

Corporate and White Collar Crime

Cases and Materials

Second Edition

Kathleen F. Brickey

James Carr Professor of Criminal Jurisprudence Washington University



Little, Brown and CompanyBoston New York Toronto London

Copyright © 1995 by Kathleen F. Brickey

All rights reserved. No part of this book may be reproduced in any form or by any electronic or mechanical means including information storage and retrieval systems without permission in writing from the publisher, except by a reviewer who may quote brief passages in a review.

Library of Congress Catalog Card No. 94-79040

ISBN 0-316-10880-4

Second Edition

Second Printing

RRD-IN

Published simultaneously in Canada by Little, Brown & Company (Canada) Limited

Printed in the United States of America

Corporate and White Collar Crime

Editorial Advisory Board

Little, Brown and Company Law Book Division

Richard A. Epstein

James Parker Hall Distinguished Service Professor of Law University of Chicago

E. Allan Farnsworth

Alfred McCormack Professor of Law Columbia University

Ronald J. Gilson

Charles J. Meyers Professor of Law and Business Stanford University Marc and Eva Stern Professor of Law and Business Columbia University

Geoffrey C. Hazard, Jr.

Sterling Professor of Law Yale University

James E. Krier

Earl Warren DeLano Professor of Law University of Michigan

Elizabeth Warren

William A. Schnader Professor of Commercial Law University of Pennsylvania

Bernard Wolfman

Fessenden Professor of Law Harvard University

Preface

White collar crime has come to be viewed as the growth industry of the 1990s. As federal prosecutors have continued their pursuit of white collar criminals, Congress, administrative agencies, and the courts have all contributed in significant ways to this evolving body of law.

Some of the issues with which the Supreme Court has dealt are highly charged—the applicability of RICO to abortion protesters, for example. Others, while lower in profile, will profoundly affect the enforcement of the law—for example, a decision holding that a taxpayer who operates under a good faith, but highly unreasonable, belief that income is not taxable does not willfully evade a tax on the amount by not reporting it on his return. Still others invite congressional response—for example, a holding that restricts a recently enacted antistructuring provision of the Currency and Foreign Transactions Reporting Act by construing it to mean that to commit a structuring offense, the actor must know that structuring is illegal.

In the meantime, the lower courts have been struggling with such weighty issues as whether unissued government licenses constitute "property" under the mail fraud statute, whether making false statements to the FBI constitutes obstruction of justice, and when it is appropriate to impose a "corporate death sentence" under the federal sentencing guidelines for organizations.

Congress has also played an important role. Enactment of the antistructuring statute to prohibit commonplace evasion of the currency reporting law was a milestone. In a parallel administrative move, the IRS expanded the §6050I currency reporting requirements to apply to designated transactions involving monetary instruments of *less* than \$10,000, thus effectively closing the loop on money laundering.

This fledgling field of study has also begun to blossom in law school curricula. Courses and seminars on white collar crime are now widely offered throughout the country.

xxvi Preface

The first edition of this book endeavored to provide a theoretical and policy framework for considering institutional and individual responsibility for white collar crime, relying principally on federal cases and on problems and case studies to illustrate how criminal law issues arise in a business setting.

Although the second edition retains the same basic framework and coverage, it contains some organizational modifications and shifts in emphasis.

The chapters on institutional and individual liability remain intact but introduce the issue of partnerships' exposure to criminal prosecution. The conspiracy chapter is substantially restructured to provide more comprehensive coverage of the general federal conspiracy statute, including conspiracy to defraud the United States. The material on antitrust conspiracies has been condensed into a brief textual discussion of the distinctions between antitrust and other conspiracy theories.

The mail and securities fraud chapters retain their original structure but incorporate recent case law developments, including cases that strive to articulate when a fiduciary duty arises under the securities laws and that explore the interplay between the advice of counsel defense and the attorney-client privilege.

The materials on perjury, false statements, and obstruction of justice include new cases that cover the jurisdictional elements more efficiently and explore issues that were on the periphery of the original material, and the bribery chapter includes recent cases construing the Foreign Corrupt Practices Act.

Since the publication of the first edition, RICO cases have proliferated at an astonishing rate. This edition includes four significant new Supreme Court decisions construing critical elements of RICO liability and imposing constitutional limits on criminal forfeitures. The chapter on tax and currency reporting violations similarly includes four important Supreme Court opinions delineating the culpability requirements under the tax fraud and currency reporting statutes and imposing constitutional limits on civil forfeitures.

