The Right to Health in International Law



John Tobin

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Preface

In 2008 my partner, Lorraine, gave birth to twins, Will and Tess, in a private hospital. Five midwives, an obstetrician, and a paediatrician assisted her. She was administered with a cocktail of drugs to prevent haemorrhaging and the resuscitation equipment was present just in case the twins suffered any complications. After the birth Lorraine was provided with 24-hour care from midwives for five days and the twins, who were too small and weak to feed from the breast or bottle, were placed in the special care nursery for 16 days, where they fed via a gastric nasal tube.

As I reflected on this experience, it reminded me how access to effective health care is a lottery. But for living in a developed country like Australia, Lorraine, Will, and Tess may well have been deprived of the medical care necessary to meet their health needs. It forced me to recall an experience 20 years earlier when, volunteering in Tanzania, I watched a woman in the back of truck lie in a pool of her own blood as she was rushed to a community hospital. My colleagues told me that her condition was most likely the result of a 'backyard' abortion. Naively, I recalled seeking their assurance that the woman would be okay. She was after all going to a hospital. 'Unlikely' was the reply as the hospital had no medicine to stop the haemorrhaging.

The WHO estimates that every day approximately 1000 women¹ and over 17,000 infants under five die due to complications that could have been prevented or treated with simple medical interventions.² A child born in a developing country is over 10 times more likely to die within the first five years of life than a child born in an industrialized country like Australia.³ In sub-Saharan Africa a woman's risk of dying from treatable or preventable complications of pregnancy and childbirth over the course of her lifetime is 1 in 22 compared to 1 in 7,300 in the developed regions.

There is no equity in global health. In 2007 the world spent US\$5.3 trillion on health. Of this expenditure, 86 per cent was spent on OECD countries, which represent 18 per cent of the world's population. In 40 WHO member States, total health spending by the state, households, the private sector, and external donors was less than US\$46 per year per person—the minimum spending per person per year to provide basic life saving services. Of course, the health divide is not simply between developed and developing states, and within developed states there remain huge gaps

¹ WHO, UNICEF, UNFPA and World Bank, Trends in Maternal Mortality 1990 to 2008 (WHO, 2010).

² WHO, 'Children: Reducing Mortality' (WHO Fact Sheet 178, November 2009) http://www.who.int/mediacentre/factsheets/fs178/en/index.html accessed 14 June 2011.

³ ibid

⁴ See: World Bank, World Development Indicators 2011 (World Bank, 2011) 94–97 (provides comparative figures for states in relation to health expenditure, number of health workers, and hospital beds which illustrates the level of inequity between states).

⁵ WHO, 'Spending on Health 2007—Global Update' (WHO Fact Sheet, 2010) http://www.who.int/nha/use/global_fact_sheet_2007-Jun_2010.pdf> accessed 14 June 2011.

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in access to affordable and accessible health care and the social determinants of health.

These problems are not unknown. Globally they have inspired the Millennium Development Goals (MDGs) to reduce infant mortality, improve maternal health, and combat HIV/AIDS, malaria, and other diseases. Locally, sophisticated and effective measures are being taken by States, households, civil society, medical professionals, health economists, bioethicists, policy makers, and the private sector to improve health outcomes. Indeed, the photo on the cover of this book captures an example of a collaborative initiative to provide primary health care to Ghanaian women and their children. But there is still considerable distance to be travelled. Globally, none of the health MDGs are on track to be met by 20156 and within Ghana itself, notwithstanding examples of good practice, the malaria infection rate is 48 per 100,000, only 28 per cent of females between 15-24 have comprehensive knowledge of HIV/AIDS, the maternal mortality ratio is 350 per 100,000 live births, and the probability of dying under age five is 69 per 1000 live births.⁷ And for just about every country in the world there is a series of statistics that paint a depressing picture with respect to various health indicators. Indeed, in my own country, Australia, the state of indigenous health remains appalling, the level of childhood obesity remains a grave concern, as do unwanted teenage pregnancies and sexually transmitted diseases, and mental health is only starting to receive the funding it has long been denied.

Given the vast and complex nature of these issues, the question I found myself asking as I set about the task of writing this book was, what role, if any, can the right to health play in contributing to effective health outcomes?

Professor Bryan Stevenson, the Director of the Equal Justice Initiative in New York, has said that 'words can save lives'. As a lawyer, I have professional inclination to embrace this sentiment. But I am acutely aware of the limitations of my profession and recognize that it is the actions of doctors and the provision of medicine and the social determinants of life, that actually save lives. Words do, however, have a role to play. But it is the meaning we give them and the actions that are inspired by their meaning that have the capacity to determine whether lives will be saved or, indeed, lost. Thus, the right to health in international law remains a benign idea unless it can be animated with a meaning that persuades those with the capacity to improve the health of individuals to take appropriate measures to achieve this end. It is my hope that this book might make a modest contribution to developing such an understanding of the right to health in international law.

⁶ World Bank (n 4) 5-6.

⁷ WHO, World Health Statistics 2011 (WHO, 2011) 24, 26, 34, 36.

