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Administrative Law

Fourth Edition

ADMINISTRATIVE LAW

BY

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PREFACE

The first edition of this book made its appearance in 1961 as a slim volume in the Clarendon Law Series. In the ensuing years, when this branch of the law was vitalized by a burst of judicial activity unparalleled in its history, it became ever more clear that full-length treatment was needed. From the first I intended that the small book should be in the nature of a preliminary canter, leading eventually to a work which might seem more worthy of the subject, in size if in nothing else.

It has been difficult to know whether to call this a first or a fourth edition. By far the greater part of the text is wholly new, and some of it was already written when the third edition was published in 1971. It has also outgrown the confines of the Clarendon Law Series, under whose kindly aegis its predecessors were brought into the world. Nevertheless it remains the linear descendant of the earlier book, it draws upon its text in some places (especially in the three final chapters) and its general style and objectives remain the same. Although it has put on so much fat, I hope that it retains a recognisable personality.

A primary objective, as before, is to present the law as a system of clear principles. It is a paradox that the nearer judges come to its fundamentals, the more prone they are to speak with discordant voices. In recent years they have been building assiduously and greatly strengthening the fabric, but sometimes they seem to overlook the need for secure foundations—rather like the inspectors for whose oversights they now hold local authorities liable (p. 627). I mention this by way of apology to any reader who may question the need for the reiterated emphasis on the relation of the various branches of judicial review to the basic constitutional principles from which they spring.

I have endeavoured to keep abreast of at least major events up to 27 July 1977, the date on which the House of Lords' opinions in Gouriet v. Union of Post Office Workers became available and on which the proofs were finally due to be returned to the printer. A number of supplementary items which could not be fitted into the proofs will be found in the Appendix, with references in the corresponding parts of the book. The Gouriet case itself demanded drastic surgery, and emergency operations had to be performed on pp. 506–7 and 514–15. Time will be needed to assess the effects of that

decision, but it is to be hoped that it will not blight the possibilities, which the courts have opened up recently, for the public-spirited citizen to play an increasing part in keeping the machinery of govern-

ment under legal control.

All who have worked on this subject are united in their gratitude to the late Professor de Smith for his pioneering work, Judicial Review of Administrative Action. Although I have occasionally joined issue with his conclusions, I have much more frequently admired his achievement. In thanking all the others who have helped me I would like to mention especially the staff of the Bodleian Law Library at Oxford, for whom nothing was too much trouble when some elusive order or report needed to be tracked down. In the final stages the staff of the Squire Law Library at Cambridge were no less helpful. The Clarendon Press have manfully shouldered the additional burdens caused by the adiposity of this edition. The secretariat of the Council on Tribunals and Mr. E. D. Wylie helped me in checking the table of tribunals at the end of chapter 23. Mrs. J. M. Argyle undertook the labour of the tables. Mrs. Katharine Lowe reorganised the index from my analphabetical draft. Many other friends and colleagues have given me valuable suggestions and advice. It is a pleasure to thank them all.

1 August 1977

H.W.R.W.

A second impression has given me the opportunity to correct minor errors and misprints. It has not permitted a general updating, but fortuitous spaces on pp. 301 and 559 have been used for brief sup-

plementary notes.

I can draw attention here to the notable decision of the Court of Appeal (by a majority) in Pearlman v. Harrow School [1978] 3 W.L.R. 736. In effect the Court has accepted the deductions made by Lord Diplock from the Anisminic case and discussed on pp. 257 and 264, far though they go beyond the apparent intentions of the House of Lords. If the new decision proves durable it will extend jurisdictional review to all errors of law; the declaratory judgment will lose the defect explained on p. 508; ouster clauses will become meaningless (see p. 572); and what is on the face of the record will no longer matter. Though straining the ultra vires principle further than ever, the changes would be beneficial. But will the House of Lords accept them?

9 November 1978

H.W.R.W.

ABBREVIATIONS

(selected items)

All E.R.: All England Reports J.C.: Justiciary Cases (Scotland) J.P.: Justice of the Peace All E.R. Rep.: All England Reports, Reprint J.S.P.T.L.: Journal of the Society of Bl. Comm.: Blackstone's Commentaries Public Teachers of Law on the Laws of England K.I.R.: Knight's Industrial Reports Can. B.R.: Canadian Bar Review L.G.R.: Local Government Reports C.C.C.: Canadian Criminal Cases L.J.Q.B.: Law Journal Reports, C.L.J.: Cambridge Law Journal Queen's Bench C.L.R.: Commonwealth Law Reports L.J.R.: Law Journal Reports Ll.L.R.: Lloyds List Reports (Australia) C.M.L.R.: Common Market Law L.Q.R.: Law Quarterly Review Reports L.T.: Law Times M.L.R.: Modern Law Review D.L.R.: Dominion Law Reports (Canada) N.S.W.R.: New South Wales Reports E.G.: Estates Gazette NZLR: New Zealand Law Reports Est. Gaz. Dig.: Estates Gazette Digest O.E.D.: Oxford English Dictionary Federal Law Osg. H. L.J.: Osgoode Hall Law Journal Reports (Australia) P.&C.R.: Property and Compensation H.C.: House of Commons paper. Reports (formerly Planning and H.C. Deb.: House of Commons Debates Compensation Reports) H.C. Deb. (W.A.): House of Commons P.L.: Public Law Debates (Written Answers) R.S.C.: Rules of the Supreme Court H.L.: House of Lords paper. R.T.R.: Road Traffic Reports H.L. Deb.: House of Lords Debates Sask. L.R.: Saskatchewan Law Review H.M.S.O.: H.M. Stationery Office S.A.S.R.: South Australia State (government bookshop) Reports How. St. Tr.: Howell's State Trials S.L.T.: Scots Law Times I.A.: Indian Appeals S.R.(N.S.W.): State Reports, I.C.R.: Industrial Cases South Wales Reports (formerly Industrial Court Reports) T.L.R.: Times Law Reports Imm.A.R.: Immigration Appeal of U.B.C.L.R.: University British Reports Columbia Law Review I.R.L.R.: Industrial Relations Law V.L.R.: Victoria Law Reports W.A.: Western Australia Reports I.T.R.: Industrial Tribunal Reports W.L.R.: Weekly Law Reports

