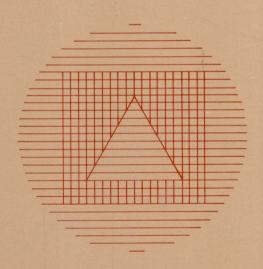
# LAW, BUSINESS, AND SOCIETY



Tony McAdams

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### **Preface**

#### Overview

This text is directed to courses at both the upper-division undergraduate and masters levels in the legal environment of business and government and business, as well as business and society. To date, authors of textbooks in these areas have rather uniformly relied on a single discipline (e.g., law, economics, management) as the foundation for their efforts. In this text we take an inter-disciplinary approach utilizing elements of law, political economy, international business, ethics, social responsibility, and management. It is a large task and one that necessarily requires certain trade-offs, but the hope is that the product will more accurately embrace the fullness of the business environment.

We want to emphasize at the outset that our primary goal is to produce an interesting reading experience. Naturally, accuracy and reasonable comprehensiveness cannot be sacrificed. However, our feeling is that a law text can be both intellectually and emotionally engaging without sacrificing substantive ends. To meet our objective we have given extensive attention to readings, provocative quotes, and factual details (surveys, data, anecdotes) that add flesh to the bones of legal theory.

The book is divided into five parts as follows:

Part I—Business and Society. We do not begin with the law. Rather, in chapters on Corporate Power and Corporate Critics, Capitalism and Collectivism, and Ethics we hope to establish the influences that determine the character of our legal system.

Part I should meet these goals: (a) enhance student awareness of the many societal influences on business, (b) establish the business context from which government regulation arose, and (c) explore the roles of the free market, government intervention, and individual and corporate ethics in controlling business behavior.

The student must understand not merely the law, but the law in context. What forces have provoked government intervention in business? What alter-

natives to our current "mixed economy" might prove healthy? These considerations help the students respond to one of the critical questions of the day: To what extent, if any, should we regulate business?

Part II—Introduction to Law. Chapter 4 (The American Legal System) and Chapter 5 (Constitutional Law and the Bill of Rights) survey the foundations of our legal system. Here we set out the "nuts and bolts" of law, combining cases, readings, and narrative.

Part III—Trade Regulation and Antitrust. Chapter 6 (Government Regulation of Business: An Introduction) is a bit of a departure from the approach of many texts in that significant attention is directed to state and local regulation. Chapters 7–11 survey the heart of government regulation of business (administrative law, business organizations and securities regulation, and antitrust).

Part IV—Employer-Employee Relations. Chapters on Labor Law and Employment Discrimination are intended not only to survey the law in those areas, but also to introduce some of the sensitive and provocative social issues that have led to today's extensive government intervention in the employment relationship.

Part V—Business and Selected Social Problems. The book closes with four chapters (The Social Responsibility of Business, Consumer Protection, Products Liability, and Environmental Protection) that emphasize the dramatic expansion in the past two decades of the public's demands upon the business community.

#### **Accreditation**

Our text proposal closely conforms to current AACSB curriculum accreditation standards. The relevant standard reads:

. . . a background of the economic and legal environment as it pertains to profit and/or nonprofit organizations along with ethical considerations and social and political influences as they affect such organizations. . . .

An interdisciplinary thrust and emphasis on ethics is evident. At the same time law and economics clearly must remain central ingredients in meeting our goal of establishing the business context from which government regulation arose.

Furthermore, as required by the rapidly changing nature of commerce and as recommended by the AACSB, the text devotes considerable attention to issues arising out of international business. No single chapter addresses the area, but various topics throughout the text (e.g., comparative economic systems, the Foreign Corrupt Practices Act, and consumer protection in international markets) afford the student a sense of the worldwide implications of American government-business regulations.

#### **Philosophy**

As noted, our primary goal is to provoke student thought. To that end, heavy emphasis is placed on analysis. Accordingly, retention of rules of law per se is

not of paramount concern. The questions asked are considered more important than the answers. The student is acquainted with existing policy in the various areas not merely for the purposes of understanding and retention, but additionally to provoke inquiry as to the desirability of those policies. Then, where appropriate, an effort is made to explore with the student the appropriate managerial role in shaping and responding to governmental policy.

