

New Drug Approval Process

**Third Edition
The Global Challenge**

edited by
Richard A. Guarino, M.D.

New Drug Approval Process

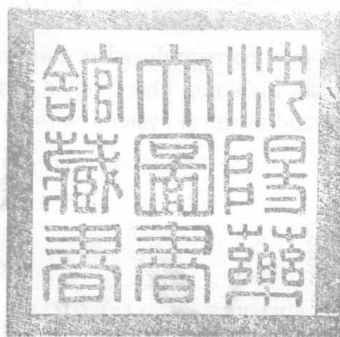
Third Edition
The Global Challenge



Y2000464

edited by

Richard A. Guarino, M.D.
Oxford Pharmaceutical Resources, Inc.
Totowa, New Jersey



MARCEL DEKKER, INC.

NEW YORK • BASEL

The first and second editions were published as *New Drug Approval Process* (1987) and *New Drug Approval Process: Second Edition, Revised and Expanded* (1992).

ISBN: 0-8247-0308-1

This book is printed on acid-free paper.

Headquarters

Marcel Dekker, Inc.
270 Madison Avenue, New York, NY 10016
tel: 212-696-9000; fax: 212-685-4540

Eastern Hemisphere Distribution

Marcel Dekker AG
Hutgasse 4, Postfach 812, CH-4001 Basel, Switzerland
tel: 41-61-261-8482; fax: 41-61-261-8896

World Wide Web

<http://www.dekker.com>

The publisher offers discounts on this book when ordered in bulk quantities. For more information, write to Special Sales/Professional Marketing at the headquarters address above.

Copyright © 2000 by Marcel Dekker, Inc. All Rights Reserved.

Neither this book nor any part may be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopying, microfilming, and recording, or by any information storage and retrieval system, without permission in writing from the publisher.

Current printing (last digit):

10 9 8 7 6 5 4 3 2 1

PRINTED IN THE UNITED STATES OF AMERICA

R9/745

DRUGS AND THE PHARMACEUTICAL SCIENCES

Executive Editor

James Swarbrick

AAI, Inc.

Wilmington, North Carolina

Advisory Board

Larry L. Augsburger University of Maryland Baltimore, Maryland	David E. Nichols Purdue University West Lafayette, Indiana
--	--

Douwe D. Breimer Gorlaeus Laboratories Leiden, The Netherlands	Stephen G. Schulman University of Florida Gainesville, Florida
--	--

Trevor M. Jones The Association of the British Pharmaceutical Industry London, United Kingdom	Jerome P. Skelly Copley Pharmaceutical, Inc. Canton, Massachusetts
--	--

Hans E. Junginger Leiden/Amsterdam Center for Drug Research Leiden, The Netherlands	Felix Theeuwes Alza Corporation Palo Alto, California
--	---

Vincent H. L. Lee University of Southern California Los Angeles, California	Geoffrey T. Tucker University of Sheffield Royal Hallamshire Hospital Sheffield, United Kingdom
---	--