Coverage of environmental crimes is expanded to more fully round out the picture of the environmental universe in which federal prosecutors work. And recent developments incorporated in the remaining two chapters include the first use of the "corporate death penalty" under the sentencing guidelines.

As was true of the first edition, for the sake of brevity some footnotes and citations and most parallel citations have been omitted without indication. Footnotes that were not omitted are renumbered consecutively throughout each chapter. Footnotes that I have added to cases and other quoted materials are identified by the legend "—ED." Unless otherwise specified, citations to the United States Code that I have supplied are citations to the current Code.

Kathleen F. Brickey

Acknowledgments

I am grateful to the many students and colleagues who provided feedback on the first edition of the book. It proved to be invaluable. And to my superb secretary, Beverly Jarboe, and research assistants, John Bodnar, Jeff Buschmann, and David Nelson, I am eternally grateful for a job well done.

I also thank the following authors, organizations, and copyright holders for permission to reprint excerpts from their works:

American Law Institute, Model Penal Code, §2.07(1), (2), (4)(c), (5). Copyright © 1985 by The American Law Institute. Reprinted with the permission of The American Law Institute.

Brickey, Death in the Workplace: Corporate Liability for Criminal Homicide, 2 Notre Dame J.L. Ethics & Pub. Policy 753, 777-781 (1987). Reprinted by permission of the Thomas J. White Center on Law & Government.

Brickey, Rethinking Corporate Liability Under the Model Penal Code, 19 Rutgers L.J. 593, 625-626, 629-632 (1988). Reprinted with permission of the Rutgers Law Journal. Copyrighted 1988 by Rutgers School of Law-Camden.

Bucy, Organizational Sentencing Guidelines: The Cart Before the Horse, 71 Wash. U. L.Q. 329, 338-339 (1993). Reprinted by permission.

Coffee, Gruner, and Stone, Standards for Organizational Probation: A Proposal to the United States Sentencing Commission, 10 Whittier L. Rev. 77, 78-82 (1988). Reprinted by permission.

F. Cullen, W. Maakestad, and G. Cavender, Corporate Crime Under Attack, 351-353 (1987). Copyright © 1987 by the Anderson Publishing Co. All Rights Reserved. Reprinted by permission.

Fisse, Reconstructing Corporate Criminal Law: Deterrence, Retribution, Fault, and Sanctions, 56 S. Cal. L. Rev. 1141, 1150-1154 (1983). Reprinted with the permission of the Southern California Law Review.

Kadish, Some Observations on the Use of Criminal Sanctions in Enforcing

Economic Regulations, 30 U. Chi. L. Rev. 423, 430-432 (1963). Reprinted by permission.

Kabeiseman, Contractor Debarment and Suspension—A Government Perspective, 19 Public Contract Newsletter 3, 3(1984). Reprinted with permission.

Nagel and Hagan, The Sentencing of White-Collar Criminals in Federal Courts: A Socio-Legal Exploration of Disparity, 80 Mich. L. Rev. 1427, 1433–1435 (1982). Reprinted by permission.

United States Attorney's Office, Southern District of New York, Insider Trading Prosecutions in the Southern District of New York.

Summary of Contents

con	nients	i
Prej	face	xxı
Acknowledgments		xxvi
1	Corporate Criminal Liability	1
2	Personal Liability in an Organizational Setting	53
3	Conspiracy	75
4	Mail Fraud	111
5	Securities Fraud	163
6	False Statements	243
7	Perjury and False Declarations	279
8	Obstruction of Justice	315
9	Bribery of Public Officials	363
0	RICO: The Racketeer Influenced and Corrupt	
	Organizations Act	417
1	Tax and Currency Reporting Crimes	503
2	Environmental Crimes	595
3	Workplace Death and Injury	661
4	Sanctions	727
abl	le of Cases	805
	le of Statutes	811
nde.	2	815

