# West's ANNOTATED CALIFORNIA CODES



GOVERNMENT CODE Sections 9400 to 12299

#### West's

# ANNOTATED CALIFORNIA CODES

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#### GOVERNMENT CODE

Sections 9400 to 12299

Official
California Government Code Classification

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#### **PREFACE**

This volume covers legislation relating to §§ 9400 to 12299 of the Government Code as supplemented through the 1991 portion of the 1991–1992 Regular and First Extraordinary Sessions.

The enactments, pertinent judicial constructions and other annotative materials that have accumulated in recent years have been integrated with existing provisions to simplify and facilitate the use of this volume.

All standard practice features of West's Annotated California Codes are continually updated for maximum utility. These valuable research features include:

Notes of Decisions—Court constructions setting forth the facts and the law.

Cross References—State laws of related subject matter, qualification or limitation are noted and listed.

Historical and Statutory Notes—Showing the source and tracing the development of the law.

California Code Forms—Time-saving references to these valuable code forms volumes.

Law Reviews—References to pertinent articles and commentaries.

Library References to:

Key Number Digests.

Corpus Juris Secundum.

WESTLAW Topic Numbers.

Miscellaneous Digests, Books and Reports.

Law Revision Commission and other Comments.

United States Code Annotated—References to federal laws of related or qualifying matter.

Constitutional Provisions—References to related text of the state constitution.

Code of Regulations References.

Opinions of the Attorney General.

This volume contains those features appropriate to its contents.

An index, comprehensive and detailed, covering the complete text of the Government Code appears in the last volume of the Code.

Annotations based on decisions of the State and Federal Courts, and Opinions of the Attorney General close with the following:

California Reporter \_\_\_\_\_\_ 2 Cal.Rptr.2d 488
Pacific Reporter, Second Series \_\_\_\_\_\_ 820 P.2d 558

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find 639 p2d 939 find ca elec s 30021

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- Retrieve cases citing a particular statute.
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- Retrieve newly enacted legislation by searching in the appropriate legislative service database.
- Retrieve cases not yet reported by searching in case law databases.
- Read the latest U.S. Supreme Court opinions the same day they are released.
- Update West digests by searching topic and key numbers.

#### CALIFORNIA CODES

The present system of Codes in California was anticipated by the enactment in 1872 of the Civil Code, the Code of Civil Procedure, the Penal Code, and the Political Code. The first three of these Codes are still in existence, but the subject matter of the Political Code is now largely covered by the Government Code.

The intensive codification program which produced the current set of Codes was launched in 1929 with the enactment of Stats.1929, c. 750, and was completed in 1953 with the enactment of the Unemployment Insurance Code. The set then consisted of twenty-five Codes including the three enacted in 1872. The total was increased to twenty-seven with the adoption of the Commercial Code in 1963, and the Evidence Code in 1965. In 1981, the twenty-eighth code was added when the Public Contract Code was enacted.

Stats.1929, c. 750, which launched the codification program, created the California Code Commission, and charged it with the duty of revising all laws of the state. The work of revision was to comprehend the preparation of a statutory record showing the status and disposition of acts theretofore adopted, the codification, consolidation, compilation or revision of all statutes in force; and the express repeal of all statutes theretofore repealed by implication, held unconstitutional, or rendered obsolete by the revision. The final report of the Code Commission was submitted September 1, 1953.

An essential preliminary part of the Code Commission's work was the preparation of a statutory record showing origin, amendments, and repeals of state laws enacted since 1850. The first volume of Statutory Record was published in 1933. Thereafter supplementary records were published for the period 1933–1948, 1949–1958, 1959–1968, and 1969–1978. The Record is supplemented and brought to date in each volume of the session laws.

The California Law Revision Commission was created in 1953 (Government Code § 8280) and charged with the duty of recommending changes deemed necessary to eliminate defects and anachronisms, to modify or eliminate antiquated and inequitable rules of law, and to bring the law into harmony with modern conditions (Government Code § 8289). The recommendations of the Commission have resulted in the enactment of numerous revisions of, as well as additions to, the law.

Publication of West's California Codes was announced in 1954. This is a completely annotated edition which is supplemented by means of pocket parts and pamphlets.

