Swan & Swinton

Studies in Labour Law

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Edited by

Kenneth P. Swan

Professor of Law
Faculty of Law, Queen's University

Katherine E. Swinton

Associate Professor of Law Faculty of Law, University of Toronto

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Studies in Labour Law

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Preface

The motivation for this book arose from a conclusion that several recent developments in Canadian labour law had not yet received adequate attention in the legal literature. While there is no dearth of sound writing on labour law, it seemed to us that there had been inadequate attention paid to several themes which had recently emerged: first, the increasing degree of statutory regulation of the employment relationship, whether through human rights legislation, employment standards, or occupational health and safety laws, and the effect of such regulation on collective bargaining; second, the increasing concern for individual rights under the collective agreement and methods for balancing individual and collective rights; third, the expanded scope of labour relations boards' authority to supervise the collective bargaining relationship and to provide more effective remedies for unfair labour practices; and, finally, the apparent development of a deferential judicial attitude to labour boards and arbitrators in the Supreme Court of Canada's recent decisions on judicial review. A book of studies addressing these issues seemed to be a worthwhile method of proceeding, for it could draw on the expertise and viewpoints of contributors with different backgrounds from various parts of the country.

Once we had received the tentative blessing of our publishers, we proceeded to seek out contributors. Not all of those whom we would have liked to have participate were able to accept our invitation, nor were we able even to invite everyone who could have made a significant contribution. We were able, however, to attract a mixture of excellent scholars in the end, both from senior administrative positions and from academe, who have been thoughtful and loyal colleagues throughout the years of preparation of this book. They have responded to our deadlines with the usual cheerful disregard, but have nevertheless kept remarkably close to our schedule. They have been firm in resisting some of our editorial intrusions, but have been gracious in accepting many others. We have enjoyed the opportunity to work closely with all of them on this project.

The structure of the book reflects a combination of circumstances and design. The choice of the article to begin, was Kenneth Swan's study of the recent changes in attitudes to judicial review of labour arbitration in the Supreme Court of Canada, in part because it does not need to fit into any other particular place in the order, and because it would have seemed churlish to force someone else out onto the stage first. As well, it discusses an issue, judicial deference, which we thought initially would make a significant change in labour law in the 1980s, and which may yet. Because the study discusses the

relationships among the dispute resolution institutions involved in labour law, it also provides an early opportunity to look at the structure of decision-making within which labour law develops.

The next two studies, Donald Carter's view of the impact of bad faith bargaining remedies on the substantial outcome of negotiations, and George Adams's look at the other implications of the expanded remedial authority vested in the labour relations boards, offer an opportunity to look at the tribunals which administer most of our labour relations statutes, and to assess the impact of their closer involvement with disputes and the parties to those disputes. The importance of the series of cases in which the Ontario Labour Relations Board has defined and exercised its plenary remedial authority has made the participation, as contributors, of both a former and the present Chairman of that Board ideal for our purposes.

Only one legislature has maintained a significant original jurisdiction for a judicial body in its labour relations statute, and we thus sought out the study by Pierre Verge and Gaston Nadeau on that institution, the Quebec Labour Court. As the fourth in our group of institutional studies, it provides a valuable insight into the operation of a tribunal designed differently from any other tribunal that is now established elsewhere in Canada, and the authors' comparative perspective draws valuable contrasts with the administrative tribunals used elsewhere.

At this point, the studies begin to shift from institutional considerations to substantive areas of law, but the shift is a gradual one. The editors' joint study is primarily institutional in nature, focusing on the interaction of human rights tribunals, arbitration, and judicial relief, but like the one that follows on occupational health and safety laws, it reflects our shared view that statutory schemes directly related to employment are having a more and more important influence on collective bargaining. While we focus on institutional design and choice of forum issues, therefore, our secondary purpose is to demonstrate how important human rights legislation is becoming to the participants in collective bargaining and the tribunals to which they resort. Similarly, Katherine Swinton's study describes the development of occupational health and safety legislation and explores the impact of the new statutory rights and new dispute resolution structures which that legislation introduces into the collective bargaining process. She notes that the new enforcement mechanisms will work best in a unionized setting, but concludes that collective bargaining and direct regulation are still needed to ensure adequate protection of employee health.