Contents

xxv

xxvii

1		
1	Corporate Criminal Liability	1
I.	Introduction	1
	New York Central & Hudson River	
	Railroad v. United States	1
	Notes and Questions	4
	F. Cullen, W. Maakestad, and G.	
	Cavender, Corporate Crime Under	
	Attack	4
	Fisse, Reconstructing Corporate Criminal	
	Law: Deterrence, Retribution, Fault,	
	and Sanctions	6
II.	The Model Penal Code Rule	9
	Section 2.07 Liability of Corporations,	
	Unincorporated Associations and	
	Persons Acting, or Under a Duty to	
	Act, in their Behalf	9
	A. Legislative Purpose to Impose Liability	10
	State v. Shepherd Construction Co.	10
	Notes and Questions	13
		ix

Preface

Acknowledgments

	B.	High Managerial Agent	14
		State v. Chapman Dodge Center, Inc.	14
		Notes and Questions	17
		State v. Christy Pontiac-GMC, Inc.	18
		Notes and Questions	21
		People v. Lessoff & Berger	21
		Notes and Questions	23
		Problem 1-1	23
		Problem 1-2	24
		Problem 1-3	24
	C.	Model Penal Code Policy Choices	25
		Notes and Questions	26
III.	The	Respondeat Superior Rule	27
	A.	The Doctrinal Rules	27
		Commonwealth v. Beneficial Finance	
		Co.	28
		Notes and Questions	32
		Note on Corporate Structure	34
		Brickey, Rethinking Corporate Liability	
		Under the Model Penal Code	34
		United States v. Central National Bank	35
		Dollar Steamship Co. v. United States	37
		United States v. Hilton Hotels Corp.	38
		Notes and Questions	41
	B.	Summary of the Present State of the Law	42
		Brickey, Rethinking Corporate Liability	
		Under the Model Penal Code	42
IV.	Cul	pability	44
		United States v. Bank of New England,	
		N.A.	44
		Notes and Questions	49
		Bucy, Organizational Sentencing Guide-	
		lines: The Cart Before the Horse	50
		Notes and Questions	51
2			
		Personal Liability in an Organizational	
		Setting	53
I.	Intro	oduction	53
II.	Basi	ic Principles	53
		United States v. Wise	54

Contents xi

ш.	Strict Liability	Kadish, Some Observations on the Use of Criminal Sanctions in Enforcing Economic Regulations Notes and Questions Note on Accomplice Liability Problem 2-1 United States v. Dotterweich Notes and Questions Note on the Aftermath of Dotterweich United States v. Park Notes and Questions Problem 2-2 Problem 2-3 Problem 2-4 Problem 2-5	55 57 57 58 58 58 62 63 63 72 72 73 73
3			
		Conspiracy	75
I.	Introduction		75
II.	The Plurality Re	equirement	76
		United States v. Stevens	76
		Notes and Questions	79
		United States v. Hughes Aircraft Co.	81
		Notes and Questions	84
III.	The Overt Act		84
		United States v. Nazzaro	84
		Notes and Questions	88
IV.	Knowing Partic	ipation	89
		United States v. Misle Bus & Equipment	
		Co.	89
		Notes and Questions	90
		ense	90
V.	The Object Offe	chise	70
V.	The Object Offe	United States v. Arch Trading Co.	90
V.	The Object Offe	United States v. Arch Trading Co. Notes and Questions	
V.	The Object Offe	United States v. Arch Trading Co.	90
V.	The Object Offe	United States v. Arch Trading Co. Notes and Questions United States v. Licciardi United States v. Hay	90 94
		United States v. Arch Trading Co. Notes and Questions United States v. Licciardi United States v. Hay Notes and Questions	90 94 95
V.	The Object Offe	United States v. Arch Trading Co. Notes and Questions United States v. Licciardi United States v. Hay Notes and Questions	90 94 95 101
		United States v. Arch Trading Co. Notes and Questions United States v. Licciardi United States v. Hay Notes and Questions	90 94 95 101 103

Problem 3-1

109

xii Contents

	Mail Fraud	111
I.	Introduction	111
II.	Schemes to Defraud	112
	A. Intent to Defraud	112
	United States v. Regent Office Supply	112
	Notes and Questions	118
	Note on Fraud and False Pretenses	118
	Lustiger v. United States	119
	Notes and Questions	123
	B. Intangible Rights	124
	United States v. George	124
	Notes and Questions	129
	McNally v. United States	129
	Notes and Questions	135
	Carpenter v. United States	135
	Notes and Questions	140
	United States v. Bucuvalas	140
	Notes and Questions	144
	Problem 4-1	144
	Problem 4-2	145
	Note on the Money or Property	
	Requirement	145
	Notes and Questions	146
III.	Use of the Mails	146
	Schmuck v. United States	146
	Notes and Questions	152
	United States v. Sampson	152
	Notes and Questions	154
	Problem 4-3	154
	Note on Proof of Mailing	155
	Note on 1994 Amendment to Mail	
	Fraud Statute	155
IV.	Kindred Statutes	156
	A. Wire Fraud	156
	United States v. Bryant	156
	Note on Injunctions Against Fraud	158
	B. Statutes Prohibiting Specific Frauds	159
	United States v. Dowling	159
	Notes and Questions	161

