Steinherr

Winds of Change: Economic Transition in Central and

Eastern Europe

Hartwick/Olewiler

The Economics of Natural Resource Use

Hogendorn

Economic Development

Hoy/Livernois/McKenna/

Rees/Stengos

Mathematics for Economics

Hubbard

Money, the Financial System, and the Economy

Hughes/Cain

American Economic History

Husted/Melvin

International Economics

**Invisible Hand** 

Economics in Action, Interactive Software

Krugman/Obstfeld

International Economics: Theory and Policy

Kwoka/White

The Antitrust Revolution

Laidler

The Demand for Money

Lesser/Dodds/Zerbe

Environmental Economics and

Policy

Lipsey/Courant

Economics

McCarty

Dollars and Sense

Melvin

International Money and

Finance

Miller

Economics Today

Miller/Benjamin/North

The Economics of Public Issues

Miller/Fishe

Microeconomics: Price Theory

in Practice

Miller/Van Hoose

Essentials of Money, Banking, and Financial Markets

Mills/Hamilton

Urban Economics

Mishkin

The Economics of Money, Banking, and Financial

Markets

Parkin

Economics

Petersen

Business and Government

Phelps

Health Economics

Riddell/Shackelford/Stamos

Economics

Ritter/Silber/Udell

Principles of Money, Banking, and Financial Markets

Rohlf

Introduction to Economic

Reasoning

Ruffin/Gregory Principles of Economics

Salvatore

Microeconomics

Sargent

Rational Expectations and

Inflation

Scherer

Industry Structure, Strategy, and Public Policy

Schotter

Microeconomics: A Modern

Approach.

Sherman/Kolk

Business Cycles and

Forecasting

Carith

Case Studies in Economic

Development

Studenmund

Using Econometrics

Sn

Economic Fluctuations and

Forecasting

Tietenberg

Environmental and Natural Resource Economics

Tietenberg

Environmental Economics and

Policy

Todaro

Economic Development

Zerbe/Dively

Benefit-Cost Analysis

### To Dale—Our time has just begun.

### **Preface**

All those who wish to develop a deeper understanding of health economics—including undergraduate and graduate students in economics, business, public health, or public policy—should find the second edition of *Health Economics* helpful. It is written to serve a variety of users, and the content should be accessible to any student who has successfully completed an intermediate undergraduate economics course. The text presumes a working knowledge of the basic concepts of utility theory (utility functions and indifference curves), demand curves, cost curves, consumer surplus, and the like. Students who feel rusty in these areas would probably make better use of this text by undertaking parallel refresher work in microeconomics.

One of the first major economics journal articles on medical care (by Kenneth J. Arrow, who later received a Nobel Prize in economics) emphasized the importance of uncertainty, and it is my hope that *Health Economics* carries forward and extends that tradition. This text stresses the effects of uncertainty and incomplete information, both on the market for medical care and on the sustenance of health. The importance of uncertainty in generating the demand for health insurance is obvious, as every analyst of the medical care and insurance markets has learned.

As this text repeatedly emphasizes, uncertainty appears in many other important ways in the study of health economics. We understand intuitively that medical treatments don't always produce the desired results and, hence, that the production of health itself contains substantial uncertainty. As numerous studies have demonstrated, the medical profession as a whole harbors considerable uncertainty about the average and incremental effectiveness and

desirability of using many medical interventions, ranging from coronary bypass surgery to the hospitalization of a child for a middle-ear infection. Recently, questions of information have become more prominent, particularly when asymmetric information exists—that is, when the patient and the health care provider, or the insurance company, the doctor, and the patient have differing amounts of pertinent information.

Uncertainty also pervades the structure of health insurance, the contractual arrangements that exist between patients and doctors, and the relationships between doctors and hospitals, doctors and insurers, and hospitals and insurers. In addition, a wide range of regulatory interventions in the health market (e.g., licensure and new drug testing) are directly linked to uncertainty, and the presence of other regulations (e.g., laws limiting hospital construction or cost control regulations) can be indirectly linked to uncertainty as a social response to the "side effects" of health insurance. *Health Economics* examines all of these topics in detail. Even the newest forms of organizing the delivery of health care—the so-called integrated delivery systems—arise in an important way to deal with information about patients that is otherwise unobtainable in a more fragmented delivery system.

In presenting information in the text, wherever I introduce concepts that might not have been covered thoroughly in preceding economics courses (or where the student might benefit from a conceptual review), I include boxed material to elaborate on the ideas. Examples of this boxed material include a review of the concepts of elasticity of demand and monopoly pricing and a review of statistical concepts such as mean, standard deviation, and regression analysis. Chapters dealing mostly with theoretical concepts are followed immediately by companion chapters that develop applications of those concepts (e.g., concepts of demand for medical care are followed by evidence about the importance of various factors as they affect demand).

