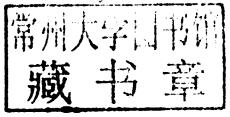


ANGLO-AMERICAN NAVAL RELATIONS, 1919–1939

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The principal architects of the inter-war navies of, respectively, Britain and the USA.



Admiral of the Fleet Lord Chatfield. Courtesy of the Imperial War Museum.



Admiral William Veazie Pratt, US Navy. Photograph from the William V. Pratt Papers, Naval Historical Collection, Naval War College, Newport, RI, USA.

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Captain Stephen Wentworth Roskill, CBE, DSC, MA, DLitt, FBA, FRHistS, RN. 1903–1982

Naval officer, author and scholar.

Official Naval Historian of the Second World War.

Life Fellow of Churchill College, Cambridge,
and founder of the Churchill Archives Centre.

Editor of one of these volumes, Councillor, Vice-President and Life
Vice-President of the Navy Records Society.

Inspiring and encouraging mentor.

LIST OF ILLUSTRATIONS

Frontispiece illustrations (between pages ii and iii)

The principal architects of the inter-war navies of, respectively, Britain and the USA.

- Admiral of the Fleet Lord Chatfield. Courtesy of the Imperial War Museum.
- Admiral William Veazie Pratt, US Navy. Photograph from the William V. Pratt Papers, Naval Historical Collection, Naval War College, Newport, RI, USA.

PREFACE

This is the second volume of a projected set of five. The first volume, *Anglo-American Naval Relations, 1917–1919*, was published in 1991; since then, other studies have supervened. It is now intended to complete the series, down to 1945. The scheme is for Mr Robin Brodhurst, author of a biography of Admiral of the Fleet Sir Dudley Pound, to edit the two volumes corresponding to Pound's time as First Sea Lord – June 1939 to October 1943. It is intended that I should edit the volume for 1943 to 1945.

The years between 1919 and 1939 were dominated by a series of naval arms limitation and disarmament conferences and the first four Parts of this volume acknowledge this. Part V, 'The Sailors Meet', deals with the encounters of serving officers and men of the two navies and their observations on each other's navy. Finally, Part VI, 'Edging towards an Alliance', details the hesitant and limited steps towards co-operation between 1937 and 1939 when a second world war looked increasingly likely.

The materials used for the Royal Navy have been drawn from the Admiralty papers at The National Archives, Kew, London; the National Maritime Museum, Greenwich, London; and the Churchill Archives Centre, Churchill College, Cambridge. For the United States Navy, I have drawn on The National Archives, Washington, DC; the Operational Archives, Naval Historical Center, Washington Navy Yard; The Manuscripts Division of The Library of Congress, Washington; and the Franklin D. Roosevelt Presidential Library, Hyde Park, New York. I have avoided using diplomatic or political documents where possible; many of the documents on foreign policy have been published in the series Documents on British Foreign Policy (London: HMSO, various) and Foreign Relations of the United States (Washington, DC: Government Printing Office, various).

Punctuation marks have been inserted on occasion to clarify passages or to mark omissions. At times, numbered paragraphs in official communications have been omitted, resulting in breaks in their sequence. Missing words are indicated thus: [——]. If there is some doubt about a word it is expressed thus: [? word]. Place names are contemporaneous.

Places and dates of origin, where known or where appropriate, are placed at the head of documents. All Admiralty communications originated from London. Details of ships and aircraft have been obtained from a variety of sources, such as *Conway's All the World's Ships, 1922–1946* and *Jane's Fighting Ships* for various years; dates given are for the first flight of an aircraft and for completion in the case of ships. Career notes have been compiled from the *Navy List* for the Royal Navy; for the United States Navy, recourse has been had to the American equivalent and the cooperation of the Navy Department Library. Service and civilian details have been obtained from the *New Dictionary of National Biography*, the *American National Biography* and *Who Was Who*.

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I am grateful to the Navy Records Society, its Publications Committee and its General Editor, Dr Roger Morriss, for their encouragement to return to the theme of Anglo-American naval relations and for their assistance in the production of this volume. I would like to thank also Mrs Annette Gould for her assistance. I owe particular thanks to former colleagues in the Department of History of the University of Wales Swansea, especially Professor Muriel Chamberlain, and to former doctoral students Dr James Levy and Dr Simon Rofe. I am, once again, indebted to Ashgate Publishing and its former Senior Editor, Ellen Keeling, and her successor, Celia Barlow. For hospitality, I have to thank Mr Aleister Smith in Ealing and my former college in Cambridge, Fitzwilliam. The Scouloudi Foundation and the British Academy have underwritten the financial costs and I am most grateful to them.

Many of the papers have come from The National Archives in Kew, from which I have received admirable service; Crown Copyright material has been reproduced by kind permission of Her Majesty's Stationery Office. I am indebted to the staff of the Churchill Archives Centre, Churchill College, Cambridge, for much cheerful assistance. The National Maritime Museum at Greenwich has helped my research with its customary cordiality and efficiency. In the United States, I have been assisted most capably by the National Archives in Washington, DC, and College Park, Maryland, notably by Susan Elter. The Operational Archives, Naval Historical Center and Navy Department Library, all at the Washington Navy Yard, have been of particular help. I am grateful, too, to the staff of the Manuscripts Division of The Library of Congress. I owe an especial debt to the staff of the Franklin D. Roosevelt Presidential Library at Hyde Park, New York, notably to Robert Parks. Evelyn Cherpak, archivist at the Naval War College, Newport, RI, deserves my especial thanks, as do Professor Paul Kennedy and Professor Paul Halpern. Many other friends have assisted me with insights and information. Most of all, as always, I owe the greatest of all debts and thanks to my wife Sue, who has had to put up with more than forty years of research and writing - and still does so with cheerfulness, patience and love.

GLOSSARY OF ABBREVIATIONS

AA Anti-Aircraft

Actg Acting

ACNS Assistant Chief of Naval Staff

Adm Admiral Admy Admiralty Amb Ambassador

AMC Armed Merchant Cruiser

ANCXF Allied Naval Commander, Expeditionary Force

AoF Admiral of the Fleet A/S Anti/Submarine

Asst Assistant

ASW Anti-Submarine Warfare

Atl F Atlantic Fleet

AWI America and West Indies Station
BAD British Admiralty Delegation
BatDiv Battleship Division [US]
BCF Battle Cruiser Fleet

Bd Board

BS Battle Squadron
BU broken up
Bu Bureau [US]
C Central

CA Cruiser Attack [US]

Cab Cabinet
Calif California

CAS Chief of the Air Staff

Capt Captain

CC Constructor Corps [US]

Cdr Commander Cdre Commodore

Cdt Commandant [of a US Navy Yard]

CEx Chancellor of the Exchequer

Chllr Chancellor
Chf Chief

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Chm Chairman

CID Committee of Imperial Defence CIGS Chief of the Imperial General Staff

CinC Commander-in-Chief
CL Cruiser Light [US]
Cmdg Commanding
Cmdt Commandant

CNO Chief of Naval Operations [US]

CNS Chief of the Naval Staff

Cntrlr Controller

CO Commanding Officer

Col Colonel
Con Conservative
Conf Conference
Conn Connecticut
COS Chiefs of Staff
CoS Chief of Staff

CruDiv Cruiser Division [US]
CS Cruiser Squadron
CSO Chief Staff Officer

Cttee Committee

DC District of Colombia

DCNO Deputy Chief of Naval Operations [US]

DCNS Deputy Chief of Naval Staff

DD Destroyer [US]
Delegn Delegation
Dem Democrat [US]

Dep Deputy
Dept Department
DF Destroyer Flotilla

Dir Director

DNE Director of Naval Engineering
DNI Director of Naval Intelligence
DNO Director of Naval Ordnance

DP Director of Plans

DSD Director of Signal Division

DTSD Director of Training and Staff Duties

E east
ed editor
ent entered
esp especially
Eur Europe

F Fleet

FAA Fleet Air Arm
FAdm Fleet Admiral [US]

FCapt Flag Captain

Fcs Forces

FDR Franklin D. Roosevelt

FE Far East

FGO Fleet Gunnery Officer FL First Lord of the Admiralty

Fla Florida

FM Field Marshal FO Flag Officer For O Foreign Office

FOIC Flag Officer In Charge FS Foreign Secretary FSL First Sea Lord FY Fiscal Year [US]

Ga Georgia Gen General

Gen Bd General Board [US]

GF Grand Fleet
Govr Governor
Govt Government
HC Heavy Cruiser
H Cmnr High Commissioner

HF/DF High Frequency/Direction Finding

HM His Majesty ['s]

HMAS His Majesty's Australian Ship
HMCS His Majesty's Canadian Ship
HMG His Majesty's Government
HMNZS His Majesty's New Zealand Ship

HMS His Majesty's Ship

Home F Home Fleet

HR House of Representatives [US]

HS Home Secretary

i/c in charge

IDC Imperial Defence College IE Immediate Effectives

ImpImperialininchIndIndianaInsprInspector

instr instructor

IR Immediate Reserve

JCS Joint Chiefs of Staff [US; Australian]

k knots
Lab Labour
LC Light Cruiser

Ld Lord Ldr Leader Lib Liberal

LN League of Nations

LPC Lord President of the Council

LPS Lord Privy Seal Lt Lieutenant

Lt-Cdr Lieutenant-Commander

Maj Gen Major General Mass Massachusetts

Me Maine

Med F Mediterranean Fleet

Md Maryland mgr manager M, Min Ministry Minr Minister MO Missouri

MP Member of Parliament

Mr Master N Navy N north

NA Naval Attaché Natnl National

NAWI North America and West Indies Station

ND Navy Department [US]
N Dist Navy District [US]
NH New Hampshire
NJ New Jersey

NRS Navy Records Society
NS Naval Secretary
NSC Naval Staff College
NWC Naval War College
NY Navy Yard [US]

NY New York NZ New Zealand

ONI Office of Naval Intelligence [US]