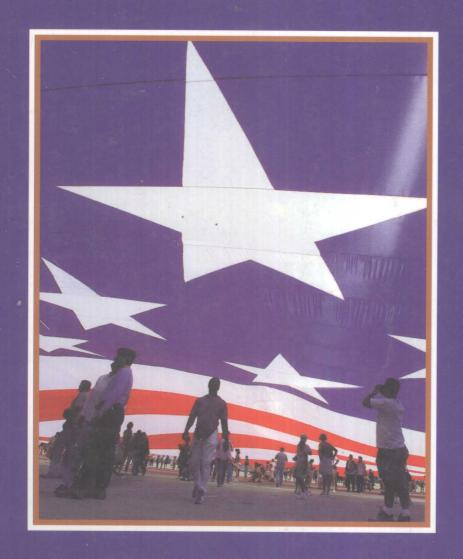
THE UNITED STATES

Becoming a World Power

Volume II



Leon F. Litwack
Winthrop D. Jordan

THE UNITED STATES

Becoming a World Power

Volume II



Leon F. Litwack

University of California, Berkeley

Winthrop D. Jordan

University of Mississippi





PHOTO RESEARCHER: Turi Robertson

COMPOSITION: Archetype Book Composition

ILLUSTRATIONS: JoAnn Gibson, John Harman, Nathaniel Levine, and Peggi Rodgers

ISBN 1-931910-08-1 Copyright © 2002 by North West Publishing, LLC

Printed in the United States of America

All rights reserved. Printed in the United States of America. No part of this book may be used or reproduced in any manner whatsoever without written permission, except in the case of brief quotations embodied in critical articles and reviews. For information address North West Publishing, LLC, P.O. Box 493562, Redding, CA 96049-3562.

A NOTE OF INTRODUCTION

word about history. The word *history* has a double meaning. It refers to what did in fact take place in the past. It also refers to our study and understanding of those events and how we talk and write about them.

These two meanings are often confused. We all have met such expressions as "history tells us...," "history shows...," and "the lessons of history are...." These expressions assume that the actual events of the past can themselves teach us about the present and perhaps even the future. However, past events cannot themselves speak, let alone teach. But we can and do learn from what has been said and written about them. We learn from what other people today are saying about what went on in the past, as well as from what people in *our* past said about *their* past.

Here things get tricky, simply because historians are people. No two historians look at past events in exactly the same manner. They draw differing conclusions about the meaning of what went on and sometimes about what actually did go on. They also disagree about what was important enough to bother discussing. For example, historians still disagree as to exactly when President Woodrow Wilson suffered his first stroke. At a different level of inquiry, they disagree about the causes and consequences of the American Civil War and the Cold War. Today, much more than they used to, historians are learning and writing about the lives of ordinary men and women. Whether Joe and Josephine Smith went to the supermarket on October 4, 1958, is in itself obviously not of great importance, but the fact that millions of Americans were getting their food in such a manner obviously is, especially since we know that the Smiths' parents could not have fed themselves or their families in that manner.

Why bother with the past in any form? The most basic answer is that we cannot do without it. As individuals, we use it all the time. Each of us lives in the present, but our immediate experiences, thoughts, and perceptions are shaped by our previous ones. We are what we have been and what we think we have been. An important part of our present is our awareness of our past. Similarly, an entire society is shaped by its past and by its consciousness of that past. As individuals and as a nation, we cannot tell where we are (much less where we are going) without knowing where we have been. And because the United States is a vast and profoundly complex entity, including over the years more than half a billion individual lives and millions of groups, the task of understanding this nation is not an easy one. But it can be very rewarding and even fun.

This book has a number of thematic chapters, such as those dealing with important intellectual and literary developments. Nonetheless we have adhered to a fundamentally chronological structure, an approach that is dictated by the unfolding of events. We are convinced that anyone who thinks that the U.S. Constitution was adopted before the American Revolution is not going to be able to understand either of those two major developments. The same may be said of the Vietnam War and World War II, or of the invention of the atomic bomb and the creation of the steam engine.

A few words about this substantially revised edition of *The United States*. We have tried to convey both the personalities and importance of such public leaders as George Whitefield, John

Calhoun, and Dorothea Dix; of Franklin Roosevelt, Martin Luther King, Jr., and Ronald Reagan. We have also emphasized the history of less powerful people. The ordinary folk who have made up the great bulk of American society expressed themselves in various ways in the past, as they still do today. We have stressed their experiences and their voices—the lives of Indians, blacks, Hispanic Americans, and dozens of immigrant groups from Europe and Asia, as well as working people in the fields, boats, shops, factories, mines, and homes of the nation.

This edition has much more about women because a solid body of scholarship in women's history has emerged in very recent years. We have dealt with women in such various roles as young daughters and child laborers, mothers and grandmothers, factory and office workers, farmers and westward pioneers, reformers, intellectuals, professionals, and politicians. As we have with ethnic, racial, and religious groups, we have dealt with the record of women's achievements and with the record of the obstacles and defeats that barred their way.

This edition also includes a unique feature—a series of boxes entitled "Words and Names in American History." These are miniature essays about the specifically American background of words that are in common use today, or were until quite recently. Some are political, such as lobby, logrolling, gerrymander, and platform; others are geographical, such as Mississippi, Wall Street, and the Mason-Dixon line; still others defy classification, such as Uncle Sam, cafeteria, deadline, lynch, and hazing. All of them cast small shafts of light on the American past.

Finally, we have tried to set American history into the context of global history, to convey American developments as they related to the ongoing development of the rapidly modernizing society in which the inhabitants of the world are participants, whether they wish to be or not.

This book derives from one first published in 1957 by Richard Hofstadter, William Miller, and Daniel Aaron. Since then it has been successively revised, after 1976 by the present two authors. As with the previous edition, the text of the chapters through the Civil War is by Winthrop Jordan; those from Reconstruction and Restoration to the present, by Leon Litwack.

Both of us hope that readers of this book will gain more than a formal knowledge of American history. We hope they will also gain an appreciation of the richness and diversity of American cultural expression, and a deeper, more subtle sense of what it means to live in this somewhat ambiguous, ever-changing nation.

A number of teaching and learning aids are available with the text. These include a **Two-Volume Study Guide**, prepared by Elizabeth Neumeyer of Kellogg Community College, Battle Creek, Michigan. An **Instructor's Manual**, authored by Robert Tomes of St. John's University, Staten Island, New York and a **Test Item File** by Paul Harvey of the University of California at Berkeley provide, respectively, teaching suggestions, chapter outlines, and film lists, and over one thousand objective-test and essay questions. The material in the **Test Item File** is also available on CD.

Many instructors read the manuscript of the text and offered helpful suggestions for improvement. They include William C. Hine, South Carolina State College; Roger L. Nichols, University of Arizona; George H. Skau, Bergen Community College; Alwyn Barr, Texas Tech University; Robert Haws, University of Mississippi; Robert D. Cross, University of Virginia; Leonard L. Richards, University of Massachusetts; Peyton McCrary, University of South Alabama; Richard Wightman Fox, Yale University; Robert G. Pope, State University of New York at Buffalo; Joseph C. Morton, Northeastern Illinois University; Thomas A. Drueger, University of Illinois at Urbana; John Mayfield, University of Kentucky; Linda Dudik Guerrero, Palomar College; Bradley R. Rice, Clayton Junior College; David C. Hammack, Princeton University; Alasdair Macphail, Connecticut College; Harvey H. Jackson, Clayton Junior College; Jerry Rodnitzky, University of Texas at Arlington; Michael L. Lanza, University of New Orleans; Clarence F. Walker, University of California at Davis; and Ray White, Ball State University. We would especially like to thank our editors at Northwest Publishing, as well as the many others whose hard work is reflected in this new edition.

Winthrop D. Jordan

Leon F. Litwack

XIV

CONTENTS

MAPS AND CHARTS xi

WORDS AND NAMES IN AMERICAN HISTORY XII

A NOTE OF INTRODUCTION xiii

CHAPTER 18

AFTER THE WAR: RECONSTRUCTION AND RESTORATION 377

THE DEFEATED SOUTH 378 Aftermath of Slavery Lincoln's Plan 381 The Radical Plan 382 Johnsonian Restoration 383 THE RADICAL CONGRESS The Fourteenth Amendment 385 The Reconstruction Acts and Impeachment 386 The Election of 1868: Grant 387 RADICAL RECONSTRUCTION: LEGEND AND REALITY 388 Radical Rule in the South 389 The End of Reconstruction: The Shotgun Policy 393

THE GRANT PRESIDENCY 395
The First Term: The Great Barbecue 395
Grant's Second Term: Disenchantment 397
The Election of 1876: Hayes 397
THE NEW SOUTH 399
The Economics of Dependency:
Agriculture 400
The Economics of Dependency:
Industry 402
A Closed Society: Disfranchisement,
Jim Crow, and Repression 403
SUMMARY 406
SUGGESTED READINGS 407

THE LAST AMERICAN WEST 411

THE INDIANS: CONCENTRATION AND REPRESSION 412
The Plains Indians 412
The Indian Wars 413
The Dawes Act and After 418
THE GREAT AMERICAN WEST: MINERS, RANCHERS, FARMERS 419

The Mining Frontier 419
The Cattle Frontier 421
The Agricultural Frontier 423
SUMMARY 427
SUGGESTED READINGS 428

CHAPTER 20

THE NEW INDUSTRIAL SOCIETY 431

THE GOSPEL OF SUCCESS 432
THE RAILROAD: MASS TRANSPORTATION
AND BIG MONEY 434
The Battle for the East 435
The Transcontinental Railroads 436
The Battle for the West 436
THE AGE OF ENTERPRISE: HEAVY
INDUSTRY 437
Petroleum: Rockefeller and Standard
Oil 438
Steel: Andrew Carnegie 439
The New Technology: The Telephone, the
Telegraph, and Electric Light 440
PANICS, TRUSTS, AND THE BANKS:
CONGLOMERATION 441

The Panic of 1873 441
Trusts and Pools 441
The Panic of 1893: Banker Control 442
THE WORKERS 443
Women and Work 444
The Great Strike of 1877 446
National Unions 448
The Black Worker 449
Strikes and Confrontation: Haymarket,
Homestead, Pullman 450
The Industrial Workers of the World 452
Aspirations and Accommodations 454
SUMMARY 455
SUGGESTED READINGS 456

CHAPTER 21

PARTIES, POLITICS, AND REFORM 459

THE PARTIES 460
Republicans: Stalwarts, Half Breeds, and Mugwumps 460
Democrats: Southern Conservatives and City Bosses 461
Party Unity 461
The Reformers 462
THE REPUBLICAN YEARS: HARD TIMES AND CIVIL SERVICE REFORM 463
Hayes and Monetary Policy 463
Garfield and Arthur: Civil Service Reform 465

THE DEMOCRATIC YEARS: REGULATION AND PROTECTION 466 The Campaign of 1884: Cleveland 467 Railroad Regulation 468 Protection: The Tariff 469 Republican Interlude 469 The Election of 1892: Cleveland Again 471 THE POPULISTS AND THE SILVER CRUSADE 471 The Farmers 472 The Origins of Populism 473 The People's Party 474

iv

The Crash of 1893 476
Silver versus Gold 477
The Election of 1896:
The Cross of Gold 478

Republican "Good Times" 480 SUMMARY 482 SUGGESTED READINGS 483

CHAPTER 22

THE EMERGENCE OF URBAN AMERICA 487

URBAN GROWTH 488
Why the Cities Grew 488
The Lure of the City: Immigration 489
CITY LIFE: GROWTH AND DECAY 496
Political Corruption 496
Technical Advances 498
Housing 499
The Black Ghetto 500
The Elite 501

VIEWS OF THE CITY: EDITORS

AND ARCHITECTS 502

Urban Journalism 502

The New Urban Landscape 503

URBAN REFORMERS 504

The Humanitarian Response 504

The Role of the Churches 505

SUMMARY 506

SUGGESTED READINGS 508

CHAPTER 23

CULTURE AND THOUGHT 511

SOCIAL DARWINISM 512
Darwin's Popularizers 512
Critics and Dissenters 512
Academic Rebels 513
NEW IDEAS: PHILOSOPHY, LAW,
HISTORY 514
Philosophy: Pragmatism 514
The Law: Holmes and Brandeis 515
History: Frederick Jackson Turner 516
EDUCATION 516
Public Education 517
Educating Blacks 517

Higher Education 519 Educating Women 520 LITERATURE IN THE GILDED AGE 522 Mark Twain 522 Realists and Naturalists POPULAR CULTURE 525 Popular Literature: The Romantics 525 Popular Literature: The Dime Novels 526 Popular Theater 527 Sports 528 SUMMARY 530 SUGGESTED READINGS 531

CHAPTER 24

THE AMERICAN EMPIRE 535

THE NEW EXPANSIONISM 536

Mexico and Alaska 536

Canada 537

THE PACIFIC: TRADE AND EMPIRE 538

Samoa 538

Hawaii 539

DIPLOMACY AND POWER 540

Latin America 540
Sea Power and Trade 540
Hemispheric Diplomacy 541
THE SPANISH-AMERICAN WAR 542
The Cuban Crisis 542
American Intervention 543
The "Splendid Little War" 544

CONTENTS

The Peace and the Philippines 544
The Imperialist Policy 547
POWER POLITICS 548
China and the Open Door 549
Japan: The Russo-Japanese War 549

The Panama Canal 550
The Caribbean 551
Wilson in Mexico 553
SUMMARY 554
SUGGESTED READINGS 556

CHAPTER 25

PEOPLE AND POLITICS: THE PROGRESSIVE ERA 559

THE PROGRESSIVE SPIRIT 560 The Reform Commitment 560 Business and Reform 561 The Muckrakers 562 PROGRESSIVISM IN POLITICS 564 City Politics 564 The State Governments 565 Social Legislation 566 Prohibition 567 PROGRESSIVISM AND THE PARTIES 568 The Republicans: Roosevelt 568 Roosevelt and Big Business 569 The Square Deal 570 Taft 571

The Bull Moose Party 572
The Democrats: Wilson 572
The New Freedom 573
WOMEN AND PROGRESSIVISM 575
The Suffrage 577
Feminists and Suffragists 579
BLACKS AND PROGRESSIVISM 580
Booker T. Washington:
Strategy for Survival 581
W. E. B. Du Bois: The Talented Tenth 582
Betrayal of Expectations 583
SUMMARY 585
SUGGESTED READINGS 587

CHAPTER 26

WORLD WAR AND WORLD REVOLUTION 591

TOWARD INTERVENTION 592
The Economy and Freedom of the Seas 592
The War at Sea 593
The Decision to Fight 594
THE WAR AT HOME AND OVERSEAS 597
Mobilization 597
Propaganda and Civil Liberties 598
The Army in Action 600
PEACEMAKING AND REVOLUTION 601

The Fourteen Points 601
Intervention in Russia 602
The Versailles Treaty 603
PEACE AT HOME: WILSON, THE LEAGUE,
AND THE SENATE 604
The Senate Debate 605
The Election of 1920 605
SUMMARY 606
SUGGESTED READINGS 607

CHAPTER 27

THE TWENTIES: BUSINESS AND CULTURE 611

AFTER THE WAR: REPRESSION AND INTOLERANCE 612
The Red Scare 613

The "Race Suicide" Alarm: Immigration 615 The Great Black Migration 616 The Ku Klux Klan 619 The Dry Decade 620
Fundamentalism and Civil Liberties 621
THE CULTURE OF DISSENT 622
Prelude to Rebellion: The Optimistic
Years 623
Disillusion and Disenchantment 623
The Harlem Renaissance 627
THE POPULAR ARTS 629
The Movies 630
The Phonograph: Ragtime and Jazz 631
Radio 632

THE POLITICS OF COMPLACENCY 632
The Tragedy of Harding 633
"Normalcy" in Government: Economic
Policies 634
"COOLIDGE PROSPERITY" 636
New Industries 636
An Electrochemical Revolution 637
The Automobile Age 637
The Election of 1928 638
SUMMARY 638
SUGGESTED READINGS 640

CHAPTER 28

THE GREAT DEPRESSION AND THE NEW DEAL 643

THE CRASH 644
A Flawed Economy 644
Hoover and the Depression 645
The Election of 1932 646
FDR'S NEW DEAL 646
The Bank Crisis 647
Playing with Money 648
Business: The NRA 648
Agriculture: The AAA 649
Rural Redevelopment: The TVA 651
Unemployment: The CCC, PWA,
and WPA 652
CHALLENGE AND RESPONSE 654

Critics and Crusaders 654
New Directions: The 1935 Reforms 658
Labor 659
The Roosevelt Coalition: White and
Black 660
The Election of 1936 661
THE CLIMAX OF THE NEW DEAL 662
The Court Fight 662
Housing and Labor Standards 663
Farewell to Reform 663
The New Deal: An Assessment 664
SUMMARY 665
SUGGESTED READINGS 667

CHAPTER 29

THE AGE OF VIOLENCE: WORLD WAR II 671

BETWEEN THE WARS: 1920–1937 672
Disarmament and Stability: The Washington
Conference, 1921–1922 673
Japan in China 673
The Soviet Union 674
Latin America 674
Neutrality and Aggression 675
THE ROAD TO WAR 677
The Crisis in Europe 678
Aid Short of War 679
Toward Pearl Harbor 681
THE HOME FRONT 682
Japanese Americans 683

Black Americans 683
Mobilization and Politics 684
THE WAR FRONTS 687
North Africa and the Casablanca
Conference 689
The Italian Campaign 690
Conference Diplomacy:
Cairo and Teheran 691
D-Day and the German Defeat 692
The War in the Pacific 694
The Atomic Victory 697
SUMMARY 698
SUGGESTED READINGS 700

vii

CONTENTS

THE SEARCH FOR SECURITY 703

THE NEW INTERNATIONAL ORDER 704
The United Nations 704
Atomic Energy 705
The Conquered Nations 706
THE TRUMAN ADMINISTRATION
AT HOME 706
Demobilization 708
The Economy 708
The Eightieth Congress 711
The Election of 1948 and the Fair Deal 711
THE TRUMAN ADMINISTRATION AND THE
COLD WAR 713

Containment through Foreign Aid

Containment through Military Alliances: NATO 716 Latin America 716 The People's Republic of China The Korean Conflict 719 McCARTHYISM: REPRESSION AT HOME 721 722 Loyalty Tests HUAC 723 McCarthy and McCarthyism The McCarran Acts 725 The Election of 1952: Eisenhower 726 SUMMARY 727 SUGGESTED READINGS 729

CHAPTER 31

SUPERPOWERS IN THE MISSILE AGE 733

713

CONSERVATIVES IN POWER 735
The Businessman's Government 735
The Decline of McCarthy 736
Black Rights and White Laws 737
THE NEW LOOK IN FOREIGN POLICY 740
Diplomacy by Rhetoric 741
The New Nationalism: Iran, Guatemala, and Vietnam 741
Diplomacy by Alliance 743
CONCILIATION AND CONFRONTATION 746
The Second Eisenhower
Administration 746
Coexistence and New Tensions 747

Cuba and Castro 748 Eisenhower's Farewell 749 JFK AND THE NEW FRONTIER 750 Civil Rights and Civil Conflict 751 Space, Militarism, and Prosperity THE DIPLOMACY OF FLEXIBLE RESPONSE 754 Cuba: The Bay of Pigs and the Missile Crisis 754 Kennedy and Southeast Asia 756 Death of the President SUMMARY 758 SUGGESTED READINGS 760

CHAPTER 32

CRUMBLING CONSENSUS 763

THE GREAT SOCIETY 765
The Transition Years 765
Great Society Legislation 766
The Black Revolution 768
La Raza 771
Native Americans 773

LBJ AND THE WORLD 774
Intervention in the Dominican
Republic 775
The Middle East: Seeds of Future
Conflict 776
The Lengthening Shadow of Vietnam 776

VIII

The "Silent Majority" on Trial:
The Election of 1968 781
THE DISSENTING GENERATION 783
Sources of Disillusionment 783

The Counterculture 784
SUMMARY 788
SUGGESTED READINGS 790

CHAPTER 33

THE POLITICS OF RIGHTEOUSNESS: NIXON AND CARTER 795

RICHARD NIXON IN POWER 796 Retreat from Liberalism 796 Economic Game Plans 797 THE PRESIDENT AT WAR 798 Initiatives for Peace 799 Toward Vietnamization 799 The War at Home 800 How Many My Lais? 800 From "War by Tantrum" to "Peace with Honor" 801 The Election of 1972 802 ABUSE OF POWER 803 Break-in and Cover-up Revelations and Purges 804 The Ellsberg Case 805 Crisis of Credibility 805 The Undoing of Spiro Agnew 806 The Saturday Night Massacre 806 Toward Impeachment 807

The Downfall 808 The Legacy of Watergate 808 In the Name of National Security 809 THE FORD PRESIDENCY 809 Middle America in Power Vietnam: End of an Era 809 The Bicentennial Election: 1976 THE CRISIS OF THE AMERICAN SPIRIT: JIMMY CARTER 811 The Outsider in Power 811 The Misery Index 813 THE REEMERGENCE OF THE WOMEN'S MOVEMENT 814 The Feminine Mystique 814 Organization and Agitation 815 The Equal Rights Amendment 816 The Supreme Court and Women 817 SUMMARY 818 SUGGESTED READINGS 819

CHAPTER 34

ASSERTING AMERICAN CONFIDENCE: THE REAGAN-BUSH YEARS 823

REAGANISM TRIUMPHANT: NEW DEPARTURES 824 The Election of 1980 825 The Domestic Program: Reaganomics 827 The Domestic Program: Reordering Priorities 827 Civil Rights 830 FOREIGN POLICY: PEACE THROUGH STRENGTH 831 Farewell to Détente 831 International Tensions, Old and New 832 REAGAN'S "POLITICAL REVOLUTION": THE SECOND TERM 834 Reagan's Referendum: The Election of 1984 834

Farewell to the New Deal 835 Moral Revolution and the Courts 836 FOREIGN POLICY: NEW CHALLENGES AND OPPORTUNITIES 838 The Varied Meanings of Terrorism: The Middle East and Central America Gorbachev and the Cold War Reagan's Farewell 840 The Reagan Referendum: The Election of 1988 840 THE BUSH PRESIDENCY 841 Domestic Priorities 841 Combating Illegal Drugs Combating AIDS 843 Americans with Disabilities Act 843

CONTENTS

The Fire This Time 843

FAREWELL TO THE COLD WAR 846

Central America: Panama, Nicaragua,
and El Salvador 846

The New Europe 847

The Gulf War and a New
World Order 848

THE AMERICAN WOMAN IN THE 1980s 849

Strides Toward Equality 850

The Controversy over Abortion 850
Advances and Reversals 851
THE AMERICAN DREAM UNDER
REAGAN AND BUSH 852
Inequalities of Wealth 854
The New Immigrants 855
SUMMARY 857
SUGGESTED READINGS 859

CHAPTER 35

AMERICA AT THE TURN OF THE MILLENNIUM 861

THE CLINTON YEARS 862
The Election of 1992 862
Clinton Takes Charge 863
Setbacks for the Clinton Agenda 863
The "Gingrich Revolution" and
Clinton's Comeback 864
Clinton and the World 865
Terrorism: At Home and Abroad 867

Computers and the Internet 868
The "Trial of the Century" 869
A White House Besieged 870
A SECOND BUSH PRESIDENCY 872
The Election of 2000 872
The Bush Domestic Agenda 874
9/11 and the American Respose 875
SUGGESTED READING 879

APPENDIX 881

INDEX 893

MAPS AND CHARTS

Reconstruction 393 The election of 1876 398 Indian relations beyond the Mississippi, 1850-1890 414 421 The mining bonanza and the cattle kingdom Agricultural regions of the United States The railroad network, 1885 Percentage of farm and nonfarm workers, 1840-1920 444 Populist strength, 1892 475 The election of 1896 Rural and urban population trends, 489 1860-1940 489 Sources of immigrants, 1900-1920 The United States in the Pacific The United States and Latin America The election of 1912 574 Women's suffrage before the Nineteenth Amendment 577

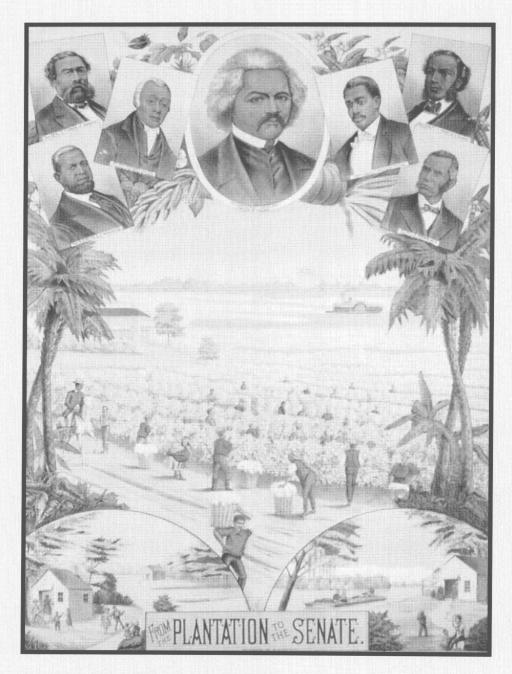
World War I 595 World War I: the western front 599 Europe after Versailles The European theater, 1939-1942 677 The European theater, 1942-1945 688 The war in the Pacific The United States population, 1950-1960 707 Population density of the United States, 1900 and 1960 709 The election of 1948 NATO and Eastern Europe 715 The Korean War Postwar alliances 744 The election of 1960 749 The two Vietnams 756 The election of 1968 782 The misery index: inflation and recession 813

WORDS AND NAMES IN AMERICAN HISTORY

miscegenation 379
Jim Crow 404
sidetrack 425
refrigerator 440
pork 454
favorite son 470
deadline 519
lynch 584
running mate 594

brand names 633 lobby 644 Wall Street 644 unconditional surrender 690 cafeteria 726 Yankee 748 grapevine 767 haze 806





From the plantation to the Senate. (Library of Congress)

AFTER THE WAR: RECONSTRUCTION AND RESTORATION



After four years of warfare, the Union had withstood its most serious challenge. Measured in physical devastation and human lives, the Civil War remains the costliest war in the experience of the American people. When it ended, in April 1865, 620,000 men (in a nation of 35 million) had been killed, at least that many more had been wounded, and portions of the Confederacy lay in ruins. Two questions were firmly settled: the right of a state to secede and the right to own slaves. But new problems soon surfaced that would plunge the nation into still another period of turmoil and uncertainty.

Having won the war, the victors had no rules to guide them in how to reconstruct the South and ensure its future loyalty. Under what conditions should the former Confederate states be permitted to return? What if any punishment should be meted out to those southerners who had led their states out of the Union? Were the nearly 4 million freed slaves entitled to the same rights as white citizens? Finally, where did the responsibility lie for resolving these difficult questions—with the president or with Congress?

Lincoln's view of reconstruction was consistent with his theory of secession and re-

bellion. He held from the outset that states could not break away from the Union. The Civil War, then, had been an illegal rebellion waged by disloyal men. Now that the rebellion was over, the task of reconstruction consisted simply of restoring loyal governments to the former Confederate states. The rebels themselves could be quickly reinstated as citizens by presidential pardon, and they could then take part in the establishment of the new governments. Although this became known as the "moderate" approach to reconstruction, stressing the president's generous spirit and statesmanship, the meaning of Lincoln's "moderation" should be clearly understood: After agreeing to repudiate secession and to recognize the abolition of slavery, the newly restored southern states would retain the same powers of decision enjoyed by all states, including the right to determine the status of their black residents.

The Radical Republicans, a faction within the party, believed Lincoln's program would hamper their objective; they wanted to rebuild southern society around the equality of newly freed slaves and whites. The rebel states, they argued, had been reduced to the status of territories because of their "rebellion." In seeking statehood once again, they