# INTRODUCTION TO TURKISH LAW

EDITED BY T. ANSAY

**KLUWER** 

# INTRODUCTION TO TURKISH LAW

EDITED BY

Tuğrul Ansay

and

Don Wallace, Jr.

Third Edition

KLUWER LAW AND TAXATION PUBLISHERS
Deventer - Antwerp - London - Frankfurt - Boston - New York

#### GENERAL EDITORS OF THE SERIES

# Tuğrul Ansay

Professor of Law, and

# Don Wallace, Jr.

Professor of Law and Director, International Law Institute, Georgetown University

**Distribution in the USA and Canada** Kluwer Law and Taxation Publishers 101 Philip Drive Norwell, MA 02061 USA

D/1987/2664/28 ISBN 9065442987

© 1987, Kluwer Law and Taxation Publishers, Deventer, Netherlands

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system or transmitted in any form or by any means, mechanical, photocopying, recording or otherwise without prior written permission of the publishers.

# INTRODUCTION TO TURKISH LAW

#### PREFACE

«The Introduction to Law course at Middle East Technical University at Ankara is a two semester course given in the English language for the first year students of the Faculty of Administrative Sciences. During the first semester general principles of law, such as justice, equity and sources of law are discussed. The second semester covers some of the fields of Turkish positive law administered by Turkish courts and other agencies.

The main purpose of this book is to serve as a text for the second semester of this course, although it does not in fact include all the subjects which are covered in the semester. However, it is also hoped that this book will be of some use to foreign practising lawyers and scholars as preliminary reference and key to the basic institutions, principles and rules of Turkish law. For this reason some details have been added in footnotes, bibliographies given at the end of Chapters and a selected bibliography of books and articles is annexed to the book.

The articles in this book were written by their authors in the English language and have been edited in varying degrees by Professors Ansay and Wallace, who have also attempted to make the articles consistent with each other. Professor Wallace has also to some extent revised the language of the articles».

In this third edition the Chapters on Administrative Law is prepared by new author. The other Chapters have been brought up to date by the authors who prepared these Chapters for the previous edition. The editors are grateful to all authors who have contributed articles to this book. They would also like to express their thanks to Associate Prof. Dr. Lâle Sirmen, who kindly gave her valuable help during the preparation of the book. They would also like to express their gratitude among many to Peter B. Whitten, Kent R. Stevens and to Associate Prof. Dr. Ahmet Kumrulu.

Dr. Tuğrul ANSAY, M. C. L., LL. M. (Columbia). Professor of Law

Don WALLACE Jr., LL. B. (Harvard). Professor of Law and Director, Institute for International and Foreign Trade Law, Georgetown University.

#### **ABBREVIATIONS**

Art. Article C. C. Civil Code

C. C. Pr. Code of Civil ProcedureC. Cr. Pr. Code of Criminal Procedure

C. E. B. Code of Execution and Bankruptcy

C. O. Code of Obligations Comm. C. Commercial Code

Const. Constitution
Cr. C. Criminal Code

T. N. A. Turkish Nationality Act

#### GENERAL OUTLINE

CHAPTER 1, SOURCES OF TURKISH LAW	1 — 22
CHAPTER 2, CONSTITUTIONAL LAW Professor Dr. Ergun ÖZBUDUN	23 — 60
CHAPTER 3, ADMINISTRATIVE LAW	61 — 103
CHAPTER 4, LAW OF PERSONS  Professor Dr. Tuğrul ANSAY	105 — 120
CHAPTER 5, LEGAL PERSONS, SOCIETIES AND ASSOCIATIONS	121 — 138
CHAPTER 6, FAMILY LAW	139 — 156
CHAPTER 7, LAW OF SUCCESSION	157 — 172
CHAPTER 8, LAW OF PROPERTY  Professor Dr. Tuğrul ANSAY	173 — 186
CHAPTER 9, LAW OF OBLIGATIONS	187 — 202
CHAPTER 10, CRIMINAL LAW	203 — 217
CHAPTER 11, LAW OF PROCEDURE (CIVIL AND CRIMINAL)	219 — 225
Professor Dr. Baki KURU	
Professor Dr. Tuğrul ANSAY	
Professor Dr. Feyyaz GÖLCÜKLÜ	

