

Civil Forfeiture of Criminal Property

Legal Measures for Targeting the Proceeds of Crime



Edited by Simon N.M. Young

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viii Contributors

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Preface

In 2000 when I was still working for the Ontario government I witnessed the political process of how civil forfeiture laws were proposed, deliberated upon, marketed to the public and introduced into the provincial legislature. It was a cornerstone of the then Conservative government's get tough on crime platform. The government's political resolve to pass the law notwithstanding real constitutional concerns over provincial authority to enact such a law was impressive. The proposed law was also controversial from a rights perspective and a lively public debate both inside and outside the legislature ensued.

When I left Canada for Hong Kong in 2001, about a year before the Ontario law was passed, I was hoping to find a similar debate in this new jurisdiction. Not only was such a debate non-existent but many had not heard of civil forfeiture. Over the next few years the introduction of civil forfeiture in the United Kingdom and Australia did little to stimulate public discussion of the topic in Hong Kong. Thus in 2005–2006, I applied for and was successful in obtaining a research grant to study the topic in a new government initiative to promote better public policy research. This was an opportunity not only to research what would be best for Hong Kong (in terms of both the need and manner of reform) but also to stimulate interest and discussion in the community.

The project, which became known as the Hong Kong Civil Forfeiture Project, was housed in the Centre for Comparative and Public Law (CCPL) in the Faculty of Law, University of Hong Kong. The project invited leading practitioner experts from Ireland, Canada, Australia, New Zealand, United Kingdom, Macau and Taiwan to visit CCPL in 2006. Each expert spoke in a public seminar and also in a private meeting where they engaged with a specially established local focus group of experts. The aim of the private meetings was for key local stakeholders to gain a full and candid understanding of not only the laws and practices in the foreign jurisdiction but also in the international expert's estimation of how well those processes worked in practice. The papers presented by the experts were revised after the visit and all except one have become chapters in this book. As explained in the Introduction, the paper on New Zealand could not be finalized before the manuscript deadline due to uncertainties in the legislative progress of their civil forfeiture bill. With the assistance of Jeffrey Simser, for which we are most grateful, we were fortunate to obtain chapter contributions from leading experts from the United States and South Africa, two very important civil forfeiture jurisdictions.

X Preface

I need to thank a number of people who contributed to both the project and the book. First, there are the international experts and members of the local focus group. Secondly, there are the CCPL researchers and staff who provided invaluable research and other assistance. Thanks to Jennifer Stone, Cheng Yulin, Kung Shun Fong, Kate Egan, Xing Fei, Jonathan Ah-weng and Flora Leung. Finally, I thank my family for their patience during the time I had to spend away from them.

I hope this book will help to stimulate more international debate and study on the global proliferation of civil asset forfeiture systems.

Simon N.M. Young University of Hong Kong August 2008

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Australia

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- Briginshaw v. Briginshaw (1938) 60 CLR 336 **136**
- 'B' and Others v. State of Western Australia and Another [2002] WASC 298 137
- Burton v. Honan (1952) 86 CLR 169 **126, 148, 149**
- CDPP v. In the matter of Specified Property of Universal Lionshare and Another [2005] NSWSC 91 161
- C J Hendry Co v. Moore (1943) 318 US 133 **149**
- Chief Executive Officer of Customs v. Labrador Liquor Wholesale Pty Ltd and Others (2003) 216 CLR 161 135
- Coleman v. Power [2004] 220 CLR 1 125
- Connell v. Lavender (1991) 7 WAR 9 130
- Della Patrona v. DPP (Cth) [No. 2] (1993) 38 NSWLR 257 148
- DPP v. Brauer [1991] 2 QdR 261 131, 139
- *DPP (WA) v. Bridge and Others* [2006] WASC 36 **160**
- DPP (WA) v. The Public Trustee on Behalf of the Estate of the Late Stephen Retteghy [1998] WASC 347 (SCWA) 177

