HANDBOOK OF FREE SPEECH AND FREE PRESS

BARRON and DIENES

Handbook of Free Speech and Free Press

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December 21, 1978

Amendment I

"Congress shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof; or abridging the freedom of speech, or of the press; or the right of the people peaceably to assemble and to petition the Government for a redress of grievances."

"Full and free discussion even of ideas we hate encourages the testing of our own prejudices and preconceptions. Full and free discussion keeps a society from becoming stagnant and unprepared for the stresses and strains that work to tear all civilizations apart." — Mr. Justice Douglas, dissenting, Dennis v. United States, 341 U.S. 494 at 584 (1951).

"Where First Amendment rights are asserted to bar governmental interrogation resolution of the issue always involves a balancing by the courts of the competing private and public interests at stake in the particular circumstances shown." — Mr. Justice Harlan for the Court, Barenblatt v. United States, 360 U.S. 109 at 126 (1959).

"Without a free press there can be no free society. Freedom of the press, however, is not an end in itself but a means to the end of a free society. . . . No institution in a democracy, either governmental or private, can have absolute power. Nor can the limits of power which enforce responsibility be finally determined by the limited power itself." — Mr. Justice Frankfurter, concurring, *Pennekamp v. Florida*, 328 U.S. 331 at 354 (1946).

"In the First Amendment the Founding Fathers gave the free press the protection it must have to fulfill its essential role in our democracy. . . . The Government's power to censor the press was abolished so that the press would remain forever free to censure the Government. . . . Only a free and unrestrained press can effectively expose deception in government." — Mr. Justice Black, concurring, New York Times v. United States, 403 U.S. 713 at 717 (1971).

"Perhaps as a matter of abstract policy a newspaper office should receive no more protection from unannounced police searches than, say, the office of a doctor or the office of a bank. But we are here to uphold a Constitution.

Amendment I

And our Constitution does not explicitly protect the practice of medicine or the business of banking from all abridgment by government. It does explicitly protect the freedom of the press." — Mr. Justice Stewart, dissenting, *Zurcher v. Stanford Daily*, 98 S. Ct. 1970 at 1987 (1978).

"Because the First Amendment was meant to guarantee freedom to express and communicate ideas, I can see no difference between the right of those who seek to disseminate ideas by way of a newspaper and those who give lectures or speeches and seek to enlarge the audience by publication and wide dissemination. . . . In short the First Amendment does not 'belong' to any definable category of persons or entities: it belongs to all who exercise its freedoms." — Mr. Chief Justice Burger, concurring, First National Bank of Boston v. Bellotti, 98 S. Ct. 1407 at 1429 (1978).

Handbook of Free Speech and Free Press

Introduction		1
1 Contro	olling Speech Content: Clear and Present	
Dange	•	
§1:1. §1:2. §1:3. §1:4.	Origins and Purposes The Rationale of the Doctrine The Doctrine Distorted and Revived The Contemporary Approach	11 15 19 24
2 The D	octrine of Prior Restraint	
§2:1. §2:2. §2:3. §2:4.	The Origins and Rationale of the Doctrine Identifying a Prior Restraint Developing the Substantive Doctrine Developing the Procedural Doctrine	33 37 42 57
3 Speec	h in the Local Forum	
§3:1. §3:2.	The Interest in Local Law and Order The Origin and Rationale of the Fighting	63
§3:3.	Words Doctrine Subsequent Development and Revision of the Fighting Words Doctrine	67 70
§3:4. §3:5.	Offensive Language: Erosion of an Exception The Problem of the Hostile Audience	77 81

		Contents
§3:6.	Time, Place, and Manner Regulation	93
§3:7.	Place Controls: The Traditional Public Forur	n 94
§3:8.	Place Controls: The Limits of the Public	
-	Forum	97
§3:9.	Place Controls: Private Places As Public	
	Forums	103
§3:10.	Time Controls	109
§3:11.	Manner Controls	110
§3:12.	Constitutionalizing the Gatekeeper — In	
	General	114
§3:13.	Precision of Regulation	116
§3:14.	The Substantive Content of the Restraint	118
§3:15.	The Duty to Obey	124
§3:16.	Procedural Fairness	132
§3:17.	First Amendment Equal Protection	134
§3:18.	Captive Audience — Introduction	139
§3:19.	Soliciting the Homeowner	141
§3:20.	Expression, Privacy, and Sound	143
§3:21.	Amplification Privacy and Communication: New	143
95.21.	Developments	149
	Developments	14)
4		
Comm	ercial Speech: Old and New	
§4:1.	The Problem of Commercial Speech — In	
24.0	General	155
§4:2.	The Early Rationale of the Doctrine	157
§4:3.	The Development of the Doctrine	159
§4:4.	When Is Speech Commercial?	162
§4:5.	The Erosion of the Doctrine	166
§4:6.	Applying the Virginia Pharmacy Doctrine	173
§4:7.	False and Misleading Advertising	180
§4:8.	The New Commercial Speech: Time, Place and Manner Controls	, 185
§4:9.	The New Commercial Speech: The Electronic	
	Media	186
§4:10.	The New Commercial Speech: The	
	Overbreadth Doctrine	188