#### VIII

# ANALYTICAL TABLE OF CONTENTS

# CHAPTER 1

#### SOURCES OF TURKISH LAW

		Pages
I.	Introduction	1
II.	,	1
	A. Custom in civil law	1
	B. The function of customary rules in other branches of the law	
III.	Legislation	5
	A. In general	5
	B. Legislation in the Turkish legal system	6
	C. The main characteristics of legislation	6
	D. The hierarchy of enacted or written law	6
	E. Codes in Turkey	10
	F. The problem of interpretation	11
	G. Retroactivity of laws	14
	H. Enforcement of statutes	14
	I. Repeal of statutes	15
IV.		16
	A. General considerations	16
	B. Precedents in Turkey	17
	C. Court of Cassation	18
	D. Council of State	19
	E. The Military Court of Cassation	20
V.	Doctrine	20
	CHAPTER 2	
	CONSTITUTIONAL LAW	
I.	Historical Background	23
II.	The general characteristics of the 1982 Constitution	32
	1. Nationalism	34
	2. Democratic state	35
	3. Human rights	37
	4. Secularism	38
	5. Social state	39
	6. The rule of law	40
III.	Legislature	42
	1. The structure of the Turkish Grand National Assembly	42
	2. Elections for the Turkish Grand National Assembly	44
	3. The legislative process	45
	4. Control over the executive	46
	5. Budgetary powers	57
IV.	The executive	48
	1. The President of the Republic	48

		Pages
	2. The Council of Ministers	51
	3. Law-making powers of the executive	54
V.		55
	1. The independence of the judiciary	. 55
	2. The Constitutional Court and the judicial review of	
	constitutionality of laws	57
	CHAPTER 3	
	ADMINISTRATIVE LAW	
I.	Introduction	61
	A. Subject matter of administrative law	61
	B. Background	62
II.		64
	A. Legality of the administration	65
	B. The rule of law	67
	C. The concept of the social state	69
	D. State intervention in the economic field	70
	E. Secularism	72
	F. Indivisibility of administration	73
	G. Unilateral acts	73
	H. Judicial review by administrative courts	74
III.	Administrative organization  A. Central administration	74 75
	B. Decentralized administration	75 77
IV.		77 83
IV.	Administrative power  A. Administrative acts and rule making power	83
	B. Administrative acts and rule making power	85
	C. Administrative contracts	86
	D. Emergency powers	86
17	Public personnel	90
	Public domain	92
VII.		93
· 11.	A. Non-judicial control	93
	B. Judicial control of administration	97
	CHAPTER 4	
	LAW OF PERSONS	
I.	General	105
II.	Beginning and end of personality	105
	Registry of personal status	106
IV.		
	A. Persons as subjects of rights	107
	B. Capacity to act	108
V.	Domicile	112
	A. In general	112

VI. VII. VIII.	B. Domicile of choice C. Domicile by operation of law D. Rules Names Nationality Protection of personality A. In general	Pages 113 113 114 114 114 115 115
	<ul><li>B. Protection of personality against others</li><li>C. Protection of personality against oneself</li></ul>	116 118
	CHAPTER 5	
	LEGAL PERSONS, SOCIETIES AND ASSOCIATIONS	
I.	General	121
II.	Theories of personality	122
III.	Classification of legal personalities	123
	A. Associations of persons and dedication of a fund to a	
	specified purpose	123 124
IV.	B. Public, private and mixed legal persons  Ordinary partnership	124
V.	•	125
٠.	A. General	125
	B. Formation	126
	C. Capacity of societies	126
	D. By-laws	127
	E. Organization	128
	F. Membership	130
VI.	Business associations	131
	A. General classification	131
	B. Persons versus capital	132
****	C. Corporations	133
VII.	Foundations	136
	CHAPTER 6	
	FAMILY LAW	
I.	In general	139
II.		140
	A. Agreement to marry	140
III.	8-	142
	A. General	142
	B. Conditions of a valid marriage	142
	C. Celebration of marriage	143
***	D. Marital duties between spouses	145
1V. V.	Matrimonial property systems	146
٧.	Divorce and judicial separation  A. General	147 147
	44	

		<b>Pages</b>
	B. Grounds for divorce	147
	C. The role of the judge in a divorce suit	149
	D. Judicial separation	149
	E. Legal consequences of divorce	150
VI.	Parent and child	151
	A. General	151
	B. Legitimate child	151
	C. Illegitimate child	152
	D. Adoption	153
	E. Parental authority	154
VII.	Guardianship, curatorship, statutory advisors	155
	A. Guardianship	155
	B. Curatorship	156
	C. Statutory advisor	156
	CHAPTER 7	
	LAW OF SUCCESSION	
I.	In general	157
II.		157
	A. Parentels	157
	B. Other persons who may inherit	160
III.	Testate succession	161
	A. Wills	161
	B. Agreement of inheritance	165
IV.		166
	A. General B. Reduction of dispositions	166 167
	C. Debarment from inheritance and loss of inheritance rights	167
V.		168
٧.	A. General	168
	B. Universal succession	168
	C. Legal status of the heirs before partition of the estate	169
	D. Determination of heirs	169
	E. Debts of the estate	170
	F. Disclaimer of inheritance	171
VI.	Partition and distribution of the estate	171
	A. Distribution by the heirs	171
	B. Distribution by the court	172
	CHAPTER 8	
	LAW OF PROPERTY	
I.	In general	173
II.		174
III.		174