Peter G. Welling
Institut de Recherche Jouveinal
Fresnes, France

DRUGS AND THE PHARMACEUTICAL SCIENCES

A Series of Textbooks and Monographs

1. Pharmacokinetics, *Milo Gibaldi and Donald Perrier*
2. Good Manufacturing Practices for Pharmaceuticals: A Plan for Total Quality Control, *Sidney H. Willig, Murray M. Tuckerman, and William S. Hitchings IV*
3. Microencapsulation, *edited by J. R. Nixon*
4. Drug Metabolism: Chemical and Biochemical Aspects, *Bernard Testa and Peter Jenner*
5. New Drugs: Discovery and Development, *edited by Alan A. Rubin*
6. Sustained and Controlled Release Drug Delivery Systems, *edited by Joseph R. Robinson*
7. Modern Pharmaceutics, *edited by Gilbert S. Banker and Christopher T. Rhodes*
8. Prescription Drugs in Short Supply: Case Histories, *Michael A. Schwartz*
9. Activated Charcoal: Antidotal and Other Medical Uses, *David O. Cooney*
10. Concepts in Drug Metabolism (in two parts), *edited by Peter Jenner and Bernard Testa*
11. Pharmaceutical Analysis: Modern Methods (in two parts), *edited by James W. Munson*
12. Techniques of Solubilization of Drugs, *edited by Samuel H. Yalkowsky*
13. Orphan Drugs, *edited by Fred E. Karch*
14. Novel Drug Delivery Systems: Fundamentals, Developmental Concepts, Biomedical Assessments, *Yie W. Chien*
15. Pharmacokinetics: Second Edition, Revised and Expanded, *Milo Gibaldi and Donald Perrier*
16. Good Manufacturing Practices for Pharmaceuticals: A Plan for Total Quality Control, Second Edition, Revised and Expanded, *Sidney H. Willig, Murray M. Tuckerman, and William S. Hitchings IV*
17. Formulation of Veterinary Dosage Forms, *edited by Jack Blodinger*
18. Dermatological Formulations: Percutaneous Absorption, *Brian W. Barry*
19. The Clinical Research Process in the Pharmaceutical Industry, *edited by Gary M. Matoren*
20. Microencapsulation and Related Drug Processes, *Patrick B. Deasy*
21. Drugs and Nutrients: The Interactive Effects, *edited by Daphne A. Roe and T. Colin Campbell*
22. Biotechnology of Industrial Antibiotics, *Erick J. Vandamme*
23. Pharmaceutical Process Validation, *edited by Bernard T. Loftus and Robert A. Nash*

24. Anticancer and Interferon Agents: Synthesis and Properties, *edited by Raphael M. Ottenbrite and George B. Butler*
25. Pharmaceutical Statistics: Practical and Clinical Applications, *Sanford Bolton*
26. Drug Dynamics for Analytical, Clinical, and Biological Chemists, *Benjamin J. Gudzinowicz, Burrows T. Younkin, Jr., and Michael J. Gudzinowicz*
27. Modern Analysis of Antibiotics, *edited by Adjoran Aszalos*
28. Solubility and Related Properties, *Kenneth C. James*
29. Controlled Drug Delivery: Fundamentals and Applications, Second Edition, Revised and Expanded, *edited by Joseph R. Robinson and Vincent H. Lee*
30. New Drug Approval Process: Clinical and Regulatory Management, *edited by Richard A. Guarino*
31. Transdermal Controlled Systemic Medications, *edited by Yie W. Chien*
32. Drug Delivery Devices: Fundamentals and Applications, *edited by Praveen Tyle*
33. Pharmacokinetics: Regulatory • Industrial • Academic Perspectives, *edited by Peter G. Welling and Francis L. S. Tse*
34. Clinical Drug Trials and Tribulations, *edited by Allen E. Cato*
35. Transdermal Drug Delivery: Developmental Issues and Research Initiatives, *edited by Jonathan Hadgraft and Richard H. Guy*
36. Aqueous Polymeric Coatings for Pharmaceutical Dosage Forms, *edited by James W. McGinity*
37. Pharmaceutical Pelletization Technology, *edited by Isaac Ghebressellassie*
38. Good Laboratory Practice Regulations, *edited by Allen F. Hirsch*
39. Nasal Systemic Drug Delivery, *Yie W. Chien, Kenneth S. E. Su, and Shyi-Feu Chang*
40. Modern Pharmaceutics: Second Edition, Revised and Expanded, *edited by Gilbert S. Banker and Christopher T. Rhodes*
41. Specialized Drug Delivery Systems: Manufacturing and Production Technology, *edited by Praveen Tyle*
42. Topical Drug Delivery Formulations, *edited by David W. Osborne and Anton H. Amann*
43. Drug Stability: Principles and Practices, *Jens T. Carstensen*
44. Pharmaceutical Statistics: Practical and Clinical Applications, Second Edition, Revised and Expanded, *Sanford Bolton*
45. Biodegradable Polymers as Drug Delivery Systems, *edited by Mark Chasin and Robert Langer*
46. Preclinical Drug Disposition: A Laboratory Handbook, *Francis L. S. Tse and James J. Jaffe*
47. HPLC in the Pharmaceutical Industry, *edited by Godwin W. Fong and Stanley K. Lam*
48. Pharmaceutical Bioequivalence, *edited by Peter G. Welling, Francis L. S. Tse, and Shrikant V. Dinghe*
49. Pharmaceutical Dissolution Testing, *Umesh V. Banakar*