The official Codes incorporate all the general and permanent legislative law of California. West's Annotated Codes contain additionally the text of—

Initiative measures, for example—

Chiropractic Act (Business and Professions Code § 1000-1 et seq.)

#### CALIFORNIA CODES

origin to the present, and from the present law to its source. Depending on their size and scope, the tables are inserted at the beginning of volumes or at the head of divisions, chapters, etc.

The means for finding a particular Code section are provided by-

General Index

Code Index

**Analyses** 

Code

Title

Division

**Part** 

Chapter

Article

Cross References

To update the case history information for California Supreme Court and Court of Appeal opinions, see the California Case History Table and California Cumulative Review, Rehearing and Hearing Table in West's California Reporter Advance Sheets or WESTLAW'S Insta-Cite.

The pocket parts for West's California Codes supplement both the text and the annotative materials in the main volumes. Annotated pamphlets, normally issued twice a year, supplement only annotative features. Legislative service pamphlets, issued during legislative sessions as often as is necessary to provide prompt service, supplement the text of the Codes. Cumulative Tables and an Index in each legislative service pamphlet enable the user to find amendments of existing sections and to identify and locate newly enacted laws.

The development of the California Codes reflects the progressive posture of the California Legislators and of other energetic and enlightened individuals with an interest in the future of the state. The rapid increase in population caused in large part by migratory movement has created ecological, economic, and social problems which have been difficult to solve. The legislative solutions, to the extent that control and regulation can be effective, are found in the pages of the California Codes.

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#### West's

# ANNOTATED CALIFORNIA CODES

**BUSINESS AND PROFESSIONS** 

CIVIL

CIVIL PROCEDURE

**COMMERCIAL** 

**CORPORATIONS** 

**EDUCATION** 

**ELECTIONS** 

**EVIDENCE** 

FINANCIAL

FISH AND GAME

FOOD AND AGRICULTURAL

**GOVERNMENT** 

HARBORS AND NAVIGATION

**HEALTH AND SAFETY** 

**INSURANCE** 

LABOR

MILITARY AND VETERANS

**PENAL** 

**PROBATE** 

PUBLIC CONTRACT

PUBLIC RESOURCES

PUBLIC UTILITIES

REVENUE AND TAXATION

STREETS AND HIGHWAYS

UNEMPLOYMENT INSURANCE

**VEHICLE** 

WATER

WELFARE AND INSTITUTIONS

Constitution Article 4, Section 8, as amended effective June 6, 1990, provides, in subdivision (c):

- "(1) Except as provided in paragraphs (2) and (3) of this subdivision, a statute enacted at a regular session shall go into effect on January 1 next following a 90-day period from the date of enactment of the statute and a statute enacted at a special session shall go into effect on the 91st day after adjournment of the special session at which the bill was passed.
- "(2) A statute, other than a statute establishing or changing boundaries of any legislative, congressional, or other election district, enacted by a bill passed by the Legislature on or before the date the Legislature adjourns for a joint recess to reconvene in the second calendar year of the biennium of the legislative session, and in the possession of the Governor after that date, shall go into effect on January 1 next following the enactment date of the statute unless, before January 1, a copy of a referendum petition affecting the statute is submitted to the Attorney General pursuant to subdivision (d) of Section 10 of Article II, in which event the statute shall go into effect on the 91st day after the enactment date unless the petition has been presented to the Secretary of State pursuant to subdivision (b) of Section 9 of Article II.
- "(3) Statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of the state, and urgency statutes shall go into effect immediately upon their enactment."

See, also, Government Code § 9600.

Constitution Article 4, Section 10, as amended eff. June 6, 1990, provides, in subd. (b):

- "(1) Any bill, other than a bill which would establish or change boundaries of any legislative, congressional, or other election district, passed by the Legislature on or before the date the Legislature adjourns for a joint recess to reconvene in the second calendar year of the biennium of the legislative session, and in the possession of the Governor after that date, that is not returned within 30 days after that date becomes a statute.
- "(2) Any bill passed by the Legislature before September 1 of the second calendar year of the biennium of the legislative session and in the possession of the Governor on or after September 1 that is not returned on or before September 30 of that year becomes a statute.
- "(3) Any other bill presented to the Governor that is not returned within 12 days becomes a statute.

