



CONSTITUTIONAL SYSTEMS OF THE WORLD

The Constitution of Mexico

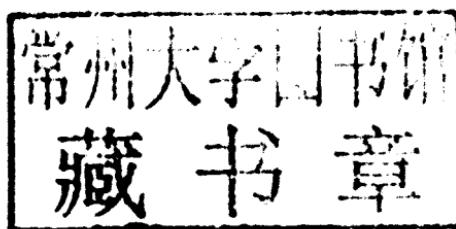
A Contextual Analysis

José María Serna de la Garza

The Constitution of Mexico

A Contextual Analysis

José María Serna de la Garza



OXFORD AND PORTLAND, OREGON
2013

Published in the United Kingdom by Hart Publishing Ltd

16C Worcester Place, Oxford, OX1 2JW

Telephone: +44 (0)1865 517530

Fax: +44 (0)1865 510710

E-mail: mail@hartpub.co.uk

Website: <http://www.hartpub.co.uk>

Published in North America (US and Canada) by

Hart Publishing

c/o International Specialized Book Services

920 NE 58th Avenue, Suite 300

Portland, OR 97213-3786

USA

Tel: +1 503 287 3093 or toll-free: (1) 800 944 6190

Fax: +1 503 280 8832

E-mail: orders@isbs.com

Website: <http://www.isbs.com>

© José María Serna de la Garza 2013

José María Serna de la Garza has asserted his right under the Copyright, Designs and Patents Act 1988, to be identified as the author of this work.

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted, in any form or by any means, without the prior permission of

Hart Publishing, or as expressly permitted by law or under the terms agreed with the appropriate reprographic rights organisation. Enquiries concerning reproduction which may not be covered by the above should be addressed to Hart Publishing Ltd at the address above.

British Library Cataloguing in Publication Data
Data Available

ISBN: 978-1-84946-288-4

Typeset by Hope Services Ltd, Abingdon

Printed and bound in Great Britain by

TJ International Ltd, Padstow



THE CONSTITUTION OF MEXICO

This book provides an overview of Mexico's political evolution since it became independent from Spain in 1821, and its current constitutional arrangements, principles and structures. The aim is to explain this evolution as the result of struggles between the interests and ideologies of different groups within Mexican society, each with a different political vision of how the state should be organised. Chapter 1 reviews Mexico's constitutional trajectory, and explains why democracy, republicanism, federalism, separation of state and Church, protection of fundamental rights and the Nation's ownership of mineral resources first became constitutional principles. Chapters 2, 3, 4 and 5 deal respectively with democracy and the electoral system, and the legislative, executive and judicial branches of federal government. Chapter 6 introduces the institutional structure of Mexico's federal system, while Chapter 7 discusses the rules, principles and institutions for the protection of human rights. Chapter 8 examines the constitutional regime of Mexico's economy. The conclusion explains how a series of factors has combined to produce a gap between the formal Constitution and what can be seen as the living constitution; bridging that gap presents Mexican politics and society with one of its great contemporary challenges.

Constitutional Systems of the World

General Editors: Peter Leyland and Andrew Harding

Associate Editors: Benjamin L Berger and Grégoire Webber

In the era of globalisation, issues of constitutional law and good governance are being seen increasingly as vital issues in all types of society. Since the end of the Cold War, there have been dramatic developments in democratic and legal reform, and post-conflict societies are also in the throes of reconstructing their governance systems. Even societies already firmly based on constitutional governance and the rule of law have undergone constitutional change and experimentation with new forms of governance; and their constitutional systems are increasingly subjected to comparative analysis and transplantation. Constitutional texts for practically every country in the world are now easily available on the internet. However, texts which enable one to understand the true context, purposes, interpretation and incidents of a constitutional system are much harder to locate, and are often extremely detailed and descriptive. This series seeks to provide scholars and students with accessible introductions to the constitutional systems of the world, supplying both a road map for the novice and, at the same time, a deeper understanding of the key historical, political and legal events which have shaped the constitutional landscape of each country. Each book in this series deals with a single country, or a group of countries with a common constitutional history, and each author is an expert in their field.

