AMERICAN CASEBOOK SERIES

HEALTH LAW CASES, MATERIALS AND PROBLEMS

Seventh Edition

Barry R. Furrow,
Thomas L. Greaney, Sandra H. Johnson,
Timothy Stoltzfus Jost, Robert L. Schwartz

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HEALTH LAW

CASES, MATERIALS AND PROBLEMS Seventh Edition

 $\mathbf{B}\mathbf{y}$

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DEDICATION

To Donna Jo, Elena, Michael, Nicholas, Eva, Robert Hayden, Aspen, and Grey

B.R.F.

To Nancy, T.J., and Kati T.L.G.

To Bob, Emily, Kathleen, Colin, Nicholas, Zachary, and Abigail S.H.J.

To Ruth, Jacob, Micah, David, Felix, and Emily T.S.J.

To Jane, Mirra, and Elana R.L.S

This book is also dedicated to the memory of Nancy Rhoden and Jay Healey, great teachers, wonderful colleagues and warm friends.

PREFACE

This seventh edition of this casebook marks the twenty-sixth anniversary edition of our text, first published in 1987. Since that first edition, no part of the American landscape has changed more than the American health care system. The system has been stressed by demographic changes, buffeted by the winds of political change, and utterly transformed by social and economic developments. The formal structure of the business of health care was a small part of the subject of health law when we published our first edition; it is now the subject of entire graduate programs. The for-profit commercial sector of the health care economy sounded like a lamb twenty years ago; now it roars like a lion. Until a few years ago virtually no one attained elective office because of her position on issues related to health care; now health care reform is the most politically controversial issue in America. Indeed, we have repeatedly delayed bringing out a seventh edition because of the uncertain fate of health care reform, threatened first by a Supreme Court case and then by the 2012 elections.

While the perspective that we must bring to the legal analysis of health care is far broader now than it was twenty-six years ago, the fundamental concerns on which that analysis is brought to bear are surprisingly unchanged. As was the case in 1987, we want to know what role the law might play in promoting the quality of health care, in organizing the delivery of health care, in assuring adequate control of the cost of health care, in promoting access to necessary health care, and in protecting the human rights of those who are provided care within the health care system.

The seventh edition of this casebook continues to use the broad organization that health law teachers and students found so helpful in the last six editions. As was the case in previous editions, we employ materials from a variety of sources. This book continues to contain the most significant and useful judicial opinions dealing with the issues of health law, drawn from the federal and state courts, including the Supreme Court's Affordable Care Act decision. The book also contains statutes, legislative history, administrative regulations, excerpts from contracts, consent forms, and a host of other kinds of materials designed to bring the subject of health law to life in the classroom. It also contains many classroomtested problems that should be helpful in encouraging reflections on these materials. While many of the problems and other materials have been brought forward from earlier editions of this book, every section of this casebook has been rewritten and the organization of the text reflects new developments in American health care. All cases, statutes, regulations, and other materials in the casebook have been edited to enhance their teaching value while assuring that they reflect problems faced by health vi Preface

lawyers coping with the health system in 2013 and beyond. The notes expose students to a range of the most subtle health law inquiries under discussion at the time of publication.

This casebook is divided into an introduction and four major sections. Chapter 1 provides a brief introduction to major issues and themes addressed in the rest of the book. As it introduces the central themes of access, cost, quality, and choice in health care, it demonstrates the dynamic relationship among these concerns. The chapter also includes an introduction to population health and the legal framework for public health initiatives.. The next five chapters (chapters 2 through 6) address ways in which the law can contribute to the promotion of the quality of health care. This part of the casebook includes thorough treatment of governmental efforts to assure the quality of health care services, including the interaction between public and private quality initiatives, as well as extensive analysis of medical malpractice law.

The second part of the text (chapters 7 through 10) addresses the issues of access to health care and control of health care costs. These chapters address both private and public financing mechanisms in the many varieties that have been formed and reformed over the past few years, including the Medicare and Medicaid and private health insurance. These chapters have been completely rewritten in this edition in response to the Affordable Care Act, including the merging of two chapters that formerly discussed state and federal regulation of insurance and managed care, recognizing the effective merging of state and federal regulation under the ACA. The continued evolution of managed care is examined, as is the emergence of the consumer-driven health care movement. This material also addresses legal obligations to provide medical services, and examines legal and policy issues raised by health care disparities.