"No bill, except a bill containing an urgency clause, introduced or amended on or after January 1, 1989, that mandates a new program or higher level of service requiring reimbursement of local agencies or school districts pursuant to Section 6 of Article XIII B of the California Constitution shall become operative until the July 1 following the date on which the bill takes effect, unless the bill specifically makes this section inapplicable or contains an appropriation for the reimbursement or a specification that reimbursement be made pursuant to Section 17610."

The following Table shows the date of adjournment or recess dates and the effective date of non-urgency acts covering legislative sessions since 1933.

		Adjournment or	
Year	Session	Recess Date	Effective Date
1933	Regular	July 26, 1933	August 21, 1933
1934	Extra	Sept. 15, 1934	Dec. 15, 1934
1935	Regular	June 16, 1935	Sept. 15, 1935
1936	Extra	May 26, 1936	Aug. 25, 1936
1937	Regular	May 28, 1937	Aug. 27, 1937
1938	Extra	March 12, 1938	June 11, 1938
1939	Regular	June 20, 1939	Sept. 19, 1939
1940	1st Extra	Dec. 5, 1940	March 6, 1941
1940	2nd Extra	May 24, 1940	†
1940	3rd Extra	Sept. 13, 1940	†
1940	4th Extra	Dec. 5, 1940	March 6, 1941
1940	5th Extra	Dec. 5, 1940	†
1941	Regular	June 14, 1941	Sept. 13, 1941
1941	1st Extra	Jan. 22, 1942	†
1942	2nd Extra	Jan. 18, 1942	†
1943	Regular	May 5, 1943	Aug. 4, 1943
1943	1st Extra	Jan. 30, 1943	May 1, 1943
1943	2nd Extra	March 25, 1943	June 24, 1943
1944	3rd Extra	Jan. 31, 1944	May 1, 1944
1944	4th Extra	June 13, 1944	Sept. 12, 1944
1945	Regular	June 16, 1945	Sept. 15, 1945
1946	1st Extra	Feb. 19, 1946	May 21, 1946
1946	2nd Extra	July 25, 1946	Oct. 24, 1946
1947	Regular	June 20, 1947	Sept. 19, 1947
1947	1st Extra	June 24, 1947	Sept. 23, 1947
1948	Regular	March 27, 1948	June 26, 1948
1949	Regular	July 2, 1949	Oct. 1, 1949
1949	1st Extra	Dec. 21, 1949	March 22, 1950
1950	Regular	April 4, 1950	July 4, 1950
1950	1st Extra	April 15, 1950	July 15, 1950
1950	2nd Extra	March 6, 1950	June 5, 1950
1950	3rd Extra	Sept. 26, 1950	Dec. 26, 1950
1951	Regular	June 23, 1951	Sept. 22, 1951
1952	Regular	April 1, 1952	July 1, 1952

<sup>\*</sup> No legislation was enacted which affected any code or law.

<sup>†</sup> Urgency only.

		Adjournment or	
Year	Session	Recess Date	Effective Date
1975	3rd Extra	May 29, 1975	Aug. 28, 1975
1976	Regular	Nov. 30, 1976	Jan. 1, 1977
1977	Regular	Sept. 15, 1977	Jan. 1, 1978
1978	Regular	Nov. 30, 1978	Jan. 1, 1979
1978	1st Extra	April 24, 1978	April 20, 1978†
1979	Regular	Sept. 14, 1979	Jan. 1, 1980
1980	Regular	Nov. 30, 1980	Jan. 1, 1981
1981	Regular	Sept. 15, 1981	Jan. 1, 1982
1981-82	1st Extra	Feb. 25, 1982	May 27, 1982
1982	Regular	Nov. 30, 1982	Jan. 1, 1983
1983-84	1st Extra	July 19, 1983	Oct. 18, 1983
1983	Regular	Sept. 19, 1983	Jan. 1, 1984
1983-84	2nd Extra	Feb. 17, 1984	May 18, 1984
1984	Regular	Nov. 30, 1984	Jan. 1, 1985
1985	Regular	Sept. 13, 1985	Jan. 1, 1986
1985-86	1st Extra	Nov. 30, 1986	*
1986	Regular	Nov. 30, 1986	Jan. 1, 1987
1987	Regular	Sept. 11, 1987	Jan. 1, 1988
1987-88	1st Extra	Nov. 10, 1987	Nov. 16, 1987†
1988	Regular	Nov. 30, 1988	Jan. 1, 1989
1989	Regular	Sept. 15, 1989	Jan. 1, 1990
1989-90	1st Extra	Nov. 4, 1989	Nov. 7, 1989†
1989-90	1st Extra	Sept. 1, 1990	Dec. 1, 1990
1990	Regular	Sept. 1, 1990	Jan. 1, 1991
1991-92	1st Extra	Sept. 13, 1991	Dec. 13, 1991
1991	Regular	Sept. 14, 1991	Jan. 1, 1992

<sup>\*</sup> No legislation was enacted which affected any code or law.