Published volumes

The Constitution of the United Kingdom; The Constitution of the United States; The Constitution of Vietnam; The Constitution of South Africa; The Constitution of Japan; The Constitution of Germany; The Constitution of Finland; The Constitution of Australia; The Constitution of the Republic of Austria; The Constitution of the Russian Federation; The Constitutional System of Thailand; The Constitution of Malaysia; The Constitution of China; The Constitution of Indonesia; The Constitution of France; The Constitution of Spain

Link to series website

<http://www.hartpub.co.uk/series/csw>

In memory of Jorge Carpizo (1944–2012)

Acknowledgements

This book would not have been possible without the support of many people. First and foremost, I would like to thank Andrew Harding, Peter Leyland and Gregoire Webber for their guidance and advice as editors of Hart's *Constitutional Systems of the World* series. Their contribution has been of fundamental importance in the completion of this work. Besides, I would like to thank Héctor Fix Fierro, Director of the Institute of Legal Research of the National University of Mexico, for supporting and encouraging my work in this project. Also, I would like to express my sincere gratitude to Armin von Bogdandy, Director of the Institute Max Planck for Comparative Public Law and International Law (Heidelberg, Germany), for his support and for providing me with a good environment and facilities to work on this book during my research internship at that Institute during the summer of 2011.

I would also like to gratefully acknowledge the support of the *Coordinación de Humanidades* of Mexico's National University and its coordinator, Estela Morales Campos, which gave me the opportunity to work during the Spring of 2012 at the University of Texas at Austin. Thanks to this support I had access to the Nettie Lee Benson Latin American Collection of the Teresa Lozano Long Institute of Latin American Studies and to the Library of the School of Law of that university. The materials I found in both collections were fundamental for the completion of this book. I am grateful to all the UT people who guided and advised me during this internship, including Charles R Hale, David Block and Jonathan Pratter.

Finally, a loving mention goes to my wife Anita Veitl and my daughters Ana Sofia and Lorena for their understanding and support of me in completing this work.

Table of Cases

Mexico

Alsea case.....	99
Amigos de Fox case	42
McCain General v President of the Republic et al.....	145
PEMEXgate.....	42
SCJ, Acteal case (Direct Amparos 9/2008, 16/2008, 10/2008, 8/2008 and 33/2008).....	174–6
SCJ, Aguas Blancas (1/1995).....	128, 130
SCJ, Atenco (3/2009)	128
SCJ, Expediente Varios 2/2006-55.....	200
SCJ, Guardería ABC (1/2009).....	128
SCJ, León Guzmán, 23 August 1878.....	118
SCJ, Lydia Cacho (2/2006)	128
SCJ, Miguel Vega v Superior Tribunal of the State of Sinaloa.....	119
SCJ, Oaxaca (1/2007)	128
SCJ, Salvador Dondé, 6 August 1881	118
SCJ, <i>Varios</i> 912/2010	181, 183
SCJ, Constitutional Controversy 2/1932, Federation v State of Oaxaca.....	195
SCJ, Constitutional Controversy 31/97, Municipal Council of Temixco (State of Morelos) v Governor and Congress of Morelos	142
SCJ, Constitutional Controversy 25/98, Municipal Council of Xalapa v Governor and State Legislature (State of Veracruz)	154
SCJ, Constitutional Controversy 21/99	70
SCJ, Constitutional Controversy 26/99, Chamber of Deputies of the Congress of the Union v Federal Executive.....	61–2, 127
SCJ, Constitutional Controversy 16/2000.....	159
SCJ, Constitutional Controversy 29/2000.....	143, 145
SCJ, Constitutional Controversy 5/2001, Chief of Government of the Federal District v Federal Executive	157–8
SCJ, Constitutional Controversy 22/2001	215
SCJ, Constitutional Controversy 5/2004, Municipal Council of Purépero (State of Michoacán)	148
SCJ, Constitutional Controversy 61/2004.....	215

