INTRODUCTION TO ENVIRONMENTAL IMPACT ASSESSMENT

FOURTH EDITION

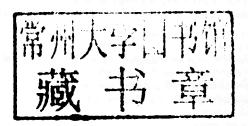
JOHN GLASSON, RIKI THERIVEL AND ANDREW CHADWICK



## Introduction to Environmental Impact Assessment

4th edition

John Glasson, Riki Therivel and Andrew Chadwick





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## Preface to the first edition

There has been a remarkable and refreshing interest in environmental issues over the past few years. A major impetus was provided by the 1987 Report of the World Commission on the Environment and Development (the Brundtland Report); the Rio Summit in 1992 sought to accelerate the impetus. Much of the discussion on environmental issues and on sustainable development is about the better management of current activity in harmony with the environment. However, there will always be pressure for new development. How much better it would be to avoid or mitigate the potential harmful effects of future development on the environment at the planning stage. Environmental impact assessment (EIA) assesses the impacts of planned activity on the environment in advance, thereby allowing avoidance measures to be taken: prevention is better than cure.

Environmental impact assessment was first formally established in the USA in 1969. It has spread worldwide and received a significant boost in Europe with the introduction of an EC Directive on EIA in 1985. This was implemented in the UK in 1988. Subsequently there has been a rapid growth in EIA activity, and over 300 environmental impact statements (EISs) are now produced in the UK each year. EIA is an approach in good currency. It is also an area where many of the practitioners have limited experience. This text provides a comprehensive introduction to the various dimensions of EIA. It has been written with the requirements of both undergraduate and postgraduate students in mind. It should also be of considerable value to those in practice - planners, developers and various interest groups. EIA is on a rapid 'learning curve'; this text is offered as a point on the curve.

The book is structured into four parts. The first provides an introduction to the principles of EIA and an overview of its development and agency and legislative context. Part 2 provides a step-by-step discussion and critique of the EIA process. Part 3 examines current practice, broadly in the UK and in several other countries, and in more detail through selected UK case studies. Part 4 considers possible future developments. It is likely that much more of the EIA iceberg will become visible in the 1990s and beyond. An outline of important and associated developments in environmental auditing and in strategic environmental assessment concludes the text.

Although the book has a clear UK orientation, it does draw extensively on EIA experience worldwide, and it should be of interest to readers from many countries. The book seeks to highlight best practice and to offer enough insight to methods, and to supporting references, to provide valuable guidance to the practitioner. For information on detailed methods for assessment of impacts in particular topic areas (e.g. landscape, air quality, traffic impacts), the reader is referred to the complementary volume, *Methods of environmental impact assessment* (Morris and Therivel, 1995, London, UCL Press).

John Glasson Riki Therivel Andrew Chadwick Oxford Brookes University

### Preface to the fourth edition

The aims and scope of this fourth edition are unchanged from those of the first edition. However, as noted in the preface to the first edition, EIA continues to evolve and adapt, and any commentary on the subject must be seen as part of a continuing discussion. The worldwide spread of EIA is becoming even more comprehensive. In the European Union there is now over 25 years' experience of the implementation of the pioneering EIA Directive, including 10 years' experience of the important 1999 amendments. There has been considerable interest in the development of the EIA process, in strengthening perceived areas of weakness, in extending the scope of activity and also in assessing effectiveness. Reflecting such changes, this fully revised edition updates the commentary by introducing and developing a number of issues that are seen as of growing importance to both the student and the practitioner of EIA.

The structure of the first edition has been retained, plus much of the material from the third edition, but considerable variations and additions have been made to specific sections. In Part 1 (on principles and procedures), the importance of an adaptive EIA, plus the burgeoning range of EA activity, are addressed further. In the EU context, the implementation of the amended EIA Directive is discussed more fully, including the divergent practice across the widening range of Member States. The specific new 2011 regulations and procedures operational in the UK are set out in Chapter 3. In Part 2 (discussion of the EIA process), most elements have been updated, including screening and scoping, alternatives, impact identification, prediction, participation and presentation, mitigation and enhancement, and monitoring and auditing.