\*

<sup>†</sup> Urgency only.

## ABBREVIATIONS OF REPORTS, CODES, ETC.

A.B.A.J.	-American Bar Association Journal
Agric.C	
A.J	-Assembly Journal
Am.Dec.	-American Decisions
Am.L.Rev.	-American Law Review
	American Law Times United States Courts
Am.R	-American Reports
Am.St.R	-American State Reports
Ann.Cas.	American and English Annotated Cases
	California District Courts of Appeal
Bank.C	Banking Code
B.R	
Brief/Case (S.F. Bar)	Brief/Case (San Francisco Bar Law Review)
	Business and Professions Code
C	_California Reports
	California Reports, Second Series
C.3d	-California Reports, Third Series
C.A	_United States Court of Appeals
	California Appellate Reports
C.A.2d	California Appellate Reports, Second Series
C.A.3d	California Appellate Reports, Third Series
Cal	California Supreme Court
Cal.Adm.Code	California Administrative Code (now California Code of Reg-
	ulations)
	California Code of Regulations
	California Compensation Cases
	California International Practitioner
	California Law Review (University of California at Berkeley)
Cal.Law.	_California Lawyer
	Decisions of the California Public Utilities Commission
Cal.Rptr.	California Reporter
	California Western Law Review
	California Appellate Reports Supplement
	California Appellate Reports, Second Series Supplement
	California Appellate Reports, Third Series Supplement
	United States Circuit Court
	United States Circuit Court of Appeals
	Code of Civil Procedure
Civ.C	
	Corpus Juris Secundum
	Claims Court Reporter
C.Leg.Rec.	California Legal Record

<sup>&</sup>lt;sup>1</sup>Renamed the "Food and Agricultural Code" in 1972.

#### **ABBREVIATIONS**

Mil & Vat C	Military and Veterans Code
Mars Min Dan	Military and Veterans Code Morrison's Mining Reports
	Rules for the Municipal Courts
	Myrick's Probate Reports
	Opinions Attorney General California
	Opinions of Legislative Counsel
P	
	Pacific Reporter, Second Series
Pac.L.J.	
	Pacific Coast Law Journal
PEB	Permanent Editorial Board for the Uniform Commercial
	Code
Pen.C.	
	Pepperdine Law Review
P.L.M	
P.L.R	Pacific Law Reporter
Pol.C	
Prob.C	
Pub.Con.C.	Public Contract Code
Pub.Res.C	Public Resources Code
Pub.Util.C.	
Rag	Ragland California Superior Court Decisions
	Revenue and Taxation Code
	_San Diego Law Review
San Fernando Valley	·
	San Fernando Valley Law Review
	-San Francisco Attorney
Santa Clara L.Rev	-Santa Clara Law Review
Santa Clara L.	
	Journal of the State Bar of California (California State Bar
	Journal)
SC-DCA Rule	Rules on Appeal to California Supreme Court and District
00 2011 1,010	Courts of Appeal
School C	School Code
S.Ct	Supreme Court Reporter
So Cal L Rev	Southern California Law Review
	Southwestern University Law Review
Stan.L.Rev.	Stanford Law Review
Stats.	
	Streets and Highways Code
	California Superior Court
Superior—App.Dept.	Camorina Superior Court
	Superior Court—Appellate Department Rules
	Rules for California Superior Courts
Superior—Mun. and	Rules for Camorina Superior Courts
	Superior Court—Rules on Appeal from Municipal Courts and
III. CIIII.App.Ruie	Inferior Courts in Criminal Cases
Superior—Mun.Civ.App	
	Superior Court—Rules on Appeal from Municipal Courts in
Nuic	Civil Cases
HCC	Uniform Commercial Code
0.0.0.	Umrorm Commercial Code