TABLE OF STATUTES

A chronological list of statutes will be found after this alphabetical table

| Acquisition of Land (Assessment of Compensation) Act 1919 653 | Betting and Lotteries Act 1934 633 Betting, Gaming and Lotteries Act |
|--|---|
| | |
| Acquisition of Land (Authorisation | |
| Procedure) Act 1946 155-7, 811 | Bill of Rights 1689 29, 347, 359, 711 |
| s. 5 (2) 814 | Bill of Rights (Canadian) 1960 424 |
| s. 8 158 | Board of Trade Inquiries Act 1872 790 |
| Sched. 1 157, 159, 792, 815 | British Nationality Act 1948 575 |
| para, 4 (4) 817 | British Overseas Airways Act 1939 144 |
| para. 9 790 | |
| para. 10 158 | Capital Allowances Act 1968 785 |
| para. 15 578 | Caravan Sites and Control of |
| Administration of Justice Act 1960 520 | Development Act 1960 172, 173, 517 |
| The state of the s | |
| Administration of Justice Act 1964 783 | Census Act 1920 732 |
| Administration of Justice Act 1969 37 | Charitable Trusts Act 1853 791 |
| Administration of Justice (Miscellan- | Charles 2, ann. 12, |
| eous Provisions) Act 1933 550 | c. 23 (1660) 739 |
| Administration of Justice (Miscellan- | Child Benefit Act 1975 193 |
| eous Provisions) Act | s. 5 195 |
| 1938 497-8, 519, 550 | 7 100 |
| Administrative Procedure Act 1946 | 1.0 |
| | |
| (U.S.A.) 706, 729, 825 | s. 16 (7) 743, 781 |
| s. 8 826 | s. 17 195 |
| s. 10 (e) 275 | s. 19 198 |
| s. 10 (3) 341 | s. 22 195 |
| Agricultural Holdings Act 1948 189, 781 | Children Act 1948 781 |
| Agricultural Marketing Act 1958 217, 342, | Civil Aviation Act 1946 144 |
| 343 | Civil Aviation Act 1949 657, 828 |
| Agriculture Act 1947 213, 781 | Civil Aviation Act 1971 145, 153, 705, 745, |
| | |
| Agriculture (Miscellaneous Provisions) | 781 |
| Act 1954 751, 781 | Civil Aviation (Licensing) Act 1960 745 |
| Agriculture (Miscellaneous Provisions) | Coal Industry Nationalisation Act |
| Act 1976 189 | 1946 144, 593, 743 |
| Air Corporations Act 1949 152 | Coast Protection Act 1949 109, 580 |
| Aircraft and Shipbuilding Industries | Commissioner for Complaints Act |
| Act 1977 145, 146 | (Northern Ireland) 1969 93 |
| Airports Authority Act 1965 145 | Common Law Procedure Act 1852 558 |
| Aliens Restriction Acts 1914–1919 335 | Common Law Procedure Act 1854 592 |
| Ameris Restriction Acts 1914—1919 555 | Commons Registration Act 1965 505, 782 |
| Appellate Jurisdiction Act 1876 37, 72 | |
| Arbitration Act 1889 712 | Community Land Act 1975 109, 161, 163, |
| Atomic Energy Authority Act | 176, 178-80, 654, 655, 661, 699, |
| 1954 145 | 811, 816 |
| Audit (Local Authorities) Act 1927 121, | s. 3 (2) 179 |
| 361 | s. 7 179, 180 |
| 0.02 | s. 8 178 |
| Ballot Act 1872 633 | 15 100 |
| | |
| Bank of England Act 1694 144 | |
| Bank of England Act 1946 144, 149 | ss. 17, 18 180 |

| | | | | 0 = = | 000 | | 00.701 | | | | | F10 |
|---------|----------|------------|----------|----------|------|---|---------------|----------|--------|---------|---------|---------|
| s. 25 | | *** | 1311 | 655, | | | s. 23 (3) | | *** | *** | *** | 512 |
| s. 27 | | | | 55, 743, | | | s. 23 (3) | 4 | *** | *** | *** | 670 |
| s. 42 | | | *** | | 178 | | s. 25 (3), | | | *** | *** | 679 |
| s. 47 | | | 444 | | 654 | | s. 28 | *** | *** | | *** | 680 |
| Sche | | | 0.77 | | 179 | | s. 31 (1) | *** | *** | *** | *** | 683 |
| | d. 4 | | *** | | 179 | | s. 37 | *** | *** | *** | | 680 |
| | ara. 2 | 9.95% | | 58, 815, | | | s. 38 (2) | * * * | 30,616 | *(*;* | 671, | |
| | d. 5 | *** | *** | | 179 | | s. 40 (1) | *** | *** | *** | *** | 676 |
| 100 | ara. 2 | *** | *** | *** | 180 | | s. 40 (2) | | *** | *** | 2.5 | 680 |
| Compar | | | *** | *** | 646 | | s. 40 (2) | | | 0.00 | *** | 675 |
| | | uses Cons | olidatio | n | | | s. 40 (2) | (f) | | *** | 670, | 681 |
| | Act 184 | | *** | *** | 646 | | s. 40 (5) | *** | | *** | | 614 |
| | sory Pu | irchase Ac | t 1965 | | 157 | | s. 41 | | *** | * 4.4 | *** | 680 |
| s. 4 | 19.6 | | *** | 160, | | | Sched. 1 | *** | *** | 4.64 | 676, | 680 |
| s. 5 | ** | | *** | *** | 160 | | | | | | | |
| s. 7 | 100 | | *** | 656, | 657 | I | Defence Act | 1842 | *** | *** | 155, | 653 |
| s. 8 | ** | 4.44 | * * * | *** | 160 | I | Defence of t | he Rea | lm Ac | t 1914 | 698, | 702, |
| s. 9 | ** | | *** | *** | 161 | | | | | | | 719 |
| s. 10 |) | | *** | 44.0 | 656 | I | Deposit of P | oisono | us Was | te Act | 1972 | 631 |
| s. 10 | (2) | | *** | 159, | 657 | | Developmen | | | | | 654, |
| Sche | ed. 2 | | | | 160 | | | | | | 655. | 100 |
| Constal | oles Pro | tection A | ct 1751 | *** | 34 | 1 | Docks and H | Harbou | s Act | 1966 | 764, | |
| Consun | ner Cred | lit Act 19 | 74 | *** | 782 | | | | | | | |
| Contrac | cts of E | mploymer | at Act | | | 1 | Education A | ct 187 | 0 | *** | 790. | 791 |
| | 1972 | . 68, | 115,6 | 82, 764, | 782 | | Education A | | | *** | | 100 |
| | | | | *** | 784 | | Education A | | | | | |
| | | ies Contra | | | 646 | | | | | | 0, 200, | 634 |
| | | ion Act 19 | | | | | s. 6 | *** | | | *** | 124 |
| | | | | | 175 | | s. 68 | *** | *** | *** | *** | 380 |
| | | rough Po | | | 98 | | s. 72 | *** | *** | *** | | 782 |
| | | Act 1959 | | 72, | | | s. 88 | *** | | | | 114 |
| | | Act 1839 | | | 130 | | s. 93 | | *** | *** | * * * | 815 |
| | | cery, Engl | | | | | s. 99 | *** | *** | *** | 199 | |
| | | cery Proce | | | 133 | | Sched. 1 | *** | *** | *** | 123 | 124 |
| | 1852 | | | | 499 | | | | * 4 * | *** | *** | |
| Courts | | | * 79 5 | 20 520 | | | Sched. 6 | | 1 /1 | | *** | 747 |
| | | | | 20, 529, | | | Edward 4, a | | | | *** | 288 |
| | | (Appeals) | | | 547 | | Electric Lig | | | | *** | 790 |
| | | Act 1967 | | | 137 | | Electricity A | | | | | |
| Grown | | lings Act | | | | | Electricity I | | | | | , 153 |
| | 494 | 1-5, 558, | | | | | Emergency | | | | | |
| | | 645, | | 17, 649, | | | | als) Ac | | | *** | 703 |
| | | | | 668 - 83 | | | Emergency | | | | | |
| s. 1 | 2.0 | *** | *** | *** | 675 | | Emergency | | | | *** | 702 |
| s. 2 | 3 | | *** | 669, | | | Emergency | | | | | |
| s. 2 | | | *** | *** | 670 | | | | | | 76, 703 | |
| s. 2 | | ** | | * * * | 669 | | Employmer | it and I | rainin | g Act 1 | 973 | 782 |
| s. 2 | | | *** | 400 | 672 | | Employmer | it Prote | ction. | Act 19 | 75 68 | -70, |
| s. 2 | (6) . | | *** | *** | 671 | | | | | | 705, | 764 |
| s. 4 | | | *** | *** | 680 | | ss. 22, 2 | 9, 36, 4 | -8 | H(+ H) | | 70 |
| s. 8 | | ** | *** | *** | 675 | | ss. 53, 5 | 7 | *** | *** | *** | 55 |
| s. 9 | | *** | *** | 150 | 673 | | ss. 57-6 | 2 | 1000 | *** | *** | 70 |
| s. 1 | | | *** | *** | 674 | | ss. 71-6 | | *** | *** | *** | 69 |
| Part | II (ss. | 13-23) | *** | *** | 670 | | ss. 71-8 | | *** | *** | *** | 68 |
| s. 1 | 7. | *** | *** | 678 | ,679 | | | *** | *** | *** | | 752 |
| s. 1 | 7(3). | | *** | *** | 502 | | s. 88 | *** | *** | *** | | , 782 |
| | 1 (1), (| | *** | 679 | | | s. 121 | *** | *** | | | 69 |
| s. 2 | 3. | | *** | *** | 680 | | Equal Pay A | | | | 70,682 | |
| | | | | | | | | | | 5.5.5 | -1 | , , - 1 |