We have made major changes to Part 3 (overview of practice), drawing on the findings of important reviews of EIA effectiveness and operation in practice. For example, Chapter 8 includes much new material on the implication of legal challenges in EIA. Chapter 9 includes some new practice case studies. Most of the case studies are UK-based and involve EIA at the individual project level, although two examples of SEA are also discussed, plus new topics such as health impact assessment. While it is not claimed that the selected case studies all represent best examples of EIA practice, they do include some novel and innovative approaches towards particular issues in EIA, such as new methods of public participation and the treatment of cumulative effects. They also draw attention to some of the limitations of the process in practice. Chapter 10 (Comparative practice) has also had a major revision, reflecting, for example, growing experience in African countries, China and countries in transition, and major reviews for some well-established EIA systems in, for example, Canada and Australia.

Part 4 of the book (Prospects) has also been substantially revised to reflect some of the changing prospects for EIA. Chapter 11 discusses the need for strategic environmental assessment (SEA) and some of its limitations. It reviews the status of SEA in the USA, European Union and UNECE, and China. It then discusses in more detail how the European SEA Directive is being implemented in the UK. It concludes with the results of recent research into the effectiveness of the SEA Directive. Chapter 12 has been extensively revised and extended. It includes, for example, more consideration of cumulative impacts, socioeconomic impacts, health impact assessment, equalities impact assessment, appropriate assessment, the new area of resilience thinking, and the vitally important topic of planning for climate change in EIA, plus possible shifts towards more integrated assessment. The chapter concludes with a discussion of the parallel and complementary development of environmental management systems and audits. Together, these topics act as a kind of action list for future improvements to EIA. This chapter in particular, but also much else in the book, draws on some of the findings of recent reviews of EIA practice undertaken by, among others, the EC, the IAIA (International Association for Impact Assessment) and the IEMA (the Institute of Environmental Management and Assessment).

The Appendices include the full versions of the amended EIA Directive and the SEA Directive, a revised IAU EIS review package, and a guide to key EIA journals and websites worldwide.

John Glasson Riki Therivel Andrew Chadwick Oxford 2011

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Our students at Oxford Brookes University on both undergraduate and postgraduate programmes have critically tested many of our ideas. In this respect we would like to acknowledge, in particular, the students on the MSc course in Environmental Assessment and Management. The editorial and presentation support for the fourth edition by the staff at Taylor and Francis is very gratefully acknowledged. We have benefited from the support of colleagues in the Schools of Planning and Biological and Molecular Sciences, and from the wider community of EIA academics, researchers and consultants, who have helped to keep us on our toes. We are grateful to Angus Morrison-Saunders for some very useful pointers in his most

constructive review of our third edition, and to Shanshan Yang for advice on the evolving approach to EIA in China. We owe particular thanks in this edition for the willingness of Josh Fothergill at IEMA, and Kim Chowns at DCLG, to provide advance copies of the IEMA 2011 Report on UK EIA practice, and the new 2011 DCLG EIA Regulations and Guidance. We are also grateful for permission to use material from the following sources:

British Association of Nature Conservationists (cartoons: Parts 2 and 3)

RPS, Symonds/EDAW and Magnox Electric (Plate 1.1)

EIA Review (Figure 1.9)

ENDS (Tables 3.1 and 3.2)

Scottish government (Figures 4.1 and 4.2)

Pattersons Quarries (Figure 4.3)

South Yorkshire Integrated Transport Authority (Figure 4.6)

Scottish Power Systems (Figure 4.8)

IEMA (Figure 5.1 and 12.6, Tables 8.5, 12.4, 12.6 and 12.7)

EDF Energy, Southampton Daily Echo, Guardian Newspaper (Figure 6.1)

Metropolitan Council (Minneapolis/St Paul),

AREVA Resources Canada , Griff

Wigley, Evelop (Figure 6.2)

University of Manchester, EIA Centre (Appendix 4)

Olympic Delivery Authority (Figure 7.7)

Highlands and Islands Enterprise (Figure 9.3) John Wiley & Sons (Table 6.2)