SCJ, Constitutional Controversy 109/2004.....	90–1
SCJ, Constitutional Controversy 72/2008	198–9
SCJ, Constitutional Controversy 54/2009	190
SCJ, Action of Unconstitutionality 6/98, President of the PRD v Legislature and Governor of the State of Quintana Roo	128
SCJ, Action of Unconstitutionality 18/2005	32
SCJ, Action of Unconstitutionality 47/2006 and related actions 49/2006, 50/2006 and 51/2006.....	32
SCJ, Action of Unconstitutionality 146/2007	174, 187
SCJ, Action of Unconstitutionality 147/2007	187
SCJ, Action of Unconstitutionality 61/2008 and accumulated actions 62/2008, 63/2008, 64/2008 and 65/2008.....	25–6, 44–5
SCJ, Action of Unconstitutionality 88/2008 and related actions 90/2008 and 91/2008	32
SCJ, Action of Unconstitutionality 2/2010	174
SCJ, Direct amparo 1535/40. Compañía de Servicios Públicos de Nogales SA	172
SCJ, Direct amparo in a labour dispute 3975/42. Lozada Delfino et al..	172
SCJ, Administrative amparo in revision 1785/49. Compañía Mexicana de Hielo Seco SA	97
SCJ, Amparo in revision 3280/50. Antonio Fernández y coagraviados ..	97
SCJ, Amparo in revision 2742/57. Inmuebles Continental SA	97
SCJ, Amparo in revision 2639/96, filed by Mr Fernando Arreola Vega	111
SCJ, Amparo in revision 6/2008.....	174
TRIFE, SUP-JDC-021/2000.....	35
TRIFE, SUP-JDC-021/2002.....	37
TRIFE, SUP-JDC-781/2002.....	36–7
TRIFE, SUP-JDC-803/2002.....	37
TRIFE, SUP-JDC-11/2007.....	38
TRIFE, SUP-JRC-497/2007	34
TRIFE, SUP-JRC-500/2007	34
TRIFE, SUP-JRC-604/2007	34
TRIFE, SUP-JRC-165/2008	34
TRIFE, SUP-JRC-193/2011	27
TRIFE, SUP-RAP-81/2009	27
TRIFE, SUP-RAP-99/2009	27

Inter-American Court of Human Rights

- Almonacid-Arellano et al v Chile, Judgment of 26 September 2006 180
Castañeda Gutman v Mexico, Judgment of 6 August 2008 38–41, 44
Radilla Pacheco v United Mexican States, Judgment of
23 November 2009 180–3

Inter-American Commission of Human Rights

- Ana, Beatriz, and Celia González Perez v Mexico, Case 11.565,
Report No 53/01 181

Table of Legislation

Austria

Constitution	143
--------------------	-----

Chile

Constitution 1980, Art 64	94
---------------------------------	----

Colombia

Constitution 1991, Art 348	94
----------------------------------	----

Finland

Constitution, Art 69	94
----------------------------	----

Germany

Basic Law 1949	143
Art 111	94

Mexico

Federal legislation

Act creating the tax for the possession or use of automobiles	146
Act on Education of the Federal District.....	143-4
Act on Expropriation	200
Act on Fiscal Coordination.....	148
Art 25.....	148
Act for the Protection of the Environment.....	143
Chapter on 'Distribution of competences and coordination'.....	143
Art 5.....	143
Arts 7-8.....	143
Act on the Responsibilities of Public Servants.....	68
Art 6.....	68
Art 7.....	68-9
Art 8.....	69
Act on Rural Development.....	90