- DPP v. Garcia and Others [2004] QDC 523 [94] 19, 133
- *DPP v. Tan* [2003] NSWSC 717 **161**
- DPP v. Toro-Martinez (1993) 33 NSWLR 82 **130, 149**
- DPP (Cth) v. Corby [2007] 2 QdR 319 133
- DPP (Cth) v. Hart [2004] 2 QdR 1 137
- *DPP (Cth) v. Hart and Others (No. 2)* [2005] 2 QdR 246 **130, 132**
- DPP (Cth) v. Hatfield [2006] NSWSC 195 **4, 142**
- DPP (Cth) v. Jo and Others [2007] QCA 251 148
- DPP (Cth) v. Studman [2005] 155 ACrimR 515 139
- *DPP (Cth) v. Tan* [2004] NSWSC 856 **138**
- DPP (Cth) v. Wei-Liang Tu [2005] NSWSC 772 **139**
- DPP (Cth) v. Queensland Jewellery and Gift Company Pty Ltd and Others [2006] QDC 373 148
- *DPP (Vic) v. Le* [2007] HCA 52 **139–40**
- DPP (WA) v. Centurion Trust Co Ltd [2004] WASC 74 137
- Jeffrey v. DPP (1995) 79 A Crim R 514 131
- Little's Victory Cab Co Pty Ltd v. Carroll (1948) VLR 249 126
- Mansfield v. Director of Public Prosecutions for Western

Cases xiii

Australia (2006) ALR 214 134-5, 141 McCleary v. DPP (Cth) (1998) 157 ALR 301 146 Meredith v. State of Queensland [2006] 1 QdR 334 **141–2** NSWCC v. Kelly and Others (No. 2), (2003) 58 NSWLR 71 140 NSWCC v. Kelly and Others (No. 2) [2-3] NSWSC 154 137, 140 NSWCC v. Murchie (2000) 49 NSWLR 465 141 R v. Associated Northern Collieries (1910) 111 CLR 738 **137** R v. Fagher (1989) 16 NSWLR 67 Re Cannon [1999] 1 QdR 247 Re Criminal Proceeds Confiscation Act 2002 (Qld) [2004] 1 Qd R 40 136 Re DPP ex parte Lawler and Another (1994) 179 CLR 270 148 Rejfek v. McElroy (1964-5) 112 CLR 517 136-7 Silbert (as Executor of the estate of Stephen Retteghy dec'd) v. Director of Public Prosecutions (WA) (2004) 205 ALR 43 150 State of Queensland v. Brooks [2005] QSC 390 **161, 175** State of Queensland v. Brooks [2005] QSC 204 **161** State of Queensland v. Bush (2003) QSC 375 148 State of Queensland v. Henderson unreported QSC S1246 of 2003 16 May 2003 148 State of Queensland v. Hirst [2003] QSC 266 137 State of Queensland v. O'Brien and Falzon unreported QSC S3879 of 2004 22 June 2006 148

Teresita Tan v. DPP [2004] NSWSC 952 161 TPC v. Abbco Ice Works Pty Ltd (1994) 1223 ALR 503 137 TPC v. CC (NSW) Pty Ltd (No. 4) (1995) 131 ALR 581 137 The Daniels Corporation International Pty Ltd v. Australian Competition and Consumer Commission (2002) 213 CLR 543 125 Unlimited Business Consultants (Qld) Pty Ltd ACN098523 490 v. Commissioner, Australian Federal Police [2003] FCA 706 (17 June 2003) **143** Willey v. Synan (1935) 54 CLR 175 149

Queensland v. Cannon (2003) QSC

Oueensland v. Shaw (2003) QSC

Canada

436

459 **148**

148

Aetna Financial Services v. Feigelman [1985] 1 S.C.R. 2 (SCC) **167**

Attorney General of Ontario v. \$29,020 in Canadian Currency et al [2005] CanLII 24251 (Ont. S.C.J.) 162, 171, 181, 182, 184, 185

