STRATEGIC VISIONS FOR HUMAN RIGHTS

ESSAYS IN HONOUR OF PROFESSOR KEVIN BOYLE

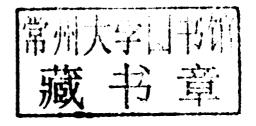




Strategic Visions for Human Rights

Essays in Honour of Professor Kevin Boyle

Edited by Geoff Gilbert, Françoise Hampson and Clara Sandoval





First published 2011 by Routledge

2 Park Square, Milton Park, Abingdon, Oxon, OX14 4RN

Simultaneously published in the USA and Canada by Routledge 270 Madison Avenue, New York, NY 10016

Routledge is an imprint of the Taylor & Francis Group, an informa business

© 2011 Geoff Gilbert, Françoise Hampson and Clara Sandoval. Individual chapters; the contributors

The right of Geoff Gilbert, Françoise Hampson and Clara Sandoval to be identified as editors of this work has been asserted by them in accordance with sections 77 and 78 of the Copyright, Designs and Patents Act 1988.

Typeset in Garamond by RefineCatch Limited, Bungay, Suffolk Printed and bound in Great Britain by MPG Books Group, UK

All rights reserved. No part of this book may be reprinted or reproduced or utilised in any form or by any electronic, mechanical, or other means, now known or hereafter invented, including photocopying and recording, or in any information storage or retrieval system, without permission in writing from the publishers.

British Library Cataloguing in Publication Data A catalogue record for this book is available from the British Library

Library of Congress Cataloging-in-Publication Data
Strategic visions for human rights: essays in honour of Professor
Kevin Boyle / edited by Geoff Gilbert, Françoise Hampson and Clara
Sandoval.

p. cm.

1. Human rights. I. Gilbert, Geoff, 1958– . II. Hampson, Françoise. III. Sandoval, Clara. IV. Boyle, Kevin (C. Kevin) K3240.S747 2011 341.4'8—dc22 2010008364

ISBN 10: 0-415-57988-0 (hbk) ISBN 10: 0-203-84432-7 (ebk)

ISBN 13: 978-0-415-57988-9 (hbk) ISBN 13: 978-0-203-84432-8 (ebk)

Common acknowledgements and thanks

As always, thanks to the authors for taking time out of their incredibly busy schedules to write these contributions. Thanks are more than ever due to the publishing team at Routledge who have shown patience beyond endurance as various deadlines came and went. Last, but definitely not least, thanks go to our in-house editor, Brian Griffey, a current student on the LL.M. in International Human Rights Law, who has tirelessly pored over these chapters and helped to compile them into a coherent and consistent book.

Geoff Gilbert Françoise Hampson Clara Sandoval

List of contributors

David Beetham is Emeritus Professor of Politics at the University of Leeds. He is one of the leading experts on democratic politics, and has been advisor and consultant to the Interparliamentary Union and the United Nations. He is the author of several books on democratic politics. He developed the 'Democratic Audit' with Kevin Boyle, which has been used in the UK and applied worldwide.

Rachel Brett, LL.M. Essex with Distinction, Representative (Human Rights & Refugees), Quaker United Nations Office, Geneva, since 1993. Numerous publications, in particular, on conscientious objection to military service, child soldiers, human rights nongovernmental organizations, women in prison, children of prisoners, the UN Human Rights Council and the former UN Commission on Human Rights.

Asbjørn Eide is former Director and presently Professor Emeritus at the Norwegian Center for Human Rights at the University of Oslo. He has been Torgny Segerstedt Professor at the University of Gothenburg, Sweden; visiting professor at the University of Lund; and is adjunct professor at the College of Law, American University in Washington. He is author and editor of several books and numerous articles on human rights, and was for 20 years an expert member of the United Nations Sub-Commission on Promotion and Protection of Human Rights.

Conor Gearty took up an appointment as Director of the Centre for the Study of Human Rights and professor of human rights law at LSE in 2002. He ceased to be centre director in 2009 but has stayed on at LSE. He has published widely on terrorism, civil liberties and human rights. He is also a barrister and was a founder member of Matrix chambers, from where he continues to practice. He has been a frequent adviser to judges, practitioners and public authorities on the implications of the UK Human Rights Act, and has frequently lectured at home and abroad on the topic of human rights. He has appeared in human rights cases in the House of Lords, the Court of Appeal and the High Court. He has also been a visiting

professor at Boston University, the University of Richmond and the University of New South Wales.

