# Emergency Department Compliance Manual

2014 Edition

Rusty McNew
Consulting Editor



# Emergency Department Compliance Manual 2014 Edition

#### **Consulting Editor**

Rusty McNew, RN MLA

#### **Contributors**

Denise Atwood, RN, BSS, JD Ann H. Nevers, JD, LLM Health Law Reba L. Kieke JoAnn Petaschnick



This publication is designed to provide accurate and authoritative information in regard to the subject matter covered. It is sold with the understanding that the publisher and the author(s) are not engaged in rendering legal, accounting, or other professional services. If legal advice or other professional assistance is required, the services of a competent professional should be sought.

—From a Declaration of Principles jointly adopted by a Committee of the American Bar Association and a Committee of Publishers and Associations

Copyright © 2014 CCH Incorporated. All Rights Reserved.

No part of this publication may be reproduced or transmitted in any form or by any means, including electronic, mechanical, photocopying, recording, or utilized by any information storage or retrieval system, without written permission from the publisher. For information about permissions or to request permissions online, visit us at www.aspenpublishers.com/licensing/default.aspx, or a written request may be faxed to our permissions department at 212-771-0803.

Published by Wolters Kluwer Law & Business in New York.

Wolters Kluwer Law & Business serves customers worldwide with CCH, Aspen Publishers and Kluwer Law International products.

Printed in the United States of America

ISBN 978-1-4548-4243-9 ISSN 1537-8438

1234567890



#### **About Wolters Kluwer Law & Business**

Wolters Kluwer Law & Business is a leading global provider of intelligent information and digital solutions for legal and business professionals in key specialty areas, and respected educational resources for professors and law students. Wolters Kluwer Law & Business connects legal and business professionals as well as those in the education market with timely, specialized authoritative content and information-enabled solutions to support success through productivity, accuracy and mobility.

Serving customers worldwide, Wolters Kluwer Law & Business products include those under the Aspen Publishers, CCH, Kluwer Law International, Loislaw, ftwilliam.com and MediRegs family of products.

**CCH** products have been a trusted resource since 1913, and are highly regarded resources for legal, securities, antitrust and trade regulation, government contracting, banking, pension, payroll, employment and labor, and healthcare reimbursement and compliance professionals.

Aspen Publishers products provide essential information to attorneys, business professionals and law students. Written by preeminent authorities, the product line offers analytical and practical information in a range of specialty practice areas from securities law and intellectual property to mergers and acquisitions and pension/benefits. Aspen's trusted legal education resources provide professors and students with high-quality, up-to-date and effective resources for successful instruction and study in all areas of the law.

Kluwer Law International products provide the global business community with reliable international legal information in English. Legal practitioners, corporate counsel and business executives around the world rely on Kluwer Law journals, looseleafs, books, and electronic products for comprehensive information in many areas of international legal practice.

**Loislaw** is a comprehensive online legal research product providing legal content to law firm practitioners of various specializations. Loislaw provides attorneys with the ability to quickly and efficiently find the necessary legal information they need, when and where they need it, by facilitating access to primary law as well as state-specific law, records, forms and treatises.

**ftwilliam.com** offers employee benefits professionals the highest quality plan documents (retirement, welfare and non-qualified) and government forms (5500/PBGC, 1099 and IRS) software at highly competitive prices.

**MediRegs** products provide integrated health care compliance content and software solutions for professionals in healthcare, higher education and life sciences, including professionals in accounting, law and consulting.

Wolters Kluwer Law & Business, a division of Wolters Kluwer, is headquartered in New York. Wolters Kluwer is a market-leading global information services company focused on professionals.

### WOLTERS KLUWER LAW & BUSINESS SUPPLEMENT NOTICE

This product is updated on a periodic basis with supplements to reflect important changes in the subject matter. If you have purchased this product directly from Wolters Kluwer Law & Business, we have already recorded your subscription for the update service.

If, however, you purchased this product from a bookstore and wish to receive future updates and revised or related volumes billed separately with a 30-day examination review, please contact our Customer Service Department at 1-800-234-1660 or send your name, company name (if applicable), address, and the title of the product to:

Wolters Kluwer Law & Business Distribution Center 7201 McKinney Circle Frederick, MD 21704

#### **Important Contact Information**

- To order any title, go to www.aspenpublishers.com or call 1-800-638-8437.
- To reinstate your manual update service, call 1-800-638-8437.
- To contact Customer Service, e-mail *customer.service@wolterskluwer.com*, call 1-800-234-1660, fax 1-800-901-9075, or mail correspondence to: Order Department—Aspen Publishers, Wolters Kluwer Law & Business, PO Box 990, Frederick, MD 21705.
- To review your account history or pay an invoice online, visit www.aspenpublishers.com/payinvoices.



