## COMPLEX LITIGATION

INJUNCTIONS, STRUCTURAL REMEDIES, AND CONTEMPT

**DOUG RENDLEMAN** 

# SUPPLEMENT: PROCEDURAL RULES, STATUTES, COURT DOCUMENTS

University Casebook Series Foundation Press

# PROCEDURAL RULES, STATUTES, AND COURT DOCUMENTS FOR INJUNCTION LITIGATION

Supplement for

COMPLEX LITIGATION:
INJUNCTIONS,
STRUCTURAL
REMEDIES, AND

CONTEMPT

by

DOUG RENDLEMAN
Robert E. R. Huntley Professor of Law
Washington and Lee University School of Law





This publication was created to provide you with accurate and authoritative information concerning the subject matter covered; however, this publication was not necessarily prepared by persons licensed to practice law in a particular jurisdiction. The publisher is not engaged in rendering legal or other professional advice and this publication is not a substitute for the advice of an attorney. If you require legal or other expert advice, you should seek the services of a competent attorney or other professional.

Nothing contained herein is intended or written to be used for the purposes of 1) avoiding penalties imposed under the federal Internal Revenue Code, or 2) promoting, marketing or recommending to another party any transaction or matter addressed herein.

© 2010 By THOMSON REUTERS/FOUNDATION PRESS

195 Broadway, 9th Floor New York, NY 10007 Phone Toll Free 1–877–888–1330 Fax (212) 367–6799 foundation–press.com

Printed in the United States of America

ISBN 978-1-59941-845-2

Mat #40917974

Introduction. This supplement contains procedural rules and statutes for injunction litigation. The current Federal Rules of Civil Procedure vary somewhat from the rules cited and quoted in the court decisions in the casebook because, in the meantime, some have been amended, all have been restyled. The earlier Chapters in the casebook cite rules and statutes to this Supplement so that students can become accustomed to reading them. The later Chapters often assume a custom of reading the rules and statutes and don't cite to this supplement.

After the rules and statutes are two sets of papers from injunction litigation. First is SEC v. Jindra from the complaint through the temporary restraining order; that litigation ended with a permanent consent injunction on July 13, 2009, SEC Litigation Release 21135. Second is the plaintiff's complaint in Regents of UCLA v. UCLA Primate Freedom, which includes a summary of the order the plaintiff sought; the Superior Court judge made UCLA'a injunction permanent on May 27, 2009, News Blog, The Chronicle of Higher Education, May 28, 2009.

Regents v. UCLA Primate Freedom has anti-trespass and anti-disruption features that fit well with the cases in Chapter 1. Read both sets while studying interlocutory injunction procedure in Chapter 4. Reread SEC v. Jindra with Chapter 7 because it includes an asset-freezing injunction and relief defendants.

## TABLE OF CONTENTS

FEDERAL RULES OF CIVIL PROCEDURE 1
11. Signing Pleadings, Motions, and Other Papers; Representations to the Court Sanctions
23. Class Actions.
24. Intervention.
25. Substitution of Parties.
38. Right to a Jury Trial; Demand.
39. Trial by Jury or by the Court.
52. Findings and Conclusions by the Court; Judgement on Partial Findings.
53. Masters.
54. Judgment; Costs.
57. Declaratory Judgment.
62. Stay of Proceedings to Enforce a Judgment.
65. Injunctions and Restraining Orders.
65.1 Proceedings Against a Surety.
70. Enforcing a Judgment for a Specific Act.
71. Enforcing Relief for or Against a Nonparty.
72. Magistrate Judges: Pretrial Order
77. Conducting Business; Clerk's Authority; Notice of an Order or Judgment.
FEDERAL RULES OF CRIMINAL PROCEDURE
35. Correcting or Reducing a Sentence.
42. Criminal Contempt.