50. Novel Drug Delivery Systems: Second Edition, Revised and Expanded, *Yie W. Chien*
51. Managing the Clinical Drug Development Process, *David M. Cocchetto and Ronald V. Nardi*
52. Good Manufacturing Practices for Pharmaceuticals: A Plan for Total Quality Control, Third Edition, *edited by Sidney H. Willig and James R. Stoker*
53. Prodrugs: Topical and Ocular Drug Delivery, *edited by Kenneth B. Sloan*
54. Pharmaceutical Inhalation Aerosol Technology, *edited by Anthony J. Hickey*
55. Radiopharmaceuticals: Chemistry and Pharmacology, *edited by Adrian D. Nunn*
56. New Drug Approval Process: Second Edition, Revised and Expanded, *edited by Richard A. Guarino*
57. Pharmaceutical Process Validation: Second Edition, Revised and Expanded, *edited by Ira R. Berry and Robert A. Nash*
58. Ophthalmic Drug Delivery Systems, *edited by Ashim K. Mitra*
59. Pharmaceutical Skin Penetration Enhancement, *edited by Kenneth A. Walters and Jonathan Hadgraft*
60. Colonic Drug Absorption and Metabolism, *edited by Peter R. Bieck*
61. Pharmaceutical Particulate Carriers: Therapeutic Applications, *edited by Alain Rolland*
62. Drug Permeation Enhancement: Theory and Applications, *edited by Dean S. Hsieh*
63. Glycopeptide Antibiotics, *edited by Ramakrishnan Nagarajan*
64. Achieving Sterility in Medical and Pharmaceutical Products, *Nigel A. Halls*
65. Multiparticulate Oral Drug Delivery, *edited by Isaac Ghebre-Sellassie*
66. Colloidal Drug Delivery Systems, *edited by Jörg Kreuter*
67. Pharmacokinetics: Regulatory • Industrial • Academic Perspectives, Second Edition, *edited by Peter G. Welling and Francis L. S. Tse*
68. Drug Stability: Principles and Practices, Second Edition, Revised and Expanded, *Jens T. Carstensen*
69. Good Laboratory Practice Regulations: Second Edition, Revised and Expanded, *edited by Sandy Weinberg*
70. Physical Characterization of Pharmaceutical Solids, *edited by Harry G. Brittain*
71. Pharmaceutical Powder Compaction Technology, *edited by Göran Alderborn and Christer Nyström*
72. Modern Pharmaceuticals: Third Edition, Revised and Expanded, *edited by Gilbert S. Banker and Christopher T. Rhodes*
73. Microencapsulation: Methods and Industrial Applications, *edited by Simon Benita*
74. Oral Mucosal Drug Delivery, *edited by Michael J. Rathbone*
75. Clinical Research in Pharmaceutical Development, *edited by Barry Bleidt and Michael Montagne*