The text avoids the use of calculus, but I have included in appendices to several chapters additional material that depends in part on calculus and statistics. I have also included optional topics that lie beyond the scope of some courses for which this text might be appropriate. The chapter on international comparisons of health care systems, for example, might prove particularly useful to students of international health or to students seeking to examine U.S. health care spending in a comparative context.

The referenced readings are intended to expand students' understanding of the text material. Any student contemplating further study in health economics should become accustomed to dealing with original source materials such as journal articles and reports. Empirical studies in this field are burgeoning so rapidly that the only way to "keep up" is to read original sources. This second edition adds more than 50 new references to important material published since the first edition came out a mere five years previously, and (as is obvious to any scholar in the field) even these additions barely scratch the surface of the amount of new knowledge being produced. In the field of health economics, alas, the adept scholar must keep abreast of a wide variety of sources. Important material appears in some mainline economics journals, and several specialty journals in the field now exist, most prominently the Journal of Health Economics and Health Economics (a journal sharing the same name as this textbook, but otherwise not connected in any formal way). A series of journals in the realm of "health services research" often produce valuable studies for the scholar of health economics, including Medical Care, Inquiry, The American Journal of Public Health, The Milbank Memorial Quarterly, Health Care Financing Review, and Health Affairs. Many very important studies appear in prominent medical journals, including The New England Journal of Medicine, JAMA, and specialty journals such as Annals of Internal Medicine, Pediatrics, and the like. This is a wide literature with which one must "keep up," but electronic journal search capabilities, particularly MEDLINE in the realm of medical journals, can keep the problem within manageable dimensions.

Finally, the sets of problems and questions at the ends of chapters are designed to help students assimilate text material and to stimulate further thinking about some of the ideas presented. I have provided prototype answers to nearly half of these questions at the back of the book.

I would like to thank the following individuals who read parts or all of this book's manuscript: Jim Akin, University of North Carolina, Chapel Hill; Kim Carney, University of Texas, Arlington; Steve Chasin, Office of Planning and Evaluation, Food and Drug Administration; Patricia Danzon, University of Pennsylvania; David Dranove, Northwestern University, Kellogg School of Management; Randall P. Ellis, Boston University; Richard W. Foster, University of

Colorado; Richard G. Frank, Harvard University; John Godderis, Michigan State University; Michael Grossman, National Bureau of Economic Research; Jeffrey Harns, Massachusetts Institute of Technology; John Haywood, University of Wisconsin, Milwaukee; Roger T. Kaufman, Smith College; Robert H. Lee, University of North Carolina, Chapel Hill; Akbar Ma, University of Houston; Willard Manning, University of Minnesota; Laurence Miners, Fairfield University; Michael A. Morrisey, University of Alabama, Birmingham; Joseph P. Newhouse, Harvard University; John Nyman, University of Minnesota, Twin Cities; Mark V. Pauly, University of Pennsylvania; Pamela Peele, Virginia Polytechnic Institute and State University; John Rapoport, Mount Holyoke College; Mark Schaefer, Georgia State University; Robert Seidman, San Diego State University; Jody L. Sindelar, Yale University; Frank A. Sloan, Duke University; Stephanie So, University of Rochester; Doug Staiger, Stanford University; Marticia Wade, Carnegie-Mellon University; Gerard J. Wedig, University of Pennsylvania; and Barbara L. Wolfe, University of Wisconsin. These people provided valuable suggestions for improvements, and I appreciate their assistance on my behalf. I would also like to thank the staff at HarperCollins and Addison Wesley Longman, as well as George Lobel, a former Scott Foresman editor, who encouraged me to undertake this book.

I have had the benefit of excellent research assistance from several graduate students at the University of Rochester, most notably Elizabeth Bayley, in compiling information for this second edition.

Charles E. Phelps Provost, University of Rochester

# **Contents**

Preface	xiii
CHAPTER 1 Why Health Economics?	1
Important (If Not Unique) Aspects of Health Care Economics How to Think About Health and Health Care	2
(or How Health Economics?)	10
The Production of Health	15
Health Through the Life Cycle	19
Lifestyle and Health	20
Summary	26
Problems	27
Appendix to Chapter 1 A Formal Model of Utility Maximization	29
CHARTER 2. As Ossessions of House Mouleote Intermelate	
CHAPTER 2 An Overview of How Markets Interrelate	
in Medical Care and Health Insurance	30
Medical Care Markets with Fixed Technology	31
Dynamic Issues—Changes Through Time	43
Summary	59
Problems	59
CHAPTER 3 The Transformation of Medical Care	
to Health	61
The Productivity of Medical Care	61
Confusion About the Production Function: A Policy Dilemma	78
Physician-specific Variations (Medical Practice Styles)	90
Extensive and Intensive Margin Differences: Are They Similar?	95
Summary	97
Problems	98
Appendix to Chapter 3 Marginal, Average, and Total Productivity	99