AG (Ont.) v. Marihuana Growing Equipment et al [2005] OJ 6008 161, 180

A.G. (Ontario) v. 746064 Township Road #4 Blandford-Blenheim Township R.R. #5 Woodstock, Ontario (Pin: 00266-0080 (R)) (In Rem) et al 2008 CanLII 4256 (ON S.C.) 169 xiv Cases

- ARA v. Szepietowski [2007] EWCA 766 179, 246
- British Columbia (Civil Forfeiture Act, Director) v. Tse et al. [2007] BSC 995 184
- Continental Insurance Co. v. Dalton Cartage Co, 1982 CanLII 13 (S.C.C.) **169**
- Liberty National Bank & Trust Co v. Atkin (1981) 31 O.R. (2d) 715 167
- Martineau v. Minister of National Revenue [2004] SCC 81 181–2, 183, 184
- Ontario (Attorney General) v. Jinarern [2005] OJ No. 6008 (SCJ) 15
- Ontario (Attorney General) v. \$78,000 et al, 2003 CanLII 16958 (ON S.C.) **179–80**
- R. v. Accused No. 1 [2005] BCJ No. 2701 (BCSC) 178
- R. v. Daley 2001 ABCA 155
- R. v. Hape 2005 CanLII 26591(ON C.A.) **164**
- R. v. Lindsay (2004) 182 CCC (3d) 301 (SCJ) 178
- R. v. Marsh 2003 CanLII 1009 (ON S.C.) **167**
- R. v. Raponi 2004 SCC 50 164, 181
- R. v. Smith [2006] S.J. No.184 (Sask QB) 178
- R. v. West 2005 CanLII 30052 (ON C.A.) **164, 165**
- R. v. Zelensky [1978] 2 SCR 90 183
- Re The Criminal Proceeds
 Confiscation Act 2002 (Qld)
 [2003] QCA 249 171

China, People's Republic of

- Paktanle Company v. Xiamen Customs, Higher People's Court of Fujian Province, 14 October 2005 270, 274
- People's Procuratorate of Jingkou District, Zhenjiang, Jiangsu Province v. Sun Aiqin, Zhenjiang Intermediate People's Court, 25 September 2002 **264**, **265–6**
- Starbucks Corporation and
 Shanghai President Coffee
 Corporation v. Shanghai
 Starbucks Café Company Limited
 and Shanghai Starbucks Café
 Limited, Nanjing Road Branch,
 Higher People's Court of
 Shanghai Municipality, 20
 December 2006 273, 275

England and Wales

- Adams v. Cape Industries plc [1991]
 1 All ER 929 194
- AG of Zambia v. Meer Care and Desai and Others [2007] EWHC 952 (Ch) **20**
- Attorney General v. Blake [1998] 1 All ER 833 55-6
- ARA v. Green [2005] EWHC 3168 (Admin) **209**
- Attorney General's Reference (No. 2 of 2001), [2003] UKHL 68 193
- Bater v. Bater [[1950] 2 All ER 458] **169**
- Cleaver v. Mutual Reserve Fund Life Association [1892] 1 QB 147 58
- Clingham v. Royal Borough of Kensington and Chelsea [2002] UKHL 39 159

Cases xv

- Commissioners of Customs and Excise v. Duffy [2002] EWHC 425 212
- Connelly v. Director of Public Prosecutions [1964] AC 1254 218
- Customs and Excise Commissioners v. Han and Another and other appeals [2001] STC 1188 222
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- Director of The Asset Recovery Agency Re Fleming and Others [2006] NIQB 70 (11 October 2006) 245
- Director of ARA v. Fabian Jackson [2007] EWHC 2553 QB **245**
- Director of the ARA v. Singh [2005] EWCA Civ 580 227
- Director of ARA v. William Wilson and Christine Wilson [2007] NIQB 49 245
- HKSAR v. Lung Wai Hung [1998] 4 HKC 161 (CA) **281**
- R v. Ian Smith (1989) 11 Cr App R (S) 290 **281**
- DPP v. Scarlett [2001] 1 WLR 515 194
- Her Majesty's Advocate v. McIntosh [2001] All ER (D) 54 109
- John Szepietowski v. The Director of ARA [2006] EWHC 3228 (Admin) 245
- Johnson v. Whitehouse (1984) RTR 38 195
- King v. UK (No. 2) [2004] STC 911 **222**
- King v. Walden [2001] STC 822 222
- Lister v. Perryman (1870) LR 4 HL 521 195
- Mann v. Nash 16 TC 523 **221** Mareva Campania Nariera SA of

