Gerald M. Meier

LEADING ISSUES IN ECONOMIC DEVELOPMENT

Sixth Edition

Leading Issues in Economic Development

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GERALD M. MEIER

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For David, Daniel, Jeremy, Andrew —Once more, thirty years later

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PREFACE

Two centuries after the Industrial Revolution, most of the world still has to contend with the daily pain of poverty. Why is this so? And what can be done about it?

This book concentrates on the latest thinking about policies to raise the standard of living for 80 percent of the world's population—the poverty-ridden peoples in less developed countries (LDCs). Over the past three decades—since the first edition of this book—there have been extraordinary changes in the development experience. This sixth edition is extensively revised in response to changes in the subject matter of development economics and new problems confronting the development community. Attention is now given to new growth theory, new institutional economics and problems of imperfect information and incomplete markets, new trade theory, models of household behavior, applied microeconomic studies, issues of gender, the environment, recent experience with policy reform, and political economy as related to governance.

I have, however, avoided writing the ordinary type of textbook, in favor of a distinctive kind of coursebook to illuminate the leading issues of economic development from a variety of viewpoints and different perspectives. Although ordinary textbooks in the subject now exist, I still doubt that a standard type of textbook can capture the range of thought and applications that are necessary to understand the problems and policies of development. Only by culling the most insightful readings from the diffuse field of development and bringing them into conceptual order can this be done. Interpreting development as a problem-solving and policy-oriented subject, I believe this eclectic approach best serves the student's needs.

Accordingly, the organization of this book presents material that combines the best analytical thought alongside instructive application. Unlike the organizaltion of an ordinary book of readings, I want to emphasize the importance of the interrelatedness of the selected readings on each issue—taken as a set—rather than any one particular reading. This is especially necessary for appreciating the relationships among the various materials that deal with analysis, policy implications, and the lessons of development experience. The section "Using This Book" (p. vii) describes the combination of Selected Readings and my Notes, Comments, and Exhibits.

Many of the Selected Readings are new, and there are new or revised Notes, Comments, and Exhibits. Throughout, the emphasis is on fundamental analytical principles and on empirical relationships within the main theme of how to improve the future quality of development policy making—both national and international.

I wish to express my appreciation to the authors and publishers who have granted permission to use excerpts from publications for which copyrights exist. Specific acknowledgment is given with each selection. Some parts of the original versions of the selected materials have been omitted out of consideration for relevance and to avoid repetition. In some instances, tables and diagrams have been renumbered, the footnotes have been deleted or renumbered. Some of the selections from an earlier (unenlightened) age fail to be gender-neutral; although I have not changed their original language, I do apologize for any male bias of other authors. Abstract male pronouns should be read in a gender-neutral sense.

Many revisions in this edition have been inspired by students at Stanford University and by lecture audiences in developing countries. The book is designed for them, and their appreciation means much to me. I hope this volume will prove of value to yet another generation of students concerned with the future of the developing world.

An extensive critique of the fifth edition by Professor Jere Behrman of the University of Pennsylvania has been helpful for my revision of this new edition. Three other anonymous readers also provided numerous and valuable suggestions.

For easing the laborious library process of preparing this edition, I am grateful to librarians at Stanford and Oxford, and for the assistance of Martin Gonzalez, Roberto Garcia, Elizabeth MacLean, and Gyoung-Gyu Choi. Ellen Kitamura inherited a disorganized manuscript that needed completion of several chapters and revisions. With exceptional efficiency—and good humor—she speedily processed the final typescript. Members of the World Bank, International Monetary Fund, and UNICEF have been generous in providing data, but are not responsible for my interpretation.

As previously, Herbert Addison has again been the most responsive and considerate of editors, while all others at Oxford University Press continue to make the thirty-year association an author's wish. Finally, I am grateful to the entire profession of development economists whose writings provide the foundation for this volume—especially the newer generation who have in this edition extended my own education in development.

Stanford April 1994 G.M.M.

USING THIS BOOK

The materials in this book are designed to provide maximum flexibility of use for instructors and students. The subject of economic development is so large, and even controversial, that it cannot be encapsulated in an ordinary type of textbook. The different sections in the chapters therefore explore a variety of perspectives on issues of fundamental importance to developing nations.

Each chapter includes the following sections:

Chapter openings A short introductory statement of the major themes of the chapter and a guide to the selections included.

Readings Edited selections that present in succinct form the major contributions by development economists and practitioners on the central issues in economic development.

Notes Connecting text that integrates or supplements the selections.

Comments Further explanation of special topics and recommended readings.

Exhibits Tables and charts drawn from research studies that provide empirical illustrations and data on topics under discussion.

Each section acquires added significance through its contextual position, and taken together within a chapter, the materials form a whole. Each chapter is self-contained, and the contents are designed to allow individual freedom of choice in deciding what chapters and selections to read and in what sequence.

ARREVIATIONS

ASFAN Association of Southeast Asian Nations CACM Central American Common Market

DRC Domestic Resource Cost

Directly Unproductive, Profit-Seeking Activities DUP

FCLAC Economic Commission for Latin America and the Caribbean

FFR Effective Exchange Rate FRP Effective Rate of Protection

FAO Food and Agriculture Organization of the United Nations

FDI Foreign Direct Investment

GATT General Agreement on Tariffs and Trade

GDP Gross Domestic Product GEF Global Environmental Facility GNP **Gross National Product** HDI Human Development Index

HPAEs High-Performing Asian Economies

IBRD International Bank for Reconstruction and Development (World Bank)

ICOR Incremental Capital-Output Ratio

ICP International Comparison Project (Purchasing Power Parities)

IDA International Development Association IDB Inter-American Development Bank **IFC** International Finance Corporation II O International Labour Organisation IMF International Monetary Fund ISI Import-Substitution Industrialization

LAFTA Latin American Free Trade Association

LDCs Less Developed Countries **MDCs** More Developed Countries MNE Multinational Enterprise MSC Marginal Social Cost MSV Marginal Social Value

NGO Nongovernmental Organization **NICs** Newly Industrializing Countries **NIEO** New International Economic Order

NPV Net Present Value NSB Net Social Benefit

ODA Official Development Assistance

OECD Organization for Economic Cooperation and Development

OPEC Organization of Petroleum Exporting Countries

xx ABBREVIATIONS

PPP Purchasing Power Parity
PSV Present Social Value
SDRs Special Drawing Rights

SITC Standard International Trade Classification

SOEs State-Owned Enterprises TFP Total Factor Productivity

UNCTAD United Nations Conference on Trade and Development

UNDP United Nations Development Programme

UNICEF United Nations International Children's Emergency Fund UNIDO United Nations Industrial Development Organization USAID United States Agency for International Development

WHO World Health Organization

WIDER World Institute for Development Economics Research

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