| European Communities Act 1972 423, 699, | s. 59 591 |
|--|--|
| 736–7 | s. 157 122 |
| s. 2 (2) 701 | s. 279 815 |
| s. 2 (4) 16, 701, 736 | Sched. 1, para. 5 792 |
| s. 5 700 | Highways Act 1971 817 |
| s. 9 206 | Highways (Miscellaneous Provisions) |
| Sched. 2 701 | Act 1961 631 |
| para. 2 (2) 732 | House of Commons Disqualification |
| Sched. 4 para. 5 (5) 784 | |
| Evidence Act 1851 432, 767, 814 | The state of the s |
| Bylachec Act 1031 432, 707, 614 | Housing Act 1925 570, 721, 722 Housing Act 1930 182, 578 |
| Factories Act 1961 670, 701, 729 | |
| Family Allowances Act 1945 195 | |
| Family Allowances Act 1959 750, 763 | |
| Family Allowances Act 1965 193, 195, 196 | The state of the s |
| Family Income Supplements Act 1970 199 | s. 4 182 |
| | s. 16 451 |
| | s. 30 656 |
| | Part III (ss. 42–75) 158, 182 |
| The second secon | ss. 42, 43 183 |
| | s. 43 (2) 183 |
| | ss. 46, 48, 55 184 |
| | ss. 59, 60, 68 656 |
| Fire Services (Emergency Provisions) Act 1941 718 | s. 111 (1) 385 |
| | s. 112 122 |
| Fishing Vessels (Safety Provisions) Act 1970 704 | ss. 171–7 123, 594 |
| | Sched. 1 792 |
| Food and Drugs Act 1955 783 | Sched. 3 184, 792 |
| Foreign Compensation Act 1950 571, 572, | para. 4 (3) 184 |
| 761 | Sched. 4 184 |
| Foreign Compensation Act 1969 396, 574, | Sched. 5 656 |
| Foreign Componentian Asta | para. 2 183 |
| Foreign Compensation Acts | para. 5 (4) 793 |
| 1950—1969 61,650 | Sched. 7 792 |
| Foreign Marriage Act 1892 721 | Housing Act 1964 140, 584 |
| Forestry Act 1967 156, 782 Freedom of Information Act 1967 | Housing Act 1969 184, 656 |
| AND THE RESERVE OF THE PERSON | Housing Act 1974 185 |
| E 1.1 OCC 1 A . COCT | Housing and Town Planning Act |
| Fugitive Offenders Act 1881 523 Furnished Houses (Rent Control) | 1909 3, 100, 156, 161–2 |
| | Housing Finance Act 1972 121, 182 |
| Act 1946 188, 731 | s. 1 187 |
| Gaming Act 1968 690 | s. 35 188 |
| and the second s | s. 51 761 |
| | s. 95 123–4, 594 |
| | Housing Finance (Special Provisions) |
| | Act 1975 121, 594 |
| | Housing (Financial Provisions) Act |
| | 1958 123 |
| General Rate Act 1967 116, 700 Geo. 2, ann. 13, c. 18, (1740) 551, 552 | Housing of the Working Classes Act |
| Government of Ireland Act 1920 652 | 1890 182 |
| Government of freland Act 1920 652 | Housing Rents and Subsidies Act |
| Habeas Corpus Act 1679 29, 520 | 1975 182, 187 |
| | Housing, Town Planning, &c Act 1919 162 |
| | Toronia A 1 1071 997 404 704 771 |
| Habeas Corpus Act 1862 520 Health and Safety at Work Act 1974 782 | Immigration Act 1971 335, 484, 704, 751, |
| Mark V | 782, 837 |
| Highway Act 1835 569, 587 Highways Act 1959 352, 353 | Immigration Appeals Act 1969 483, 701 |
| ****B********************************* | Import Duties Act 1958 700, 732 |

| Income and Corporation Taxes Act | 705 | Law Reform (| | | | | C 0 1 |
|--|-----------|--|----------|--------|-------|----------|-------|
| 1970 732, | | | | | | 81, 643, | 001 |
| and the state of t | 703 | Law Reform (| | | | | C71 |
| Independent Broadcasting Authority | 150 | 1948 | | | | | 674 |
| Act 1973 149, | | Laying of Doo | | | | | 727 |
| | 173 | Act 19 | | | | | |
| Industrial Relations Act 1971 68, 115, | | Leasehold Rei | | | | | 001 |
| 20 mg | 476 69 | | | | | | 771 |
| s. 31 | 764 | 1972 Legal Aid and | | | | *** | 770 |
| Pt. VI Industrial Training Act 1964 210, | | Licensing Act | | | | *** | 96 |
| Industrial Training Act 1964 210, 743, | | Licensing Act | | | | *** | 98 |
| Industrial Training Act 1965 | | e 9 | 1501 | *** | *** | *** | 96 |
| | 145 | s. 2 s. 12 (6) s. 119 s. 193 (6) s. 193 (8) Limitation Ac | *** | *** | *** | *** | 212 |
| | 141 | s. 119 | *** | *** | *** | *** | 366 |
| | | s. 193 (6) | | | 555 | | 408 |
| s. 7 141, 146, s. 20 | 782 | s. 193 (8) | | | | 213. | 408 |
| Sched 3 752. | 782 | Limitation Ac | t 1939 | | 5 | 81, 643. | 681 |
| Interpretation Act 1889 214, 708, | 721 | Local Authori | ities (G | oods a | and S | ervices) | |
| Iron and Steel Act 1949 | | Act 19 | | | | | 646 |
| Iron and Steel Act 1953 | 145 | Local Author | | | | | |
| Iron and Steel Act 1967 145, | 783 | 1970 | *** | | 1 | 09, 114, | 192 |
| | | | | | | | |
| Judicature Act 1925 | 37 | Local Govern Local Govern | ment A | Act 18 | 88 | 98, 99, | 100, |
| Judicature Acts 1873-1875 499, 592, | 600, | | | | | | 107 |
| | 763 | Local Govern | ment A | Act 18 | 94 | 98, 100, | 790, |
| Judicature Amendment Act 1968 | | | | | | | 791 |
| (N.Z.) | 14 | Local Govern | ment A | Act 19 | 29 | 100, | 117 |
| Judicature Amendment Act 1972 | | Local Govern | ment A | Act 19 | 33 | 98, 101, | 104, |
| (N.Z.) | 556 | | | | | | 110 |
| Judicial Pensions Act 1959 | 72 | s. 85 | | 9.64 | * +0 | 112, | |
| Judicial Review Procedure Act 1971 | W W 27 | ss. 98–10 s. 229 | 4 | *** | * * * | *** | 114 |
| (Ontario) 14 Justices Jurisdiction Act 1742 402 | , 556 | s. 229 | *** | *** | *** | *** | |
| | | s. 276 | | | | | |
| Justices of the Peace Act 1949 | 640 | Local Govern | | | | 102 | |
| Justices Protection Act 1848 | 040 | Local Govern | iment A | Act 19 | 58 | 101, | |
| Labouring Classes Lodging Houses | | | | 10 | | 117 | |
| Act 1851 | 182 | Local Govern | | | | 0.05 | |
| Land Commission Act 1967 | 661 | Local Govern | | | | 8, 95, | |
| Land Commission (Dissolution) | 001 | - 1 (1) | | | | 206, 514 | |
| Act 1971 | 701 | 4 1 22 | *** | | | *** | 107 |
| Land Compensation Act 1961 160, | | | 11) | *** | 488. | *** | 105 |
| | , 656 | s. 1 (9)-(s. 1 (10) | | *** | *** | *** | 118 |
| Land Compensation Act 1973 653 | | | *** | *** | *** | *** | 106 |
| 657, 658 | | | *** | *** | | *** | 111 |
| Land Drainage Act 1930 96 | | 166 | | *** | *** | 110 | |
| Land Powers (Defence) Act 1958 | 155 | s. 8 | | *** | *** | | 108 |
| Land Registration Act 1925 | 670 | ss. 9, 10, | | *** | *** | | 106 |
| Landlord and Tenant Act 1954 | 189 | s. 13 | *** | *** | *** | 106 | |
| Lands Clauses Consolidation Act | | | | *** | *** | | 106 |
| 1845 155, 160, 652, 653 | 656 | | | *** | | | 111 |
| Lands Tribunal Act 1949 746, 748 | , 751, | s. 20 (4) | | *** | *** | *** | 106 |
| | 771 | s. 20 (6) | *** | *** | *** | *** | 118 |
| Lands Tribunal Act 1959 | 783 | | *** | *** | *** | | 106 |
| Law of Property Act 1925 | 189 | ss. 28-9, | 46-9, | 53 - 4 | , 56 | *** | 107 |