76. The Drug Development Process: Increasing Efficiency and Cost Effectiveness, *edited by Peter G. Welling, Louis Lasagna, and Umesh V. Banakar*
77. Microparticulate Systems for the Delivery of Proteins and Vaccines, *edited by Smadar Cohen and Howard Bernstein*
78. Good Manufacturing Practices for Pharmaceuticals: A Plan for Total Quality Control, Fourth Edition, Revised and Expanded, *Sidney H. Wil- lig and James R. Stoker*
79. Aqueous Polymeric Coatings for Pharmaceutical Dosage Forms: Second Edition, Revised and Expanded, *edited by James W. McGinity*
80. Pharmaceutical Statistics: Practical and Clinical Applications, Third Edition, *Sanford Bolton*
81. Handbook of Pharmaceutical Granulation Technology, *edited by Dilip M. Parikh*
82. Biotechnology of Antibiotics: Second Edition, Revised and Expanded, *edited by William R. Strohl*
83. Mechanisms of Transdermal Drug Delivery, *edited by Russell O. Potts and Richard H. Guy*
84. Pharmaceutical Enzymes, *edited by Albert Lauwers and Simon Scharpé*
85. Development of Biopharmaceutical Parenteral Dosage Forms, *edited by John A. Bontempo*
86. Pharmaceutical Project Management, *edited by Tony Kennedy*
87. Drug Products for Clinical Trials: An International Guide to Formulation • Production • Quality Control, *edited by Donald C. Monkhouse and Christopher T. Rhodes*
88. Development and Formulation of Veterinary Dosage Forms: Second Edition, Revised and Expanded, *edited by Gregory E. Hardee and J. Desmond Baggot*
89. Receptor-Based Drug Design, *edited by Paul Leff*
90. Automation and Validation of Information in Pharmaceutical Proces- sing, *edited by Joseph F. deSpautz*
91. Dermal Absorption and Toxicity Assessment, *edited by Michael S. Roberts and Kenneth A. Walters*
92. Pharmaceutical Experimental Design, *Gareth A. Lewis, Didier Mathieu, and Roger Phan-Tan-Luu*
93. Preparing for FDA Pre-Approval Inspections, *edited by Martin D. Hynes III*
94. Pharmaceutical Excipients: Characterization by IR, Raman, and NMR Spectroscopy, *David E. Bugay and W. Paul Findlay*
95. Polymorphism in Pharmaceutical Solids, *edited by Harry G. Brittain*
96. Freeze-Drying/Lyophilization of Pharmaceutical and Biological Prod- ucts, *edited by Louis Rey and Joan C. May*
97. Percutaneous Absorption: Drugs–Cosmetics–Mechanisms–Metho- dology, Third Edition, Revised and Expanded, *edited by Robert L. Bro- naugh and Howard I. Maibach*

98. Bioadhesive Drug Delivery Systems: Fundamentals, Novel Approaches, and Development, *edited by Edith Mathiowitz, Donald E. Chickering III, and Claus-Michael Lehr*
99. Protein Formulation and Delivery, *edited by Eugene J. McNally*
100. New Drug Approval Process: Third Edition, The Global Challenge, *edited by Richard A. Guarino*
101. Peptide and Protein Drug Analysis, *edited by Ronald E. Reid*
102. Transport Processes in Pharmaceutical Systems, *edited by Gordon Amidon, Ping I. Lee, and Elizabeth M. Topp*
103. Excipient Toxicity and Safety, *edited by Myra L. Weiner and Lois A. Kotkoskie*
104. The Clinical Audit in Pharmaceutical Development, *edited by Michael R. Hamrell*

ADDITIONAL VOLUMES IN PREPARATION

Pharmaceutical Emulsions and Suspensions, *edited by Francoise Nielloud and Gilberte Marti-Mestres*

Oral Drug Absorption, *edited by Jennifer B. Dressman*

To my family and friends,
who never left my side during good and crisis situations.
Their dedication, support, and love will remain with me always.

Preface

New drug, device, and biological product development in the United States has changed drastically since the time of the Kefauver Amendments in 1962. Regulations now demand that both safety and efficacy be evident before products can be marketed with FDA's stamp of approval. The mechanics involved in the drug approval process have had a tremendous impact on how new products are developed globally. Good Clinical Practices and ICH guidelines must be followed meticulously for FDA and other worldwide regulatory agencies to allow pharmaceutical products to be marketed bearing labels that show safety as well as efficacy. As we forge into the 21st century with the need to develop a larger array of pharmaceuticals, consideration of the rules, regulations, and guidelines in the new drug approval development process must become part of a company's strategic plan in bringing these products to market.

New Drug Approval Process, Third Edition addresses all the latest information and methodologies on the mechanics of preparing INDs and NDAs. New ways to expedite this process are detailed. The organization of this edition is very different from that of previous editions. The text is now divided into sections, each representing an essential step in the new drug development process. Our intention is to help readers identify and answer specific questions related to their areas of interest and expertise while using the text as a desk reference. Although each step of the process is considered separately, the text as a whole covers every aspect of how to bring pharmaceutical products to market.

The selection of authors to address the drug development process was based on their ability to present factual data in a manner that the reader can readily comprehend. In Part I, Regulatory Aspects of New Drug Development, the authors mesh their years of experience in IND and NDA development. The essential aspects of the nonclinical and clinical development of products are carefully considered along with the regulatory requirements necessary for regulatory agencies' approval. Having dealt with these regulations for many years, the authors are able to suggest ways to expedite the new drug approval process. Other specialized areas, such as, ELAs, PLAs, and ANDAs, that often are not addressed, are covered in this section. Special attention is given to biotechnology, manufacturing, and control requirements for NDAs and ANDAs.