Panama v. International Bulk Carriers SA [1980] 1 All ER 213 167

- McIntosh v. Lord Advocate [2001] 2 All ER 638 **218**
- Minister v. Smith [1927] AC 193 221
- PC and Lindsay Woodward and Hiscox v. Commissioners of Inland Revenue 16 TC 43 221
- Phillips v. UK, Application No. 41087/98, 5 July 2001 332, 333, 334
- Philips v. United Kingdom [2001] ECHR 437 **289**
- R v. Benjafield; R v. Rezvi [2003] 1 AC 1099 (HL) **289**
- R v. Dickens [1990] 2 QB 102 193 R v. Dickens (1990) 91 Cr App R
- 164 **281** *R v. Gadsby* [2001] EWCA Crim
- 1824 **191** R v. Haisman, Lant and Miller
- [2003] EWCA Crim 2246 191 R v. Jagdev [2002] EWCA Crim 1326 191
- R v. Johnson (1990) 91 Cr App R 332 **190**
- R v. Kelly [2000] Crim LR 392 191
- R v. Knights and Maguire [2003] EWCA Crim 2222 191
- R v. Ko Chi Yuen [1994] HKLY 198 193
- R v. Lingham [2000] Crim LR 696 191
- R v. McKinnon [2004] Crim LR 485 190
- R v. Miranda [2000] Crim LR 393 191
- R v. Pisciotto [2002] EWCA Crim 1592 **191**
- *R v. Ripley* [2005] EWCA Crim 1453 **190**

xvi Cases

R v. Redbourne (1993) 96 Cr App R 201 **190**

R v. Ross [2001] 2 Crim App R (S) 484 191

R v. Versluis [2004] EWCA Crim 3168 190

R v. Smith [2002] 1 All ER 367 109

R v. Smith (David) [2002] 1 Cr App R 35 **289**

R v. Steele and Shevki [2001] 2 Crim App R (S) 40 191

R v. Williamson [2003] EWCA Crim 644 **191**

R v. Omar [2004] EWCA Crim 2320 194

R v. Atobrah [2005] EWCA Crim 3321 **190**

R v. Barnham [2005] EWCA Crim 1049 **190**

R v. Barwick [2001] Crim LR 52 190

R v. Benjafield [2002] 2 WLR 325 193

R v. Comiskey [1991] Crim LR 484 190

R v. Cuthbertson [1980] 2 All ER 401 188, 189

R v. K [2005] EWCA Crim 619 194

R v. Rezvi [2002] 1 All ER 801 193

R v. W [1998] STC 550 (CA (Crim Div)) **218**

R v. Smith [2001] UKHL 68 190, 218

R (Director of the Assets Recovery Agency) v. Belton (2005) NIQB Ref No. COGF5334 219, 227

R (The Director of the ARA) v. Charrington [2005] EWCA Civ 334 219, 227

R (The Director of the ARA) v. He &

Cheng [2004] EWHC 3021 218, 219, 227

R (Director of the ARA) v. Keenan (2005) NIQB Ref No. COGC5362 211

Re a Defendant, The Times, 7 April 1987 **196**

Re Assets Recovery Agency and Walsh [2004] NIQB 21 159

Re AJ & DJ (unreported) 9
December 1992, Court of Appeal
195

Re H and others [1996] 2 All ER 391 194

Re Saggar [2005] EWCA Civ 174 193

R v. Stannard [2005] EWCA Crim 2717 194

R (Lloyd) v. Bow Street Magistrates'
Court [2004] 1 Cr App 193

Salomon v. Salomon [1987] AC 22 194

Sekhon and Others v. R [2002] EWCA Crim 2954 191

Southern v. AB 18 TC 59 221

Walsh v. The Director of the Assets Recovery Agency [2005] NICA 6 184, 185, 219, 227

