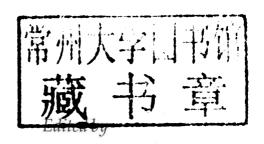


# AFRICA AND EUROPE In the 21st Century



Edited by:
Osita C. Eze
and
Amadu Sesay

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### Foreword

Africa's relations with Europe date back several centuries. Although the ties are sometimes acrimonious, the two continents have continued to work together in diverse ways. One reason for this resilience is geographical propinquity; separated from each other only by the narrow Strait of Gibraltar that connects the Atlantic Ocean to the Mediterranean Sea. From such a perspective, it is indeed arguable that the two continents cannot ignore each other especially in an era of unprecedented globalization, because what happens in one is bound, sooner or later, to impact the other. One major platform used by Europe to maintain close ties with Africa and other developing countries was the Lome Convention signed by 71 African, Caribbean and Pacific, ACP, countries, in February 1975 in the Togolese capital, Lome. The Agreement was aimed at providing a broad framework for economic cooperation between the EU and the ACP; whereby agricultural and mineral exports from the latter entered the EU "duty free", under a preferential scheme. The EU was also to provide substantial development aid to ACP countries to boost development. The Lome Convention was reviewed three times, Lome II, III and IV, in deliberate attempts to adjust what was by then a lopsided relationship in favour of Europe. Above all, the Lome regime did not address most of Africa's fundamental developmental challenges. Africa remained overwhelmingly an agrarian continent while millions of Africans remained below the global poverty level. Another attempt to fine-tune Euro-Africa relations was undertaken in 2000 under the Cotonou Agreement of 23 June that year. It is significant to note that the unscrambling of the ACP bloc and Africa, especially, by the EU started with the Cotonou Agreement. The

Process continued in the Economic Partnership Agreements EPAs, which provided for interim and full membership; new Rules of Origin (RoOs) and a Generalized System of Preferences (GSP); all of which have directly and indirectly created tension in intra-African relations on the one hand, and in Africa's relations with Europe, on the other hand. Arguably, the dismantling of African solidarity vis-à-vis the EU, was completed in the December 2007 Africa-EU Strategic Partnership Agreement, which is anchored on eight broad sub-themes, including peace and security.

Africa and Europe in the 21st Century critically examines the effects of the Joint Strategic Partnership Agreement on African countries individually and collectively; the continent as a whole; and the future of Euro-Africa relations, in the context of the rapidly changing global landscape with emerging influential actors like Brazil, Russia, India, and China, the socalled BRIC states. The book is the outcome of a two-day international conference on the AU-EU Strategic Partnership Agreement: Implications for Nigeria, held at the Nigerian Institute of International Affairs, Lagos, from 7th to 8th July 2010. Divided into five parts and with a total of 16 original chapters, the book captures some of the most salient issues in the latest attempt by Africa and Europe to enhance their mutual cooperation. It is a most welcome development, especially as it is coming on the eve of the 3rd Africa-EU summit in November 2010. It is my sincere hope, therefore, that the book will make significant contribution to the debate on the utility and the future of the Africa-EU Strategic Partnership Agreement. Students of integration and development, foreign policy, diplomats, policy makers, bureaucrats in the EU, the AU and the various regional economic communities, RECs, as well as members of civil society organizations, will find in the book an indispensable companion and reference source. It will certainly add to the already lively debate on the pros and cons of the latest, and perhaps the most elaborate, agreement between Africa and Europe. I warmly recommend it to libraries and research institutes in Africa and abroad, and to all those who are interested in promoting equitable and sustainable partnerships between Africa and Europe, this century and beyond.