Geoff Gilbert is a Professor in the School of Law at the University of Essex and a founding member of its Human Rights Centre. He is Director of the LL.M. In International Human Rights and Humanitarian Law. He has been Editor-in-Chief of the International Journal of Refugee Law since 2002. He was founding Director of Studies for UNHCR's annual Thematic Refugees and Human Rights course for judges, government officials and UNHCR staff at the International Institute for Humanitarian Law, Sanremo, Italy, from 2005 to 2007. He was part of the Human Rights Centre's research programme on human rights in situations of acute crisis that was carried out on behalf of DfID in 1997–98. In 2009, he was elected a Bencher of the Middle Temple.

Tom Hadden is Emeritus Professor at the School of Law, Queen's University Belfast, and Visiting Professor at the Transitional Justice Institute at the University of Ulster. Throughout the conflict and the search for a settlement in Northern Ireland he worked closely with Kevin Boyle. More recently he has written extensively on minority rights protection, conflict resolution and peace-keeping in a wider international context. His most recent edited book is A Responsibility to Assist: human rights policy and practice in European Union crisis management operations (Hart 2009).

Françoise J. Hampson is a Professor in the School of Law and a founding member of the Human Rights Centre at the University of Essex, where she has taught since 1983. She was a member of the UN Sub-Commission on the Promotion and Protection of Human Rights from 1998 to 2007. She has frequently appeared before the European Court of Human Rights in Strasbourg generally on behalf of applicants, including in cases arising out of situations of conflict. She is also a specialist in the law of armed conflict and regularly works with the International Committee of the Red Cross as an independent expert.

Francesca Klug is a Professorial Research Fellow at LSE and Director of the Human Rights Futures Project. She was previously a Senior Research Fellow at the Human Rights Incorporation Project at King's College Law School where she assisted the government in devising the model for incorporating the European Convention on Human Rights into UK law reflected in the Human Rights Act. From 2006 to 2009 Francesca was a Commissioner on the statutory Equality and Human Rights Commission. She is a frequent broadcaster and has written widely on human rights, including Values for a Godless Age: the Story of the UK's New Bill of Rights (Penguin, 2000). She is currently writing a sequel to this book, to be published by Routledge.

x List of contributors

- Sheldon Leader is Professor of Law and member of the Human Rights Centre at the University of Essex. He works primarily on non-state actors and human rights, with particular reference to the economy, and also in the field of jurisprudence/political theory. He has been a legal advisor to Amnesty International UK.
- Richard J. Maiman is a Professor of Political Science at the University of Southern Maine (USA). He is also a Visiting Fellow at the Human Rights Centre at the University of Essex and a Visiting Professor at the Centre for Human Rights at the University of Pretoria (RSA). His primary research interest is in the litigative and legislative work of human rights pressure groups in domestic politics.
- Laurel Townhead is Policy and Campaigns Manager at Women in Prison. Laurel has worked at the Quaker United Nations Office in Geneva where she focused on both conscientious objection to military service and women's incarceration. In 2004, Laurel worked with Kevin Boyle on Osman Murat Ulke's case before the European Court of Human Rights.