Welch v. The United Kingdom, 9 February 1995, Series A, no. 307-A 332

Wymyss v. Hopkins (1875) LR 10 QB 378 **218**

Hong Kong

Attorney General v. Yeung Lui [1989] HKLY 248 (HC) 295

Attorney General for Hong Kong v. Reid [1994] 1 AC 324 (PC) 299–300

Attorney General v. Lee Kwong-kut [1993] AC 951 (PC) 317

Cases xvii

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- 2531 HKCU 1 (CA) **296**HKSAR v. Chan Kwok Choi [2004] 1
 HKLRD A9 (CA) **295**
- HKSAR v. Cheng Wai Keung and Others [2003] HKCFI 329 (CFI)
- HKSAR v. Fung Lin Cheong [2003] HKEC 572 (CFI) 295

285

- HKSAR v. Lung Wai Hung [1998] 4 HKC 161 (CA) **281**
- HKSAR v. Lung Wai Hung [1999] 1 HKLRD 598 **288**
- HKSAR v. Ma Zhujiang and Another [2007] HKEC 1528 (CA) 282
- HKSAR v. Poon To Kun [2004] HKEC 1494 (CFI) 295
- HKSAR v. Shing Siu Ming and Others [1999] 2 HKC 818 (CA) 282
- HKSAR v. Shing Siu Ming & Others [2000] 3 HKC 83 (CFI) **281**
- HKSAR v. Yam Ho Keung [2002] HKLRD (Yrbk) 277 (CA) **282**
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- In the Matter of Choi Kong and Wong Lai Hung, unreported judgment, HCMP2801/2002, 4 December 2002 286
- In the Matter of the Drug Trafficking (Recovery of Proceeds) Ordinance, Chapter 405, The Attorney General (Applicant) and Lee Chau Ping (First Respondent) and Tam Wai Hung (Second Respondent) [1997] HKEC 654 (SC) 283, 284

Koon Wing Yee v Insider Dealing Tribunal, 3 HKLRD 372 (CFA) 317

- Leung Yuen v. The Queen [1975] HKLR 516 (AJ) **295**
- Multi-Solid Ltd v. Secretary for Justice [1997] HKLY 295 (CA) **296**
- R v. Ko Chi Yuen [1993] HKEC 166 (HC) **281, 317**
- R v. Ko Chi Yuen [1994] 2 HKCLR 66 CA **289**
- Re 'C' [1990] 1 HKLR 127 (HC) 281
- Re Law Kin Man [1994] 2 HKC 118 (HC) 282
- Re Susanto Kam and Another [2003] 1 HKLRD 612 at para. 18 (CFI) 287
- Secretary for Justice v. Chow Sui Kwong [1999] 2 HKC 118 (CFI) 284
- Secretary for Justice v. CKS and Another (No. 2) [2001] 1 HKC 611 (CFI) 286
- Secretary for Justice v. Lee Chau Ping and Another [2000] 1 HKLRD 49 (CFI) 284, 293
- Secretary for Justice v. Lee Cheung Wah [2001] HKEC 682 (CFI) 284
- Secretary for Justice v. Lin Xin Nian [2001] 2 HKLRD 851 (CA) 293
- Secretary for Justice v. Yiu Chik Chuen [2006] 1 HKC 507 (DC) 311

European Court of Human Rights

Agosi v. UK (1987) 9 EHRR 219 A.P., M.P. and T.P. v. Switzerland 29 August 1997 332 xviii Cases