Our book represents a departure from a "pure" legal environment of business text. Part I of the text is, as explained, a necessary foundation upon which the student can build a logical understanding of the regulatory process. But the business and society themes don't stop there. In virtually every chapter we look beyond the law itself to other environmental forces. For example, in the antitrust chapter economic philosophy is of great importance. Antitrust is explored as a matter of national social policy; that is, we argue that antitrust has a good deal to do with the direction of American life generally. Law is at the heart of the fair employment practices section, but materials from management, sociology, economics, and the like are used to treat fair employment as an issue of social policy rather than as a series of narrower technical legal disputes. Those kinds of approaches characterize most chapters as we attempt to examine the various problems in the whole and, to some degree, from a managerial viewpoint. Having said all this, it should be understood that the law remains the bulky core of the book.

#### **Key Features/Departures**

Extensive use of readings (e.g., from *The Wall Street Journal* and the *Harvard Business Review*) seeks to give the book a stimulating, "real world" quality.

Ethics and social responsibility are at the heart of the text rather than an afterthought to meet accreditation standards.

International issues receive extensive attention.

Law cases are of a length sufficient to clearly express the essence of the decision while challenging the reader's intellect.

The law is studied in the economic, social, and political context from which it springs.

Attention is given to critics of business values and the American legal system.

Perhaps the key pedagogical tactic in the book is the emphasis on questions rather than on answers.

#### Instructor's Manual

A complete package of supplementary materials is included in the instructor's manual. Those materials include: (a) general advice regarding the goals and

purposes of the chapters, (b) summaries of the law cases, (c) answers for the questions raised in the text, and (d) a test bank.

#### **Acknowledgments**

The completion of this book was dependent, in significant part, upon the hard work of others. The authors are pleased to acknowledge the contributions of those good people. Jill Minehart, secretary of the Management Department at the University of Northern Iowa, supervised the clerical production of the book and patiently corrected the authors' blunders. Becky Sanders of the University of Kentucky and the UNI School of Business Word Processing Center personnel typed major segments of the several drafts. Ann Gumz, MBA student, completed the tedious and frustrating task of securing permission to reprint the many articles and lengthy excerpts in the book. Katherine Calhoun, MBA student; Merrilee Freeburg, MBA student; and Luann McAdams, long-suffering spouse, all contributed to the lengthy and tiring proofreading process.

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#### **Suggestions**

The authors welcome comments and critisms from all readers.

Tony McAdams

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### **Business and Society**

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## Corporate Power and Corporate Critics

#### Introduction

The bulk of this text is devoted to the study of law and, more specifically, to the study of government regulation of business. However, Chapters 1 through 3 will offer only passing mention of that regulation. Before turning to the law per se it is essential to remind the reader of the context—the environment—in which the law developed. Therefore, a major purpose of this chapter is to raise some critical issues regarding the business community's relationship to the larger society. Should we "free" business from government intervention to achieve greater productivity and profit? Should business play a larger role in politics, education, and other public sector activities? Should business assume greater responsibilities in correcting societal ills? Or perhaps capitalist business values should be retarded in favor of a more cooperative, communitarian approach to life. The reader is expected to use this chapter to make some tentative assessment of the very large question: What is the proper role of business in society? Only after acquiring some preliminary grasp of that issue may one logically and fruitfully turn to various "control devices" such as law as a means of enforcing that proper role.

The second major goal of this chapter is that of alerting the reader to some of the primary criticisms raised against the corporate community. The successful businessperson and the good citizen must understand and intelligently evaluate the objections of those who criticize the role of the corporation in contemporary life. Of course, government regulation is, in part, a response to those criticisms. (A detailed investigation of the forces generating government intervention is offered in Chapter 6.)

The materials in this chapter necessarily cast some elements of business practice in an unfavorable light, but even the most ardent defender of American business should welcome the opportunity to understand and evaluate the critics' viewpoints. Having done so the student will presumably be better prepared to understand and assess—allow me to say it again—the proper role of business in society and the use of the law in regulating that role.

#### **Public Opinion**

At the outset, it must be recognized that, for some years, business has been operating in a somewhat hostile environment. That is not to say that the American people in large percentages have rejected traditional business values. Americans approve of the notion of commerce and the remarkable benefits it has afforded us, but contemporary business behavior has clearly angered many Americans.