### **Editorial Board**

#### **CONSULTING EDITOR**

#### **Rusty McNew, RN MLA**

Chief Nursing Officer — The Joint Commission
Tenet Health System
Dallas, Texas

#### **EDITORIAL BOARD**

#### Brennan Bryant, RN, MSN, MHA

Emergency Services Baylor Medical Center at Garland Garland, Texas

#### Hollie Gehring, RN, BSN, CEN

Emergency Department Educator Medical Center of Plano Plano, Texas

#### T. T. Mitchell

President T. T. Mitchell Consulting Liverpool, New York

#### Valerie Aarne Grossman, RN, BSN

Consultant Rochester, New York

#### **CONTRIBUTORS**

#### Denise Atwood, RN, BSS, JD

Vice President Hospital Operations Maricopa Medical Center Phoenix, Arizona

Ann H. Nevers, JD, LLM Health Law

#### Reba L. Kieke

Health Care Writer/Editor Cedar Park, Texas

#### **JoAnn Petaschnick**

Health Care Writer/Editor Milwaukee, Wisconsin

### **Acknowledgments**

Developing and revising the *Emergency Department Compliance Manual* is a unique project, requiring the participation of many individuals. We are especially in debt to Consulting Editor Rusty McNew, who shares his expertise and creativity regarding strategies for preparing for Joint Commission surveys, as well as many sample materials from his organization. We also are immensely grateful to all Editorial Board members and contributors who aided in compiling examples of compliance documentation. Finally, we applaud the group of professionals who graciously consented to interviews about their recent Joint Commission survey experiences. Their candid comments bring a personal and practical section to the manual.

### Introduction

Emergency department (ED) compliance issues can be overwhelming. Federal laws, state laws, local laws, liability concerns, and Joint Commission accreditation requirements affect nearly all aspects of patient care and departmental management. Leaders must balance their compliance obligations against patient care concerns, management time, and limited resources. The 2014 Edition of this manual is designed to assist ED managers in finding that balance by providing urgently needed up-to-date information in a comprehensive, easy-to-use compliance tool that can be used to improve the care delivered to patients and meet various external requirements.

# FEATURES OF THIS MANUAL Legal Compliance Questions and Answers

This section of the manual provides an easy reference to legal issues commonly encountered in hospital EDs. A list of questions at the front of this section will enable you to quickly locate helpful and current information on a variety of difficult legal areas such as complying with fraud and abuse laws, patients' rights regulations, EMTALA requirements, negotiating consent requirements, obtaining reimbursement for ED services, avoiding employment law problems, and more. Citations to laws, regulations, and cases are provided for guiding additional research. Appendix 1-A provides a state-by-state summary of laws and regulations regarding exceptions to patient consent under emergency circumstances.

## Joint Commission Survey Questions and Answers

This section contains valuable advice from staff members at hospitals that have recently and successfully navigated a Joint Commission survey. Interviewees provide frank and detailed information on what surveyors did and didn't look for, how they prepared staff for the survey, and how they demonstrated participation in performance improvement activities. This section is organized by topic, to allow you to readily compare the experiences of hospitals across the country.

#### **Hospital Accreditation Standards Analysis**

This section condenses applicable Joint Commission standards and elements of performance that are surveyed in the ED. Many standards are scored specifically in the ED while others are scored as a composite of the organization. This matrix allows ED managers to quickly find the standard or element of performance and understand how it is applicable to the ED.

Communication between the ED manager and the organization is a key component in the continuous Joint Commission readiness. ED managers are encouraged to be in the communication loop on all activities that impact all applicable standards.

- *Comment:* This column describes the relationship between ED and hospital responsibility for demonstrating compliance with the standard. It also indicates what the standard assesses.
- *Evidence:* This column lists the types of evidence that might be used to show compliance with the standard. Special emphasis is paid to documents that are developed or maintained in the ED.
- *Staff questions:* This column lists questions that the Joint Commission surveyor might ask the ED director, the nurse manager, ED staff members, and others to assess compliance with the standard.

# Reference Materials for Emergency Department Compliance

This section of the manual provides documentation that hospitals across the country have recently used to show compliance with Joint Commission standards, as well as documentation used to meet legal requirements discussed in Legal Compliance Questions and Answers.