Professor Osita C. Eze, Director-General, Nigerian Institute of International Affairs, Victoria Island, Lagos

# **Abbreviations**

AAGM Associated African States and Madagascar

ACP African, Caribbean and Pacific countries

AEC Asian Economic Community

AfDB African Development Bank

AFTA Asian Free Trade Association

AGOA African Growth Opportunity Act

APF Africa Peace Facility

APRM African Peer Review Mechanism

APSA African Peace and Security Architecture

ASEAN Association of South Eastern Asian Nations

ATVF Abuja Technology Village Foundation

AU African Union

AUC African Union Commission

C2C College to College Meetings

CA Cotonou Agreement

CAFTA Central America Free Trade Association

CARICOM Caribbean Community and Common Market.

CET Common External Tariff

CFSP Common Foreign and Security Policy

CMI Chaing Mai Initiatives

COMESA Common Market for Eastern and Southern Africa

CPA Cotonou Partnership Agreement

CSOs Civil Society Organizations

DCI Development Cooperation Investment

DFID Department for International Development

DRC Democratic Republic of Congo

EBAs Everything But Arms

EC European Commission

EC European Community

ECA Economic Commission for Africa

ECCAS Economic Community of Central African States

ECDPM European Centre for Development Policy

Management

ECOSOC Economic, Social and Cultural Council

ECOWAS Economic Community/Commission of West

African States

ECU European Currency Unit

EDF European Development Fund

EEC European Economic Community

EESC Economic and Social Communities

EIB European Investment Bank

EMCAP Economic Management Capacity Building

Programme

ENP European Neighbourhood Policy

ENPI European Neighbourhood Policy Investment

EPADF Economic Partnership Agreement Development

Fund

EPAs Economic Partnership Agreements

EU EOM European Union Election Observation Mission.

EU European Union

FAO Food and Agriculture Organization

FARA Forum for Agricultural Research in Africa

FDI Foreign Direct Investment

FOCAC Forum on China and Africa Cooperation

FRN Federal Republic of Nigeria

FTAAs Free Trade Agreements for the Americas

FTAs Free Trade Areas

GATs General Agreement on Trade Services

GDP Gross Domestic Product

GNI Gross National Income

GNP Gross National Product

GSP Generalised System of Preferences

ICSFAD International Centre for Soil Fertility and

Agricultural Development

ICT Information Communication Technology

IFAD International Fund for Agricultural Development

IFS Instrument for Stability

IMF International Monetary Fund

Its Implementation Terms

JAES Joint Africa-EU Strategy

JEGs Joint Expert Groups

LDCs Least Developed Countries

MAP Millennium Partnership for African Recovery

Programme

MDGs Millennium Development Goals

NAFTA North America Free Trade Association

NEEDS National Economic Empowerment and

Development Strategy

NEPAD New Partnership for African Development

OAU Organization of African Unity

ODA Overseas Development Assistance

PAP Pan-African Parliament

PSC Peace and Security Council

QSP Quick Start Packages

R&D Research and Development

RECs Regional Economic Communities

REPAS Regional Economic Partnership Agreements

RoO Rules of Original

SADC Southern Africa Development Community

SMEs Small and Medium Enterprises

SPA Strategic Partnership Agreement

SPFS Special Programme for Food Security
SPS Sanitary and Phyto-Sanitary Standards

SROs Sub-regional Organizations

SSA Sub-Saharan Africa

STWSP Small Town Water Supply Project

TDCA Trade and Development Cooperation Agreement

TDCA Trade Development Cooperation Agreement
TRII Trade, Regional Integration and Infrastructure

TRIPS Trade Related Intellectual Property Rights

UEMOA Union Economique et Monitaire Ouest Africaine

UK United Kingdom

UMA Union du Mangreb Arabe

UN United Nations

UNCTAD United Nations Conference of Trade and

Development

UNDP United Nations Development Programme

UNICEF United Nations Children's Fund

US United States

USSR Union of Soviet Socialist Republics

WHO World Health Organization

WID Women in Development

WTO World Trade Organization

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# PART ONE

# INSTITUTIONAL FRAMEWORK AND HISTORICAL BACKGROUND