⁸ Bryan Stevenson, 'Confronting Injustice' (Public Lecture, NYU Law School, 23 September 2009) http://www.youtube.com/watch?v=EVD9Zdz8NBo accessed 14 June 2011.

Acknowledgements

This book could not have been completed without the assistance and contributions of a vast number of people. I would especially like to thank Professor Philip Alston whose inbox was all too frequently flooded with my requests to comment on draft chapters. Despite his significant commitments, he always managed to provide me with insightful advice and constructive criticism. Professor Anne Orford was also generous in her support of my work on this project when it began its life as a PhD. And my PhD examiners, Professor David Kinley and Professor Matthew Craven, challenged me with their comments to develop a stronger and more persuasive account of the right to health in international law.

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Aspects of this book have appeared in other publications. Chapter 3 is largely based on J Tobin, 'Seeking to Persuade: A Constructive Approach to Human Rights Treaty Interpretation' (2010) Harv Hum Rts Rev 1, and Chapter 8 is largely based on J Tobin, 'The International Obligation to Abolish Traditional Practices Harmful to Children's Health: What Does It Mean and Require of States?' (2009) 9 HRL Rev 373. A special thanks to the editors of these journals for allowing the publication of these articles in this book.

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List of Abbreviations

A Fem LJ Australian Feminist Law Journal
A J Primary Health Australian Journal of Primary Health

Ahfad J Ahfad Journal

AIPJ Australian Intellectual Property Journal
AJIL American Journal of International Law
AJLM American Journal of Law and Medicine

Am J Bioethics American Journal of Bioethics
Am J Psych American Journal of Psychiatry
Am J Pub Health American Journal of Public Health

Annals Am Acad Pol & Soc Sci The Annals of the American Academy of Politics and and

Social Science

ASIL The American Society of International Law

Aus Dis Rev Australian Disability Review

Aus J Primary Health

Aus J Pub Health

Australian Journal of Primary Health

Australian Journal of Public Health

Aust Australia (jurisdiction)

BMJ British Medical Journal
Buff L Rev Buffalo Law Review

Bull WHO Bulletin of the World Health Organization
BYBIL British Year Book of International Law

Cam Q Health Ethics Cambridge Quarterly of Healthcare Ethics

CAT Convention against Torture

CC Constitutional Court (South Africa)

CEC Commission for Environmental Cooperation of North

America

CEDAW Committee Committee on the Elimination of All Forms of

Discrimination against Women

CEDAW Convention on the Elimination of All Forms of

Discrimination against Women

CERD Committee on the Elimination of Racial Discrimination

Chi-Kent L Rev Chicago-Kent Law Review
Child Dev Child Development (journal)

Child: Care Health and Development (journal)

CIS International Occupational Safety and Health Information

Centr

CJLJ Canadian Journal of Law and Jurisprudence
CMAI Canadian Medical Association Journal

CMWF International Convention on the Protection of the Rights

of All Migrant Workers and Members of Their Families

CO CAT Concluding Observations of the CAT Committee
CO CEDAW Concluding Observations of the CEDAW Committee
CO CRC Concluding Observations of the CRC Committee
CO ESC Concluding Observations of the ESC Committee
CO HRC Concluding Observations of the Human Rights

Committee

Cochrane Database Syst Cochrane Database of Systemic Reviews Rev

COE Council of Europe
Colum L Rev Columbia Law Review
Copyright Bull Copyright Bulletin
Cork OL Rev Cork Online Law Review

Cornell Intl LJ

CRC Committee

CRC

Committee on the Rights of the Child

CRC

Convention on the Rights of the Child

CRPD Convention on the Rights of Persons with Disabilities

CRR Center for Reproductive Rights

CSDH Commission on Social Determinants of Health

Dev Pol'y Rev Development Policy Review

DFID Department for International Development (UK)

Duke LI Duke Law Journal

ECOSOC United Nations Economic and Social Council

ECtHR European Court of Human Rights

EIA Ethics and International Affairs (journal)

EJIL European Journal of International Law

Emory Intl L Rev Emory International Law Review

Enviro Health Perspectives Environmental Health Perspectives (journal)

ESC Committee Committee on Economic, Social and Cultural Rights

Eur Psych European Psychiatry (journal)

Expert Op Therapeutic Expert Opinion on Therapeutic Patents Patents

FamCt Family Court (Australia)

FAO Food and Agriculture Organization

GA United Nations General Assembly

Geo LJ Georgetown Law Journal
GNP Gross National Product

Harv Hum Rts J Harvard Human Rights Journal

Harv L Rev Harvard Law Review

HC High Court

Health & Hum Rts Health and Human Rights (journal)

Health Matrix Health Matrix: Journal of Law and Medicine

Health Pol'y & Planning Health Policy and Planning (Journal)

HELI Health and Environment Linkages Initiative

HL House of Lords

HRC United Nations Human Rights Committee

HRL Rev Human Rights Law Review
HRLJ Human Rights Law Journal
Hum Rts Brief Human Rights Brief
Hum Rts Q Human Rights Quarterly

IACHR Inter-American Commission on Human Rights
ICCPR International Covenant on Civil and Political Rights

