Gawdat Bahgat

ENERGY SECURITY

An Interdisciplinary Approach

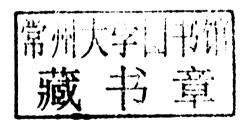




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ENERGY SECURITY

About the Author

Dr. Gawdat Bahgat is a professor at the Near East South Asia Center for Strategic Studies, National Defense University, in Washington, DC, United States of America. Dr. Bahgat has taught political science and international relations at several universities. His areas of expertise include energy security, counter-terrorism, proliferation of weapons of mass destruction, international political economy, the Middle East, the Caspian Sea and Central Asia, and US foreign policy.

Dr. Bahgat is the author of seven books and about 200 scholarly articles. His work has been translated into several foreign languages. He has been invited to and presented papers at conferences in Australia, Europe, and the Middle East, and is a frequent contributor to several media outlets. He holds a PhD in political science from Florida State University, an MA in Middle Eastern Studies from American University in Cairo, and a BA in political science from Cairo University.

Preface

Energy is the lifeblood of civilization. Both as individuals and nation states we depend heavily on energy. In almost everything we do, we rely on one or several sources of energy. Many people and governments used to take the availability of energy sources for granted. Our deepening reliance on energy and the rise of a combination of geopolitical, geological, and environmental challenges have cast doubt on this assumption that energy will always be there. Little wonder that energy security has become a major concern to almost all countries in the world.

In recent years policy-makers and scholars have examined different aspects of energy security. These include production, consumption, reserves, refining, shipping, and investment among others. Indeed, the last few decades have witnessed a proliferation of political and academic conferences, industry journals, and books on energy security. Each side has sought to promote its interests with little ground for neutrality and objectiveness.

I have been working on energy for more than two decades. The policy of energy, at national and international levels, and the growing literature are immensely stimulating. For a long time, consumers and producers perceived their interests as mutually exclusive. Since the early 1990s, a consensus has emerged that there is common ground. Long-term stability of energy markets and prices is generally seen as more favorable than short-term gains by one side or the other. These shared interests are the main theme of the analysis in this volume. In all the following chapters I argue that interdependence is the underlying characteristic of today's energy markets.

This book reflects what I learned in my teaching, research, and consulting in more than 20 years. The first chapter introduces readers to some of the major themes and concepts used in this study. This is followed by a close examination of energy outlooks in the major producing and consuming regions. In the last part the analysis focuses on the two most important international energy organizations – the Organization of Petroleum Exporting Countries and the International Energy Agency. The concluding chapter summarizes the main findings and discusses the International Energy Forum as an embodiment of the emerging cooperation between producers and consumers. In this volume the concept of energy security is addressed from both consumers' and producers' perspectives.

In my decades-long journey of learning, teaching, researching, and writing about energy I have accumulated a huge debt to many colleagues, friends, and students. In writing this book I had the privilege of working with the most professional editorial team at John Wiley & Sons, Ltd. In particular I would like to thank Clarissa Lim, Neville Hankins, and Shalini Sharma. Nicky Skinner gave me unlimited support at crucial stages while writing

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the book and Simone Taylor's encouragement inspired me to transform my abstract thoughts into a book proposal.

Writing a book is a huge adventure, with so many ups and downs. Professional and personal support from family and close friends is crucial in this undertaking. I would like to thank Helen Hooker, Sandra Dickson, Beth Sims, Theresa McDevitt, Helen Wedlake, and Patrizia Bassani. Finally, I would like to thank my friends and colleagues at the Near East South Asia Center for Strategic Studies, the National Defense University. Despite all the assistance I have received in the course of writing this book, all errors of facts or judgment are mine alone.

Acknowledgements

To Sandra Dickson, Beth Sims, and Theresa McDevitt: thank you for your love and support all these years.