A 1983 Gallup Poll asked this question: "How much confidence do you, yourself, have in these American institutions? Would you say a great deal, quite a lot, some, very little, or none?" The response to big business: a great deal, quite a lot—28 percent; some—39 percent; very little, none—28 percent; no opinion—5 percent. That 28 percent of the adult population feels very little or no confidence in what is perhaps the key American institution is surely cause for concern, but Congress (25), labor unions (30), and television (33), fared similarly in the little or no confidence category. Fiftyone percent of the sample expressed a great deal or quite a lot of confidence in banks. Only the military (52) and church/organized religion (62) received firmer endorsements. The reasons for generally limited faith in business are, of course, many. For our purposes one line of inquiry is especially meaningful. One study of 1,000 adults in Houston, Texas, found that approximately two thirds of the sample believed large corporations have too much power and that most major industries are controlled by one or two corporations. Of special interest is the finding that those misgivings regarding corporate power are held by a significantly larger number of women than of men. (The reader might fruitfully employ a moment to reflect upon why women apparently are more concerned about corporate power than are men.) Almost 75 percent of the sample felt large corporations are necessary for growth, and less than 35 percent favored "busting up" corporate giants.<sup>2</sup> A nationwide survey for U.S. News & World Report found that 72 percent of those surveyed believed that monopoly is growing in America.<sup>3</sup>

#### **Concentration of Resources**

The survey data suggest and common sense demands that a good deal of the public skepticism regarding big business revolves around that very "bigness." Of course, it is hardly news that some American corporations are of Goliath proportions, but a reminder of the specifics may be useful. For example, the 1985 Fortune Industrial 500 shows Exxon at the top of the sales pyramid with 1984 revenues of more than \$90 billion. General Motors ranked second with more than \$83 billion in sales. GM's assets in 1984 exceeded \$52 billion, and with nearly 750,000 employees, GM was America's leading industrial employer. That employment total is roughly equal to the population of the cities of Baltimore or Indianapolis. These figures assume more meaning when compared with the gross national products of the nations of the world. Based upon World Bank and Fortune data, Exxon's 1982 sales of \$97.2 billion ranked it 19th among the world's economic units. GM ranked 28th on that list, with sales of \$60 billion. Thus Exxon placed behind Switzerland (GNP \$108.5 billion) and just ahead of Indonesia (GNP \$89.0 billion). GM's \$60 billion in sales exceeded the gross national products of such nations as Argentina (\$58.9 billion) and Norway (\$58.7 billion).

Size is, of course, suggestive of power, but much more frightening to business critics is the concentration of resources that characterizes the business structure. Professor Samuel Reid summarized the data in the manufacturing and mining sector:

Less than 1 percent of American manufacturers control 88 percent of the industrial assets and receive over 90 percent of the net profits of industrial firms in the American economy. About 100 firms receive a greater share of net profits than the remaining 370,000 corporations, proprietorships, and partnerships engaged in manufacturing. The sales of Fortune's 500 Largest Industrials are almost 10 times greater than the "second" 500 largest firms (those ranked 501–1,000). The assets of this second group are also less than one tenth of the 500 largest industrials. Combined, the 1,000 largest industrials, a fraction of a percent of American business firms, employ about 80 percent of the workers in manufacturing and mining.<sup>6</sup>

And the following table from the 1984 Statistical Abstract offers a view of industrial concentration over recent decades.

Largest Manufacturing Corporations—Percent Share of Assets Held (1955 to 1982)											
Corporation Rank Group	1960	1965	1970	1975	1976	1977	1978	1979	1980	1981	1982
100 largest 200 largest	46.4 56.3	46.5 56.7	48.5 60.4	45.0 57.5	45.4 58.0	45.9 58.5	45.5 58.3	46.1 59.0	46.7 59.7	46.8 60.0	47.7 60.8

Prior to 1970, excludes newspapers. Data prior to 1974 not strictly comparable with later years.

Source: Through 1981, U.S. Federal Trade Commission; thereafter, U.S. Bureau of the Census, unpublished data. As reprinted in the Statistical Abstract of the U.S., 1984.

#### **The Corporate State**

While it is simply beyond credible dispute that a small number of firms control a disproportionate quantity of commercial resources, very vigorous debate rages regarding the actual concentration levels and trends in recent years. Of course, the controversy regarding corporate power would be meaningless but for the view that corporate power has resulted in harm to the public. Although scholarly opinion as to the issue varies, it is worth noting that a number of studies show a positive relationship between concentration and corporate profits. Consequently, critics contend that consumers are paying the bill for "excess" profits. (Of course, others argue that higher profits merely reflect superior performance.) But the list of complaints ranges well beyond pure economics. From pollution, discrimination, white-collar crime, invasion of privacy, undue political influence, to misleading advertising, and on across the spectrum of social problems, the critics lay much of the blame on the corporate community.

Many of those issues are addressed in subsequent chapters of this book. But to make the position of the corporate critics clearer, we must now look more closely at a few of the major complaints. The critics contend that the power of the business community has become so encompassing that virtually all dimensions of American life have absorbed elements of the business ethic. Values commonly associated with businesspersons (com-