Table of cases

2004 QB 335
A v Secretary of State for the Home Department [2004] UKHL 56, [2005] 2 AC 6860
A v Switzerland, Application No. 10640/83, 38 ECommHR Dec. & Rep. 219, 223 (1984)
A v United Kingdom, ECHR 19 February 2009
Ahmad v United Kingdom, Application No. 8160/78 ECHR
March 1981
Akdivar & others v Turkey, 21893/93, judgments of 16 September 1996 and
1 April 1998
American Civil Libertica Union or National Security Appears (403 P.3 1 (44)
American Civil Liberties Union v National Security Agency (493 F.3d 644)
(543 F.3d 59)
American Civil Liberties Union v United States Department of Justice (filed August 5,
2009, in US District Court, Southern District of New York)
Apirana Mahuika et al. v New Zealand, Communication No. 547/1993, UN
Doc. CCPR/C/ 70/D/547/1993 (2000)
Assanidze v Georgia, 71503/01, judgment of 8 April 2004
Austin and another v Commissioner of Police of the Metropolis [2009] UKHL 5,
[2009] AC 564
Austria v Italy, 788/60, 4 YbkECHR 139
Bankovic & others v Belgium & 16 other NATO States, 52207/99, admissibility
decision of 12 December 2001
Barton v Investec Henderson Crosthwaite Securities Limited, Appeal
No. EAT/18/03/MAA, 6 March 2003
Bayatyan v Armenia, Application No. 23459/03, ECHR 27 October 2009 97, 107
Bladet Tromsø A/S and Pal Stensas v Norway, 21980/93, judgment of 20 May 1999 142
Boumediene v Bush
Brind and McLaughlin v United Kingdom (1994) 77-A DR 42
Brinkhof (Godefriedus Maria) v The Netherlands, Communication 402/1990,
UN Doc. CCPR/C/48/D/402/1990 (1993)
Brogan v United Kingdom (1989) 11 EHRR 117
Catholic Care (Diocese of Leeds) v The Charity Commission for England and Wales,
Charity Tribunal decision, 1 June 2009
Chahal v United Kingdom (1996) 23 EHRR 41359
Cyprus v Turkey, 25781/94, judgment of 10 May 2001

xii Table of cases

Darnell v United Kingdom, 15058/89, judgment of 26 October 1993
Doherty v Birmingham City Corporation [2008] UKHL 57, [2009] AC 367
In re E (A Child) [2008] UKHL 66, [2009] AC 536
v Robertson 112 U.S. 580
Farrell v United Kingdom 30 DR 96 (1982); 38 DR 44 (1984)
1999) 30
Freedom and Democracy Party (ÖZDEP) v Turkey, ECHR 23885/94,
8 December 1999
Gillow v United Kingdom, 9063/80, judgment of 24 November 1986
10 YB 626
Hamdan v Rumsfeld (548 US 557) 139 Hamdi v Rumsfeld (542 US 507) 139 Handyside v UK (1976) 1 EHRR 737 77 Heudens v Belgium, Application No. 24630/94 (unreported) 22 May 1995 94
Ignatane v Latvia, Communication No. 884/1999, Human Rights Committee, 25 July 2001
Ilhan v Turkey, 22277/93, Report of the Commission, 23 April 1999
Johansen v Norway, Application No. 10600/83, 44 ECommHR Dec. & Rep. 155,
156 (1985)
Kelly v United Kingdom (1983)
Le Compte, van Leuven and De Meyere v Belgium, Application number 00006878/75;
00007238/75 1983 ECHR83
Lord Alton of Liverpool (In the matter of the People's Mojahadeen Organisation of Iran) v Secretary of State for the Home Department (PC/02/2006, 30 November 2007) 58 Lovelace v Canada, UNGAOR, 36th Sess., Supp. No. 40, 166 (1981); 2 HRLJ 158
(1981)