5		
Symbo	lic Speech	
§5:1.	Action Viewed As Protected Speech — In General	189
§5:2.	Defining Conduct As Speech	191
§5:3.	The Contemporary Approach	195
§5:4.	Flag Desecration	203
§5:5.	Hair-, Dress-, and Lifestyle	212
6 The Bi	se of the Public Law of Defamation	
THE N	se of the Public Law of Defamation	
§6:1.	Fashioning the Privilege: The New York	
Ü	Times v. Sullivan Standard	222
§6:2.	The Touchstone of the Privilege: Status or	
	Content?	231
§6:3.	The Return to Status: Gertz v. Welch	239
§6:4.	Alternative Standards of Liability — In	
	General	249
§6:5.	Alternative Standards of Liability: Negligent	
	Misstatement	251
§6:6.	Alternative Standards of Liability: A Gross	
a	Negligence Approach	259
§6:7.	Alternative Standards of Liability: The	
24.0	"Actual Malice" Public Interest Approach	262
§6:8.	Alternative Standards of Liability:	
24.0	Defamatory Content	267
§6:9.	Identifying the Public Plaintiff — In General	268
§6:10.	Public Officials: The Classic New York Times	074
66.11	Plaintiff The Poblic Figure Plaintiff	271
§6:11.	The Public Figure Plaintiff — In General	276
§6:12.	The Total Public Figure	278
§6:13.	The Voluntary Limited Public Figure	280
§6:14.	The Involuntary Limited Public Figure	290
§6:15.	What Comments Are Privileged? — Public Officials	200
	Officials	299

ix

§6:16.	What Comments Are Privileged? — Public	304
66.17	Figures	304
§6:17.	Applying the Privilege to Non-Media	200
07.40	Defendants — In General	306
§6:18.	Why Non-Media Defendants Should Be	• • • •
	Privileged	309
§6:19.	Why Non-Media Defendants Should Not Be	
	Privileged	317
§6:20.	A Public Law of Damages — In General	322
§6:21.	A Public Law of Damages: Compensatory	
	Damages	324
§6:22.	A Public Law of Damages: Punitive Damages	331
§6:23.	Libel and Facts of Public Record: Accurate	
0	Reports	337
§6:24.	Libel and Facts of Public Record: Inaccurate	007
30.21.	Reports	340
§6:25.	Actual Malice — In General	343
§6:26.	Actual Malice: Neutral Reportage	347
•	1 0	347
§6:27.	Constitutionalizing Defamation Procedures:	250
C(20	Summary Judgment	350
§6:28.	Constitutionalizing Defamation Procedures:	
	The Scope of Discovery	355
7 The N	lew Public Law of Privacy	
§7:1.	Protecting the Privacy Interest — In General	363
§7:2.	Common Law or Constitutional Right?	367
§7:3.	Limiting the Tort	373
§7:4.	False Light Privacy: Time, Inc. v. Hill	375
§7:5.	False Light Privacy: The Impact of Gertz	380
§7:6.		300
g/ .0.	Public Disclosure of Private Facts: Defining the Tort	384
§7:7.	Public Disclosure of Private Facts:	
	Fashioning a Constitutional Privilege	388
§7:8.	Appropriation: The Right to Publicity	400
§7:9.	Intrusion and Newsgathering	403
-	U U	

•		
8 The N	ewsgathering Process and	
	itutional Privilege	
Collat	itutional Filvilege	
§8:1.	Foundations of a Newsgathering Privilege	407
§8:2.	Journalist's Privilege — In General	414
§8:3.	The "Heart of the Claim"	422
§8:4.	Branzburg v. Hayes — A First Amendment	
	Journalist's Privilege?	424
§8:5.	Post-Branzburg Developments: The Grand	
	Jury Context	438
§8:6.	Post-Branzburg Developments: The Criminal	443
69.7	Trial Post-Branzburg Civil Developments — In	443
§8:7.	General	452
§8:8.	Post-Branzburg Civil Developments:	
50.00	Journalist as Civil Defendant	459
§8:9.	Post-Branzburg Civil Developments:	
U	Journalist as Civil Plaintiff	470
§8:10.	The Scope of Discovery and Disclosure	474
§8:11.	Searching the Newsroom	478
§8:12.	Media Access to Prisons: Pell and Saxbe	485
§8:13.	Media Access to Prisons: Houchins v. KQED,	
	Inc.	495
9		
	Press and Fair Trial	
§9:1.	"Trial by the Media" — Introduction	505
§9:2.	Prejudicial Publications: Out-of-Court	
	Contempt	511
§9:3.	Prejudicial Publicity: Reversing the	
20.4	Conviction	522
§9:4.	Media in the Courtroom	532
§9:5.	The Sheppard Mandate: Affirmative Action to	- 4 -
00.7	Prevent Prejudice	544
§9:6.	Gagging the Media	554