#### **ABBREVIATIONS**

U.C.Davis L.Rev University of California Davis Law Review
UCLA L.RevUniversity of California Los Angeles Law Review
U.La Verne L.RevUniversity of La Verne Law Review
U.L.A. Uniform Laws Annotated
Un.Ins.CUnemployment Insurance Code
U.SUnited States Reports
U.S.C.AUnited States Code Annotated
U.S.C.A.ConstUnited States Constitution
U.S.C.A.Const.Amend United States Constitution Amendment
U.S.Dept.IntUnited States Department of Interior
U.S.F.L.RevUniversity of San Francisco Law Review
U.West L.A.L.Rev University of West Los Angeles Law Review
Veh.CVehicle Code
Water CWater Code
Water C.AppWater Code Appendix
Welf. & Inst.CWelfare and Institutions Code
West.St.L.RWestern State Law Review
West.St.U.L.RevWestern State University Law Review
Whittier L.RevWhittier Law Review

#### **ABBREVIATIONS**

	California Law Journal
C.L.J. & Lit.Rev.	California Law Journal and Literary Review
	California Law Review
Code Am.	Code Amendments
Cof	Coffey's Probate Decisions
Com.C	Commercial Code
Const	Constitution
Corp.C	Corporations Code
	Decisions of California Railroad Commission
	California Unreported Cases
	United States District Court
	Deady's United States Circuit Court Reports
	California District Court
Educ.C.	
Elec.C.	
Evid.C.	
F	
	Federal Reporter, Second Series
Fed.Cas. No.	
	Federal Rules Decisions
F.Supp.	
Fin.C.	
Fish & G.C.	
	Food and Agricultural Code
	Fair Political Practices Commission Opinions
	Golden Gate University Law Review
Gov.C.	
	Governor's Reorganization PlanHarbors and Navigation Code
Hastings Const I O	Hastings Constitutional Law Quarterly
	Hastings Constitutional Law Quarterly
	Health and Safety Code
Hoff.Dec.	
	Hoffman's Land Cases
Hoff.Op.	
	Howard's Reports, U.S.
	Industrial Accident Commission Decisions
Ins.C.	Insurance Code
	Internal Revenue Record
	Journal of Juvenile Law
	Labatt's District Court Reports
Labor C	
	United States Supreme Court Reports, Lawyers' Edition
L.Ed.2d	United States Supreme Court Reports, Lawyers' Edition, Sec-
	ond Series
	Los Angeles Bar Bulletin
	Los Angeles Bar Journal
L.A.Law.	
	Loyola of Los Angeles Law Review
L.R.A	Lawyers' Reports Annotated
McAll	McAllister's United States Circuit Court Reports