## CMS, DNV, and Joint Commission Standards Checklist

This tool allows customers to cross reference the Medicare Conditions of Participation to the DNV and Joint Commission Standards and also provides a place for them to note any deviations in their own state law requirements. This checklist will simplify compliance efforts by highlighting duplications and inconsistencies in the many standards that EDs must follow.

### **Contents**

Acknowledgments Introduction		xi xiii
Part 1	Legal Compliance Questions and Answers	1-1
	Introduction to Compliance	1-17
	Patients' Rights	1-34
	Restraint and Seclusion	1-37
	Confidentiality of ED Records	1-41
	Consent to Treatment	1-59
	Antidiscrimination Laws	1-72
	Patients with Limited English Proficiency	1-74
	Patients with HIV or AIDS	1-80
	Content of the ED Record	1-83
	Staffing Issues	1-89
	Medical Staff	1-92
	On-Call Staffing	1-93
	The Role of Nonphysicians in the ED	1-105
	Dress Codes	1-109
	Refusal to Treat Patients	1-110
	Staff Substance Abuse	1-112
	Discrimination and Harassment	1-113
	Occupational Safety	1-118
	Bloodborne Pathogens	1-118
	Airborne Hazards	1-126
	Ergonomic Hazards	1-127
	Smoking	1-128
	Passageways and Exits	1-128
	Security in the ED	1-129
	Violence	1-130
	State Law Regarding Violence in the ED	1-135
	Security Measures	1-136
	Responsibilities Relating to Crimes Outside the ED	1-140

	Abandonment in the ED	1-145
	Administering Tests at Request of Law Enforcement	
	Without Patient Consent	1-146
	Duty to Treat Patients Regardless of Ability to Pay	1-149
	EMTALA	1-149
	Hill-Burton Act	1-178
	Other Federal Requirements	1-181
	State Law Duties	1-182
	Reimbursement	1-182
	Payment by Managed Care Organizations	1-183
	Billing Medicare for ED Services	1-186
	Interpreting X-Rays and EKGs	1-205
	Services Provided by Teaching Physicians and	4 005
	Residents	1-207
	Emergency Response Planning	1-208
	Patient Safety	1-217
	Emergency Department Management	1-233
	Patient Flow	1-233
	Health Care Reform	1-244
	Appendix 1-A — State Regulation of Consent to Treatment	1 055
	in an Emergency	1-255
Part 2	Joint Commission Survey Questions and Answers	2-1
	Introduction	2-3
	Targeted Populations	2-3
	Handoff	2-4
	Emergency Management	2-6
	NPSG.02.03.01—Critical Test Results	2-7
	Length of Time in ED	2-9
	Tracer Methodology	2-10
	RC.02.03.07—Verbal Orders	2-11
	Behavioral Health	2-12
	RC.01.01.01—Medical Record	2-14
	Scribes	2-16
	Vaccination	2-17
Part 3	Hospital Accreditation Standards Analysis	3-1
1 art 3	Introduction	3-3
	Emergency Management	3-5
	Environment of Care	3-9
	Human Resources	3-19
	Infection Prevention and Control	3-19
	Information Management	3-24
	Leadership	3-20
	Life Safety	3-53
		0-00

		Contents
	Medication Management	3-55
	Provision of Care, Treatment, and Services	3-68
	Performance Improvement	3-92
	Record of Care, Treatment, and Services	3-96
	Rights and Responsibilities of the Individual	3-98
	Waived Testing	3-110
Part 4	Reference Materials for Emergency Department	
	Compliance	4-1
	Ethics, Rights, and Responsibilities	4-11
	Provision of Care	4-65
	Medication Management	4-174
	Improving Organization Performance	4-205
	Leadership	4-285
	Management of the Environment of Care	4-301
	Management of Human Resources	4-383
	Management of Information	4-459
	Surveillance, Prevention, and Control of Infection	4-520
	Emergency Management	4-643
Part 5	CMS, DNV, and Joint Commission Standards Checklist	5-1
	Introduction	5-3
	Areas of Assessment	5-4
	Federal Register Final Rule	5-22
	Deemed Status	5-22
	Additional Resources	5-23