| ss. 60, 61 | | | | 0.4.0 | - 10 1074 70 07 104 7 |
|---|---------|----------------------|------|---|---|
| | *** | *** | *** | 816 | Local Government Act 1974 79, 95, 104-5 |
| s. 70 | | 0.00 | *** | 107 | s. 2 117 |
| ss. 79, 80 | | *** | *** | 112 | s. 5 (2) 122 |
| s, 82 | *** | *** | *** | 408 | s. 11 116 |
| s. 85 | *** | *** | *** | 112 | ss. 23, 25, 26, 27 (1), 34 (1) 126 |
| s. 92 | *** | *** | *** | 499 | Sched. 2 117 |
| s. 94 | | | *** | 113, 408 | Pt. III 125 |
| s. 95 | | *** | *** | 114 | Local Government Acts 1858-1933 789 |
| s. 97 | | | | 114, 408 | Local Government (Boundary Com- |
| s. 100 | | | | 113 | mission) Act 1945 102 |
| s. 101 | | | | 311, 312, 646 | Local Government Boundary Com- |
| s. 102 | | | | 113, 114, 311 | mission (Dissolution) Act 1949 102 |
| s. 104 | | *** | | 113 | ` ; ' |
| s. 105 | | | | 114 | Local Government (County Boroughs and Adjustments) Act 1926 101 |
| s. 105 | | *** | | 4 4 4 | |
| s. 111 | *** | *** | *** | 118, 207 | Local Government (Financial |
| | * * * | *** | *** | and the same of the same of | Provisions) Act 1963 118 |
| s. 112 | *** | | *** | 114, 115 | Local Government (Scotland) Act |
| s. 117 | ** * | 993 | *** | 115 | 1973 95, 105 |
| s. 121 | * #-4 | *** | *** | 157 | Local Government (Scotland) Act |
| ss. 122, 1 | 123 | *** | *** | 123 | 1975 126 |
| s. 125 | *** | * * * | *** | 157 | Local Government Superannuation |
| s. 137 | *** | | | 118 | Act 1937 406 |
| ss. 149, | 150 | *** | | 116 | Local Government Superannuation |
| ss. 155, 1 | 156 | *** | *** | 119 | Act 1953 407 |
| ss. 157 | *** | *** | *** | 120 | Local Government (Termination of |
| s. 159 (2 |) | *** | *** | 121 | Reviews) Act 1967 102 |
| s. 161 | *** | | | 119, 120 | London Building Acts (Amendment) |
| s. 162 | *** | | | 120 | Act 1939 783 |
| s. 164 | *** | *** | *** | 119 | London Government Act 1899 98, 99, 107 |
| s. 165 | *** | *** | *** | 120 | London Government Act 1963 56, 99, 107, |
| s. 166 | | *** | *** | 123 | |
| ss. 173, | 174 | *** | | 112 | 108, 111, 721 |
| | 177 | | *** | | |
| | 170 | | | | |
| | ss. 179 | -215 | | 108 | Magna Carta 1915 (Version of |
| s. 179 (4 |) | -215 | | 108 108 | Magna Carta 1215 (Version of |
| s. 179 (4 s. 182 | | -215 | | 108 108 164, 167 | 1225) 369, 613 |
| s. 179 (4 s. 182 s. 185 |) | -215 | | 108 108 164, 167 177 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 |
| s. 179 (4 s. 182 s. 185 s. 222 | | -215 | | 108 108 164, 167 177 513 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 | | -215 | | 108 108 164, 167 177 513 309 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 548 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 | | -215 | | 108 108 164, 167 177 513 309 122, 695, 714 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 548 Medicines Act 1968 578, 582 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 | | -215 | | 108 108 164, 167 177 513 309 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 548 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 240 | | -215 | | 108 108 164, 167 177 513 309 122, 695, 714 122 790 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 578, 582 Medicines Act 1968 578, 582 Mental Health Act 1959 s, 3 783 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, | 237 | -215 | | 108 108 164, 167 177 513 309 122, 695, 714 122 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 548 Medicines Act 1968 578, 582 Mental Health Act 1959 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 240 | 237 | -215 | | 108 108 164, 167 177 513 309 122, 695, 714 122 790 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 578, 582 Mental Health Act 1959 s. 3 783 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 240 s. 245 | 237 | -215 | | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 578, 582 Medicines Act 1968 578, 582 Mental Health Act 1959 s. 3 783 ss. 97, 98 190 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, ss. 240 s. 245 s. 246 | 237 | -215 | | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 578, 582 Medicines Act 1968 578, 582 Mental Health Act 1959 s. 3 783 ss. 97, 98 190 s. 124 752, 773, 783 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 245 s. 246 s. 250 | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 | 1225) 369, 613 Markets and Fairs Clauses Act 1847 99 Medical Act 1956 548 Medical Act 1969 578, 582 Medical Act 1968 578, 582 Mental Health Act 1959 s. 3 783 ss. 97, 98 190 s. 124 752, 773, 783 s. 141 35, 635, 670, 769 Sched. 1 746 |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, 5 s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 | 237 123 | -215 , 788, | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras | 237 | -215 , 788, | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 108 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 108 111 111 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 P | 237 | -215 , 788, | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 111 111 111 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 246 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 parass P | 237 | -215 , 788, II, V | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 108 107 107 107 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, 5 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras Sched. 4 Sched. 4 | 237 | -215 , 788, II., V | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 111 111 107 106 106 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras Sched. 3 Sched. 4 Sched. 1 para. | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 790 100, 105 105 814, 815, 816 108 108 111 107 107 107 106 113 113 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras P Sched. 3 Sched. 4 Sched. 4 Sched. 4 Sched. 4 Sched. 4 Sched. 4 Sched. 4 Sched. 1 Sched. 2 | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 814, 815, 816 108 108 111 107 107 106 113 113 113 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras P Sched. 3 Sched. 4 Sched. 1 para. para. | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 111 107 106 113 113 113 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras P Sched. 3 Sched. 4 Sched. 1 para. para. para. | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 111 107 106 113 113 113 113 118 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras P Sched. 3 Sched. 4 Sched. 1 para. para. Sched. 1 Sched. 1 Sched. 1 | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 111 107 106 113 113 113 118 177 | 1225) |
| s. 179 (4 s. 182 s. 185 s. 222 s. 223 s. 235 ss. 236, s s. 240 s. 245 s. 246 s. 250 s. 254 Sched. 1 Sched. 2 paras P Sched. 3 Sched. 4 Sched. 1 para. para. para. | 237 | -215 | 792, | 108 108 164, 167 177 513 309 122, 695, 714 122 790 100, 105 105 814, 815, 816 123 106 108 111 107 106 113 113 113 113 118 | 1225) |