List of abbreviations

3-D Three-dimensional

ACG Azeri, Chirag, and deep-water Guneshli

ACOTA Africa Contingency Operations Training and Assistance

AEC Atomic Energy Commission

AFRICOM US-Africa Command

AIOC Azerbaijan International Operating Company
ANILCA Alaska National Interest Lands Conservative Act

ANWR Arctic National Wildlife Refuge

AOC Arabian Oil Company

APEC Asia-Pacific Economic Cooperation Aramco Arabian—American Oil Company

Bcf Billion cubic feet Billion cubic meters Bcm B/d Barrels per day BG **British Gas** Baku Initiative BI BP **British Petroleum** BPS Baltic Pipeline System Baku-Tbilisi-Ceyhan BTC BTE Baku-Tbilisi-Erzurum

CABC China–Africa Business Council CADfund China–Africa Development Fund

CASOC California-Arabian Standard Oil Company

CCP Caspian Coastal Pipeline
CCS Carbon Capture and Storage
CEO Chief Executive Officer

CERM Coordinated Emergency Response Measures
CERT Committee on Energy Research and Technology
CNOOC China National Offshore Oil Corporation

CNPC China National Petroleum Corporation

CPC Caspian Pipeline Consortium

CTL Coal-to-liquids

DOE Department of Energy DST Daylight Saving Time

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EC European Commission ECG Energy Cooperation Group

ECO Economic Cooperation Organization

ECT Energy Charter Treaty

EGAS Egyptian Natural Gas Holding Company
EGPC Egyptian General Petroleum Corporation
EIA Energy Information Administration
EISA Energy Independence and Security Act

ELG Energy Leading Group

ENEF European Nuclear Energy Forum

EO Executive Order

EPA Environmental Protection Agency EPCA Energy Policy and Conservative Act

EPSA Exploration and Production-Sharing Agreement

ESPO East Siberia Pacific Ocean

ESSAP Energy Security and Solidarity Action Plan

ETS Emission Trading Scheme

EU European Union

EURATOM European Atomic Energy Community FOCAC Forum on China–Africa Cooperation

FSR Former Soviet Republics

F-T Fischer-Tropsch

GCA Gaffney, Cline and Associates
GCC Gulf Cooperation Council
GDP Gross Domestic Product

GECF Gas Exporting Countries Forum
GIF Generation IV International Forum
GNEP Global Nuclear Energy Partnership

GNP Gross National Product

GoM Gulf of Mexico

IAEA International Atomic Energy Agency

ICT Industrialized and Other High-Income Countries and Territories

IEA International Energy Agency
IEF International Energy Forum
IEP International Energy Program
ILSA Iran—Libya Sanctions Act
INOC Iraq National Oil Company

INOGATE Interstate Oil and Gas Transport to Europe

IOCs International Oil Companies IPC Iraqi Petroleum Company JODI Joint Oil Data Initiative

JV Joint Venture KMG KazMunaiGaz

KRG Kurdistan Regional Government

LNG Liquefied Natural Gas
LPG Liquefied Petroleum Gas

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Mcf Million cubic feet

MEND Movement for the Emancipation of Niger Delta

MEPI Middle East Partnership Initiative

MGS Master Gas System

MMS Minerals Management Service

Mmt Million metric tons

MOU Memorandum of Understanding

MPLA Popular Movement for the Liberation of Angola

NATO North Atlantic Treaty Organization

NDRC National Development and Reform Commission

NEA National Energy Administration NGO Non-Governmental Organization

NGVs Natural Gas Vehicles

NIOC National Iranian Oil Company

NIORPDC National Iranian Oil Refining, Production, and Distribution Company

NNPC Nigerian National Petroleum Corporation

NOC National Oil Corporation (Libya)

NOCs National Oil Companies

NPC National Petroleum Commission

NPT Non-Proliferation Treaty

NRC Nuclear Regulatory Commission

NSCSA National Shipping Company of Saudi Arabia

OCS Outer Continental Shelf

OECC Organization for European Economic Cooperation

OECD Organization for Economic Cooperation and Development

OFID OPEC Fund for International Development

OLADE Latin American Organization for Energy Cooperation

OPEC Organization of Petroleum Exporting Countries

PEZ Pipeline Exclusion Zone

PSA Production-Sharing Agreement

PSI Pan-Sahel Initiative

Sabic Saudi Basic Industries Corporation
SCO Shanghai Cooperation Organization
SEQ Standing Group on Emergency Questions
SGD Standing Group for Global Energy Dialogue
Sinopec China Petroleum and Chemical Corporation
SLT Standing Group on Long-Term Cooperation
SOCAR State Oil Company of Azerbaijan Republic