The next two papers explore another area in which there has been considerable interest and activity in recent years, the relationship of individuals to their union. Drawing on the traditional jurisprudence, but concentrating on a number of recent cases which have either expanded or declined to expand the doctrine, Richard Brown's study of the duty of fair representation discusses the vitality of this statutory concept and offers a general theory for its elaboration and application. James Dorsey, whose decisions in the Canada Labour Relations Board have already contributed a great deal to this area of the law, expounds a

theory for the supervision of internal union affairs that proposes new initiatives for the vindication of individual rights within the collectivity.

The authors of the final pair of studies go a little farther from the beaten path than do the rest of us. Geoffrey England's monumental criticism of our strike laws builds on his earlier writing on the same subject, and provides a unique perspective on the way in which the use of economic power is controlled by Canadian labour law. Finally, David Beatty's criticism of the collective bargaining system is one which is both thought-provoking and controversial. Its probing analysis of what the collective bargaining system promises to do (and how nearly it achieves its goals) is a fitting conclusion to this review of labour law in the early 1980s.

Needless to say, many people contributed to this book in other ways than writing for it. The Institute of Advanced Legal Studies of the University of London offered us shelter during the original planning stages, and the Faculty of Law at the University of Toronto and at Queen's University, respectively, provided moral support, administrative services and research funds for our own projects.

Peter Horowitz of Butterworths gave us the initial encouragement to proceed, and Heather Hisey began as our editor and rapidly became a friend as well. Throughout, these people and those who succeeded them at Butterworths have maintained a delicate balance between anticipation and forebearance which we have much appreciated.

Susan Heakes and Robert Pekeles acted as our research assistants during the summer of 1981, and performed with such diligence and energy that we have material which they produced left over for future projects. Candy Randall and Carmela Vardaro typed and retyped manuscripts with competence and cheerfulness, and met our deadlines with better grace than we met our publisher's.

We have found this enterprise, in the company of such dedicated and pleasant collaborators, a challenging and exciting project. We hope that it proves to be a valuable contribution to the understanding of labour law and its administration in Canada.

> Kenneth P. Swan Katherine E. Swinton Toronto, January 30, 1982.

Contributors

GEORGE W. ADAMS, Q.C., B.A. (McMaster) LL.B. (York), LL.M. (Harvard)

is Chairman of the Ontario Labour Relations Board and a former professor of labour law at Osgoode Hall Law School of York University.

DAVID M. BEATTY, B.A. (Toronto), LL.B. (Osgoode), LL.M. (California) is an Associate Professor at the Faculty of Law, University of Toronto. His teaching interests include Contracts, Labour Law, and Social Security Law.

RICHARD M. BROWN, LL.B. (Queen's), LL.M. (Harvard)

is an Associate Professor of Law at the University of Victoria. His teaching interests include Contracts, Labour Relations Law, and Occupational Health and Safety Law.

DONALD D. CARTER, B.A., LL.B. (Queen's), B.C.L. (Oxford)

is a Professor of Law at the Faculty of Law, Queen's University and a Faculty Associate of the Queen's Industrial Relations Centre. His teaching interests include Labour Relations Law, Administrative Law, and Torts. From 1976 to 1979 he served as Chairman of the Ontario Labour Relations Board.

JAMES E. DORSEY, B.A., LL.B. (Dalhousie)

is a Member of the British Columbia Bar and formerly Vice-Chairman, Canada Labour Relations Board.

GEOFFREY J. ENGLAND, LL.B. Hons. (L.S.E.), M.A. Industrial Relations (Warwick), LL.M. (Dalhousie)

is an Associate Professor at the School of Management, University of Lethbridge. His teaching and research interests include Labour Relations Law, Industrial Relations and Contracts.

GASTON NADEAU, LL.L. (Laval), LL.M. (Laval)

is agent du recherche, Ministère du travail, de la main-d'oeuvre et de la sécurité du revenu, Québec.

KENNETH P. SWAN, B. Eng. (R.M.C.), LL.B. (Alberta)

is a Professor of Law at the Faculty of Law, Queen's University and a Faculty Associate of the Queen's Industrial Relations Centre. His teaching interests include Contracts, Labour Relations Law and Civil Liberties.

KATHERINE E. SWINTON, B.A. Hon. (Alberta), LL.B. (Osgoode), LL.M. (Yale)

is an Associate Professor of Law at the Faculty of Law, University of Toronto. Her teaching interests include Contracts, Labour Relations Law and Constitutional Law.

PIERRE VERGE, Q.C., LL.L. (Laval), M.A. (McGill, Cambridge), LL.M. (Toronto), LL.D. (Laval)

is professeur titulaire, Faculté de droit, Université Laval. His teaching interests include Labour Law, Civil Procedure and Administrative Law.

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