	Table of cases	xiii
McCann v United Kingdom (1996) 21 EHRR 97		5
McFeeley v United Kingdom (1981) 2 EHHR 161	ua v United	5
States) Merits, Judgment, ICJ Reports 1986 14		22
N v Sweden, Application No. 10410/83, 40 ECommHR Dec. & Rep. 2	203, 207	
(1984)	ion	
26 February 2004; judgment of Grand Chamber 6 July 2005 North Sea Continental Shelf case ICJ Reports 1969 3		. 154
Norway, Sweden, Denmark, and the Netherlands v Greece, 3321–3323 3344/67, 12 YbkECHR 1968 bis		. 148
Norwood v DPP [2003] EWHC 1564 (Admin)	• • • • • • • • • • • • • • • • • • • •	76–7 77
OAO Neftyanaya Kompaniya Yukos v Russia, 14902/04, Admissibility of 29 January 2009	y Decision	15.6
Ominayak (Bernard), Chief of the Lubicon Lake Band v Canada, Views 26 March 1990, UNGAOR, 45th Sess., Supp. No. 40, A/45/40,	adopted	
11 HRLJ 305 (1990) Otto-Preminger-Institut v Austria (1994) 19 EHRR 34	25–	-6, 28 77
Piddington v Bates [1961] 1 WLR 162		54
Purcell & others v Ireland, 15404/89, admissibility decision of 14 Apri	l 1991	. 142
R (Laporte) v Chief Constable of Gloucestershire [2006] UKHL 55, [2007] 2 AC 46	5.4	5 50
R (Gillan) v Commissioner of Police of the Metropolis [2006] UKHL 1 [2006] 2 AC 307	2	
R (Suryananda) v Welsh Ministers [2007] EWCA Civ 893		78
Rasul v Bush (542 US 466)		. 139
6 September 1989		82
Sahli Vera (Cristián Daniel) et al. v Chile, Case 12.219, Report No. 43/ Sawhoyamaxa Indigenous Community v Paraguay IACHR Judgment o	f March 29,	
2006, Series C No. 146	UKHL 28,	
[2009] 3 WLR 74	08] 1 AC 499	61
[2008] 1 AC 385		61
Civ 443		58
1 AC 440		61
Sheffield and Horsham v United Kingdom (31–32/1997/815–816/101 30 July 1998	8–1019)	

xiv Table of cases

Soering v United Kingdom (1989) 11 EHRR 439		
	Stankov and the United Macedonian Organisation Ilinden v Bulgaria, App. Nos.	
	29221 and 29225/95, European Commission of Human Rights, 29 June 1998,	
	European Court of Human Rights (First Section), 2 October 2001	
	Stedman v United Kingdom, Application No. 29107/95 ECHR 9 April 1997 82, 83, 87, 88	
	Stubbings & others v UK, 22083/93 & 22095/93, judgment of 22 October 1996 142	
	Sunday Times v United Kingdom, 6538/74, judgment of 26 April 1979	
	Thlimmenos v Greece, Application No. 34369/97	
	Timurtas v Turkey, 23531/94, judgment of 13 June 2000	
	Ülke v Turkey, no. 39437/98 [2006] ECHR 73 (24 January 2006) 91-2, 95-6, 102, 107	
	United Communist Party of Turkey and Others v Turkey (133/1996/752/951),	
	ECHR 30 January 1998	
	Webb v EMO Air Cargo (UK) Ltd (Case C-32/93) [1994] ECR I-3567	
	Wilson, National Union of Journalists and Others v the United Kingdom, Applications Nos. 30668/96, 30671/96 and 30678/96 ECHR decided	
	2 July 2002	
	YL v Birmingham City Council [2007] UKHL 27, [2008] 1 AC 95	
	Yoon (Yeo-Bum) and Myung-Jin Choi v Republic of Korea,	
	CCPR/C/88/D/1321–1322/2004, 1 December 2006	
	ECHR 13 August 1981	

Table of treaties

European Convention on Human Rights	4, 14, 24, 33, 44, 59, 73, 78, 81, 88, 94, 99
	100, 107, 141, 142, 151, 152, 153, 154, 155
	156, 157, 16
Art 1	
Art 3	
Art 4	
Art 4(3)(b)	
Art 8	
Art 8(1)	
Art 9	92, 93, 94, 95, 96, 97, 10
Art 9(2)	
Art 10	
Art 11	
- · · · · · · · · · · · · · · · · · · ·	
Protocol 14	
Food Fridgy Agreement	12, 1