Part II, Clinical Research Development, and Part III, Good Clinical Practices, detail the necessary steps in the clinical development process. The authors help the reader clearly understand and absorb the regulatory requirements. Special attention is given to IRBs, informed consents, ADR handling and reporting, and program management. Also, GCP regulations of the investigator, sponsor, and monitor obligations are approached practically and applied to clinical research. A discussion of the importance of quality assurance and its growing role in drug development as it relates to the changing industry completes these sections.

Part IV, The Orphan Drug and the Rx to OTC Switch, are addressed by specialists who have had great success getting FDA approval for products in these areas. The development of orphan drugs through biotechnology is addressed. It is inevitable that more products will undergo an Rx to OTC switch because of the changes occurring in medical care and costs globally.

The last topics in Part V, Effective Methodology in Expediting NDA Approval, present all new information not referred to in earlier editions. The changes that have occurred throughout the pharmaceutical industry in new drug development processes have added a new dimension to the marketing process. FDA liaison and data presentation for FDA submissions have given new challenges to industries developing new drug, device, and biological applications. The evolving CRO and SMO companies, as well as the "computer world haven," have influenced new product development. Again, authors of these chapters have combined information with insight on the mechanics of getting new product approvals globally.

My appreciation and thanks are extended to all the authors, who have worked diligently in the preparation of this third edition of *New Drug Approval Process*. Special thanks go to Patricia Blaine, Lisa Butkowski, Sharon Mirowsky, and Catherine Juliano for their continuous endeavors in the preparation of this book.

Richard A. Guarino, M.D.

Introduction

The discovery and approval of new drugs during the next millennium will revolutionize the entire health care industry. Bureaucratic agencies throughout the world are becoming more homogeneous and resourceful in their ways of accepting and approving new products that will benefit patients suffering from diseases. The increasing demands by consumers for nonprescription drugs, as a result of the rapidly changing health care programs, will stimulate the ethical companies to switch their prescription (Rx) products to over-the-counter (OTC) ones.

Pharmaceutical companies are seeking ways to meet the national and international requirements of the changing health care market. Mergers, acquisitions, and licensing all play an important role in what and how products will come to market in the next 10 to 15 years. In many instances, decisions regarding these new products will be based on economics and social demands rather than on scientific discovery. The research into new product development has made a 180-degree turn. Companies are decreasing their internal drug development staffs and are outsourcing a large part of research and development responsibilities to CROs. As a result, both CROs and SMOs have boomed in the last 10 years and have put new demands on pharmaceutical companies' management teams.

Notwithstanding these drastic changes in the philosophy of new product development, the basic rules, regulations, and guidelines remain firm and must be adhered to if manufacturers intend to get approval for their new products. Regulatory requirements throughout the world continue to include stringent regulations to confirm safety and efficacy of drugs, biologics, and devices.

The FDA and similar agencies in Europe are collaborating to bring these regulations to a global acceptance through the International Committee on Harmonization. It is hoped that these efforts will allow companies to achieve global approval of new products.

At present, in the United States, the FDA approves INDs that contain sufficient information about the investigational drug to show that it is safe for human testing. NDAs are approved only if the applicant demonstrates through adequate scientific evidence that the drug is safe and by substantial evidence

that the drug is effective for the conditions prescribed, recommended, or suggested in the product's proposed labeling. The content of the FDA/ICH regulations define substantial evidence of effectiveness and safety as that which is demonstrated by adequate and well-controlled clinical investigations. Additionally, to obtain FDA approval, an applicant must show that the methods used in manufacturing and control, processing, and packaging of the drug are adequate to preserve its identity, strength, quality, and purity. Good Manufacturing Practices (GMPs) play an important role in completing this process.

As simple and procedural as this process for an IND and NDA may seem, to achieve the final goal of bringing a new product to market, a vast amount of in-depth understanding of the drug approval process is necessary.