| | and the second second section |
|--|--|
| Municipal Corporations Act 1882 99, 443 | Northern Ireland Act 1974 93, 735 |
| Municipal Corporations Act 1883 99 | Nuclear Installations Act 1965 631 |
| | Nurses Act 1957 784 |
| National Assistance Act 1948 102, 575, 595 | |
| National Economy Act 1931 71, 406, | Obscene Publications Act 1959 345 |
| 672–3 | Occupiers' Liability Act 1957 625, 670 |
| | |
| National Fire Service Regulations | Offices Shops and Railway Premises Act 1963 729 |
| (Indemnity) Act 1944 718 | 210111000 1201 2000 111 |
| National Health Service Act 1946 102, 109, | Official Secrets Acts 1911–1939 60, 61, |
| 148, 189, 565, 593, 699, 818 | 684 |
| s. 3 63 | Old Age Pensions Act 1908 3, 192, 740 |
| s. 34 (2) 761 | |
| 10 700 | Parliament Act 1911 28 |
| s. 42 /50, /83 s. 70 92, 788, 815 | Parliament Act 1949 28 |
| s. 72 625 | Parliamentary Commissioner Act |
| | 1967 32, 76, 77–84, 91, 125, 126, |
| | 127 |
| National Health Service Reorganisation | . 70 |
| Act 1973 80, 148, 190–1, 699 | |
| s. 2 (2) 191 | s. 1 (5) 90, 824 |
| s. 5 783 | s. 4 78 |
| s. 7 63, 705 | s. 4 (2) 50 |
| s. 7 (3) 750 | s. 4 (4) 79 |
| s. 7 (6) 191, 705 | s. 5 (1) 77, 82, 87, 606 |
| ss. 8, 9, 10 191 | s. 5 (2) 84 |
| ss. 34, 35, 37 (3), (4) 92 | s. 5 (3) 79 |
| Sched. 1 para. 4 140 | s. 5 (5) 88, 106 |
| para. 15 154 | s. 6 (1)–(5) 87 |
| D | |
| | 10 |
| | |
| Sched. 4 para. 134 750 | s. 12 (1) 587 |
| National Health Service (Scotland) | s. 12 (3) 82 |
| Act 1972 91 | s. 13 93 |
| National Insurance Act 1911 3, 102, 192, | Sched. 2 78 |
| 193, 700-1, 740 | Sched. 3 70 |
| ss. 53 (1), 66 (1) 68 | para. 10 70 |
| s. 107 (3) 587 | Parliamentary Commissioner Act 1969 |
| National Insurance Act 1946 102, 193 | (Northern Ireland) 93 |
| National Insurance Act 1965 215, 587, 722, | Parliamentary Commissioner |
| 730, 784 | (Ombudsman) Act 1962 (N.Z.) 76, |
| National Insurance Act 1966 197, 750, | 79, 83 |
| 761, 763 | Annual An |
| | Patents Act 1949 761 |
| National InsuranceAct 1972 197, 568, 742 | Patents and Designs Act 1907 784 |
| National Insurance (Industrial | Pensions Appeal Tribunals Act 1943 784 |
| Injuries) Act 1946 193, 196 | Petitions of Right Act 1860 665, 675, 676 |
| National Insurance Regulations | Petroleum and Submarine Pipelines |
| (Validation) Act 1972 718 | Act 1975 141, 145, 146, 149, 153 |
| National Parks and Access to the | Pipe-lines Act 1962 155, 156 |
| Countryside Act 1949 175 | Plant Varieties and Seeds Act 1964 784 |
| Naturalisation Act 1870 498 | Police Act 1946 130 |
| New Towns Act 1946 148, 176, 416, 417 | Police Act 1964 130, 135, 672, 816 |
| New Towns Act 1965 148, 156 | |
| | s. 2 130 |
| s. 1 176 | s. 3 124 |
| s. 2 140 | s. 28 133 |
| ss. 2-6 816 ss. 15-17 161 | s. 29 131 |
| ss. 15–17 161 | s. 32 816 |
| Sched, 1 paras, 6, 7 816 | s. 33 131 |
| Sched. 3 para. 4 (3) 158 | ss. 45, 46 730 |
| | |