treaties

Art 2	
Art 4	
Art 7	
Art 8	98, 101, 103
Art 8(3)	
Art 8(3)(c)(ii)	
Art 14(7)	
Art 18 98–9, 100	, 101, 103, 104, 105, 106, 107
Art 18(1)	
Art 18(3)	
Art 19	99
Art 25	26
Art 26	105
Art 27	25. 29
Optional Protocol 1	102
Art 5	
nternational Covenant on Economic, Social and Cultural Righ	1066
Art 6	its 1900 /3
Mt 0	
Lausanne, Treaty of	
ausanne, Treaty of	
Annilla Committee of the Committee of th	
Montevideo Convention on the Rights and Duties of States 19	33
Art 1	
et Germain, Treaty of	
Sèvres, Treaty of	
Statute of the International Court of Justice	
Art 7.1	
Art 38	
Trianon, Treaty of	
Jnited Nations Charter	
Art 1	
Art 1.1-Art 1.2	
Art 1.3	
Art 2	
Art 55-Art 56	
Informal Declaration (III as B) to 10/0	20.20 (7.70.70.71.71)
Jniversal Declaration of Human Rights 1948 20–1,	30, 39, 67, 72, 73, 74, 76, 78,
	80, 94, 98, 110, 111, 114, 123
Art 1	
Art 29	74, 75
Versailles, Treaty of	25
Vienna Convention on the Law of Treaties 1969	
Art 53	
Westphalia, Treaty of (1648)	21

Table of statutes

Anti-terrorism, Crime and Security Act	Irish Republic	
2001 59, 60	Constitution of Ireland 8	
Counter-Terrorism Act 2008	United States of America	
Gender Recognition Act 2004 24 Government of Ireland Act 1920	Americans with Disabilities Act 1990127	
Human Rights Act 1996 53, 54, 55, 59, 61, 64, 65, 66, 68, 71, 153 s 4	Civil Rights Act 1964 127 Constitution 21 Art VI 21	
	para 2	
Prevention of Terrorism Act 2005 60, 61		
s 14(3)	Foreign Intelligence Surveillance Act 1978127, 128	
Regulation of Investigatory Powers Act	Freedom of Information Act 139	
2000	Privacy Act139	
Terrorism Act 2000 56 s 44 55, 56, 57 s 45-s 47 55	USA Patriot Act	
Secondary legislation		
	Voting Rights Act 1965127	
Equality Act (Sexual Orientation)		
Regulations 2007		

The common introduction

Putting together a collection of essays in honour of an esteemed colleague has both easy and difficult aspects. It is easier than normal when trying to obtain agreement from hard-pressed academics to give of their time and contribute a piece because of the esteem in which the person to be honoured is held. It is more difficult because the first idea is always to put together the collection and draw up the list of contributors, before one tries to determine how to make the finished book a coherent whole. In this instance, because Kevin Boyle and Nigel Rodley would reach retirement age within 12 months of each other, and given the fact that their careers had been inextricably linked at Essex for the past 20 years, the editors gave themselves the additional headache of putting together two collections at the same time — especially since several people who were approached could easily have contributed a chapter to either book. This introduction is common to both books so that the complementary nature of these two giants of human rights can be more readily understood.

Strategic Visions for Human Rights: Essays in Honour of Professor Kevin Boyle

In 1998, the then-Vice-Chancellor of the University of Essex asked Geoff Gilbert to take over as Director of the Human Rights Centre for 15 months while Kevin was on sabbatical. Initially, the request was declined because Geoff Gilbert was 'not a visionary like Kevin' – the VC's response was that many people who have visions are just hallucinating. Kevin is a visionary when it comes to human rights, but he never hallucinates, hence the title, Strategic Visions. Kevin has spent his academic life inspiring people to push human rights further than they have gone before and into areas where they had not previously been applied – something that was to the fore in his own life when he started as Senior Adviser to Mary Robinson, then United Nations High Commissioner for Human Rights, the day after the attacks on the United States of 11 September 2001. However, he has always advanced a human rights based approach on the basis of rigorous legal analysis. The chapters in this book reflect his own strategic visions that leave human rights

far more developed than they were when he first started using them in the late 1960s in his native Northern Ireland.

It is the peace process in Northern Ireland that forms the basis for Tom Hadden's chapter, 'War and peace in Northern Ireland: Reflections on the contribution of academic and human rights communities'. Hadden and Boyle were synonymous with the academic involvement in promoting paths toward peace. The chapter is an honest assessment of the achievements and failings of the input of academics and human rights actors to bringing in the Good Friday Agreement of 1998. One is left to reflect on the undoubted stimulus that academic and human rights communities gave to the process, but also to acknowledge that it is difficult to discern how far there was direct advancement as a result of their participation. It is clear that they pointed the way but that other actors had more influence. It is difficult to believe, though, that the Good Friday Agreement could have been shaped the way it was without the contribution of Tom Hadden and Kevin Boyle.