### PART 1

# Legal Compliance Questions and Answers

NI	RODUCTION TO COMPLIANCE	1-17
	What are the benefits of compliance?	1-17
	What types of activities are governed by health care fraud and abuse legislation?	1-17
	What are the fraud and abuse issues that are of particular concern to a hospital emergency department (ED)?	1-18
	What are the fraud and abuse issues that are the current focus of government oversight?	1-23
	What other types of legal issues are implicated in a comprehensive hospital compliance program?	1-24
	Can the emergency room physician rent office space from the hospital?	1-25
	Can emergency room physicians participate in a joint venture with the hospital?	1-26
	Can a hospital provide complimentary non-emergency local transport or gift cards?	1-26
	How do compliance guidelines for ambulance suppliers affect the ED?	1-27
	How do compliance guidelines for pharmacy manufacturers affect the ED?	1-27
	How do compliance guidelines for Public Health Service research awards affect the ED?	1-28
	What are the Stark compliance standards for electronic health records and e-prescribing?	1-28
	What does the Physician Payment Sunshine Act require?	1-30
	What is the responsibility of the Board of Directors in overseeing compliance?	1-30
	What are Joint Commission requirements for ED and corporate leaders?	1-31
	What is the responsibility for voluntary self-disclosure of fraud?	1-32

When will a corporate integrity agreement be put in place?	1-33
PATIENTS' RIGHTS	1-34
What are patients' rights in regard to personal privacy, safety, and	
freedom from abuse or neglect?	1-35
What are patients' rights in regard to grievances?	1-35
What are patients' rights in regard to access to clinical records?	1-36
What are patient rights related to hospital visitation?	1-36
What patient rights are protected under the Affordable Care Act?	1-36
Restraint and Seclusion	1-37
Do any federal regulations address the use of restraints and seclusion?	1-37
What constitutes a restraint?	1-38
How do the patients' rights standards limit the use of restraints for medical and surgical care?	1-39
What documentation is necessary with regard to restraint orders and evaluations, and monitoring?	1-39
What are the procedures that must be followed for ordering, monitoring, evaluating, and documenting the use of restraints or seclusion for behavior management?	1-40
Confidentiality of ED Records	1-41
What rules of confidentiality apply to ED records?	1-41
What does patient consent for disclosure consist of under the federal privacy rule?	1-41
Whom does the Health Insurance Portability and Accountability Act (HIPAA) privacy rule apply to?	1-42
What are the HIPAA requirements for data privacy?	1-42
What should be included in the notice of privacy?	1-43
What are patient rights under HIPAA?	1-44
Who can be a business associate under HIPAA?	1-45
How does HIPAA affect marketing and fundraising?	1-46
Are there situations where patient health information may be disclosed	
for other purposes?	1-47
Who keeps track of HIPAA complaints?	1-47
How will HIPAA be enforced?	1-48
What does a HIPAA audit involve?	1-48
How do HIPAA disclosure clarifications affect the ED?	1-48
How are states protecting the privacy of electronic health records?	1-49
What are the requirements for reporting a breach of security?	1-50
What does the HIPAA accounting disclosure require?	1-51
What are some examples of reporting requirements that could apply to health care professionals working in an ED?	1-51

	Under what circumstances does the duty to report communicable diseases typically arise?	1-52
	What types of rules govern the disclosure of human immunodeficiency virus (HIV) or acquired immune deficiency syndrome (AIDS) related	1.50
	information?	1-52
	Are there reporting requirements that apply to diagnoses of drug abuse?	1-53
	Is there a duty to report certain types of patient information to law enforcement authorities?	1-53
	What specific confidentiality concerns arise with respect to patient information collected in an ED?	1-54
	Why does the use of status boards present confidentiality concerns?	1-54
	What confidentiality concerns arise with the use of drug abuser lists?	1-55
	Are there any special confidentiality concerns with regard to minors and their parents?	1-55
	What other measures should ED personnel follow to ensure patient	1-56
	privacy and confidentiality?	
	What is the difference between data privacy and security?	1-57
	What are the HIPAA requirements for data security?	1-57
	What administrative, physical, and technical safeguards are involved in data security?	1-58
	Who must obtain a National Provider Identifier (NPI)?	1-58
Con	sent to Treatment	1-59
	What are patients' rights in regard to being informed of care and treatment?	1-59
	Is patient consent always necessary for medical treatment?	1-59
	What is informed consent?	1-59
	What information must be disclosed to the patient to obtain informed consent?	1-60
		1-00
	Do all states use the same method to determine whether the consent was informed?	1-60
	Does the failure to disclose relevant information to a patient automatically result in liability?	1-61
	Is a signed consent form sufficient evidence of informed consent?	1-61
	Is consent required in a medical emergency?	1-62
	What if the patient is able to consent, but the need for quick action does not permit full disclosure?	1-62
	How serious must the patient's condition be to render care without	
	consent?	1-63
	What should ED staff do to comply with consent requirements in an emergency?	1-63
	Can health care providers rely on the emergency doctrine if a patient representative is available?	1-64