§9:7.	Silence Orders and "No-Comment" Rules:	568
§9:8.	Gagging Trial Participants Exclusionary and Closure Orders: Limiting	300
J	Public Access	587
10 Observ	_14.;	
Obsce	піту	
§10:1.	Defining Unprotected Expression: From Roth to Miller	607
§10:2.	Defining Unprotected Expression: Miller and	
	Beyond	615
§10:3.	The Quest for Specificity	621
§10:4.	Pandering and "The Leer of the Sensualist"	627
§10:5.	Obscenity versus Privacy	634
§10:6.	Contemporary Community Standards: National or Local?	636
§10:7.	Contemporary Community Standards: Federal Prosecutions	645
§10:8.	Defining the Relevant Audience: The	
	Average Person	649
§10:9.	Defining the Relevant Audience: Deviant	
	Groups	652
§10:10.	Defining the Relevant Audience: Juveniles	655
§10:11.	The New Threefold Standard: Pruriency	659
§10:12.	The New Threefold Standard: Patent	
	Offensiveness	664
§10:13.	The New Threefold Standard: The Serious	
	Value that Redeems	667
§10:14.	The New Threefold Standard: Appellate	
	Review	669
§10:15.	Civil Regulation — In General	674
§10:16.	Civil Regulation: "The First Amendment	
	Due Process" Standards	677
§10:17.	Civil Regulation: Due Process at the Hearing	
	Stage	680

§10:18.	Civil Regulation: Due Process After the	
	Hearing	685
§10:19.	Civil Obscenity Regulation: Public Nuisance	693
§10:20.	Civil Obscenity Regulation: Zoning	700
§10:21.	Civil Obscenity Regulation: Seizures	708
Table of Cases		717
Index		731

Introduction

This book is intended to provide courts and the Bar with a short but comprehensive discussion of the central issues in the contemporary law of free speech and free press. We have focused on the major mainstays of contemporary First Amendment litigation — areas such as newsgathering, the enduring and puzzling problems of free press and fair trial, the contemporary fortunes of clear and present danger and prior restraint, the nascent and developing concept of the symbolic speech doctrine, the continuing challenge of maintaining law and order in the local forum, the vicissitudes of obscenity law, and the new and changing status of commercial speech.

Since the chapters in this book deal with controversial subjects, we have tried to avoid dogmatism or partisanship in our statement of the basic First Amendment principles at stake in these and other areas. Our aim throughout has been to explore, collect, and present the issues so that counsel' for either plaintiff or defendant may quickly understand the essential nature and the contrariety of the fundamental issues.

Thus, in the chapter on the public law of defamation, in the discussion of $Gertz\ v.\ Welch,^1$ one section is entitled "Why Non-Media Defendants Should Be Privileged," and the succeeding section is entitled "Why Non-Media Defendants Should Not Be Privileged." Throughout the book, arguments available for and against a particular point of law are set forth for use by the litigator. While we try to state the arguments available to a particular side, including their attendant difficulties, we also go beyond to state, where possible, the present direction of the law. This is not done for the purpose of

¹⁴¹⁸ U.S. 323 (1974).

presenting the law from a particular perspective, in order to secure acceptance of that viewpoint. Instead, we seek to assist courts and lawyers, bewildered by the turmoil of competing doctrine, in identifying, with neither prejudice nor approval, the current path of the law. The purpose of the book is to dissect and compile the law in an area where par excellence, disparate doctrines are often used to address identical problems. Where the overlap of unreconciled doctrine is present, we have also been careful not to make our statement of the law clearer than it is.

At times, we indicate the course we believe the law should take in light of fundamental First Amendment values. However, on the whole, we have tried simply to describe, analyze, and synthesize. Although we may have been identified with one or another First Amendment position in the past, these allegiances have been put aside. Our aim has been a simple one — to retrieve from the wealth of First Amendment doctrine and from its immense case law, state and federal, a concise guide to the law of free speech and free press. Objectivity and brevity have been our goals, in order to aid lawyers and judges, whose initial task, on being plunged into any First Amendment problem, is to understand the issues at stake.

This book is not a summary of all First Amendment law. No effort has been made to include freedom of religion or freedom of association and belief. Inclusion of such matters would have necessitated a larger work than this volume, designed to serve as a guide to the essentials of today's litigation realities in the field of free speech and free press. Similarly, matters relating to First Amendment history, though recent and of personal interest, have not been covered. For example, the story of the attempt to create a right of access to the press, rejected in *Miami Herald v. Tornillo*, ² has not been memorialized.

In the following paragraphs, we will try to give some of the flavor of the substantive issues which occupy the pages of

²418 U.S. 241 (1974). See also Columbia Broadcasting System, Inc. v. Democratic National Committee, 412 U.S. 94 (1973).