Act on the Tax Administration System (SAT)	90
Agrarian Code.....	107
Constitution	106, 160
Art 16.....	118
Code of Electoral Institutions and Procedures (COFIPE)	38, 45
Art 27.1	36
Art 49.....	25–6
Art 281(1).....	44
Code of Military Justice	71, 181–2
Art 57.II	181–3
Constitution of Apatzingán 1814.....	5, 9
Constitutive Act of the Mexican Federation 1824.....	8, 12
Constitution 1824.....	5, 8, 12, 49, 114, 155
Art 123	114
Art 137, section V, para 6	114
Arts 164–165	114
Constitution 1857.....	1, 3, 6, 8–10, 12–15, 17, 49, 79–80, 88–9, 91, 93, 119, 135–6, 145–6, 160, 163, 194, 197, 199
Art 5.....	13
Art 12.....	13
Art 14.....	119
Art 27.....	13, 17
Art 31.II	95–6
Art 72.B.V.....	136
Art 72.VII	146
Arts 101–102.....	116
Art 117	138
Art 123	14
Art 127	10, 14
Constitution 1917.....	1–3, 10, 12, 15–17, 24–5, 27–35, 38–41, 44–5, 47, 49, 51–2, 58–9, 61–9, 72–3, 80, 84–7, 91, 93, 95, 99–100, 104–12, 115–16, 118, 120–3, 125, 127–8, 130, 132, 139–41, 144–6, 149, 151, 153–6, 158–61, 163, 165–7, 169–70, 172–3, 175–7, 179–80, 183–5, 187–91, 194–6, 199–205, 207–10, 212, 215–16, 219–21
Title Four	67, 70
Chapter I.....	141
Art 1.....	2, 188
Art 2.....	2, 123
Art 2.A, III.....	44

Art 2.A, VII	44
Art 3.....	2, 16, 109, 163, 186
Art 3.VIII.....	144
Art 4.....	2, 188
Art 5.....	2, 173
Arts 6–12	2
Art 13.....	2, 181–3
Art 14.....	2, 140–1, 199–200
para 2.....	199
Art 15.....	2
Art 16.....	2, 38, 112, 141, 199
Arts 17–19	2
Art 20.....	2
Art 20.B.III	190
Art 20.B.V	190
Arts 21–23	2
Art 24.....	2, 185–6
Art 25.....	2, 202–4, 211
para 5.....	204
Art 26.....	2, 203, 205
Art 26.B.....	59
Art 27.....	2, 16, 73, 84, 163, 195, 197–201, 206, 208–9
paras 1–2.....	196
para 4.....	208
para 5.....	198, 201
para 6.....	213
Art 27.I	197
Art 27.II	197
Art 27.IV	197
Art 27.XV	197
Art 27.XIX.....	59
Art 28.....	2, 202, 211
para 4.....	203–4
para 6.....	86
para 7.....	59
para 10	201
Art 29.....	48, 104
Art 31.IV	95, 97–8
Art 35.II	44–5
Art 40.....	2, 136

Art 41.....	22, 24, 45
Art 41.II	23–4
Art 41.II.C	24
Art 41.III.A.....	24–6
Art 41.III.C.....	27
Art 41.IV	26, 40
Art 41.V	22, 24
Art 49.....	2, 47, 91, 104, 157
Art 50.....	49
Art 52.....	51
Art 54.....	51, 128
Art 59.....	52
Art 60.....	28
Arts 65–66	55
Art 69.....	66
Art 70.....	53, 91
Art 71.....	62, 91
Art 72.....	63, 91–2
Art 73.....	59, 91, 139–40, 196
Art 73.VII	146
Art 73.VIII.....	95
Art 73.XVI.....	188
Art 73.XVIII	157
Art 73.XIX-G.....	199
Art 73.XXV	144
Art 74.....	91, 140
Art 74.IV	63, 93, 95
paras 1–2.....	61
Art 75.....	91, 94
Art 76.....	140
Art 76.V	136–7
Art 78.....	58
Art 79.....	72
Art 83.....	87
Art 84.....	59
Art 89.....	140
Art 89.I.....	157
Art 89.VI.....	88
Art 89.X	88
Art 90.....	88