#### EMERGENCY DEPARTMENT COMPLIANCE MANUAL

	What is administrative consent?	1-64
	What are the requirements to waive informed consent for emergency research?	1-64
	What if the patient representative refuses to consent to treatment a provider considers essential to save the patient's life?	1-65
	What kind of treatment is authorized in an emergency?	1-66
	Can minors consent to medical treatment?	1-66
	What if there is a medical emergency and the parents cannot be located?	1-66
	What are the American Academy of Pediatrics recommendations	
	regarding emergency consent for children and adolescents?	1-66
	What is an emancipated minor?	1-67
	What is mental competency?	1-68
	Who can consent to treatment if the person is mentally incompetent?	1-68
	Who can refuse treatment when a person is mentally incompetent?	1-69
	Have any courts applied mental incompetency analysis to intoxicated patients?	1-69
	Can a mental health patient give valid consent to treatment?	1-70
	What is an advance directive?	1-70
	How do advance directives apply in emergency situations?	1-70
	Should advance directives be followed in the ED?	1-71
	What if a patient refuses to consent to treatment in the ED?	1-71
	Can a suicidal patient give a valid refusal of treatment?	1-72
	How should refusal of consent be documented?	1-72
Ant	idiscrimination Laws	1-72
	What laws prohibit race, national origin, and gender discrimination?	1-72
	What should hospitals do to avoid race, national origin, and gender discrimination suits?	1-73
	What federal laws govern discrimination on the basis of handicap or	
	disability?	1-73
	What are an ED's legal duties toward disabled patients?	1-73
	What laws prohibit age discrimination?	1-74
Pat	ients with Limited English Proficiency	1-74
	Under the federal guidelines, do hospitals have a responsibility to provide	1.51
	foreign language interpreters?	1-74
	How should notice be provided to LEP persons?	1-75
	May a hospital depend on the use of family as interpreters?	1-76
	How should hospital employees be made aware of the hospital's language assistance policies and procedures?	1-77
	What are the elements of an effective LEP plan?	1-77
	What monitoring or quality improvement programs should be utilized?	1-77
	How will OCR enforce compliance with the LEP requirements of Title VI?	1-77

Have state laws addressed the issue of non-English-speaking patients?	1-78
How have courts and government investigators viewed the ED's duty to accommodate deaf and hard of hearing ED patients?	1-78
Must a health care provider obtain authorization to disclose personal health information to an interpreter?	1-79
What does the Joint Commission require for patient-centered communication?	1-79
Patients with HIV or AIDS	1-80
Do disability discrimination laws apply to patients with HIV or AIDS?	1-80
Can EDs be liable for discrimination for exercising special precautions when treating patients with HIV or AIDS?	1-81
Can hospitals and health care providers be liable for refusing to treat patients with HIV or AIDS?	1-82
Does transferring the care of an HIV-positive patient constitute disability discrimination?	1-82
Are there confidentiality concerns related to the treatment of patients with HIV or AIDS?	1-82
What are the reporting requirements for patients who are HIV-positive or have AIDS?	1-83
CONTENT OF THE ED RECORD	1-83
What types of information should an ED record contain?	1-84
Are there specific legal requirements that govern the content of an ED record?	1-84
How does federal law govern the content of an ED record?	1-84
How does federal law affect electronic health record requirements and meaningful use?	1-86
How does state law govern the content of an ED record?	1-88
What does the Joint Commission require for use of scribes?	1-89
STAFFING ISSUES	1-89
How will the Affordable Care Act affect the health care workforce?	1-89
How will the Affordable Care Act affect employee benefits?	1-90
Medical Staff	1-92
What are medical staff credentialing and evaluation requirements?	1-92
What are medical staff contract requirements?	1-92
What are medical staff scheduling considerations?	1-93
On-Call Staffing	1-93
Are hospitals required to staff the ED with on-call physicians and other employees at all times?	1-93
What does a formal community call plan require?	1-94
Can two hospitals in the same geographic area share on-call coverage so that together they provide full coverage in a particular specialty?	1-95