Arcuri v. Italy (2001) Application No. 54024/99 **219** Air Canada v. UK (1995) 20 EHRR 150 **219, 317** Butler v. UK (2002) Application No. 41661/98 **219** Crowther v. United Kingdom (Application No. 53741/00) (The Times, 11 February 2005) 193, Engel and Others (1976) judgment of 8 June 1976/23 November 1976, A Series, Vol. 22 332, 333 Ferrazzini v. Italy, [2001] STC 1314 222 Georgiou v. UK [2001] STC 80 King v. Walden [2001] STC 822 222 M. v. Italy [15 April 1991] ECHR Application No. 12386/86 19, Phillips v. United Kingdom [2001] Crim LR 817 193, 332 Raimondo v. Italy (1994) 18 EHRR 237 219 Saunders v United Kingdom (43/1994/490/572), 17 December 1996 **76**

Ireland

159

193

Attorney General v. Southern Industrial Trust Ltd and Others (1960) 94 ILTR 161 **81** Caudron v Air Zaire [1985] IR 716 **71**

Webb v. UK (2004) Application No.

Walsh v. UK [2006] ECHR 1154

Welch v. UK [1995] 20 EHRR 247

56054/00 219

Clancy and Anon v. Ireland [1988]
IR 326 57, 59, 77, 80
Criminal Assets Bureau v. John
Kelly [2002] 2 ILRM 303 71
Downes v. DPP [1987] IR 139 81
DPP and Frances Glacken and Felix
McKenna v. Ernst Hollmann,
Maria Bernadetta Jehle and Uwe
Palisch, unreported, High Court,
29 July 1999, per O'Higgins J
89

DPP v. McHugh [2002] IR 352 61DPP v. H. (E.), unreported, High Court, 22 April 1997, per Kelly J 69

F. McK. v A.F. and Others [2002] 1 IR 242 67-8, 74, 85

Felix J. McKenna v. MON, BON Unreported, High Court, 20 November 2006, per Finnegan P 80

Gilligan v. Criminal Assets Bureau [1998] IR 185 19, 55, 56, 74, 76, 77, 78, 79, 80–81, 82, 159, 185

Goodman v. Hamilton (No. 1) [1992] 2 IR 542 55

Hayes v. Duggan [1929] IR 406 **88** Heaney v. Ireland [1996] 1 IR 580 **77**

In the Matter of National Irish Bank Ltd (Under Investigation) and in the matter of the Companies Act 1990, [1999] 3 IR 145 **78** Istel Ltd v. v Tully [1993] AC 45

Istel Ltd v. v Tully [1993] AC 45 78

M. v. D. [1998] 3 IR 175 56, 78 McLoughlin v. Tuite [1989] IR 82 81

McK. v D. [2004] 2 ILRM 419 **71**Melling v. O'Mathghamhna [1962]
IR 1 **81, 82**

Cases

- M.F.M. v. M.B. and Others [1999] 1 ILRM 540 **69**
- M(M). v D(D)., Moriarty J., unreported, High Court, 10 December 1996 71–2, 84
- Murphy v. GM PB PC Ltd and GH, unreported, High Court, 4 June 1999 52, 53, 55, 74–5, 79–80, 82
- O'Keefe v. Ferris [1997] 3 IR 463 81
- Re O [1991] 2 QB 520 78 State (Healy) v. Donoghue [1976] IR 325 70

Privy Council, Judicial Committee

McIntosh v. Lord Advocate [2001] 3 WLR 107 193 HM Advocate v. McIntosh (Sentencing) [2003] 1 AC 1078 289

Northern Ireland

In the Matter of the Director of the Assets Recovery Agency and in the Matter of Cecil Stephen Walsh, 2004 NIQB 21, High Court of Justice in Northern Ireland, 1 April 2004 184, 185, 243

Scotland

The Scottish Ministers against Marie Buchanan and Others [2006] CSOH 121 244

South Africa

Bantho and Another v. The State.