SOM Standing Group on the Oil Market
SPR Strategic Petroleum Reserve
TAP Trans-Adriatic Pipeline
Tapline Trans-Arabian Pipeline
Tcf Trillion cubic feet

TGI Turkey-Greece Interconnector

TOE Ton Oil Equivalent

ToP Take-or-Pay

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TPC Turkish Petroleum Company TSB Technical Service Basis

Technical Services Contract TSC **TSCTI** Trans-Sahara Counter-Terrorism Initiative

UAE United Arab Emirates United Kingdom

Ultra Large Crude Carriers **ULCCs**

United Nations UN

UK

United Nations Convention on the Law of the Sea **UNCLOS** UNITA National Union for the Total Independence of Angola

UNSC United Nations Security Council

United States US

USAID United States Agency for International Development

USGS United States Geological Survey

VLCCs Very Large Crude Carriers WTI West Texas Intermediate WTO World Trade Organization

Glossary

This glossary explains some of the technical terms that are used in this book or that readers are likely to encounter. It does not purport to be at all comprehensive.

Acquisition (foreign crude oil): All transfers of ownership of foreign crude oil to a firm, irrespective of the terms of that transfer. Acquisitions thus include all purchases and exchange receipts as well as any and all foreign crude acquired under reciprocal buy–sell agreements or acquired as a result of a buy-back or other preferential agreement with a host government.

Alternative-fuel vehicle: A vehicle designed to operate on an alternative fuel (e.g., compressed natural gas, methane blend, electricity). The vehicle could be either a dedicated vehicle designed to operate exclusively on alternative fuel or a non-dedicated vehicle designed to operate on alternative fuel and/or a traditional fuel.

Barrel of oil: Standard oil industry measure of volume: 1 barrel is equivalent to 42 US gallons (159 liters).

Biofuels: Liquid fuels and blending components produced from biomass feedstocks, used primarily for transportation.

Biomass: Organic non-fossil material of biological origin constituting a renewable energy source.

Brent blend: The principal grade of UK North Sea crude oil in international oil trading. Used as the "marker" for other North Sea grades which trade at differentials to it, reflecting quality and location.

British thermal unit: The quantity of heat required to raise the temperature of 1 lb of liquid water by 1°F at the temperature at which water has its greatest density (approximately 39°F).

Buy-back oil: Crude oil acquired from a host government whereby a portion of the government's ownership interest in the crude oil produced in that country may or should be purchased by the producing firm.

Carbon dioxide (CO₂): A colorless, odorless, non-poisonous gas that is a normal part of the earth's atmosphere. It is a product of fossil-fuel combustion as well as other processes. It is considered a greenhouse gas as it traps heat radiated by the earth into the atmosphere and thereby contributes to the potential for global warming.

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Climate change: A term used to refer to all forms of climatic inconsistency, but especially to a significant change from one prevailing climatic condition to another.

Coal: A readily combustible black or brownish-black rock whose composition consists of more than 50% by weight and more than 70% by volume of carbonaceous material. It is formed from plant remains that have been compacted, hardened, chemically altered, and metamorphosed by heat and pressure over geological time.

Coal gasification: The process of converting coal into gas. The basic process involves crushing coal to a powder, which is then heated in the presence of steam and oxygen to produce a gas. The gas is then refined to reduce sulfur and other impurities.

Concession: The operating right to explore for and develop petroleum fields in consideration for a share of production in kind (equity oil).

Conventional oil: Crude oil that, at a particular time, can be technically and economically produced through a well, using normal production practice and without altering the natural viscous state of the oil. Non-conventional oil is more expensive to explore and develop, although there have been major cost reductions in the past few years.

Crude oil: A mixture of hydrocarbons that exists in liquid phase in natural underground reservoirs and remains liquid at atmospheric pressure after passing through surface separating facilities.

Deregulation: The elimination of some or all regulations from a previously regulated industry or sector of an industry.

Diesel fuel: A fuel composed of distillates obtained in petroleum refining operation or blends of such distillates with residual oil used in motor vehicles.

Downstream: That part of the petroleum industry that involves refinery, transportation, and marketing operations as contrasted with upstream operations of exploration, development, and production.