| ss. 45 (4), 46 (3) | 101 | D | |
|---|--|--|--|
| | 131 | Rent Act 1965 187, 210, 760, 763, 764 | |
| s. 48, 48 (4) | 136 | Rent Act 1968 187, 188, 746, 747, 785 | |
| s. 49 | 138 | Rent Act 1974 188, 594, 764 | |
| Sched. 3 | 471 | Representation of the People Act | |
| Police Act 1976 | 138 | 1949 112,637 | |
| | 131 | Representation of the People Act | |
| | | 1000 110 | |
| | | 1969 112 | |
| | 130 | Requisitioned Land and War Works Act | |
| Poor Law Acts 1834–1930 | 698 | 1945 155 | |
| Poor Law Amendment Act 1834 | 97, 98, | Road Traffic Act 1930 668 | |
| | 697 | Road Traffic Act 1960 670, 681, 745, 785 | |
| Poor Relief Act 1601 | 98, 116 | Road Traffic Act 1972 785 | |
| Poor Relief Act 1601 Post Office Act 1953 | 150 | Rolls Royce (Purchase) Act 1971 141, 145 | |
| Post Office Act 1969 144, 150 | 503 673 | Rules Publication Act 1893 698, 723, | |
| | | | |
| Prevention of Fraud (Investments) | | 724, 725, 727, 728 | |
| Act 1958 | | a se different la companya da la com | |
| Proclamations, Statute of, 1539 | | Scientific Societies Act 1843 229 | |
| Promissory Oaths Act 1868 | 71 | Selective Employment Payments | |
| Protection of Birds Act 1954 29 | ,701,730 | Act 1966 764 | |
| Public Authorities Protection Act | | Settlement, Act of, 1700 29, 71, 72, 498, | |
| 1893 581 | | 711 | |
| Public Bodies (Admission to Meeti | | Sewers, Statute of, 1427 96 | |
| | | | |
| Act 1960 | 113 | | |
| Public Health Act 1848 | 99, 789 | Sex Discrimination Act 1975 70, 682, | |
| | 100 | 735, 764 | |
| Public Health Act 1875 100, | , 155, 182, | Small Tenements Recovery Act 1838 233 | |
| 229, 595 | , 789, 790 | Smallholdings and Allotments Act | |
| | 408 | 1908 570 | |
| s. 265 | 35,625 | Social Security Act 1973 193, 575, 784 | |
| | 587 | Social Security Act 1975 193-7 | |
| | 594 | s. 1 (5) 194 | |
| 3. 4.7.7 | 331 | | |
| Dublic Hoolth Act 1026 152 | 177 699 | | |
| Public Health Act 1936 153, | , 177, 622, | s. 12 193-4 | |
| | 627, 789 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 | |
| s. 6 | 124 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 | |
| s. 6 | 124 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 | |
| s. 6 | 124 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 | |
| s. 6 s. 31 ss. 61, 81 | 124 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 | |
| s. 6 s. 31 ss. 61, 81 | 627, 789 124 623 122 513 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 | 627, 789 124 623 122 513 122 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 | 627, 789 124 623 122 513 122 123 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 | 627, 789 124 623 122 513 122 123 625 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 | 627, 789 124 623 122 513 122 123 625 594 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 | 627, 789 124 623 122 513 122 123 625 594 o) 556 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 196 s. 97 196 s. 97 196 s. 97 196 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontarional Public Service Vehicles (Travel Co | 627, 789 124 623 122 513 122 123 625 594 o) 556 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 | 627, 789 124 623 122 513 122 123 625 594 o) 556 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 ss. 97–9 195 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontarional Public Service Vehicles (Travel Co | 627, 789 124 623 122 513 122 123 625 594 o) 556 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 196 ss. 97 748, 784 ss. 97–9 195 ss. 97–101 197 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171–7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari Public Service Vehicles (Travel Cocessions) Act 1955 | 627, 789 124 623 513 122 123 625 594 o) 556 363 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 ss. 97–9 195 ss. 97–101 197 ss. 97–119 197 s. 196 s. 101 196 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171–7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari Public Service Vehicles (Travel Cocessions) Act 1955 | 627, 789 124 623 122 513 122 123 625 594 o) 556 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 ss. 97–9 195 ss. 97–101 197 ss. 97–119 749 s. 101 196 s. 104 196, 772 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari Public Service Vehicles (Travel Cocessions) Act 1955 Quarter Sessions Act 1849 | 627, 789 124 623 122 513 122 123 625 594 o) 556 on 363 | s. 12 193-4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194-5 ch. IV 196 ss. 50, 56 197 s. 93 197 s. 93 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari-Public Service Vehicles (Travel Cocessions) Act 1955 Quarter Sessions Act 1849 | 627, 789 124 623 122 513 122 123 625 594 o) 556 on 363 261, 568 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 ss. 97–9 195 ss. 97–101 197 ss. 97–119 197 ss. 97–119 197 ss. 101 196 s. 104 196, 772 ss. 105, 106 196, 750 ss. 107–13 750 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari Public Service Vehicles (Travel Cocessions) Act 1955 Quarter Sessions Act 1849 Race Relations Act 1968 Race Relations Act 1976 | 627, 789 124 623 122 513 122 625 594 o) 556 on 363 261, 568 68, 682 68 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 194–5 ch. IV 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 ss. 97–9 195 ss. 97–101 197 ss. 97–119 749 s. 101 196 s. 104 196, 772 ss. 105, 106 196, 772 ss. 105, 106 196, 750 ss. 107–13 750 ss. 108–12 197 | |
| s. 6 s. 31 | 627, 789 124 623 122 513 122 625 594 o) 556 on 363 261, 568 68, 682 68 68 827 | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 ch. IV 196 ss. 50, 56 197 s. 93 | |
| s. 6 s. 31 | 627, 789 124 623 122 513 122 625 594 o) 556 363 261, 568 68, 682 68, 682 688 827 116 | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 ch. IV 196 ss. 50, 56 197 s. 93 | |
| s. 6 s. 31 | 627, 789 124 623 122 513 122 625 594 o) 556 on 363 261, 568 68, 682 68, 682 68, 827 116 68, 115, | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 ch. IV 196-5 ss. 50, 56 197 s. 93 196 ss. 93-5 | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari- Public Service Vehicles (Travel Co- cessions) Act 1955 Quarter Sessions Act 1849 Race Relations Act 1968 Race Relations Act 1976 Railway Regulation Act 1871 Rating and Valuation Act 1925 Redundancy Payments Act 1965 | 627, 789 124 623 122 123 625 594 o) 556 363 261, 568 68, 682 68, 682 68, 115, 764, 782 | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 Part II chs. II, III 196-5 ss. 50, 56 197 s. 93 197 s. 93 746 s. 96 . | |
| s. 6 s. 31 ss. 61, 81 s. 100 s. 104 ss. 171-7 s. 305 s. 322 Public Inquiries Act 1971 (Ontari- Public Service Vehicles (Travel Co- cessions) Act 1955 Quarter Sessions Act 1849 Race Relations Act 1968 Race Relations Act 1976 Railway Regulation Act 1871 Rating and Valuation Act 1925 Redundancy Payments Act 1965 | 627, 789 124 623 122 513 122 625 594 o) 556 on 363 261, 568 68, 682 68, 682 68, 827 116 68, 115, | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 ch. IV 196-5 ss. 50, 56 197 s. 93 196 ss. 93-5 | |
| s. 6 s. 31 s. 100 s. 104 s. 104 s. 305 s. 322 s. 322 s. 322 s. 325 s. 322 | 627, 789 124 623 122 123 625 594 o) 556 363 261, 568 68, 682 68, 682 68, 115, 764, 782 | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 Part II chs. II, III < | |
| s. 6 s. 31 s. 100 s. 104 s. 104 s. 305 s. 322 | 627, 789 124 623 122 513 122 625 594 o) 556 on 363 261, 568 68, 682 68 827 116 68, 115, 764, 782 99, 100 100 | s. 12 193–4 ss. 13 (1), 18, 19, 20 194 Part II chs. II, III 196 ss. 50, 56 196 ss. 57–75 197 s. 93 196, 816 ss. 93–5 746 s. 96 196 s. 97 748, 784 ss. 97–9 195 ss. 97–101 197 ss. 97–119 197 ss. 97–119 197 ss. 101 196 s. 104 196, 772 ss. 105, 106 196, 772 ss. 105, 106 196, 750 ss. 107–13 750 ss. 107–13 750 ss. 117 196, 197 ss. 124, 125 195, 197 s. 127 68, 682 Sched. 3 194 Sched. 4 195 | |
| s. 6 s. 31 s. 61, 81 s. 100 | 627, 789 124 623 122 513 122 625 594 o) 556 on 363 261, 568 68, 682 68 827 116 68, 115, 764, 782 99, 100 100 | s. 12 193-4 ss. 13 (1), 18, 19, 20 194-5 Part II chs. II, III < | |