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European Commission (Table 4.3, Box 11.1,
Table 12.5)
West Australian Environmental Protection
Agency (Table 10.2, Figure 10.5)

West Australian Department of Health (Figure 12.2) Scott Wilson (Table 12.3) Dover District Council (Figure 11.3) Office of the Deputy Prime Minister (Box 11.2)

## Abbreviations and acronyms

AA Appropriate assessment	CEAA	Canadian Environmental Assessment
ABI UK Annual Business Inquiry		Agency
ADB African Development Bank	CEAM	Cumulative effects assessment and
ADB Asian Development Bank		management
AEE Assessment of environmental effects	CEARC	Canadian Environmental Assessment
AEP Association of Environmental		Research Council
Professionals	CEC	Commission of the European
ANZECC Australia and New Zealand		Communities
<b>Environment and Conservation</b>	CEGB	Central Electricity Generating Board
Council	CEMP	Construction environmental
AONB Area of Outstanding Natural Beauty		management plan
APC Air pollution control	CEPA	Commonwealth Environmental
API Assessment on Proponent Information		Protection Agency (Australia)
(WA)	CEQ	US Council on Environmental
AQMA Air quality management area		Quality
BAA BAA Airports Limited (previously	CEQA	California Environmental Quality
British Airports Authority)		Act
BANANA Build absolutely nothing anywhere	CHP	Combined heat and power
near anything	CIA	Cultural impact assessment
BG Bulgaria	CIE	Community impact evaluation
BIO Bio Intelligence Service S.A.S.	CISDL	Centre for International Sustainable
BME Black and minority ethnic		Development Law
BP (previously British Petroleum)	CITES	Convention on Trade in Endangered
BPEO Best practicable environmental		Species
option	$CO_2$	Carbon dioxide
BS British Standard	COWI	COWI A/S
BWEA British Wind Energy Association	CPO	Compulsory purchase order
CAREC Regional Environmental Centre for	<b>CPRE</b>	Campaign to Protect Rural England
Central Asia	CRM	Contingent ranking method
CBA Cost–benefit analysis	CRS	US Congressional Research Service
CC County Council	CRTN	Calculation of road traffic noise
CCGT Combined-cycle gas turbine	CSR	Corporate social responsibility
CCHP Combined cooling heat and power	CVM	Contingent valuation method
CCS Carbon capture and storage	CY	Cyprus
CCW Countryside Council for Wales	CZ	Czech Republic
CE Categorical exclusion	dB	Decibels
CEA Cumulative effects assessment	dBA	A-weighted decibels

