

International Human Rights Law Six Decades after the UDHR and Beyond

Edited by Mashood A. Baderin and Manisuli Ssenyonjo

International Human Rights Law

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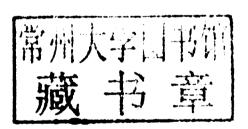
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Foreword

The Universal Declaration of Human Rights is one of the most important documents in human history. Quite apart from its moral and political impact, in international law it has been the catalyst for most later developments in human rights protection and it has been instrumental in abandoning the idea that the treatment of nationals is a matter within a state's sovereignty, or, in Lord Palmerston's words, that nationals can be 'boiled in oil' without this being the proper concern of other states. The Declaration has also been incorporated into national constitutions and extensively applied by national courts, and remains an inspiration for those subject to oppression.

Quite remarkable is the foresight of the drafters in formulating a list of human rights that has fully stood the test of time. With very few exceptions, all human rights are there. Even later third generation human rights such as the rights to development, to the environment and to peace can, in Mr Justice Douglas's phrase in the Griswold case, be found at least in the Declaration's 'penumbra'. What was not so clearly anticipated was the current emphasis upon the positive obligations of states and the related endeavours to bring non-state actors within the reach of international human rights law. It also took later treaty developments to provide measures, however imperfect, for the enforcement of international human rights law. If the division in the two Covenants between civil and political rights and economic, social and cultural rights held back the provision of enforcement mechanisms for some kinds of rights, this was not the fault of the Declaration, which includes both groupings of rights on an equal footing.

All of these are matters that are impressively considered in the chapters of the present book. There are nearly thirty chapters on key rights and issues, written by leading human rights authors, containing many valuable insights and reflections. Particularly notable is the book's critical emphasis, examining realistically both what has been achieved since 1948, and remains to be achieved, and the prospects for the future. It is this critical dimension that will give the book lasting value.

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PART I Introduction



Chapter 1

Development of International Human Rights Law Before and After the UDHR

Mashood A. Baderin and Manisuli Ssenyonjo

[I]t is essential, if man is not to be compelled to have recourse, as a last resort, to rebellion against tyranny and oppression, that human rights should be protected by the rule of law.

1. Introduction

The international legal protection of human rights has undergone dramatic growth and evolution since the end of the Second World War, the founding of the United Nations (UN) in 1945, and the subsequent adoption, by the UN General Assembly, of the Universal Declaration of Human Rights (UDHR)² on 10 December 1948.³ Although the historical origins of the concept of human rights are often linked with the idea of natural rights⁴ and there had been legal instruments adopted earlier in different states aimed at acknowledging and ensuring the protection of human rights by the rule of law,⁵ the proclamation and adoption of the UDHR on 10 December 1948 marked the real beginning of the momentous international journey towards ensuring that human rights are protected universally by the rule of law.⁶ Thus, the UDHR is considered today as the legal baseline for modern international human rights law, and 10 December 2008 marked the 60th anniversary of the setting of that legal baseline.

¹ Universal Declaration of Human Rights G.A. res. 217A (III), UN Doc. A/810 at 71 (1948), Preamble, para. 3.

² Ibid.

³ On the history and evolution of human rights, see e.g. M.R. Ishay, *The History of Human Rights: From Ancient Times to the Globalization Era* (Berkeley, CA: University of California Press, 2004); T. Buergenthal, 'The Evolving International Human Rights System', *American Journal of International Law*, 100(4) (2006), pp. 783–807; and M. Mutua, 'Standard Setting in Human Rights: Critique and Prognosis', *Human Rights Quarterly*, 29 (2007), pp. 547–630.

⁴ See e.g. J. Porter, 'From Natural Rights to Human Rights: Or, Why Rights Talk Matters', *Journal of Law and Religion*, 14 (1999), pp. 77–96.

⁵ E.g. Magna Carta Libertatum (1215), the French Declaration of the Rights of Citizens (1789), and the American Declaration of the Rights and Duties of Man (July 1948). In her speech at the UN General Assembly at the adoption of the UDHR, Eleanor Roosevelt, chairperson of the Human Rights Commission, stated, famously: 'We stand today at the threshold of a great event both in the life of the United Nations and in the life of mankind. This Declaration may well become the international Magna Carta for all men everywhere. We hope its proclamation by the General Assembly will be an event comparable to the proclamation in 1789 [the French Declaration of the Rights of Citizens], the adoption of the Bill of Rights by the people of the US, and the adoption of comparable declarations at different times in other countries'.

⁶ M.A. Glendon, 'The Rule of Law in the Universal Declaration of Human Rights', *Northwestern Journal of International Human Rights*, 2 (2004), p. 5 [online]. Available from: http://www.law.northwestern.edu/journals/JIHR/v2/5.