| 0 11 11 1 | . 1005 | | | | E 4 0 | T | 10 | | D1 | 1 A | =6 | |
|---------------|-------------|-----------------|------------|---------|---------------|----|---------------------|---------|---------|---------|-----------|------------|
| Solicitors Ac | | | 770 | *** | 548 | 10 | wn and Co | | | | | 010 |
| Sound Broad | | | | *** | 145 | To | wn and Co | | | | 164, 329, | 019 |
| Statutory In | strumei | | | 0 794 | 701, | 10 | 1971 | | | | 163-75, I | 180 |
| 2.1 | | | -7, 729 | | 724 | | 13/1 | 100, | 105, | 101, | 682, | |
| s. 1 | *** | *** | *** | *** | 726 | | s. 1 | *** | | | | 124 |
| | *** | *** | | *** | 727 | | s. 4 | *** | *** | *** | 169, | |
| | *** | *** | *** | *** | 732 | | s. 4 (6) | | *** | *** | | 619 |
| s. 5 | *** | *** | *** | 44.5 | 724 | | ss. 6-10 | *** | | *** | | 165 |
| ss. 6, 8 | 6-6-6 | *** | *** | *** | 50 | | s. 9 | *** | | | 437, | |
| s. 10 | (C | ann manala E | Dun and | *** | 30 | | s. 13 | *** | *** | *** | | 166 |
| Statutory Or | | _ | | | 700 | | COLUMN TARGET | (2) | *** | E + X | *** | 166 |
| Act 1 | | | 15 | | , 790 | | s. 14 (2), s. 16 | | 4.00 | 4.4 | *** | 165 |
| Statutory O | | | | | 700 | | s. 22 | *** | *** | *** | *** | 167 |
| Act 1 | | *** | *** | *** | 790 | | s. 24 | 40,400 | 36.44 | *** | 168, 169, | |
| Statutory Po | | | | | 556 | | | *** | *** | | | 168 |
| | (Ontar | | 1040 | 961 | | | ss. 26, 27 | | *** | *** | *** | |
| Summary Ju | irisaicu | on Act | 1040 | 201, | , 275, 277 | | s. 29 (1) | *** | *** | 19.6 | 20.00 | 350 168 |
| Cummun Tr | نوم السالم | A -1 | 1057 | 961 | 269, | | ss. 34, 35 | | | *** | | |
| Summary Ju | irisdicti | on Act | 1007 | 201, | | | s. 35 (1) | *** | *** | .000 | 170 | 583 |
| C | · · · · · A | 1070 | | | 567 | | s. 36 | *** | * * * | 7.4.6 | 170, | |
| Superannual | | | | **** | 407 | | s. 37 | *** | *** | 244 | *** | 169 |
| Supplement | ary bei | ient A | 1900 | | 193, | | s. 40 | 20.00 | *** | 0.000 | 1.00 | 170 |
| 10 (9) | 00/0 | Y | | | 3, 272 | | s. 45 | 69.6 | *** | 4 7 4 | 169, | |
| ss. 18 (3) | | | . * * . *. | *** | 575 | | ss. 47, 48 | | *** | 200 | *** | 819 |
| Sched. 1 | | *** | *** | 44.0 | 140 | | s. 50 | *** | * * * * | | *** | 743 |
| Sched. 2 | . 44. | | *** | | 198 | | s. 51 | *** | *** | *** | 169, | |
| Supplement | ary Ber | ietits A | ct 197 | | | | s. 53 | | *** | 110.000 | *** | 169 |
| C | 1.0 | /P | | | 785 | | ss. 54, 55 | | * + 4 | *** | *** | 174 |
| Supplies and | | | | | COO | | ss. 59-83 | | *** | *** | *** | 175 |
| | oses) A | | | 4.00 | 698 | | s. 60 | *** | *** | *** | 174, | |
| Supreme Co | | | | 77.1 | | | s. 61 | *** | *** | * * * | 441 | 174 |
| (Con | solidati | on) Ac | t 1925 | 7. | l, 552 | | ss. 63-5 | *** | | 800.00 | *** | 175 |
| m | | A 11 | 250 | 200 | | | ss. 67, 74 | | *** | *** | *** | 173 |
| Taxes Mana | nge . | | | | 1, 785 | | s. 87 | *** | *** | *** | 214 | 171 |
| Telegraph A | | | *** | *** | 790 | | s. 88 | *** | *** | #.W.W. | *** | 172 |
| Television A | | | *** | 143 | 5, 149 | | s. 88 (4) | *** | *** | *** | *** | 213 |
| Television A | | | ***** | | 597 | | s. 89 | *** | *** | *** | *** | 171 |
| Town and C | | | | ct | | | s. 90 | *** | * * * | *** | *** | 172 |
| 1974 | | *** | *** | 4 = 2 | 174 | | s. 91 | *** | *** | *** | *** | 171 |
| Town and C | | | ing Act | | | | s. 102 | *** | *** | *** | *** | 174 |
| 1932 | | *** | *** | 3.44 | 162 | | ss. 104- | | *** | *** | *** | 175 |
| Town and C | | | 1.0 | | | | s. 112 (4 | | *** | *** | *** | 158 |
| 1944 | | | *** | *** | 162 | | s. 113 | 41.4 | *** | 99.40 | 157, | |
| Town and C | | | | | | | s. 114-1 | 7 | *** | *** | *** | 174 |
| 1947 | ţ. | 161, 1 | 62, 16 | | | | s. 132 | waw) | *** | * 4 * | 158, | |
| | | | | 653 | 3, 659 | | s. 158 (5 |) | *** | *** | *** | 660 |
| | | *** | * + * | | 437 | | s. 164 | *** | *** | *** | *** | 169 |
| s. 158 (5 | 5) | *** | *** | | 660 | | ss. 166 (5 | 5), 168 | , 169 | *** | *** | 660 |
| | *** | *** | ** | *** | 660 | | s. 170 | *** | *** | *** | *** | 169 |
| Town and (| | Plann | ing Act | | | | ss. 171- | | *** | *** | 174, | 661 |
| 1953 | | *** | | *** | 659 | | | *** | *** | | *** | 172 |
| Town and C | | | ing Act | | | | s. 180 | *** | *** | *** | *** | 661 |
| | | | *** | *** | 659 | | s. 186 | *** | *** | *** | *** | 662 |
| Town and (| | | | | | | ss. 188, 1 | | *** | *** | *** | 661 |
| 1959 | | | 3, 654, | | 1,811 | | ss. 190, 1 | | 7 | *** | *** | 662 |
| Town and (| | | | | 0.00- | | s. 192 (4 | | *** | *** | | 658 |
| 1962 | 2 | *** | 2. | 12, 35. | 3, 806 | | s. 242 | *** | *** | 166, | 577, 579, | 583 |