Dry hole: An exploratory or development well found to be incapable of producing either oil or gas in sufficient quantities to justify completion as an oil or gas well.

Dubai: A grade of crude oil which has effectively replaced Saudi Light as the "marker" crude oil in the Persian Gulf.

Energy efficiency: Refers to programs that are aimed at reducing the energy used by specific end-use devices and systems, typically without affecting the services provided.

Energy source: A substance, such as oil, natural gas, or coal, that supplies heat or power. Electricity and renewable forms of energy, such as wood, waste, geothermal, wind, and solar, are considered to be energy sources.

Enriched uranium: Uranium in which the U-235 isotope concentration has been increased to greater than the 0.711% of U-235 present in natural uranium.

Ethanol: A clear, colorless, flammable alcohol. Ethanol is typically produced biologically from biomass feedstocks such as agricultural crops and cellulosic residues from agricultural crops or wood. It can also be produced chemically from ethylene.

Flared: Gas disposed of by burning in flares usually at the production sites or at gas processing plants.

Fossil fuel: An energy source formed in the earth's crust from decayed organic material. The common fossil fuels are coal, natural gas, and oil.

Futures market: A trade center for quoting prices on contracts for the delivery of a specified quantity of a commodity at a specified time and place in the future.

Gallon: A volumetric measure equal to 4 quarts (231 cubic inches; 3.79 liters) used to measure fuel oil.

Gas: A non-solid, non-liquid combustible energy source.

Gas-to-liquids: A process that combines the carbon and hydrogen elements in natural gas molecules to make synthetic liquid petroleum products, such as diesel fuel.

Gasification: A method for converting coal, petroleum, biomass, wastes, or other carbon-containing materials into a gas that can be burned to generate power or processed into chemicals and fuels.

Geothermal energy: Hot water or steam extracted from geothermal reservoirs in the earth's crust. This water or steam can be used for geothermal heat pumps, water heating, or electricity generation.

Global warming: An increase in the near-surface temperature of the earth. Global warming has occurred in the distant past as the result of natural influences, but the term is today most often used to refer to the warming that some scientists believe is taking place as a result of increased anthropogenic emissions of greenhouse gases.

Greenhouse gases: Those gases, such as carbon dioxide and methane, that prevent long-wave radiant energy from leaving the earth's atmosphere. The net effect is a trapping of absorbed radiation and a tendency to warm the planet's surface.

Henry hub: A pipeline hub on the Louisiana Gulf coast. It is the delivery point for the natural gas futures contract on the New York Mercantile Exchange.

Hydrocarbon: An organic chemical compound of hydrogen and carbon in the gaseous, liquid, or solid phase.

Kerosene: A light petroleum distillate that is used in space heaters, cooking stoves, and water heaters and is suitable for use as a light source when burned in wick-fed lamps.

Kyoto Protocol: The result of negotiations at the Third Conference of the Parties in Kyoto, Japan, in December 1997. The Kyoto Protocol sets binding greenhouse gas emissions targets for countries that sign and ratify the agreement.

Liquefied natural gas: Natural gas (primarily methane) that has been liquefied by reducing its temperature to -260° F (-162° C) at atmospheric pressure.

Liquefied petroleum gas: A light hydrocarbon material which is gaseous at atmospheric temperature and pressure but which can be liquefied by mild pressurization to facilitate transportation, storage, and handling.

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Majors: Generally, the vertically integrated, international oil companies.

Manhattan Project: The US government project that produced the first atomic weapons during World War II. The project started in 1942 and formally ended in 1946.

Methane: A colorless, flammable, odorless hydrocarbon gas which is the major component of natural gas. It is also an important source of hydrogen in various industrial processes.

Mineral: Any of the various naturally occurring inorganic substances, such as metals, salt, sand, stone, sulfur, and water, usually obtained from the earth.

Mineral rights: The ownership of the minerals beneath the earth's surface with the right to remove them. Mineral rights may be conveyed separately from surface rights.

Mining: An energy consuming subsector of the industrial sector that consists of all facilities and equipment used to extract energy and mineral resources.

Natural gas: A gaseous mixture of hydrocarbon compounds; methane is the primary one.