DA DBIS	Devolved administration (in the UK) UK Department for Business,	EPA	West Australian Environmental Protection Authority
	Innovation and Skills	EPB	Environmental Protection Bureau (China)
DC DCLG	District Council	EPBCA	Environmental Protection and Bio-
DCLG	UK Department for Communities and Local Government	EFBCA	diversity Conservation Act (Australia)
DECC	UK Department of Energy and Climate Change	EPD	Hong Kong Environmental Protection Department
DEFRA	UK Department for Environment,	EqIA	Equality impact assessment
	Food and Rural Affairs	ERM	Environmental Resources Management
DETR	UK Department of Environment,		Limited
	Transport and the Regions	ES	Environmental statement
DFID	UK Department for International	ESRC	Economic and Social Research Council
	Development	ETSU	Energy Technology Support Unit
DfT	UK Department for Transport	EU	European Union
DG	Directorate General (CEC)	FEARO	Federal Environmental Assessment
DMRB	Design manual for roads and bridges		Review Office
DoE	UK Department of the Environment	FEIS	Final environmental impact statement
DOEn	UK Department of Energy	FHWA	US Federal Highway Administration
DoT	UK Department of Transport	FoE	Friends of the Earth
DTI	UK Department for Trade and	FONSI	Finding of no significant impact
	Industry	G1; G2	Generation 1; Generation 2
EA	Environmental assessment	GAM	Goals achievement matrix
EA	UK Environment Agency	GHG	Greenhouse gases
EAGGF	European Agricultural Guidance and	GHK	GHK Consulting Limited
	Guarantee Fund	GIS	Geographical information systems
EAP	Environmental action plan	GNP	Gross national product
EBRD	European Bank for Reconstruction and	GP	General practitioner
	Development	GPDO	General Permitted Development
EC	European Commission		Order
EcIA	Ecological impact assessment	GW	Gigawatt
ECJ	European Court of Justice	ha	Hectare
EDF	Électricité de France	HEP	Hydro-electric power
EE	Estonia	HGV	Heavy goods vehicle
EEA	European Environment Agency	HIA	Health impact assessment
EIA	Environmental impact assessment	HMG	Her Majesty's Government
EIB	European Investment Bank	HMIP	Her Majesty's Inspectorate of Pollution
EID	Environmental impact design	HMSO	Her Majesty's Stationery Office
EIR	Environmental impact report	HPF	Household production function
EIR	Environmental impact review	HPM	Hedonic price methods
EIS	Environmental impact statement	HRA	Habitats regulation assessment
EM&A	Environmental monitoring and audit	HSE	Health and Safety Executive
EMAS	Eco-Management and Audit Scheme	HU	Hungary
EMP	Environmental management plan	HWS	Hampshire Waste Services
EMS	Environmental management system	IA	Impact assessment
EN	English Nature	IAIA	International Association for Impact
ENDS	Environmental Data Services		Assessment
EPA	UK Environmental Protection Act	IAU	Impacts Assessment Unit (Oxford
EPA	US Environmental Protection Act		Brookes)
EPA	US Environmental Protection Agency	IEA	Institute of Environmental Assessment

IEMA	Institute of Environmental	NEPA	US National Environmental Policy Act
	Management and Assessment	NGC	National Grid Company
IFI	International Funding Institution	NGO	Non-governmental organization
IIA	Integrated impact assessment	NHS	National Health Service
IMD	Index of Multiple Deprivation	NIMBY	Not in my back yard
<b>INEM</b>	International Network for	$NO_x$	Nitrogen oxide
	Environmental Management	NPDV	Net present day value
IOCGP	Inter-organizational Committee on	NPS	National Policy Statement
	Guidelines and Principles for Social Impact Assessment	NSIP	Nationally significant infrastructure project
IPC	Infrastructure Planning Commission	NTS	Non-technical summary
IPC	Integrated pollution control	ODA	Olympic Delivery Authority
IPCC	Intergovernmental Panel on Climate	ODPM	UK Office of the Deputy Prime
	Change Ch	0.01111	Minister Minister
IPHI	Institute of Public Health in Ireland	OECD	Organisation for Economic
ISO	International Organization for	OLCD	Co-operation and Development
100	Standardization	OISD	Oxford Institute for Sustainable
IWM	Institute of Waste Management	OldD	Development Development
JEAPM	Journal of Environmental Assessment	OJ	Official Journal of the European
JEAN W	Policy and Management	Oj	Communities
JNCC	Joint Nature Conservancy Council	OTP	Operational Transport Programme
KSEIA	Korean Society of Environmental	PADC	Project Appraisal for Development
KSEIA	Impact Assessment	PADC	Control
kV	Kilovolt	PAS	Planning Advisory Service
	Noise level exceeded for no more than	PBS	
$L_{10}$			Planning balance sheet
LB	10 per cent of a monitoring period London Borough	PEIR	Programme environmental impact report
LCA	Life cycle assessment	PEIS	Programmatic environmental impact
LNG	Liquified natural gas	2 2220	statement
LPA	Local planning authority	PER	Public Environmental Review (WA)
LT	Lithuania	PIC	Partnerships in Care
LTP	Local transport plan	PL	Poland
LTP3	Third local transport plan	$PM_{10}$	Particulate matter of less than 10
LULU	Locally unacceptable land uses	- 1.10	microns in diameter
LV	Latvia	PPG	Planning Policy Guidance
MAFF	UK Ministry of Agriculture, Forestry	PPPs	Policies, plans and programmes
	and Fisheries	PPPP	Policy, plan, programme or project
MAUT	Multi-attribute utility theory	PPS	Planning policy statement
MBC	Metropolitan Borough Council	PWR	Pressurized water reactor
MCA	Multi-criteria assessment	QBL	Quadruple bottom line
MCDA	Multi-criteria decision analysis	QOLA	Quality of life assessment
MEA	Manual of Environmental Appraisal	RA	Resilience Alliance
MMO	Marine Management Organization	RA	Risk assessment
IVIIVIO	(UK)	RMA	Resource Management Act (NZ)
MoD	UK Ministry of Defence	RO	Romania
MOEP	Ministry of Environmental Protection	ROD	Record of decision
111011	(China)	RSPB	
MT	Malta	KOI D	Royal Society for the Protection of Birds
MW	Megawatt	RTPI	Royal Town Planning Institute
NE	Natural England	S106	Section 106
TAIL	rvaturai Eligianu	3100	Section 100