Contents xiii

	Securities Fraud	163
I.	Introduction	163
II.	Willfulness	164
	United States v. Weiner	164
	Notes and Questions	170
	United States v. Bilzerian	170
	Notes and Questions	174
III.	The "No Knowledge" Proviso	175
	United States v. Lilley	175
	Notes and Questions	178
IV.	Insider Trading	179
	A. The Evolving Doctrinal Rules	180
	Chiarella v. United States	180
	Notes and Questions	187
	United States v. Carpenter	187
	Notes and Questions	192
	Problem 5-1	192
	Dirks v. Securities and Exchange	
	Commission	193
	Notes and Questions	197
	Problem 5-2	197
	United States v. Chestman	198
	United States v. Teicher	205
	Notes and Questions	209
	B. The Human Dimension of the Wall Street Insider	
	Trading Scandal	209
	 Insider Trading Prosecutions in the Southern 	
	District of New York	210
	2. Wall Street's Army of Insiders	210
V.	Misrepresentation and Concealment	224
	A. Financial Statements and Related Material	224
	United States v. Margala	224
	Schatz v. Rosenberg	229
	Notes and Questions	236
	B. Proxy Solicitations	236
	United States v. Matthews	237
	Notes and Questions	242

xiv Contents

	False Statements	243
I.	Introduction	243
II.	Jurisdiction	244
	United States v. Rodgers	244
	Problem 6-1	248
	United States v. Steiner Plastics	
	Manufacturing Co.	248
	Notes and Questions	250
	Note on Procurement Fraud	250
III.	Department or Agency	252
	United States v. Hubbard	252
	Notes and Questions	257
IV.	"Exculpatory No's"	258
	United States v. Rodriguez-Rios	258
	Notes and Questions	266
V.	Culpable Mental State	266
	United States v. Yermian	266
	United States v. Green	271
	Notes and Questions	273
VI.	Multiple Punishment	275
	United States v. Woodward	275
	Notes and Questions	277
	Note on False Claims	278
7		
	Perjury and False Declarations	279
I.	Introduction	279
II.	Making Material False Statements	279
	Bronston v. United States	280
	Notes and Questions	284
	Problem 7-1	285
	United States v. Walser	286
	Notes and Questions	289
III.	The Two-Witness Rule	290
	United States v. Davis	290
	Notes and Questions	294
	Note on Inconsistent Declarations	294
	Problem 7-2	295

	United States v. Fornaro	296
	Notes and Questions	300
V.	Competent Tribunals and Ancillary Proceedings	301
	Dunn v. United States	302
	Notes and Questions	306
VI.	Immunized Testimony	306
	United States v. Apfelbaum	306
	Notes and Questions	313
	Note on Subornation of Perjury	314
8		
	Obstruction of Justice	315
I.	Introduction	315
II.	Pending Judicial Proceedings	315
	United States v. Simmons	316
	Notes and Questions	320
III.	Endeavoring to Influence or Impede	321
	United States v. Faudman	321
	Notes and Questions	323
	United States v. Griffin	323
	United States v. Grubb	328
	Notes and Questions	333
	Problem 8-1	334
	United States v. Lench	335
	Notes and Questions	338
IV.	The Fifth Amendment Privilege	339
	United States v. Cintolo	339
	Notes and Questions	344
	Note on Fifth Amendment Privilege	345
	United States v. Spano (In re Grand	
	Jury Subpoena)	348
22	Notes and Questions	352
V.	The Victim and Witness Protection Act	352
	United States v. Lester	352
	Notes and Questions	358
	Problem 8-2	358
	United States v. Wilson	359
	Notes and Questions	362
	Problem 8-3	362

 $\mathbf{X}\mathbf{V}$

295

Contents

IV. The Recantation Defense