FEDERAL RULES OF APPELLATE PROCEDURE20
8. Stay or Injunction Pending Appeal.
21. Writs of Mandamus and Prohibition, and Other Extraordinary Writs.
27. Motions.
36. Entry of Judgment; Notice.
TITLE 18, UNITED STATES CODE SECTIONS
241. Conspiracy against rights.
242. Deprivation of rights under color of law.
401. Power of court.
402. Contempts constituting crimes.
1509. Obstruction of court orders.
3626, Prison Litigation Reform Act
3691. Jury trial of criminal contempts.
3692. Jury trial for contempt in labor dispute cases.
TITLE 28, UNITED STATES CODE SECTONS
1291. Final decisions of district courts.
1292. Interlocutory decisions.
1331. Federal question.
1343. Civil rights and elective franchise.
1345. United States as plaintiff.
1651. Writs.
1826. Recalcitrant witnesses.
2101. Supreme Court; time for appeal or certiorari; docketing; stay.
2201. Creation of [declaratory judgment] remedy.

REGENTS OF THE UNIVERSITY OF CALIFORNIA v. UCLA PRIMATE FREEDOM
SECURITIES AND EXCHANGE COMMISSION v. JINDRA
1983. Civil action for deprivation of rights.
TITLE 42, UNITED STATES CODE SECTIONS
107. Issuance of injunctions in labor disputes; hearing; findings of court; notice to affected persons; temporary restraining order; undertakings.
104. Enumeration of specific acts not subject to restraining orders or injunctions.
101. Issuance of restraining orders and injunctions; limitation; public policy.
TITLE 29, UNITED STATES CODE SECTIONS
2283. Stay of State court proceedings.
2202. Further relief.

#### FEDERAL RULES OF CIVIL PROCEDURE

## Rule 11. Signing Pleadings, Motions, and Other Papers; Representations to the Court; Sanctions

- (a) Signature. Every pleading, written motion, and other paper must be signed by at least one attorney of record in the attorney's name--or by a party personally if the party is unrepresented. The paper must state the signer's address, e-mail address, and telephone number. Unless a rule or statute specifically states otherwise, a pleading need not be verified or accompanied by an affidavit. The court must strike an unsigned paper unless the omission is promptly corrected after being called to the attorney's or party's attention.
- (b) Representations to the Court. By presenting to the court a pleading, written motion, or other paper--whether by signing, filing, submitting, or later advocating it--an attorney or unrepresented party certifies that to the best of the person's knowledge, information, and belief, formed after an inquiry reasonable under the circumstances:
- (1) it is not being presented for any improper purpose, such as to harass, cause unnecessary delay, or needlessly increase the cost of litigation;
- (2) the claims, defenses, and other legal contentions are warranted by existing law or by a nonfrivolous argument for extending, modifying, or reversing existing law or for establishing new law;
- (3) the factual contentions have evidentiary support or, if specifically so identified, will likely have evidentiary support after a reasonable opportunity for further investigation or discovery; and
- (4) the denials of factual contentions are warranted on the evidence or, if specifically so identified, are reasonably based on belief or a lack of information.

#### (c) Sanctions.

- (1) In General. If, after notice and a reasonable opportunity to respond, the court determines that Rule 11(b) has been violated, the court may impose an appropriate sanction on any attorney, law firm, or party that violated the rule or is responsible for the violation. Absent exceptional circumstances, a law firm must be held jointly responsible for a violation committed by its partner, associate, or employee.
- (2) Motion for Sanctions. A motion for sanctions must be made separately from any other motion and must describe the specific conduct that allegedly violates Rule 11(b). The motion must be served under Rule 5, but it must not be filed or be presented to the court if the challenged paper, claim, defense, contention, or denial is withdrawn or appropriately corrected within 21 days after service or within another time the court sets. If warranted, the court may award to the prevailing party the reasonable expenses, including attorney's fees, incurred for the motion.