SA	Sustainability appraisal	TBL	Triple bottom line
SAC	Special Area of Conservation	T&CP	Town and country planning
SAIEA	Southern African Institute for	TIA	Transport impact assessment
	Environmental Assessment	TRL	Transport Research Laboratory
SAVE	SAVE Britain's Heritage	UKNEA	UK National Ecosystem Assessment
SD	Sustainable development	UN	United Nations
SDD	Scottish Development Department	UNCED	United Nations Conference on
SEA	Strategic environmental assessment		Environment and Development
SEERA	South East England Regional	UNECE	United Nations Economic
	Assembly		Commission for Europe
S&EIA	Socio-economic and environmental	UNEP	United Nations Environment
	impact assessment		Programme
SEPA	Scottish Environment Protection	US	United States
	Agency	USAID	United States Agency for International
SI	Slovenia		Development
SIA	Social impact assessment	VEC	Valued ecosystem component
SK	Slovakia	VMP	Visitor management plan
SNH	Scottish Natural Heritage	VROM	Netherlands Ministry of Housing,
SNIFFER	Scotland and Northern Ireland Forum		Spatial Planning and the Environment
	for Environmental Research	WA	Western Australia
SO <sub>2</sub>	Sulphur dioxide	WBCSD	World Business Council for
SOER	State of the Environment Report		Sustainable Development
SoS	Secretary of State	WHO	World Health Organization
SPA	Special Protection Area	WID	USAID Women in Development
SSE	Stop Stansted Expansion	WTA	Willingness to accept
SSSI	Site of Special Scientific Interest	WTP	Willingness to pay

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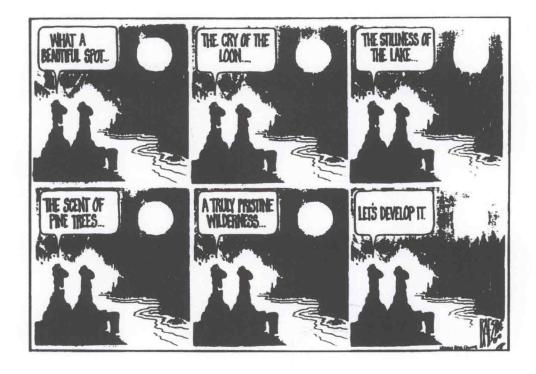
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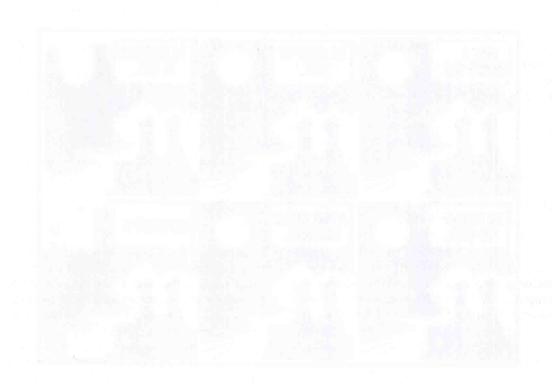
### Part 1

# Principles and procedures



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# Principles and procedures



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