Although not intended as a legally binding instrument at the time of its adoption, the UDHR clearly acknowledged in its preamble, as quoted at the beginning of this chapter, the essential need to protect human rights through the rule of law. The UN General Assembly then proclaimed the Declaration to be

a common standard of achievement for all peoples and all nations, to the end that every individual and every organ of society, keeping this Declaration constantly in mind, shall strive by teaching and education to promote respect for these rights and freedoms and by progressive measures, national and international, to secure their universal and effective recognition and observance, both among the peoples of Member States themselves and among the peoples of territories under their jurisdiction.⁷

From that humble beginning in 1948, international human rights law has evolved tremendously in different perspectives over the last six decades. Commemorating the 60th anniversary of the UDHR in 2008, the former UN High Commissioner for Human Rights, Louise Arbour, observed that 'it is difficult to imagine today just what a fundamental shift the Universal Declaration of Human Rights represented when it was adopted 60 years ago'. 8 Over those years there have been substantive developments in the theoretical, normative and legal perspectives of international human rights law, including debates on several conceptual issues regarding the scope and content of human rights generally. There has also been significant growth in the jurisprudence of different bodies and tribunals responsible for the interpretation and implementation of human rights law, and the human rights role of non-state entities such as non-governmental organizations (NGOs) has increased tremendously. New perspectives have also evolved regarding responsibilities and remedies for human rights violations relating to individual criminal responsibility for serious human rights violations, among others. This tremendous evolution of international human rights law in the past six decades calls for in-depth reflective analyses on the subject. The chapters in this volume, contributed by established human rights scholars and experts from different parts of the world, provide this much needed reflective analyses of the developments in the different areas of international human rights law over the past six decades since the adoption of the UDHR. This chapter provides an introductory background to these chapters.

⁷ UDHR, Preamble, para. 8. On the UDHR, see B.G. Ramcharan (ed.), Human Rights: Thirty Years After the Universal Declaration. Commemorative Volume on the Occasion of the Thirtieth Anniversary of the Universal Declaration of Human Rights (The Hague and Boston: Martinus Nijhoff, 1979); A. Eide et al. (eds), The Universal Declaration of Human Rights: Commentary (Oslo: Scandinavian University Press, 1992); United Nations, The Universal Declaration of Human Rights (New York: United Nations, 1998); B. van der Heijden and B. Tahzib-Lie (eds), Reflections on the Universal Declaration of Human Rights: A Fiftieth Anniversary Anthology (The Hague and London: Martinus Nijhoff, 1998); Y. Danieli, E. Stamatopoulou, and C.J. Dias (eds), The Universal Declaration of Human Rights: Fifty Years and Beyond (Amityville, NY: Baywood, 1999); G. Alfredsson and A. Eide (eds), The Universal Declaration of Human Rights: A Common Standard of Achievement (The Hague: Martinus Nijhoff, 1999); W. Korey, NGOs and the Universal Declaration of Human Rights: A Curious Grapevine (New York: Palgrave, 2001); and W. Sweet (ed), Philosophical Theory and the Universal Declaration of Human Rights (Ottawa, ON: University of Ottawa Press, 2003).

⁸ United Nations, Universal Declaration of Human Rights: Dignity and Justice for All of Us. 60th Anniversary Special Edition (United Nations Department of Public Information, 2009), p. v.

2. The UN Charter and the Development of International Human Rights Law

The UN has been the major international institution that has consistently promoted, within the context of its Charter, the protection of international human rights through the rule of law. The drafting and adoption of the UDHR was itself undertaken within the context of the UN Charter. Thus, the significance of the UDHR as the baseline for international human rights law would be better appreciated with a brief analysis of the UN Charter in relation to the background and development of international human rights law prior to the adoption of the UDHR.

Prior to the creation of the UN after the Second World War in 1945, earlier attempts at including specific human rights provisions in the Covenant of the League of Nations after the First World War in 1919 were unsuccessful. The only substantive human rights provision in the Covenant was on labour rights in its Article 23, stating that members of the League 'will endeavour to secure and maintain fair and humane conditions of labour for men, women, and children, both in their own countries and in all countries to which their commercial and industrial relations extend'9 and 'undertake to secure just treatment of the native inhabitants of territories under their control'. However, there emerged separate minority protection treaties and state declarations guaranteeing the protection of the rights of minorities, with the League of Nations performing a supervisory role over the obligations created, which were considered of international concern. 11

Nevertheless, private endeavours continued both within and outside the League of Nations for the realization of an international human rights legal regime. In 1929, the Institute of International Law, a private body of distinguished authorities on international law in Europe, the Americas and Asia, adopted the Declaration of the Rights of Man,¹² in which it considered that it was the duty of every state to recognize, inter alia, the equal rights of every individual to life, liberty and property. The Institute also considered that every state had a duty to accord to everyone within its territory the full and entire protection of these rights without distinction as to nationality, sex, race, language or religion. Although the Declaration was not a legally binding document, it contributed to the popularization of the idea of an international human rights legal regime in the years immediately after its adoption. Commenting on the Declaration, Marshall Brown, writing in 1930, observed:

This declaration ... states in bold and unequivocal terms the rights of human beings, 'without distinction of nationality, sex, race, language and religion,' to the equal right to life, liberty and property, together with all the subsidiary rights essential to the enjoyment of these fundamental rights. It aims not merely to assure to individuals their *international* rights, but it aims also to impose on all nations a standard of conduct towards all men, *including their own nationals*. It thus repudiates the classic doctrine that states alone are subjects of international law. Such a revolutionary document, while open to criticism in terminology and to the objection that it has not juridical value, cannot fail, however, to exert an influence on the evolution of international law. It marks a new era which is more concerned with the interests and rights of sovereign individuals than with the rights of sovereign states.¹³

⁹ Covenant of the League of Nations, Art. 23(a).

¹⁰ Ibid., Art. 23(b).

¹¹ See e.g. Article 12 of the Polish Minorities Treaty (1920). See also A. Cassese, *Human Rights in a Changing World* (Cambridge: Polity Press, 1990), pp. 17–21.

¹² See G.A. Finch, 'The International Rights of Man', *American Journal of International Law*, 35 (1941), pp. 662-5.

¹³ P.M. Brown, 'The New York Session of the Institut De Droit International', *American Journal of International Law*, 24 (1930), pp. 126–8, at p. 127 (emphasis in original).