- (3) On the Court's Initiative. On its own, the court may order an attorney, law firm, or party to show cause why conduct specifically described in the order has not violated Rule 11(b).
- (4) Nature of a Sanction. A sanction imposed under this rule must be limited to what suffices to deter repetition of the conduct or comparable conduct by others similarly situated. The sanction may include nonmonetary directives; an order to pay a penalty into court; or, if imposed on motion and warranted for effective deterrence, an order directing payment to the movant of part or all of the reasonable attorney's fees and other expenses directly resulting from the violation.
- (5) Limitations on Monetary Sanctions. The court must not impose a monetary sanction:
  - (A) against a represented party for violating Rule 11(b)(2); or
- (B) on its own, unless it issued the show-cause order under Rule 11(c)(3) before voluntary dismissal or settlement of the claims made by or against the party that is, or whose attorneys are, to be sanctioned.
- (6) Requirements for an Order. An order imposing a sanction must describe the sanctioned conduct and explain the basis for the sanction.
- (d) *Inapplicability to Discovery*. This rule does not apply to disclosures and discovery requests, responses, objections, and motions under Rules 26 through 37.

#### Rule 23. Class Actions

- (a) *Prerequisites*. One or more members of a class may sue or be sued as representative parties on behalf of all members only if:
  - (1) the class is so numerous that joinder of all members is impracticable;
  - (2) there are questions of law or fact common to the class;
- (3) the claims or defenses of the representative parties are typical of the claims or defenses of the class; and
- (4) the representative parties will fairly and adequately protect the interests of the class.
- (b) Types of Class Actions. A class action may be maintained if Rule 23(a) is satisfied and if:
- (1) prosecuting separate actions by or against individual class members would create a risk of:
- (A) inconsistent or varying adjudications with respect to individual class members that would establish incompatible standards of conduct for the party opposing the class; or

- (A) inconsistent or varying adjudications with respect to individual class members that would establish incompatible standards of conduct for the party opposing the class; or
- (B) adjudications with respect to individual class members that, as a practical matter, would be dispositive of the interests of the other members not parties to the individual adjudications or would substantially impair or impede their ability to protect their interests;
- (2) the party opposing the class has acted or refused to act on grounds that apply generally to the class, so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole; or
- (3) the court finds that the questions of law or fact common to class members predominate over any questions affecting only individual members, and that a class action is superior to other available methods for fairly and efficiently adjudicating the controversy. The matters pertinent to these findings include:
- (A) the class members' interests in individually controlling the prosecution or defense of separate actions;
- (B) the extent and nature of any litigation concerning the controversy already begun by or against class members;
- (C) the desirability or undesirability of concentrating the litigation of the claims in the particular forum; and
  - (D) the likely difficulties in managing a class action.
- (c) Certification Order; Notice to Class Members; Judgment; Issues Classes; Subclasses.
  - (1) Certification Order.
- (A) Time to Issue. At an early practicable time after a person sues or is sued as a class representative, the court must determine by order whether to certify the action as a class action.
- (B) Defining the Class; Appointing Class Counsel. An order that certifies a class action must define the class and the class claims, issues, or defenses, and must appoint class counsel under Rule 23(g).
- (C) Altering or Amending the Order. An order that grants or denies class certification may be altered or amended before final judgment.
  - (2) Notice.
- (A) For (b)(1) or (b)(2) Classes. For any class certified under Rule 23(b)(1) or (b)(2), the court may direct appropriate notice to the class.

including individual notice to all members who can be identified through reasonable effort. The notice must clearly and concisely state in plain, easily understood language:

- (i) the nature of the action;
- (ii) the definition of the class certified;
- (iii) the class claims, issues, or defenses;
- (iv) that a class member may enter an appearance through an attorney if the member so desires;
  - (v) that the court will exclude from the class any member who requests exclusion;
  - (vi) the time and manner for requesting exclusion; and
  - (vii) the binding effect of a class judgment on members under Rule 23(c)(3).
- (3) Judgment. Whether or not favorable to the class, the judgment in a class action must:
- (A) for any class certified under Rule 23(b)(1) or (b)(2), include and describe those whom the court finds to be class members; and
- (B) for any class certified under Rule 23(b)(3), include and specify or describe those to whom the Rule 23(c)(2) notice was directed, who have not requested exclusion, and whom the court finds to be class members.
- (4) Particular Issues. When appropriate, an action may be brought or maintained as a class action with respect to particular issues.
- (5) Subclasses. When appropriate, a class may be divided into subclasses that are each treated as a class under this rule.
- (d) Conducting the Action.
- (1) In General. In conducting an action under this rule, the court may issue orders that:
- (A) determine the course of proceedings or prescribe measures to prevent undue repetition or complication in presenting evidence or argument;
- (B) require--to protect class members and fairly conduct the action--giving appropriate notice to some or all class members of:
  - (i) any step in the action;
  - (ii) the proposed extent of the judgment; or

- (iii) the members' opportunity to signify whether they consider the representation fair and adequate, to intervene and present claims or defenses, or to otherwise come into the action;
  - (C) impose conditions on the representative parties or on intervenors;
- (D) require that the pleadings be amended to eliminate allegations about representation of absent persons and that the action proceed accordingly; or
  - (E) deal with similar procedural matters.
- (2) Combining and Amending Orders. An order under Rule 23(d)(1) may be altered or amended from time to time and may be combined with an order under Rule 16.
- (e) Settlement, Voluntary Dismissal, or Compromise. The claims, issues, or defenses of a certified class may be settled, voluntarily dismissed, or compromised only with the court's approval. The following procedures apply to a proposed settlement, voluntary dismissal, or compromise:
- (1) The court must direct notice in a reasonable manner to all class members who would be bound by the proposal.
- (2) If the proposal would bind class members, the court may approve it only after a hearing and on finding that it is fair, reasonable, and adequate.
- (3) The parties seeking approval must file a statement identifying any agreement made in connection with the proposal.
- (4) If the class action was previously certified under Rule 23(b)(3), the court may refuse to approve a settlement unless it affords a new opportunity to request exclusion to individual class members who had an earlier opportunity to request exclusion but did not do so.
- (5) Any class member may object to the proposal if it requires court approval under this subdivision (e); the objection may be withdrawn only with the court's approval.
- (f) Appeals. A court of appeals may permit an appeal from an order granting or denying class-action certification under this rule if a petition for permission to appeal is filed with the circuit clerk within 10 days after the order is entered. An appeal does not stay proceedings in the district court unless the district judge or the court of appeals so orders.
- (g) Class Counsel.
- (1) Appointing Class Counsel. Unless a statute provides otherwise, a court that certifies a class must appoint class counsel. In appointing class counsel, the court:
  - (A) must consider:

- (i) the work counsel has done in identifying or investigating potential claims in the action;
- (ii) counsel's experience in handling class actions, other complex litigation, and the types of claims asserted in the action;
  - (iii) counsel's knowledge of the applicable law; and
  - (iv) the resources that counsel will commit to representing the class;
- (B) may consider any other matter pertinent to counsel's ability to fairly and adequately represent the interests of the class;
- (C) may order potential class counsel to provide information on any subject pertinent to the appointment and to propose terms for attorney's fees and nontaxable costs;
- (D) may include in the appointing order provisions about the award of attorney's fees or nontaxable costs under Rule 23(h); and
  - (E) may make further orders in connection with the appointment.
- (2) Standard for Appointing Class Counsel. When one applicant seeks appointment as class counsel, the court may appoint that applicant only if the applicant is adequate under Rule 23(g)(1) and (4). If more than one adequate applicant seeks appointment, the court must appoint the applicant best able to represent the interests of the class.
- (3) *Interim Counsel*. The court may designate interim counsel to act on behalf of a putative class before determining whether to certify the action as a class action.
- (4) Duty of Class Counsel. Class counsel must fairly and adequately represent the interests of the class.
- (h) Attorney's Fees and Nontaxable Costs. In a certified class action, the court may award reasonable attorney's fees and nontaxable costs that are authorized by law or by the parties' agreement. The following procedures apply:
- (1) A claim for an award must be made by motion under Rule 54(d)(2), subject to the provisions of this subdivision (h), at a time the court sets. Notice of the motion must be served on all parties and, for motions by class counsel, directed to class members in a reasonable manner.
- (2) A class member, or a party from whom payment is sought, may object to the motion.
- (3) The court may hold a hearing and must find the facts and state its legal conclusions under Rule 52(a).
- (4) The court may refer issues related to the amount of the award to a special master or a magistrate judge, as provided in Rule 54(d)(2)(D).