CHAPTER 4 The Demand for Medical Care:	
Conceptual Framework	102
Indifference Curves for Health and Other Goods	103
From Indifference Curves to Demand Curves	110
How Demand Curves Depend on Illness Events	112
Demand Curves for Many Medical Services	113
The Demand Curve for a Society: Adding Up Individual Demands	115
Using the Demand Curve to Measure Value of Care	116
How Insurance Affects a Demand Curve for Medical Care	118
Time Costs and Travel Costs	129
The Role of Quality in the Demand for Care	130
Summary	133
Problems	134
Appendix to Chapter 4 Demand Curves and Demand Elasticities	136
CHAPTER 5 Empirical Studies of Medical Care	
Demand and Applications	138
Studies of Demand Curves	139
Effects of Age and Gender on Demand	152
The Effects of Illness on Demand	154
Lifestyle and Its Effects on Demand	154
The Demand for Quality: Choice of Provider Specialization	155
Other Studies of Demand for Medical Care	158
Natural Experiments I: The Demand for Physician Care	159
Natural Experiments II: The Demand for Drugs	160
Time Series Information: The Demand for Drugs Yet Again	161
Natural Experiments III: The Role of Time in Demand for Care	162
More on the Role of Time in the Demand for Care	162
Applications and Extensions of Demand Theory	165
Decision Theory: Deriving the "Right" Demand Curve	
for Medical Care	170
Cost-Effectiveness Ratios and Demand Curves	171
Why Variations in Medical Practice?	172
Summary	173
Problems  An Engage of Medical Decision Theory	174
Appendix to Chapter 5 An Example of Medical Decision Theory	176
CHAPTER 6 The Physician	182
The "Firm"—Inputs, Output, and Cost	183
The Physician as Entrepreneur	184
The Physician-Firm and Its Production Function	185

CONTENTS	ix
	0.50

Nonphysician Primary-Care Providers	195
The Size of the Firm—Group Practice of Medicine	197
The Physician as Labor	204
The Aggregate Supply Curve: Entry and Exit	212
The Open Economy: United States- and Foreign-trained Physicians	213
Summary	215
Problems	215
Appendix to Chapter 6 Cost Passthrough	217
CHAPTER 7 Physicians in the Marketplace	219
Physician Location Decisions	220
Consumer Search and Market Equilibrium	227
Actual Search by Patients	238
Advertising and the Costs of Information	238
The Role of Licensure	241
Estimates of the Demand Curve Facing Physician-Firms	243
Induced Demand	245
The Role of Payment Schemes	254
Summary	255
Problems	256
CHAPTER 8 The Hospital as a Supplier of	
Medical Care	258
The Hospital Organization	258
Who Is the Residual Claimant?	265
Hospital Costs	274
Long-Run Versus Short-Run Costs	280
The Hospital's "Cost Curve"	281
Another Complication: Outpatient Surgery	283
The Demand Curve Facing a Single Hospital	284
Revisiting the Utility-Maximizing Hospital Manager	286
Summary	287
Problems	288
CHAPTER 9 Hospitals in the Marketplace	290
Hospitals and the Market for Medical Staff	290
Hospitals and Patients	296
A Model of Equilibrium Quality and Price	299
Insurance and Competition in the Hospital's Decision	303
How Doctors and Hospitals Interact: "Goodies" for the Doctor	306
1	

#### x CONTENTS

How Doctors and Hospitals Interact: Patients for the Hospital	308
Competition—"Old Style" Versus "New Style"	309
Entry and Exit: The Pivotal Role of For-Profit Hospitals	311
The Hospital in Labor Markets	312
Nursing "Shortages"	319
Summary	323
Problems	324
Appendix to Chapter 9 The Hospital's Quality and Quantity Decision	326
CHAPTER 10 The Demand for Health Insurance	330
The Source of Uncertainty	331
Why People Dislike Risky Events	332
The Risk-Averse Decision Maker	333
Choosing the Insurance Policy	336
Patterns of Insurance Coverage	342
How the Price of Insurance Differs for Different People	344
Group Demand Versus Individual Demand for Insurance	347
Insurance Purchases Through Time	348
How Income Taxes Subsidize Health Insurance	349
Empirical Estimates of Demand for Insurance	354
The Overall Effect of the Tax Subsidy on the Health Sector	356
"Optimal" Insurance	357
Other Models of Demand for Insurance	358
Summary	359
Problems  A part of the Chapter 10 A Detailed Colorletion of Welfare Lore	359
Appendix to Chapter 10 A Detailed Calculation of Welfare Loss	364
CHAPTER 11 Health Insurance in the Marketplace	366
The Supply of Insurance	366
The Production Function of Health Insurers	367
Cost-Controlling Health Insurance Plans	378
How Common Are Cost-Control Measures?	386
How Popular Are Cost-Controlling Health Plans?	387
How Effective Are Cost-Controlling Health Plans?	389
Evolution in Private Cost Control—Vertical Integration and	
"Integrated Delivery Systems"	392
Pluralistic Provision of Health Care	399
Summary	400
Problems	401
Appendix to Chapter 11 The Statistics of an Insurance Pool	402