Geoff Gilbert's chapter, 'Law and human rights rather than international human rights law', deals obliquely with one of Kevin Boyle's greatest achievements, the spread of human rights teaching at the university level, particularly to postgraduates. Kevin had established the subject as one worthy of study at the University of Galway before taking leave to establish and direct Article 19, the London-based non-governmental organization focusing on freedom of expression. The founding Head of Law at Essex consulted Kevin who encouraged the School of Law to establish its own Centre for International Human Rights Law, led by Malcolm Shaw, and to start the LL.M. in International Human Rights Law. Kevin joined the School of Law in the late 1980s and immediately brought academics from disciplines outside Law into the mix. In 1989, the Centre for International Human Rights Law was replaced by the interdisciplinary Human Rights Centre and, at Kevin's instigation, Onora O'Neill, Michael Freeman, the late Debbie Fitzmaurice and Geoff Gilbert put the institutional 'flesh' on Kevin's very detailed vision of the MA in the Theory and Practice of Human Rights that allowed students to study human rights from the perspectives of not just law, but philosophy, political science and sociology. Geoff Gilbert's chapter addresses the question of the theory/theories of law in an interdisciplinary context: is it simply a set of rules and procedures, or does law provide a framework or context for the interaction of various actors, actors that the law itself seeks to define? The traditional view is that states are the primary, if not sole, actors in international law, but that is clearly inadequate and inappropriate with respect to international human rights law. This chapter considers natural law and legal positivist approaches to international law, and whether a formalist or instrumentalist analysis better explains how international human rights law should be understood.

Kevin Boyle has strongly asserted the indivisibility of rights and their universality throughout his career. David Beetham's chapter, 'Universality, historical specificity and cultural difference in human rights', provides new

xxi

insight into the priorities given to civil and political and economic, social and cultural rights by different political systems in the context of western and non-western cultures.

Conor Gearty's chapter, 'Doing human rights: Three lessons from the field', sees human rights as a vocation, which is probably the best summary of how Kevin has lived his academic life. The chapter is about taking human rights beyond mere law and considers the relationship between law and justice. In the context of the United Kingdom's Human Rights Act 1998, he examines three instances of how law and justice might interact: the right to protest, the right to liberty, and in relation to Northern Ireland. In all three instances, he looks at how human rights law should empower people, secondly the fragility of law and the problems of relying on judges alone to provide protection, such that, finally, in human rights law politics should always matter. He asks how we practitioners of human rights law should be doing our subject in the age of our hegemony, a time when (having been marginalized and distorted by the demands of the Cold War) the idea of human rights has finally come to enjoy the near pre-eminent position that was originally designed for it in the system of international governance that emerged at the end of the Second World War.

The following few chapters all focus on Kevin's expertise in civil and political rights, in particular, in the area of the four freedoms. Francesca Klug's chapter, 'Rights and righteousness: Friends or foes', examines whether rights go against the faith idea of duties to each other. The chapter provides a wide-ranging discussion of the issues from a legal and historico-religious perspective, before moving on to consider the limits on freedom of religion and freedom of expression. The conclusion asserts the links between human rights and a spiritual framework: our ability to think and reason and our capacity to care, to feel empathy for others.

Sheldon Leader in his chapter, 'Human rights, power and the protection of free choice', addresses whether rights should simply be seen as a way of constraining power, usually state power, or rather, as he argues, that they should be seen as intervening when alternatives facing individuals are brought into relation with each other. The question is not one of human rights stepping in to protect the individual in a situation of unequal power, but rather how the European Court of Human Rights, the focus of the study, perceives there to be a restriction on the freedom to choose that is deemed wrong in certain circumstances.

Rachel Brett and Laurel Townhead examine the related topic of 'Conscientious objection to military service'. It is a comprehensive review and analysis of the 'right' to conscientious objection as found in international and regional human rights instruments and the developing jurisprudence and other normsetting activities by European and international bodies. Recent case law has led to a divergence in interpretation and practice between the European Court of Human Rights and the Human Rights Committee, and this chapter carefully examines the various positions of all the international actors in this