unreported, Case No. CC138/98 **95**

- Director of Public Prosecutions v. Aereboe and Others 2000 1 All SA 105 (N) **95**
- Director of Public Prosecutions, Cape of Good Hope v. Bathgate 2002 (2) SA 535 (C) 95, 98
- Janse van Rensburg v. NDPP, unreported, Case No. 75/06 112
- Mohamed NO and Others v. NDPP and Another 2002 (4) 366 (W); 119
- Mohamed NO and Others v. NDPP and Another 2003 119, 186
- Mohunram and Another v. National Director of Public Prosecutions [2007] ZACC 4 (26 March 2007) CCT 19/06 19, 95, 102–7, 108, 121, 122, 123, 124
- NDPP v. Basson 2002 (1) SA 419 (SCA) **94**
- NDPP v. Carolous 2000 (1) SA 1127 (N) **94**
- NDPP v. Cole and Others [2004] 3 All SA 765 (W) 122
- NDPP v. Engels, 2005 (3) SA 109 (C) **121**
- NDPP v. Johannes du Preez Joubert and Others unreported, Case No. 24541/2002 116
- NDPP v. Kyriakou 2004 (1) SA 379 (SCA) 111, 112–13, 116, 117
- NDPP v. Mcasa and Another 2000 (1) SACR 263 (Tk) 98, 101
- NDPP v. Meyer 1999 (4) All SA 263 (D) **94**
- NDPP v. Mohamed No and Others (2002) 4 SA 843 (CC) 13, 99, 119, 159–60, 179
- NDPP v. Mohunram and Others [2007] **160**

xx Cases

NDPP v. Niemoller, unreported, Case No. A560/04, 25 November 2004 114, 116 NDPP v. Phillips and Others, 2002 (4) SA 60 (W) **97, 98, 109, 110,** 113, 117 NDPP v. Rebuzzi, 2002 (2) SA (1) (SCA) 110 NDPP v. Rautenbach and Others 2005 (4) SA (603) (SCA) 110, 111–12, 114 NDPP v. R O Cook Properties (Pty) Ltd 101, 104, 108, 111, 120-21, 122 NDPP v. Seevnarayan 2004 (2) SACR 208 (SCA) 101 NDPP v. Van Staden and Others 2007 (1) SACR 338 (SCA) 101-2, 108, 118, 122, 123, 124 NDPP v Vermaak 2008 (1) SACR 157 (SCA) **108** NDPP v. 37 Gillespie Street Durban (Pty) Ltd 101, 122 NDPP and Another v. Mohamed and Others 2003 119 Phillips v. NDPP 2003 (6) SCA 447 (SCA) 113 Prophet v. NDPP 2006 (1) SA 38 (SCA) 101, 104, 107, 108, 122, 160 R v. Simpson (1998) 2 CR App R (S) 109 Shabir Shaik and Others v. The State 115 - 16

United States

268/06

Austin v. United States 509 U.S. 602 24, 25, 26, 27

Shaik and Others v. The State 2007 2 All SA 150 (SCA) 109

Singh v. NDPP unreported, Case No.

120

Bennis v. Michigan 516 U.S. 442 25, 26, 27, 182 Calero-Toledo v. Pearson Yacht Leasing Co 416 U.S. 663 24, 25, 26, 27, 29, 54, 182, 323 Christunas v. United States, 61 F. Supp. 2d 642 (E.D. Mich. 1999) Concepcion v. United States 938 F. Supp. 134 **38** De Almeida v. United States 459 F.3d 377 39 Dobbins's Distillery v. United States 96 U.S. 395 (1878) **26, 27** Florida v. White 526 U.S. 559 (1999) 37 Government of the United States of America v. Montgomery and Another [2001] 2 WLR 779 109 Helvering v. Mitchell (1938) 303 US 391 **182** Harmony v. United States 43 U.S. (2 How.) 210 25, 26 JW Goldsmith, Jr-Grant Co v. US (1921) 254 US 505 **16, 26, 27** Kennedy v. Mendoza (1963) 55 Libretti v. United States 516 U.S. 29 39 One Lot Emerald Cut Stones v. United States 409 U.S. 232 44 The Brig. Ann, 13 U.S. (9 Cranch) 289 (1815) **25** The Palmyra (1827) 25 U.S. 1 24-5, 27, 182 United States v. 1,960 Bags of Coffee, 12 U.S. (8 Cranch) 398 25 United States v. Adams 189 Fed. Appx. 600 2006 WL 1876863

49

United States v. All Funds in