CHAPTER 12	Government Provision of Health Insurance: Medicare and Its Revisions	403
The Medicare Pr	ogram	404
	quences of Medicare's Structure	408
Changes in Medi		412
Summary		437
Problems		437
CHAPTER 13	Other Government Health Care	
	Programs	440
The Medicaid Pr	ogram	440
<b>Economic Policy</b>	Issues in Medicaid	445
Military Health C	Care Systems	459
Other Governme	nt Programs	463
Summary		465
Problems		466
CHAPTER 14	Medical Malpractice	468
Background on th	ne Legal System in the United States	468
	ogic of Negligence Law	475
	efensive Medicine, and "Tough Guys"	479
Medical Malprac		481
Evidence on Acti	ual Deterrence	482
Malpractice Awar	rds: "Lightning" or a "Broom Sweeping Clean"?	494
Tort Reform		495
Tort Reform Wri	t Large	499
Summary		500
Problems		500
CHAPTER 15	Externalities in Health and	
	Medical Care	502
Externalities, Pro	perty Rights, and the Control of Externalities	503
Externalities of C		505
	Externalities: The Example of Alcohol	512
Externalities from		520
"Financial" Exter	nalities—Transfers Between People	523
Information as ar	= .	524
Research as an E		527
Why So Little Re	esearch on Medical Effectiveness?	529

#### xii CONTENTS

Transfusion-induced AIDS and Hepatitis	530
Summary	535
Problems 17 What first	535
Appendix to Chapter 15 Value of Life	537
CHAPTER 16 Regulation in the U.S. Health	
Care Sector	539
Licensure	540
Drug and Medical Device Regulation	548
"Certificate of Need" (CON) Laws	558
Price Controls	569
Quality Control	576
Summary	578
Problems	579
CHAPTER 17 Universal Insurance Issues and	
OHAL IER II OHIVEISAL MISALANGE 199469 and	
International Comparisons of	
International Comparisons of	581
Health Care Systems	581
Health Care Systems  General Considerations for a National Health Policy	584
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries	584 592
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries	584 592 593
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons	584 592 593 605
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes	584 592 593 605 616
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes Summary	584 592 593 605 616 620
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes	584 592 593 605
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes Summary	584 592 593 605 616 620
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes Summary Problems	584 592 593 605 616 620 621
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes Summary Problems  Author's Postscript	584 592 593 605 616 620 621
Health Care Systems  General Considerations for a National Health Policy Review of Health Policy and Systems in Selected Countries Snapshots of Four Countries Aggregate International Comparisons Growth in Costs and Health Outcomes Summary Problems  Author's Postscript Answers to Selected Problems	584 592 593 605 616 620 621 <b>623</b>

GHAPIER 1

### **Why Health Economics?**

ealth care represents a collection of services, products, institutions, regulations, and people that accounted for more than 15 percent of our gross national product (GNP) in 1995, or almost \$1 out of every \$7 spent in our country. Personal spending on medical care (which occurs only rarely for most individuals) is exceeded on average only by food and housing, which "happen" every day. Estimates for 1995 show that aggregate spending on medical care has surpassed \$1 trillion, of which more than \$0.9 trillion represents "personal" health care expenditures, with the remainder arising from research, construction, and other administrative expenses. Personal health care expenses amounted to more than \$3300 in 1995 for each of the 275 million persons living in this country. This alone makes the study of health care important. Yet, it is the many other aspects of health care economics that make the topic fascinating.

Almost every person has confronted the health care system at some point, often in situations of considerable importance or concern to the individual. Even the most casual contact with this part of the economy confirms that something is indeed quite different about health care. In fact, the differences are often so large that one wonders whether anything we have learned about economic systems

<sup>&</sup>lt;sup>1</sup>The most detailed accounting of national health expenditures available at this writing appears in *Health Care Financing Review* 16:1 (Fall 1994), which contains detailed data for 1993 (Levit, Sensenig, Cowan, et al., 1994). An earlier study provides detail for years 1980–2030 (Burner, Waldo, & McKuskick, 1992). Sources of earlier years' data come from Arnett, McKusick, Sonnefeld, and Cowell, 1986.