The third part of the book (chapters 11 through 14) describes the role of the law in organizing the health care enterprise. This section of the casebook includes materials on different ways in which the business of health care delivery can be organized, materials describing the legal relationships among different players in the health care enterprise, including a chapter on tax and corporate law and another on health care fraud and government regulations of financial relationships among providers, and a clear account of the application of antitrust law to health care.

Finally, the fourth major section of the text, (chapters 15 through 20) provides students with background on the role law plays in protecting the human rights of those who interact with the health care system as patients or as participants in medical research. This section of the casebook addresses the current status of laws regulating abortion, assisted conception, and human reproduction. Material on genetics focuses on legal and public policy issues relating to privacy, confidentiality, and discrimination triggered by developments in genetics and genetic medicine. This section of the casebook provides extensive discussions of the controversies over

Preface vii

the definition of death, organ transplantation, the law of health care decision-making, and medically assisted dying. The casebook concludes with a review of legal regulation of research involving human subjects. Updated and expanded materials on issues of race and health have been included throughout this text. All of these materials have been reviewed to assure that a wide range of perspectives leaven the authors' analysis of health law.

This casebook is designed to be a teachable book. We are grateful for the many comments and helpful suggestions that health law teachers across the United States (and from elsewhere, too) have made to help us improve this new edition. We attempt to present all sides of policy issues. not to evangelize for any political, economic or social agenda of our own. This task is made easier, undoubtedly, by the diverse views on virtually all policy issues that the several different authors of this casebook bring to this endeavor. A large number of very well respected health law teachers have contributed a great deal to this and previous editions by making suggestions, reviewing problems, or encouraging our more thorough investigation of a wide range of health law subjects. We are especially grateful to Charles Baron, Eugene Basanta, David Bennahum, Robert Berenson, Kathleen Boozang, Don Chalmers, Ellen Wright Clayton, Judith Daar, Dena Davis, Arthur Derse, Kelly Dineen, Ileana Dominguez-Urban, Stewart Duban, Barbara Evans, Margaret Farrell, Rob Field, David Frankford, Michael Gerhart, Joan McIver Gibson, Susan Goldberg, Jesse Goldner, Andrew Grubb, Sarah Hooper, Jaime King, Art LaFrance, Diane Hoffmann, Jill Horwitz, Amy Jaeger, Eleanor Kinney, Thomasine Kushner, Pam Lambert, Theodore LeBlang, Antoinette Sedillo Lopez, Lawrence Singer, Joan Krause, Leslie Mansfield, Thomas Mayo, Maxwell Mehlman, Alan Meisel, Vicki Michel, Frances Miller, John Munich, David Orentlicher, Elizabeth Pendo, Vernellia Randall, Ben Rich, Arnold Rosoff, Karen Rothenberg, Mark Rothstein, Sallie Sanford, Giles Scofield, Jeff Sconvers, Charity Scott, Ross Silverman, Loane Skene, George Smith, Roy Spece, Jr., Carol Suzuki, Michael Vitiello, Sidney Watson, Lois Weithorn, Ellen Wertheimer, William Winslade and Susan M. Wolf for the benefit of their wisdom and experience.

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It has been a splendid opportunity to work on this casebook. It has been a constant challenge to find a way to teach cutting edge issues influencing our health care system—at times before the courts or legislatures have given us much legal material for our casebook. Each time we have done a new edition, there have been developments that we find difficult to assess as to whether they will become more significant during the lifespan of the edition or are simply blips. It is always difficult to delete materials that required much labor and still remain quite relevant but that have been eclipsed in importance by others, and the length of each succeeding edition attests to our challenge. Finally, we do not write this casebook for our classes alone, but rather for yours as well. We enjoy teaching, and we hope that comes through to the students and teachers who use this book.