Good Laboratory Practices (GLPs), Good Clinical Practices (GCPs), and Investigational Review Boards (IRBs) regulations have become more precise and efficient to ensure that within new drug development, subjects enrolled in new product investigations are used wisely and safety measures are implemented to minimize risks. FDA's concentration on "orphan" drugs and the new trend to bring more prescription drugs to OTC status have put new demands on the strategic planning to implement the process.

This third edition of *New Drug Approval Process* will give an innovative prospectus to all individuals involved in new drug development. Also, the aura of the changing industry will be reflected throughout the book with the intention of recasting traditional methodologies as a basis for successful implementation of current and future new product development.

Richard A. Guarino, M.D.

Contributors

Ileana Maria Alexander, R.N. Department of Medical Affairs, Warner-Lambert Consumer Healthcare, Morris Plains, New Jersey

Ivy Bautista, M.B.A. Department of Drug Regulatory Affairs, Berlex Laboratories, Inc., Montville, New Jersey

Patricia Blaine, R.R.T., M.Ed. Blaine Pharmaceutical Services, Inc., Matawan, New Jersey

Martha R. Charney, Ph.D. Consultant, Menlo Park, California

Chris Clauss Networks Computer Consulting, Oakland, New Jersey

Steven A. Francesco, M.B.A. Francesco International, South Orange, New Jersey

Kenneth A. Getz, M.S., M.B.A. CenterWatch, Inc., Boston, Massachusetts

Albert A. Ghignone, M.S., RAC Regulated Technologies, Inc., Phillipsburg, New Jersey

William E. Gilbertson, Pharm.D. Center for Drug Evaluation and Research, Food and Drug Administration, Rockville, Maryland

Rochelle L. Goodson R. L. Goodson Consulting, Inc., Forest Hills, New York

Richard A. Guarino, M.D., K.M. Oxford Pharmaceutical Resources, Inc., Totowa, New Jersey

Earl W. Hulihan, M.Ed. EduQuest, Inc., Rockville, Maryland

Laurent M. Kassalow, M.S. Data Management and Biostatistics, Target Research Associates, Inc., Scotch Plains, New Jersey

Duane B. Lakings, Ph.D. Drug Safety Evaluation Consulting, Inc., Birmingham, Alabama

Alexandra D. J. Mancini, M.Sc. Department of Regulatory Affairs, QLT PhotoTherapeutics, Inc., West Vancouver, British Columbia, Canada

Douglas Testa, Ph.D. Regulated Technologies, Inc., Phillipsburg, New Jersey

William M. Troetel, Ph.D. Regulatory Affairs Consultant, Mount Vernon, New York

Timothy Urschel, M.B.A. Department of Regulatory Affairs, Novo Nordisk Pharmaceuticals, Inc., Princeton, New Jersey

John T. Zenno Worldwide Regulatory Affairs, The Liposome Company, Inc., Princeton, New Jersey

Acronyms and Initialisms

The Medical Communications Department of Oxford Pharmaceutical Resources, Inc. has been collecting acronyms and initialisms throughout the professional careers of its individual members. We have obtained about 600 items through workshops, conventions, professional publications, and the other chapters in this book. The author of two of the chapters in this book, William M. Troetel, Ph.D., graciously allowed us to merge a large list from one of his chapters into this list. We gratefully acknowledge his contribution.

The following list should be used as your reference for acronyms and initialisms throughout this book.

AAAS	American Association for the Advancement of Science
AABB	American Association of Blood Banks
AACR	American Association for Cancer Research
AADA	Abbreviated Antibiotic Drug Application (FDA) (used primarily for generics)
AAFP	American Academy of Family Physicians
AAI	American Academy of Immunologists
AAP	American Association of Pathologists
AAPP	American Academy of Pharmaceutical Physicians
AAPS	American Association of Pharmaceutical Scientists
ABPI	Association of the British Pharmaceutical Industry
ACCP	American College of Clinical Pharmacology
ACE	Adverse Clinical Event
ACIL	American Council of Independent Laboratories
ACP	Associates of Clinical Pharmacology (USA), a group that certifies clinical research associates (CRAs) and clinical research coordinators (CRCs)
ACPU	Association of Clinical Pharmacology Units
ACRA	Associate Commissioner for Regulatory Affairs (FDA)
ACRPI	Association for Clinical Research in the Pharmaceutical Industry (UK)