Art 93.....	62
Art 94.....	108–9, 122
Art 95.....	110
Art 96.....	124
Art 97.....	106, 128–30
Art 99.....	32, 34–5, 39, 125
para 4	
Section III.....	40
Section V.....	35
Art 102	167
Art 103	140
Art 104	140
Art 104.II	110
Art 105	125, 140
Art 105.II	40, 126
Art 106	140
Art 107	116, 119, 140
Art 107.I	116
Art 107.II	116
Art 108	203
Art 109	70–1, 203
Art 110	68–71, 203
Art 111	67, 71, 108, 203
Arts 112–114	203
Art 115	136, 139, 148, 152
Art 115.III.....	151, 153–4
Art 115.V.a	198
Art 115.V.d.....	198
Art 115.VI.....	149–50
Art 115.VII	154
Art 116	32
Art 116.II	32, 127
Art 116.III.....	110–11
Art 116.IV.....	31
Art 116.IV.E	44
Arts 117–118	139
Art 122	126, 144, 156
Art 122.G	150
Art 123	16, 163, 188
Art 124	138–9, 142, 144–5

Art 126	94
Art 130	14, 185–6
Art 131	48, 104
Art 133	183
Art 134	27, 203
Art 135	10
Constitutional Laws of 1836	50
Criminal Code.....	71
General Act on Education.....	143–4
General Law on Human Settlements	150
Labour Act	107, 172–3
Art 395	171
Art 413	171
Law on Civil Matrimony (23 June 1859)	14
Law on Civil Status of Persons (28 July 1859).....	14
Law on Contesting Electoral Matters	
Art 79.....	39
Art 79(1).....	35
Arts 86–93	33
Law on Freedom of Religious Worship (4 December 1860).....	14
Law on Nationalisation of Church Properties (12 July 1859)	14
Law on Planning (6 January 1983)	205
Law on Public Revenue (5 June 1879).....	96
Law for the Reform of the State (29 March 2007)	220
Law on the secularisation of hospitals and charitable institutions	
(21 February 1861).....	14
Law on VAT	99
Ley de Amparo (Amparo Act)	107, 113
Art 8.....	119
Art 73.VII	39
Ley de Fiscalización Superior de la Federación 2000 (Act on Superior Inspection of the Federation 2000)	73
Ley de Fiscalización y rendición de cuentas de la Federación (Act on Inspection and Accountability of the Federation 2009)	73
Ley Orgánica del Poder Judicial de la Federación (Organic Law of the Federal Judicial Power)	107, 122
Ley Reglamentaria del artículo 27 constitucional en el Ramo del Petróleo (Oil Act)	
Art 2.....	211
Art 3.....	211

Organic Law on the Bank of Mexico 1993.....	86
Art 43.....	86
Organic Law of Congress.....	53—4, 57, 66
Art 17.....	54
Arts 20—21	55
Art 31.4	54
Art 39.....	56
Art 43.3	56
Art 45.....	56
Art 62.....	55
Art 66.....	55
Art 71.....	57
Art 81.5	54
Art 90.....	56
Art 97.....	56
Art 104.3	56
Presidential Decree of 5 June 1990	166
Public Revenue Act.....	93, 95
Reform Decree 1986, Transitory Art 2.....	111
Regulations on the Act on the Public Service of Electric Energy....	214—15
Siete Leyes Constitucionales (Seven Constitutional Laws) 1836.....	5—6, 12
Second Law.....	5
Section III.....	6
Section VIII.....	6
Art 12	6
Art 17	6
<i>State of Chiapas</i>	31
Constitution	31
<i>State of Jalisco</i>	
Constitution	32, 190
<i>State of Michoacán</i>	
Constitution, Art 72.....	111
Electoral Code	
Art 35.XIX.....	34
Art 130	34