#### Rule 24. Intervention

- (a) Intervention of Right. On timely motion, the court must permit anyone to intervene who:
  - (1) is given an unconditional right to intervene by a federal statute; or
- (2) claims an interest relating to the property or transaction that is the subject of the action, and is so situated that disposing of the action may as a practical matter impair or impede the movant's ability to protect its interest, unless existing parties adequately represent that interest.
- (b) Permissive Intervention.
- (1) In General. On timely motion, the court may permit anyone to intervene who:
- (A) is given a conditional right to intervene by a federal statute; or
- (B) has a claim or defense that shares with the main action a common question of law or fact.
- (2) By a Government Officer or Agency. On timely motion, the court may permit a federal or state governmental officer or agency to intervene if a party's claim or defense is based on:
  - (A) a statute or executive order administered by the officer or agency; or
- (B) any regulation, order, requirement, or agreement issued or made under the statute or executive order.
- (3) *Delay or Prejudice*. In exercising its discretion, the court must consider whether the intervention will unduly delay or prejudice the adjudication of the original parties' rights.
- (c) Notice and Pleading Required. A motion to intervene must be served on the parties as provided in Rule 5. The motion must state the grounds for intervention and be accompanied by a pleading that sets out the claim or defense for which intervention is sought.

#### Rule 25. Substitution of Parties \* \* \*

(d) Public Officers; Death or Separation from Office. An action does not abate when a public officer who is a party in an official capacity dies, resigns, or otherwise ceases to hold office while the action is pending. The officer's successor is automatically substituted as a party. Later proceedings should be in the substituted party's name, but any misnomer not affecting the parties' substantial rights must be disregarded. The court may order substitution at any time, but the absence of such an order does not affect the substitution.

### Rule 37. Failure to Make Disclosures or to Cooperate in Discovery; Sanctions \* \*

- (b) Failure to Comply with a Court Order.
- (1) Sanctions in the District Where the Deposition Is Taken. If the court where the discovery is taken orders a deponent to be sworn or to answer a question and the deponent fails to obey, the failure may be treated as contempt of court.
  - (2) Sanctions in the District Where the Action Is Pending.
- (A) For Not Obeying a Discovery Order. If a party or a party's officer, director, or managing agent--or a witness designated under Rule 30(b)(6) or 31(a)(4)--fails to obey an order to provide or permit discovery, including an order under Rule 26(f), 35, or 37(a), the court where the action is pending may issue further just orders. They may include the following:
- (i) directing that the matters embraced in the order or other designated facts be taken as established for purposes of the action, as the prevailing party claims;
- (ii) prohibiting the disobedient party from supporting or opposing designated claims or defenses, or from introducing designated matters in evidence;
  - (iii) striking pleadings in whole or in part;
  - (iv) staying further proceedings until the order is obeyed;
  - (v) dismissing the action or proceeding in whole or in part;
  - (vi) rendering a default judgment against the disobedient party; or
- (vii) treating as contempt of court the failure to obey any order except an order to submit to a physical or mental examination.

#### Rule 38. Right to a Jury Trial; Demand

- (a) Right Preserved. The right of trial by jury as declared by the Seventh Amendment to the Constitution--or as provided by a federal statute--is preserved to the parties inviolate.
- (b) Demand. On any issue triable of right by a jury, a party may demand a jury trial by:
- (1) serving the other parties with a written demand--which may be included in a pleading--no later than 10 days after the last pleading directed to the issue is served; and
  - (2) filing the demand in accordance with Rule 5(d).