A note on editorial style: Ellipses in the text of the quoted material indicate an omission of material within the quoted paragraph. Centered ellipses indicate the omission of a paragraph or more; the first line following centered ellipses may not be the first line of the next paragraph, and the last line preceding centered ellipses may not be the last line of the preceding paragraph. Brackets indicate the omission of a citation without the omission of other materials. There is no acknowledgment of omitted footnotes. To the extent it is possible, the style of this casebook is consistent with the principle that legal writing form should follow function, and the function of this text is to help students understand health law.

BARRY R. FURROW THOMAS L. GREANEY SANDRA H. JOHNSON TIMOTHY S. JOST ROBERT L. SCHWARTZ

April 2013

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SUMMARY OF CONTENTS

DEL	DICATION	III
PRE	FACE	V
ACK	KNOWLEDGMENTS	IX
TAB	BLE OF CASESX	XXIX
Cha	apter 1. Cost, Quality, Access, and Choice	1
I.	Introduction	
II.	Spreading the Risks of Illness	
III.	Regulation or Competition?	
IV.	What Is Illness?	
V.	From Defining Quality to Regulating Patient Safety	
VI.	Population Health and Public Health	
Cha	apter 2. Quality Control Regulation: Licensing Health Care	
	ofessionals	87
I.	Introduction	87
II.	Discipline	90
III.	Complementary and Alternative Medicine	. 104
IV.	Unlicensed Providers	. 113
V.	Scope of Practice Regulation	. 123
Cha	apter 3. Quality Control Regulation of Health Care	
Ins	titutions	. 137
I.	Introduction	
II.	Context	
III.	Regulatory Process	
IV.	Private Accreditation of Health Care Facilities	. 173
Cha	apter 4. The Professional–Patient Relationship	. 177
I.	Introduction	
II.	The Contract Between Patient and Physician	
III.	Informed Consent: The Physician's Obligation	. 206
IV.	Confidentiality and Disclosure in the Physician–Patient	
	Relationship	. 255
V.	Drug Detailing and State Regulation	. 293
	apter 5. Liability of Health Care Professionals	
I.	The Standard of Care	
II.	Judicial Standard Setting	
III.	Other Theories	
IV.	Defenses to a Malpractice Suit	. 359
17		

VI.	Damage Innovations	. 402
Cha	pter 6. Liability of Health Care Institutions	. 417
I.	Introduction	
II.	Agency Law and the Test of "Control"	
III.	Hospital Liability	
IV.	Liability and the Affordable Care Act	
V.	Tort Liability of Managed Care	
VI.	Reforming the Tort System for Medical Injuries	
Cha	apter 7. Health Care Cost and Access: The Policy Context	. 525
I.	The Problems	. 525
II.	Access and the Affordable Care Act	. 540
III.	Cost Control	. 563
Cha	pter 8. Duties to Treat	. 577
I.	Introduction	. 577
II.	Common Law Approaches	. 581
III.	Statutory Exceptions to the Common Law	. 592
Cha	apter 9. Private Health Insurance and Managed Care:	
	bility and State and Federal Regulation	. 627
I.	Insurance and Managed Care: Some Basic Concepts	
II.	Contract Liability of Private Insurers and Managed Care	
	Organizations	. 639
III.	Tort Liability of Managed Care	
IV.	Regulation of Private Health Insurance Under State Law	. 645
V.	State Regulation of Managed Care	
VI.	Insurance Regulation Under the Affordable Care Act	. 660
VII.	The Employee Retirement Income Security Act of 1974: ERISA	. 694
VIII	. Other Federal Laws Regulating Insurance	. 749
Cha	apter 10. Public Health Care Financing Programs: Medicare	
and	Medicaid	. 761
I.	Introduction	. 761
II.	Medicare	. 765
III.	Medicaid	. 826
IV.	The State Children's Health Insurance Program (CHIP)	. 872
Cha	apter 11. Professional Relationships in Health Care	
Ent	erprises	. 877
I.	Introduction	
II.	Staff Privileges and Hospital-Physician Contracts	
III.	Labor and Employment	
IV.	Discrimination Law	. 934
Cha	apter 12. The Structure of the Health Care Enterprise	. 945
I.	Introduction	
II.	Forms of Business Enterprises and Their Legal Consequences	
III.	Integration and New Organizational Structures	. 992