Natural gas, associated–dissolved: The combined volume of natural gas which occurs in crude oil reservoirs either as free gas (associated) or as gas in solution with crude oil (dissolved).

Natural gas liquids: Those hydrocarbons in natural gas that are separated from the gas as liquids through the process of absorption, condensation, adsorption, or other methods in gas processing or cycling plants.

Natural gas, non-associated: Natural gas not in contact with significant quantities of crude oil in a reservoir.

Natural reservoir pressure: The energy within an oil or gas reservoir that causes the oil or gas to rise unassisted by other forces to the earth's surface when the reservoir is penetrated by an oil or gas well.

New York Mercantile Exchange: The most successful market for oil futures contracts on which very large volumes of heating oil and crude oil (WTI grade) in particular are traded. It has considerable influence on the physical trade.

Nominal price: The price paid for a product or service at the time of the transaction. Nominal prices are those that have not been adjusted to remove the effect of changes in the purchasing power of the dollar; they reflect buying power in the year in which the transaction occurred.

Non-associated natural gas: Natural gas that is not in contact with significant quantities of crude oil in the reservoir.

Non-renewable fuels: Fuels that cannot be easily made or "renewed," such as coal, natural gas, and oil.

Nuclear fuel: Fissionable materials that have been enriched to such a composition that, when placed in a nuclear reactor, will support a self-sustaining fission chain reaction, producing heat in a controlled manner for process use.

Nuclear reactor: An apparatus in which a nuclear fission chain reaction can be initiated, controlled, and sustained at a specific rate. A reactor includes fuel (fissionable material), moderating material to control the rate of fission, a heavy-walled pressure vessel to house the

reactor components, shielding to protect personnel, a system to conduct heat away from the reactor, and instrumentation for monitoring and controlling the reactor's systems.

Offshore reserves and production: Reserves and production that are in either state or federal domains, located seaward of the coastline.

Oil: A mixture of hydrocarbons usually existing in the liquid state in natural underground pools or reservoirs.

Oil reservoir: An underground pool of liquid consisting of hydrocarbons, sulfur, oxygen, and nitrogen trapped within a geological formation and protected from evaporation by the overlying mineral strata.

Oil shale: A sedimentary rock containing kerogen, a solid organic material.

Oil stocks: Stocks that include crude oil, unfinished oils, natural gas plant liquids, and refined petroleum products.

Oil well: A well completed for the production of crude oil from at least one oil zone or reservoir.

OPEC pricing: OPEC collects pricing data on a "basket" of seven crude oils – Algeria's Saharan Blend, Indonesia's Minas, Nigeria's Bonny Light, Saudi Arabia's Arab Light, Dubai's Fateh (or Dubai), Venezuela's Tia Juana Light, and Mexico's Isthmus (a non-OPEC crude oil) – to monitor world oil market conditions.

Outer continental shelf: Offshore federal domain.

Ozone: A molecule made up of three atoms of oxygen. It provides a protective layer shielding the earth from harmful ultraviolet radiation.

Parent company: The parent company of a business entity is an affiliated company which exercises ultimate control over that entity, either directly or indirectly through one or more intermediaries.

Petrochemical feedstocks: Chemical feedstocks derived from petroleum principally for the manufacture of chemicals, synthetic rubber, and a variety of plastics.

Petrochemicals: Organic and non-organic compounds and mixtures that include chemicals, cyclic intermediates, plastics and resins, synthetic fibers, dyes, pigments, detergents, surface active agents, carbon black, and ammonia.

Petroleum: A broadly defined class of liquid hydrocarbon mixtures. The term includes crude oil, lease condensate, unfinished oils, refined products obtained from the processing of crude oil, and natural gas plant liquids.

Petroleum products: Products obtained from the processing of crude oil, natural gas, and other hydrocarbon compounds. They include unfinished oils, liquefied petroleum gases, pentanes plus, aviation gasoline, motor gasoline, naphtha-type jet fuel, kerosene-type jet fuel, petroleum coke, asphalt, road oil, still gas, and miscellaneous products.

Petroleum refinery: An installation that manufactures finished petroleum products from crude oil, unfinished oils, natural gas liquids, other hydrocarbons, and alcohol.