		Adjournment or	
Year	Session	Recess Date	Effective Date
1952	1st Extra	April 2, 1952	July 2, 1952
1952	2nd Extra	Aug. 13, 1952	Nov. 12, 1952
1953	Regular	June 10, 1953	Sept. 9, 1953
1954	Regular	March 30, 1954	June 29, 1954
1954	1st Extra	April 1, 1954	July 1, 1954
1955	Regular	June 8, 1955	Sept. 7, 1955
1956	Regular	April 3, 1956	July 3, 1956
1956	1st Extra	April 5, 1956	July 5, 1956
1957	Regular	June 12, 1957	Sept. 11, 1957
1958	Regular	March 30, 1958	June 29, 1958
1958	1st Extra	April 23, 1958	July 23, 1958
1958	2nd Extra	April 24, 1958	July 24, 1958
1959	Regular	June 19, 1959	Sept. 18, 1959
1960	Regular	March 26, 1960	June 25, 1960
1960	1st Extra	April 7, 1960	July 7, 1960
1960	2nd Extra	March 10, 1960	None
1961	Regular	June 16, 1961	Sept. 15, 1961
1962	Regular	April 3, 1962	July 3, 1962
1962	1st Extra	April 13, 1962	July 13, 1962
1962	2nd Extra	April 13, 1962	July 13, 1962
1962	3rd Extra	June 28, 1962	Sept. 27, 1962
1963	Regular	June 21, 1963	Sept. 20, 1963
1963	1st Extra	Aug. 1, 1963	Oct. 31, 1963
1964	Regular	March 26, 1964	June 25, 1964
1964	1st Extra	May 23, 1964	Aug. 22, 1964
1964	2nd Extra	May 23, 1964	Aug. 22, 1964
1965	Regular	June 18, 1965	Sept. 17, 1965
1965	1st Extra	July 6, 1965	Oct. 5, 1965
1965	2nd Extra	Nov. 4, 1965	Feb. 3, 1966
1966	Regular	April 4, 1966	July 4, 1966
1966	1st Extra	July 7, 1966	Oct. 6, 1966
1966	2nd Extra	July 8, 1966	Oct. 7, 1966
1967	Regular	Sept. 8, 1967	Nov. 8, 1967
1967	1st Extra	Sept. 7, 1967	Dec. 7, 1967
1967	2nd Extra	Dec. 8, 1967	March 8, 1968
1968	Regular	Sept. 13, 1968	Nov. 13, 1968
1968	1st Extra	Sept. 20, 1968	Dec. 20, 1968
1969	Regular	Sept. 10, 1969	Nov. 10, 1969
1970	Regular	Sept. 23, 1970	Nov. 23, 1970
1971	Regular	Jan. 3, 1972	March 4, 1972
1972	Regular	Jan. 5, 1973	March 7, 1973
1973	Regular	Dec. 7, 1973	Jan. 1, 1974
1973	1st Extra	Dec. 4, 1973	*
1974	Regular	Nov. 30, 1974	Jan. 1, 1975
1974	2nd Extra	Oct. 2, 1974	Jan. 1, 1975
1975	Regular	Sept. 12, 1975	Jan. 1, 1976
1975	1st Extra	June 27, 1975	Sept. 26, 1975
1975	2nd Extra	Sept. 12, 1975	Dec. 12, 1975
1710	LIIU LAUU	осри 12, 1775	200. 12, 1713

<sup>\*</sup> No legislation was enacted which affected any code or law.

- "(4) If the Legislature by adjournment of a special session prevents the return of a bill with the veto message, the bill becomes a statute unless the Governor vetoes the bill within 12 days after it is presented by depositing it and the veto message in the office of the Secretary of State.
- "(5) If the 12th day of the period within which the Governor is required to perform an act pursuant to paragraph (3) or (4) of this subdivision is a Saturday, Sunday, or holiday, the period is extended to the next day that is not a Saturday, Sunday, or holiday."

Constitution Article 2, Section 10, and Article 18, Section 4, provide in part that an initiative statute or referendum (Article 2, Section 10), or an amendment or revision of the Constitution (Article 18, Section 4), "approved by a majority of votes thereon takes effect the day after the election unless the measure provides otherwise".

Government Code § 12080.5, as amended by Stats.1974, c. 1242, § 2, provides:

"Except as otherwise provided in this section, a reorganization plan submitted pursuant to this article [Executive Reorganization, § 12080 et seq.] shall become effective the first day after 60 calendar days of continuous session of the Legislature after the date on which the plan is transmitted to each house or at a later date as may be provided by the plan, unless, prior to the end of the 60-calendar-day period, either house of the Legislature adopts by a majority vote of the duly elected and qualified members thereof a resolution, as defined in subdivision (c) of Section 12080.

"As used in this section '60 calendar days of continuous session' shall be deemed broken only by an adjournment sine die, but in computing the 60 calendar days for the purposes of this provision days on which either house is not in session because of a recess of more than 10 days to a day certain shall not be included."

Under former Section 1 of Article 4 of the Constitution no act became effective until "90 days after final adjournment of the session of the Legislature which passed such act" except acts calling elections, acts providing for tax levies or appropriations for the usual current expenses of the State, and urgency measures. The former section also provided that initiative and referendum measures approved by a majority of the votes cast thereon, at any election, took effect five days after the date of the official declaration of the vote by the Secretary of State. The former section was repealed November 8, 1966.

Under Constitution Article 4, Section 1A, adopted June 27, 1933, and repealed Nov. 8, 1949, all acts passed at the 50th Regular Session on or before July 16, 1933, became effective 90 days after May 22, 1933, except urgency measures.

Government Code § 17580, as added by Stats.1988, c. 1179, § 4, effective September 22, 1988, provides: