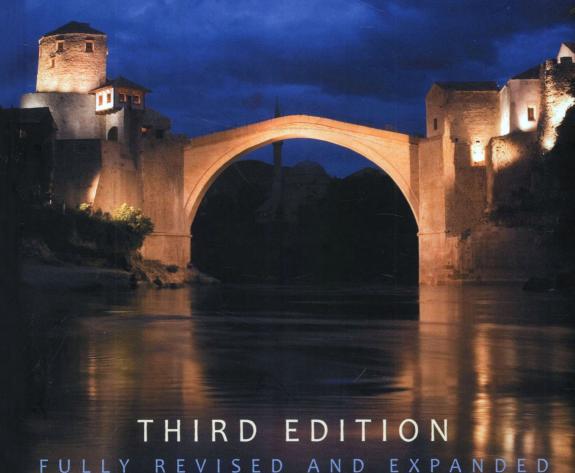
# CONTEMPORARY CONFLICT RESOLUTION

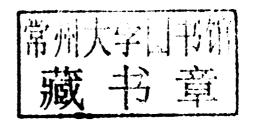


### Contemporary Conflict Resolution

The prevention, management and transformation of deadly conflicts

Third Edition

OLIVER RAMSBOTHAM, TOM WOODHOUSE AND HUGH MIALL



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## Contemporary Conflict Resolution Third Edition

#### Preface

We produced the first edition of this book in order to provide a comprehensive account of the way in which conflict resolution emerged as a field of academic enquiry and how it might be utilized in the effort to manage post-Cold War conflict peacefully. Since the book was published, the conflict landscape has continued to change dynamically. Conflict resolution, conflict prevention and postwar peacebuilding techniques and policies have become familiar in the mandates and objectives of a wide range of international organizations and projects in recent years. Indeed, this has been so prevalent that critics have suggested that the effect of this mainstreaming of the conflict resolution agenda has been to reinforce existing global power structures and to stabilize international relations in favour of the powerful. At the same time, new conflict challenges have emerged in the post-11 September 2001 environment, where wars on terror have preoccupied policy-makers and public debate.

In this third edition of the book we have attempted to respond to these issues in two main ways.

First, we have aimed to reclaim terms such as conflict resolution and conflict transformation, or conflict prevention and postwar peacebuilding, from those who, in our view, misuse them by explaining clearly how they are understood within the conflict resolution tradition. As in the case of appeals to freedom and democracy, we argue that those who invoke these concepts should ensure that their purposes and actions are consonant with them - or else stop using such language. There has always been a tension in the conflict resolution field between its 'settlement' aspect, which aims to work effectively within existing power structures, and its 'transformation' aspect, which aims to change them. In this book we call the latter 'cosmopolitan conflict resolution' when it addresses the range of local/global challenges now facing the international community, and suggest that this has from the start been part of an emancipatory discourse and practice that is making a valuable and defining contribution to emerging norms of democratic, just and equitable systems of global governance. We argue that conflict resolution has a role to play in the radical negotiation of these norms, so that international conflict management is grounded in the needs of those who are the victims of conflict and who are frequently marginalized from conventional power structures. Over the long term, conflict settlement cannot manage the most serious conflicts unless conducted within a transformatory setting.

Second, we have sought to clarify the main contemporary debates about conflict resolution in Part II by discussing critiques of conflict resolution from realists, on the one hand, and critical theorists and post-structuralists, on the other - as well as from radical gender perspectives and 'culture' critiques that come from outside the western/northern heartland altogether. These latter are becoming ever more prominent in an era of cross-cultural political struggle and challenges to the long 500-year epoch of western expansion. This third edition addresses a period of growing uncertainty, as what appeared until recently to be a unipolar world is fast becoming more multipolar, and an epoch of western/northern global hegemony may be beginning to come to an end. The UK prime minister's statement of 19 October 2010 on the national Strategic Defence and Security Review, for example, clearly reflects these changed priorities. Recognition of increased uncertainty and complexity in a multipolar world necessitates a move 'from military intervention to conflict prevention' ('when we fail to prevent conflict and have to resort to military intervention, the costs are always far higher'). This implies a fundamental shift of emphasis in national security thinking in a direction long advocated from a conflict resolution perspective (see chapter 5). But what does it entail? We argue that in such circumstances the cosmopolitan conflict resolution approach is the safest way to navigate these dangerous waters. Major conflict formations that create this turbulence will continue to arise as in all periods of transition. But, if these are to be anticipated, contained and managed so that catastrophic outbreaks of violence are prevented, it can only be through a truly cooperative global enterprise that draws on conflict resolution understandings, skills and value sets from all parts of the world. At the end of the book - in chapter 20 - we identify this as the greatest task for the next generation of conflict resolvers.

We want to acknowledge the help of many people in the task of revising this book. The example of those who founded the field continues to provide the inspiration for what we have attempted here. The more we have studied the work of people such as Elise and Kenneth Boulding, Adam Curle, Johan Galtung, John Burton and many other pioneers, the more we realized how wise and prescient they were. We continue to learn from colleagues in the current conflict resolution and transformation field worldwide, whose dynamic responses to a rapidly changing world are another source of inspiration. We hope that this book will help to publicize their work and, above all, to encourage increasing global participation in the conflict resolution enterprise. We are indebted to David Curran for his assistance in checking data in chapter 6 and to Daniel Schaefer for undertaking the Herculean tasks of preparing references and acronyms, as well as for insightful comments on the text. We are also grateful to Irene Santiago for her case study on the conflict in Mindanao in chapter 13. We would like to thank our colleagues, and especially our students, at the Centre for Conflict Resolution, Department of Peace Studies, at the University of Bradford, and at the Conflict Analysis Research Centre at the University of Kent. They have brought a wealth of experience from all parts of the world to our universities and we have learnt from them at least as much as we have imparted. We hope that this book will provide some help to them as they return to their communities and proceed with the work of ridding the world of the scourge of war.

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#### List of Abbreviations

ACCORD African Centre for the Constructive Resolution of Disputes

ADR alternative dispute resolution AIAI Al-Ittihad al-Islamiya (Somalia)

AKUF Arbeitsgruppe Kriegsursachsforschung (work group on war

research, Hamburg)

AMISOM African Union Mission in Somalia

ANC African National Congress
API Arab Peace Initiative

ARK Anti-Ratna Kampanja (anti-war campaign, Croatia)

ARPANET Advanced Research Projects Agency Network, predecessor of

the World Wide Web

ASEAN Association of South-East Asian Nations

ASG Abu Sayaff Group (Philippines)

AU African Union

AVU African Virtual University

BINUB United Nations Integrated Office in Burundi

CAR Central African Republic
CIA Central Intelligence Agency

CIDCM Center for International Development and Conflict

Management (Maryland, USA)

CIS Commonwealth of Independent States

CIVPOL civilian police

CODESA Convention for a Democratic South Africa

COW Correlates of War Project

CPRU Conflict Prevention and Reconstruction Unit (World Bank)

CSCE Conference on Security and Cooperation in Europe

CZM Centar za Mir (Centre for Peace, Croatia)

DARPA US Defence/Advanced Research Project Agency
DDR disarmament, demobilization, rehabilitation

DDRRR disarmament, demobilization, repatriation, resettlement and

reintegration

DFID Department for International Development

DFS Department of Field Support

DPKO Department of Peacekeeping Operations (UN)

DRC Democratic Republic of Congo

**ECCP European Centre for Conflict Prevention** 

**Economic Community of West African States Ceasefire ECOMOG** 

**Monitoring Group** 

**ECOWAS Economic Community of West African States** 

**ECP** Escola de Cultura de Pau (School of the Culture of Peace) **ETA** Euskadi Ta Askatasuna (Basque Country and Liberty)

**ETIM Eastern Turkestan Islamic Movement** 

EUJUST LEX EU Rule-of-Law Mission for Iraq

**FARC** Revolutionary Armed Forces of Colombia **FCO** Foreign and Commonwealth Office

FIS Front Islamique du Salut (Algeria)

G8 Group of eight countries

G20 Group of twenty finance ministers and central bank governors

**G77** Group of 77 developing nations GDI Gender Development Index **GEM** Gender Empowerment Measure Groupe Islamique Armé (Algeria) GIA

**GICM** Moroccan Islamic Combat Group

**GOSL** Government of Sri Lanka

GRIT graduated and reciprocated initiatives in tension reduction

**GSPC** Group for the Call and Combat (Algeria)

**GWOT** global war on terror

HUJI Harakat ul-Jihad-Islami (Pakistan) HUM Harakat ul-Mujahidin (Pakistan)

IAA Islamic Army of Aden

**ICC International Criminal Court ICG International Crisis Group** 

International Commission on Intervention and State **ICISS** 

Sovereignty

ICI International Court of Justice

**ICRC** International Committee of the Red Cross ICT information communications technology **ICTR** International Criminal Tribunal for Rwanda

**ICTY** International Criminal Tribunal for the Former Yugoslavia

IDP internally displaced person

international financial institution IFI **IFOR** Implementation Force (Bosnia) Al-Gamaa al-Islamiya (Egypt) IG

Inter-Governmental Authority on Development (East Africa) **IGAD** 

IGO Inter-governmental Organization

**IMAT** International Military Advisory Team (Sierra Leone)

**IMF** International Monetary Fund Islamic Movement of Uzbekistan **IMU** 

INCORE **Initiative on Conflict Resolution and Ethnicity**  INTERFET International Force in East Timor IOC. International Olympic Committee

**IPRA International Peace Research Association** 

IRA Irish Republican Army

**IRW** Intervention-reconstruction-withdrawal (operation) **ISAF** International Security Assistance Force (Afghanistan)

ICC **Ioint Control Commission** Journal of Conflict Resolution **ICR** Justice and Equality Movement **IEM** II Jemaah Islamiya (South-East Asia)

JIACG Joint Inter-Agency Cooperation Group (US)

Jaish-e-Mohammed (Pakistan) IM Joint Peacekeeping Forces **JPKF KFOR** The NATO-led Kosovo Force **KMM** Kumpulan Mujahidin Malaysia

LAS League of Arab States

LICUS Low Income Countries Under Stress

LT Lashkar-e-Yayyiba (Pakistan)

LTTE Liberation Tigers of Tamil Eelam (Sri Lanka)

MINURCAT United Nations Mission in the Central African Republic and

Chad

MINURSO United Nations Mission for the Referendum in Western

Sahara

UN Stabilization Mission in Haiti MINUSTAH Multinational Force in Iraq MNF-I

MNLF Moro National Liberation Front (Philippines)

Ministry of Defence MOD

MONUC UN Mission in Democratic Republic of Congo **MRTA** Movimiento Revolucionario Tupac Amaru (Peru)

NAM Non-Aligned Movement

NATO **North Atlantic Treaty Organization** NGO non-governmental organization NIWC Northern Ireland Womens' Coalition

NP National Party (South Africa)

**NSSR** National Security Strategy Report (US) OAS **Organization of American States** OAU Organization of African Unity

Organization for Economic Cooperation and Development OECD

Organization of the Islamic Conference OIC ONUC

UN Peacekeeping Force in Congo UN Operation in Mozambique ONUMOZ ONUSAL UN Observer Mission in El Salvador

OPEC Organization of the Petroleum Exporting Countries

ORG Oxford Research Group **ORHA** Office for Reconstruction and Humanitarian Assistance (US/

**OSCE** Organization for Security and Cooperation in Europe

OTC Olympic Truce Centre OTF Olympic Truce Foundation **PBC UN Peace Building Commission** 

**PRF** Peacebuilding Fund

**PCF** Post-Conflict Fund (World Bank) **PCIA** peace and conflict impact assessment **PCRU** Post-Conflict Reconstruction Unit (UK) **PDD** Presidential Decision Directive (US)

**PIOOM** Interdisciplinary Research Programme on Causes of Human

Rights Violations (Dutch NGO)

PLO Palestine Liberation Army PRIO Peace Research Institute Oslo **PSC** protracted social conflict **PTSD** post-traumatic stress disorder PUK Patriotic Union of Kurdistan (Iraq)

R<sub>2</sub>P responsibility to protect **RPF** Rwanda Patriotic Front

**SFOR** 

RUF Revolutionary United Front (Sierra Leone) South African Development Council SADC Social Democratic and Labour Party SDLP

Stabilization Force (Bosnia)

SED strategic engagement of discourses

Stockholm International Peace Research Institute **SIPRI** 

SLM/A Sudan Liberation Movement/Army SPF State and Peacebuilding Fund

Special Representative of the Secretary-General SRSG stability, security, transition and reconstruction SSTR South-West Africa People's Organization (Namibia) **SWAPO** 

**Tunisian Combat Group** TCG

**TFG** Transitional Federal Government TRC **Truth and Reconciliation Commission** 

UCDP Uppsala Conflict Data Project

United Nations Assistance Mission in Iraq UNAMI

United Nations/African Union Hybrid Operation in Darfur UNAMID

United Nations Assistance Mission for Rwanda UNAMIR

UNAMSIL United Nations Mission in Sierra Leone **UNAVEM United Nations Angola Verification Mission** 

UNCTC United Nations Counter-Terrorism Committee (of the Security

Council)

UNDOF United Nations Disengagement Observer Force **United Nations Development Programme UNDP** 

UNDPI United Nations Department for Public Information **United Nations Department of Peacekeeping Operations** UNDPKO

**United Nations Emergency Force (Middle East)** UNEF **United Nations Emergency Peace Service** UNEPS

United Nations Educational, Scientific and Cultural UNESCO

Organization

UNFICYP United Nations Peacekeeping Force in Cyprus UNHCR **United Nations High Commissioner for Refugees** 

United Nations Children's Fund UNICEF

UNIDR United Nations Institute for Disarmament Research

UNIF United Nations Intervention Force

UNIFIL United Nations Interim Force in Lebanon

UNITA Uniao Nacional para a Independencia Total de Angola

UNITAF **United Task Force (Somalia)** 

United Nations Mission in Eritrea-Ethiopia UNMEE

UNMIK United Nations Mission in Kosovo UNMIL United Nations Mission in Liberia **UNMIN** United Nations Mission in Nepal **UNMIS United Nations Mission in Sudan** 

United Nations Integrated Mission in Timor-Leste UNMIT

United Nations Military Observer Group in India and Pakistan UNMOGIP

UNOCI United Nations Mission in Côte d'Ivoire UNOSOM **United Nations Operation in Somalia** 

UNPROFOR United Nations Protection Force (former Yugoslavia) UNPWG United Nations Policy Working Group on the UN and

**Terrorism** 

UNSC(R) United Nations Security Council (Resolution)

UNTAC United Nations Transitional Authority in Cambodia

UNTAET United Nations Transitional Administration in East Timor UNTAG United Nations Transition Assistance Group (Namibia)

UNTSO **United Nations Truce Supervision Organization** 

UOC Open University of Catalunya, Barcelona

United States Agency for International Development **USAID** 

USDOD **United States Department of Defense** 

Virtual European Research Centre in Conflictology VERCIC

**VPE** virtual peace education

World Institute for Development Economics Research WIDER WILPF Women's International League for Peace and Freedom

WOMP **World Order Models Project** 

WSIS World Summit on the Information Society

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