| s. 243 | | *** | 172 | 2, 576, | 579 | s. 1 (1) (c | :) | | *** | *** | 800 |
|--------------|---------|---------|---------------------------------------|---------|-------|------------------|----------|---------|----------|---------|------|
| s. 244 | *** | *** | *** | 166, | 579 | s. 11 | *** | *** | *** | *** | 573 |
| s. 245 | *** | *** | *** | 577, | 579 | s. 11 (3) | *** | *** | *** | *** | 574 |
| s. 246, 24 | 7 | *** | *** | *** | 171 | s. 12 | *** | *** | *** | *** | 772 |
| s. 270 | *** | *** | | *** | 170 | s. 12(1) | | *** | *** | *** | 806 |
| s. 276 | *** | *** | *** | *** | 594 | s. 12 (3) | *** | *** | *** | *** | 269 |
| s. 277 | | *** | *** | *** | 174 | s. 14 | *** | *** | *** | *** | 574 |
| s. 282 | *** | *** | 788 | 3, 792, | 814 | Sched, 1, | Pt. I, A | nnex | *** | *** | 743 |
| s. 289 | *** | *** | *** | *** | 353 | Tribunals an | d Inqui | ries Ac | t 1966 | 815, | 818 |
| Sched, 1 | *** | *** | 400 | 124, | 175 | Tribunals an | d Inqui | ries Ac | t 1971 | 166, | 211, |
| Sched, 2 | *** | *** | *** | *** | 311 | 738, 74 | 12, 745 | , 748, | 750, 75 | 2, 758 | -61, |
| Sched. 5 | *** | 200 | *** | | 173 | 7 | 72-4, | 789, 79 | 93,811 | , 812, | 815. |
| Sched. 8 | *** | 300 | *** | 655, | 660 | | | | | 8, 819, | |
| Sched, 9 | 4.00 | 1 | 70, 314 | 1, 820, | 837 | s. 1 (1) (c | 2) | *** | *** | *** | 819 |
| Sched, 11 | Pt. I | *** | *** | *** | 174 | ss. 1-3 | *** | *** | | *** | 758 |
| Pt. II | *** | *** | *** | | 164 | ss. 2, 4 | *** | *** | *** | *** | 760 |
| Pt. V | | *** | *** | *** | 662 | s. 5 | *** | *** | *** | | 759 |
| | II, VII | | 2000 | *** | 660 | s. 7 | *** | *** | | 5, 747, | |
| Town and Co | | | | | | s. 8 | *** | | | 72, | |
| | Act 1 | | 164 | | 166. | s. 10 | *** | *** | | 759, | |
| | | | | | 818 | s. 11 | *** | *** | *** | 801, | |
| Town and Co | ountřy | Planni | ng (Inte | | 0.20 | s. 12 | | | *** | 772, | |
| | opmen | | | *** | 162 | s. 12 (2) | | | | 717, | |
| Town Develo | | | | *** | 177 | s. 12 (3) | *** | *** | * # * | | |
| Towns Impr | | | | | 211 | s. 12 (5) | *** | *** | *** | *** | 815 |
| 1847 | | | | | 99 | | *** | *** | | | 269 |
| | | Trade | | Acet | 33 | s. 12 (6) | *** | 1 750 | 750 7 | 74.77.0 | 773 |
| Trade Dispu | | | | | 55 | s. 13 | | | , 759, 7 | | |
| 1927 | | | * * * * * * * * * * * * * * * * * * * | A | 55 | s. 14 | *** | | 570, 57 | | |
| Trade Dispu | | | | | == | s. 15 | *** | *** | *** | 751, | |
| 1946 | | | D -1 -+'- | *** | 55 | s. 19 | 9.53 | 100.00 | *** | *** | 815 |
| Trade Union | | | | | 1.15 | s. 19 (1) | *** | 8.4.9 | *** | 800, | |
| 1974 | | *** | *** | *** | 115 | s. 19 (4) | | 1994 | *** | 111 | 760 |
| s. 6 (13) | | *** | *** | *** | 396 | Sched, 1 | | | 23.6 | *** | 743 |
| s. 30 | * * * | *** | *** | *** | 69 | Tribunals of | | (Evid | | | |
| Sched. 1 | | *** | * * * | 0.00 | 476 | 1921 | | *** | | 9, 830, | |
| paras | | 10.00 | *** | 4.44 | 705 | Trunk Road | s Act I | 936 | 10: | 2, 337, | 437 |
| para. | | *** | *** | *** | 69 | | | | | | |
| para. | | *** | *** | *** | 55 | Unamplayer | ant Aa | 1094 | | | 100 |
| para. | | 4.69 | *** | *** | 69 | Unemploym | | | | *** | 102 |
| | 21(2) | (e) | *** | *** | 215 | Union Asses | | | | | 100 |
| para. | 33 | *** | | * * * | 69 | | ndment | | | *** | 402 |
| | t. I | *** | *** | *** | 70 | Universities | | | | | 000 |
| Pt | t. II | *** | *** | *** | 68 | Act 1 | 923 | *** | *** | *** | 697 |
| Pi | t. III | *** | 4.44 | 764 | , 782 | | | | | | |
| Transport A | ct 194 | 7 | *** | *** | 145 | 37-12-1 3 | D | v - | | | |
| Transport A | ct 196 | 2 | *** | *** | 145 | Vehicle and | | | | | |
| s. 1 | *** | 444 | *** | *** | 154 | | | | | *** | 110 |
| s. 30 | *** | *** | *** | *** | 153 | Vehicles (Ex | | | 1 | *** | 110 |
| ss. 43, 4. | 5 | *** | *** | *** | 745 | Vestries Act | 1831 | *** | *** | *** | 98 |
| s. 67 | *** | *** | *** | *** | 695 | | | | | | |
| Sched. 1 | | *** | *** | *** | 785 | War Charges | Validi | tv Act | 1925 | *** | 703 |
| Sched. 1 | | | *** | *** | 751 | War Damage | | | 1040 | *** | 651 |
| Transport A | | | 124, 14 | | | Water Act 1 | | *** | | *** | 695 |
| Travel Conc | | | | *** | 363 | Water Act 1 | | | 125, 59 | | |
| Tribunals ar | | | | | | Westministe | | | | | 29 |
| | | | 39, 75 | | | Wheat Act 1 | | | | *** | 712 |
| ss. 1-3 | | 1.50, 1 | | 1, 104, | 758 | Wireless Tel | | | | *** | 718 |
| MAS A W | *** | | *** | 0.00 | 100 | -7 44 NAVOO A UI | -orapit) | | JUI | *** | 110 |

TABLE OF STATUTES

 Wireless Telegraphy Act 1949
 347, 785
 W. & M., ann. 5 & 6, c. 20 (1694)
 144

 Wireless Telegraphy (Validiation of Charges) Act 1954
 ... 718
 Workmen's Compensation Acts
 ... 192, 740, 741

CHRONOLOGICAL LIST OF STATUTES

For page references see the preceding alphabetical table

| 1915 /1995\ Magma Carta | 1856 County and Borough Police Act |
|---|--|
| 1215 (1225) Magna Carta 1427 Statute of Sewers | , |
| | The state of the s |
| 1461 Statute 1 Edw. 4, c. 1 | 1858–1933 Local Government Acts |
| 1531 Statute of Sewers | 1860 Petitions of Right Act |
| 1539 Statute of Proclamations | 1862 Habeas Corpus Act |
| 1601 Poor Relief Act | 1863 Telegraph Act |
| 1660 Statute 12 Charles 2, c. 23 | 1864 Union Assessment Committee |
| 1679 Habeas Corpus Act | Amendment Act |
| 1689 Bill of Rights | 1868 Promissory Oaths Act |
| 1694 Bank of England Act | 1870 Education Act |
| 1700 Act of Settlement | 1870 Naturalisation Act |
| 1729 Licensing Act | 1871 Railway Regulation Act |
| 1740 13 Geo. 2, c. 18 | 1872 Ballot Act |
| 1742 Justices Jurisdiction Act | 1872 Board of Trade Inquiries Act |
| 1751 Constables Protection Act | 1872 Public Health Act |
| 1816 Habeas Corpus Act | 1873-1875 Judicature Acts |
| 1829 Metropolitan Police Act | 1875 Public Health Act |
| 1831 Vestries Act | 1876 Appellate Jurisdiction Act |
| 1832 Reform Act | 1881 Fugitive Offenders Act |
| 1834 Poor Law Amendment Act | 1882 Electric Lighting Act |
| 1834-1930 Poor Law Acts | 1882 Municipal Corporations Act |
| 1835 Highway Act | 1883 Municipal Corporations Act |
| 1835 Municipal Corporations Act | 1884 Reform Act |
| 1838 Small Tenements Recovery Act | |
| 1839 County Police Act | |
| 1842 Defence Act | 1888 Local Government Act |
| 1843 Scientific Societies Act | 1889 Arbitration Act |
| | 1889 Interpretation Act |
| | 1890 Housing of the Working Classes Act |
| Act | 1892 Foreign Marriage Act |
| 1845 General Inclosure Act | 1893 Public Authorities Protection Act |
| 1845 Lands Clauses Consolidation Act | 1893 Rules Publication Act |
| 1847 Markets and Fairs Clauses Act | 1894 Local Government Act |
| 1847 Towns Improvement Clauses Act | 1894 Merchant Shipping Act |
| 1848 Justices Protection Act | 1897-1945 Workmen's Compensation |
| 1848 Metropolitan Sewers Act | Acts |
| 1848 Public Health Act | 1899 London Government Act |
| 1848 Summary Jurisdiction Act | 1902 Education Act |
| 1849 Quarter Sessions Act | 1904 Wireless Telegraphy Act |
| 1850 Court of Chancery, England, Act | 1907 Patents and Designs Act |
| 1851 Evidence Act | 1908 Old Age Pensions Act |
| 1851 Labouring Classes Lodging Houses | 1908 Smallholdings and Allotments Act |
| Act | 1909 Housing and Town Planning Act |
| 1852 Common Law Procedure Act | 1910 Finance (1909-1910) Act |
| 1852 Court of Chancery Procedure Act | 1911 National Insurance Act |
| 1853 Charitable Trusts Act | 1911 Parliament Act |
| 1854 Common Law Procedure Act | 1911-1939 Official Secrets Acts |
| 1855 Metropolis Management Act | 1914 Defence of the Realm Act |
| | Device of the reculin 1101 |