ICDC International Child Development Centre

ICESCR International Covenant on Economic Social and Cultural

Rights

ICF International Classification of Functioning, Disability and

Health

ICJ International Court of Justice

ICLQ International and Comparative Law Quarterly
ICON International Journal of Constitutional Law

ICPD International Conference on Population and Development

IDS Bull IDS Bulletin

IILJ Institute of International Law and Justice (New York

University School of Law)

ILC International Law Commission
ILO International Labour Organization

IMCI Integrated Management of Childhood Illness (WHO)

IMF International Monetary Fund

Ind Intl & Comp LR Indiana International and Comparative Law Review

Inter-Am Ct HR Inter-American Court of Human Rights

Intl Affairs International Affairs (journal)

Intl J Child Rts International Journal of Children's Rights

Intl J Gyn & Obs International Journal of Gynecology and Obstetrics

Intl J Health Services International Journal of Health Services
Issues L & Med Issues in Law and Medicine (journal)

J Contemp'ry HL & Pol Journal of Contemporary Health Law and Policy

J Cultural Div Journal of Cultural Diversity

J Dis Pol'y Studies Journal of Disability Policy Studies

I Epidemiology Journal of Epidemiology and Community Health &

Journal of Human Rights Practice

Comm Health

J Fam L Journal of Family Law

J Generic Med
Journal of Generic Medicines
J Health Econ
Journal of Health Economics
J Hum Dev
Journal of Human Development
J Hum Lactation
Journal of Human Lactation

I Med Ethics | Journal of Medical Ethics

I Med Phil Journal of Medicine and Philosophy

J Pediatrics Journal of Pediatrics

I Hum Rts Practice

I Pub Health Pol'y Journal of Public Health Policy

J Transnat'l L & Pol'y Journal of Transnational Law and Policy

I World Invest & Trade Journal of World Investment and Trade

I World Trade Journal of World Trade

JL Med & Ethics Journal of Law, Medicine and Ethics

JLM Journal of Law and Medicine

JWIP Journal of World Intellectual Property

LJIL Leiden Journal of International Law

LON League of Nations
LS Legal Studies (journal)

MDG United Nations Millennium Development Goal

Med & L Medicine and Law (journal)

Med L Rev Medical Law Review

Ment Retard Dev Disabil Mental Retardation and Developmental Disabilities

Res Rev Research Reviews

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Mich J Intl L Michigan Journal of International Law
MJIL Melbourne Journal of International Law

Mt Sinai I Med Mount Sinai Journal of Medicine

New Eng J Med New England Journal of Medicine

NILR Netherlands International Law Review

NOHR Netherlands Quarterly of Human Rights

NZAID New Zealand Agency for International Development

OAU Organization of African Unity

OECD Organisation for Economic Co-operation and

Development

OHCHR Office of the High Commissioner for Human Rights

Ohio NUL Rev Ohio Northern University Law Review

OJLS Oxford Journal of Legal Studies

PAHO Pan American Health Organization

PCH Primary Health Care

PHAST Participatory Hygiene and Sanitation Transformation

Approach

PHE Public Health Ethics (journal)
Phil & Pub Aff Philosophy and Public Affairs
Phil O The Philosophical Quarterly

Pol & Life Sci Politics and the Life Sciences (journal)

Pol Theory Political Theory (journal)

Prim'ry HCR & Dev Primary Health Care Research & Development (journal)
PSRH Perspectives on Sexual and Reproductive Health (journal)

RCADI Recueil des Cours de l'Académie de Droit International

Reg & Governance Regulation and Governance (journal)

SAI Hum Rts South African Journal of Human Rights

Sask L Rev Saskatchewan Law Review

SC Supreme Court

Soc Sci & Med Social Science and Medicine (journal)

Stan L Rev Stanford Law Review
Sth Afr South Africa (jurisdiction)

Stud Transnat'l Legal Pol'y
SUL Rev
Southern University Law Review

Syd LR Sydney Law Review

TRIPS Trade-Related Aspects of Intellectual Property Rights

U Pa L Rev University of Pennsylvania Law Review

UC Davis L Rev UC Davis Law Review

UDHR Universal Declaration on Human Rights

UN United Nations

UNC United Nations Charter

UNDG United Nations Development Group
UNDP United Nations Development Programme

UNECE United Nations Economic Commission for Europe

UNIFPA United Nations Population Fund
UNICEF United Nations Children's Fund

UNSWLJ University of New South Wales Law Journal

VSC Victorian Supreme Court (Australia)

VSCA Victorian Supreme Court of Appeal (Australia)

Wake Forest L Rev Wake Forest Law Review
WHA World Health Assembly
WHO World Health Organization

WIPO World Intellectual Property Organization

WMA World Medical Association

Yale J Intl L Yale Journal of International Law

Yale JH Pol L & Eth
Yale Journal of Health Policy, Law, and Ethics
Yale JL & Hum Rts
Yale Journal of Law and Human Rights
Yale JL & Human
Yale Journal of Law and the Humanities
YB Intl L Comm'n
Yearbook of the International Law Commission

Youth Studies Aus Youth Studies Australia

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