#### XII

		Pages
	A. The meaning of ownership	174
	B. Ownership and possession	176
IV.		177
	A. Elements of possession	177
	B. Acquisition of possession	178
	C. Land registry	178
V.		179
	A. Ownership under and above the land	179
	B. Component part or fixture	180
• • • •	C. Accessories	181 182
VI.	Participation of several persons in ownership	182
	A. Co-ownership B. Joint ownership	182
VII.	B. Joint ownership  Acquisition of ownership	182
V 11.	A. Acquisition of movable property	182
	B. Acquisition of immovable property	183
VIII.	Servitudes	184
• • • • • • • • • • • • • • • • • • • •	A. Definition	184
	B. Usufruct	20.
	C. Real servitude	185
	D. Mortgage	185
	CHAPTER 9	
	LAW OF OBLIGATIONS	
	PART 1	
	CONTRACTS	
I.	Definition and classification	187
	A. Definition	187
	B. Classification of contracts	188
II.	A valid agreement	189
	A. In genera!	189
	B. The offer	189
	C. The acceptance	190
	Capacity	190
IV.	Genuineness of assent	190
	A. Mistake	191
	B. Fraud	
	C. Duress	192
	Legal cause	193
VI.	Legality of the subject matter	193
	A. Freedom of contract	193
<b>3722</b>	B. Limitation of freedom of contract	193
VII.	Form of contract A. In general	195
	A. In general	195

# XIII

VIII	B. Effects of the written form  Termination of contracts	Pages 196 197
<b>V</b> 111.	PART 2	
	TORTS	
T	In general	198
	Conditions for torts	198
III.	Compen sation	200
IV.	Third party injuries	201
V.	Statute of limitations	201
	PART 3	
	UNJUST ENRICHMENT	
I.	General	201
II.	Conditions	202
	CHAPTER 10	
	CRIMINAL LAW	
7	Introduction	203
1	A. Purpose	203
	B. Theories of punishment for crimes	203
II.	Crime	204
	A. Definition of the crime and its elements	204
	B. General elements of crime	205
	C. Participation in a crime	211 211
III.	D. Multiplicity of crimes and punishments  Punishment; prevention of crime	211
111.	A. General	212
	B. Application of punishments	214
	C. Suspension of punishments	215
	D. Dismissal of actions and setting aside of punishments	216
	E. Restoration of rights	217
	CHAPTER 11	
	LAW OF PROCEDURE	
	PART 1	
	INTRODUCTION	
I.	General	219
II.	Court structure	219
III.	June Participant of June 1	221
	A. Judges	221
	B. Court reporters or clerks C. Public prosecutors	223 223
	D. Practicing lawyers	223
	E. Notary	224

#### XIV

# PART 2 CIVIL PROCEDURE

		Pages
I.	Commencing an action	224
	A. General	224
	B. Ordinary procedure	225
II.		230
	A. Burden of proof	
	B. Means of proof	230
	C. Depositions	235
	D. View	235
III.	Rendition of judgement	235
	A. Final decision	235
	B. Form of judgement	
	C. Effect of judgement	237
IV.	Appeal	237
	A. General	237
	B. Questions open on appeal	239
	C. Procedure	239
V.	Summary procedure	239
VI	Execution and garnishment procedure	241
	PART 3	
	CRIMINAL PROCEDURE	
I.	Subject of criminal procedure	243
II.	Systems of criminal procedure	244
	A. Accusatorial system	244
	B. Inquisatorial system	244
	C. Mixed system	244
III.		245
	A. General principles	245
	B. Sources	245
	C. Judges and courts	246
	D. Criminal courts	247
IV.	Jurisdiction: «Natural» judge and court	248
V.	Parties to criminal proceedings	250
	A. Public prosecutor	250
	B. The defendant	254
VI.	Evidence; burden of proof	254
VII.		255
	A. Preparatory investigation	255
	B. Final investigation	256
III.	8	258
IX.		260
	Bibliography	261
	Alphabetical index	271

#### CHAPTER 1

#### SOURCES OF TURKISH LAW

Prof. Dr. Adnan GÜRİZ\*

#### I. INTRODUCTION:

The law has evolved and continuous to evolve from different sources or beginnings. These sources include historical and material sources such as religion, morality and old laws. The source of a current legal rule may be found in Roman law, or practices or moral laws applied in bygone ages. But «sources of law» also refers to the collection of contemporary legal rules, the positive law, on which a judge bases a decision. The line between the different sources is sometimes difficult to draw and the exact content of each source difficult to fix. After the triumph of the movement for codification in Europe in the last quarter of the Eighteenth and in the beginning of the Nineteenth century many continental countries codified much of their law, both public and private. On the other hand, in the Anglo - Saxon countries the notion of uncodified law prevailed and is still predominant, and the majority of legal rules are derived from customary principles and judicial precedents. Turkey has followed the continental pattern and with the reception and codification of many European laws, legislation has become the most important source of law. To a lesser extent, customary law and case law or judicial precedent are sources; finally books of authority or doctrine, is a subsidiary source of Turkish law.

We will examine custom first; although not as important as legislation it may give us some insights into the development of law, as other rules have mainly developed from custom.

#### II. CUSTOMARY LAW (Örf ve Ådet Hukuku)

#### A. Custom in Civil Law:

In primitive communities customary observances supported by supernatural sanctions played an immensely important role in re-

<sup>\*</sup> Faculty of Law, University of Ankara.

gulating social life. Fishing, hunting, family relations, even the waging of war, were all regulated by customary rules sometimes down to the smallest detail. Custom constituted the generally and strictly observed course of conduct of the society.

With the evolution of primitive societies into modern societies and the development of legislatures, the importance of custom as a source of law has increasingly diminished <sup>1</sup>.

In the modern world, the legislature may, by statute, deprive a customary rule of its legal status and custom has become a subordinate source of law<sup>2</sup>. This is especially true of Turkish law where legislation is consciously designed to change or restrain trends in the community's behaviour. In Turkey some laws are directly set against existing customs in order to develop and westernize the country according to European patterns.

For a custom to have legal validity in the Turkish system the following requirements must be satisfied:

#### 1. Antiquity:

As a rule, a custom must have existed for a long time and no living person should know the beginning of it. This principle was stated in Article 166 of the *Mecelle*, the collection of Islamic laws which was applied in Turkey between 1876 and 1925. However, it seems reasonable to make an exception for customs more recently established as a result of new inventions or patterns of trade. Thus for example, it may not be possible to meet the condition of antiquity for a custom related to transactions concerning air navigation.

#### 2. Continuity:

A custom must be continuously observed. If it is abandoned or its practice is interrupted in favour of another custom, the requirement of continuity is not realized. Article 41 of the *Mecelle* clearly stated that there must be continuity for a custom to be valid. So too, a law of Süleyman the Magnificent asserted that in a certain district a custom with respect to cattle breeding which had been continuously observed should be considered binding and valid.

<sup>1</sup> W. D. Smith, Handbook of Elementary Law p. 5 (St. Paul, Minn 1939).

<sup>&</sup>lt;sup>2</sup> H.L.A. Hart, The Concept of Law, p. 44 (Oxford 1961).

Similarly, in laws passed during the XVth and XVIth centuries in Turkey customary principles were clearly stated to be enforceable if continuously observed<sup>3</sup>. The condition of continuity is the material and objective factor applied to prove the validity of customary observance.

#### 3. Popular Belief in the Rightness of a Custom:

Custom must consciously or unconsciously be considered right by the members of the society. Roman jurists called this spiritual and subjective condition opinio necessitatis or opinio jurist. There should be a belief among the members of society about the rightness and binding force of a custom. If a custom is maintained only by force, it cannot be considered as valid. Therefore, a certain mode of conduct which is not voluntarily observed by the members of society but forced upon them by an external or internal power is not to be deemed a custom.

#### 4. State Sanction:

Until the courts apply customs, giving them the sanction of state authority, they are not law. A customary rule receives legal recognition when it is enforced by court order, unlike a statute which is law even before it is enforced by a court.

Current Turkish statutes clearly state when customary rules are to be used by the courts. If no clear reference is made by statutory law, judges refrain from resorting to customary rules. In the first Article of the Turkish Civil Code the scope of the application of customary rules is stated:

"The law must be applied in all cases which come within the letter or spirit of any of its provisions. Where no provisions are applicable, the judge should decide according to existing customary law and in default thereof, according to the rules which he would lay down if he had himself to act as legislator. In this he must be guided by approved legal doctrine and case law."

<sup>&</sup>lt;sup>3</sup> In the Law of Bozok, articles 9 and 10 express the application of custom even in oriminal matters. Ömer Lütfi Barkan, XV ve XVI. Asırlarda Osmanlı İmparatorluğu'nda Zirai Ekonominin Hukuki ve Malî Esasları p. 125 (İstanbul 1943).

<sup>&</sup>lt;sup>4</sup> N. Bilge, Hukuk Başlangıcı, p. 43 (Ankara 1986).