- (c) Specifying Issues. In its demand, a party may specify the issues that it wishes to have tried by a jury; otherwise, it is considered to have demanded a jury trial on all the issues so triable. If the party has demanded a jury trial on only some issues, any other party may--within 10 days after being served with the demand or within a shorter time ordered by the court--serve a demand for a jury trial on any other or all factual issues triable by jury.
- (d) Waiver; Withdrawal. A party waives a jury trial unless its demand is properly served and filed. A proper demand may be withdrawn only if the parties consent. \* \*

#### Rule 39. Trial by Jury or by the Court

- (a) When a Demand Is Made. When a jury trial has been demanded under Rule 38, the action must be designated on the docket as a jury action. The trial on all issues so demanded must be by jury unless:
- (1) the parties or their attorneys file a stipulation to a nonjury trial or so stipulate on the record; or
- (2) the court, on motion or on its own, finds that on some or all of those issues there is no federal right to a jury trial.
- (b) When No Demand Is Made. Issues on which a jury trial is not properly demanded are to be tried by the court. But the court may, on motion, order a jury trial on any issue for which a jury might have been demanded.
- (c) Advisory Jury; Jury Trial by Consent. In an action not triable of right by a jury, the court, on motion or on its own:
  - (1) may try any issue with an advisory jury; or
- (2) may, with the parties' consent, try any issue by a jury whose verdict has the same effect as if a jury trial had been a matter of right, unless the action is against the United States and a federal statute provides for a nonjury trial.

#### Rule 52. Findings and Conclusions by the Court; Judgment on Partial Findings

- (a) Findings and Conclusions.
- (1) In General. In an action tried on the facts without a jury or with an advisory jury, the court must find the facts specially and state its conclusions of law separately. The findings and conclusions may be stated on the record after the close of the evidence or may appear in an opinion or a memorandum of decision filed by the court. Judgment must be entered under Rule 58.
- (2) For an Interlocutory Injunction. In granting or refusing an interlocutory injunction, the court must similarly state the findings and conclusions that support its action.

- (3) For a Motion. The court is not required to state findings or conclusions when ruling on a motion under Rule 12 or 56 or, unless these rules provide otherwise, on any other motion.
- (4) Effect of a Master's Findings. A master's findings, to the extent adopted by the court, must be considered the court's findings.
- (5) Questioning the Evidentiary Support. A party may later question the sufficiency of the evidence supporting the findings, whether or not the party requested findings, objected to them, moved to amend them, or moved for partial findings.
- (6) Setting Aside the Findings. Findings of fact, whether based on oral or other evidence, must not be set aside unless clearly erroneous, and the reviewing court must give due regard to the trial court's opportunity to judge the witnesses' credibility. \* \* \*

#### Rule 53. Masters

- (a) Appointment.
- (1) Scope. Unless a statute provides otherwise, a court may appoint a master only to:
- (A) perform duties consented to by the parties;
- (B) hold trial proceedings and make or recommend findings of fact on issues to be decided without a jury if appointment is warranted by:
  - (i) some exceptional condition; or
- (ii) the need to perform an accounting or resolve a difficult computation of damages; or
- (C) address pretrial and posttrial matters that cannot be effectively and timely addressed by an available district judge or magistrate judge of the district.
- (2) Disqualification. A master must not have a relationship to the parties, attorneys, action, or court that would require disqualification of a judge under 28 U.S.C. § 455, unless the parties, with the court's approval, consent to the appointment after the master discloses any potential grounds for disqualification.
- (3) Possible Expense or Delay. In appointing a master, the court must consider the fairness of imposing the likely expenses on the parties and must protect against unreasonable expense or delay.
- (b) Order Appointing a Master.
- (1) *Notice*. Before appointing a master, the court must give the parties notice and an opportunity to be heard. Any party may suggest candidates for appointment.