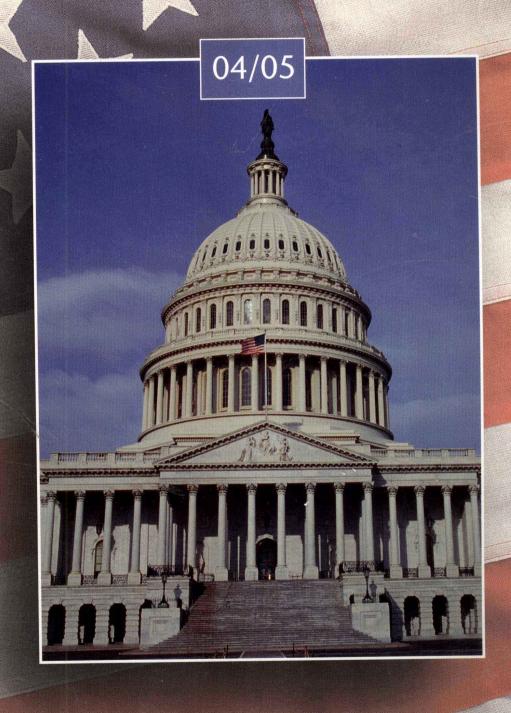
ANNUAL EDITIONS

American Government



A·N·N·U·A·L E·D·I·T·I·O·N·S

American Government 04/05

Thirty-Fourth Edition

EDITOR

Bruce Stinebrickner

DePauw University

Bruce Stinebrickner is the Frank L. Hall Professor of Political Science at DePauw University in Greencastle, Indiana, and has taught American politics at DePauw since 1987. He has also taught at Lehman College of the City University of New York (1974–1976), at the University of Queensland in Brisbane, Australia (1976–1987), and in DePauw programs in Argentina (1990) and Germany (1993). He earned his Ph.D. from Yale University in 1974. Having served two years as head of his department at the University of Queensland and nine years as chair of his department at DePauw, he began another term as department chair at DePauw in the 2002–2003 academic year.

Professor Stinebrickner is the coauthor (with Robert A. Dahl) of *Modern Political Analysis*, sixth edition (Prentice Hall, 2003). He has also served as editor for more than 25 editions of *Annual Editions: American Government* and for all 11 editions of *Annual Editions: State and Local Government*, which first appeared in McGraw-Hill/Dush-kin's *Annual Editions* series in 1984. He has published articles on American local governments, the American presidential nomination and election process, the career patterns of Australian politicians, and freedom of the press. His current research interests focus on government policies involving children (e.g., schooling, adoption, and foster care). In both his teaching and his writing, Professor Stinebrickner applies insights on politics gained from living, teaching, and lecturing abroad.

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Thirty-Fourth Edition

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Members of the Advisory Board are instrumental in the final selection of articles for each edition of ANNUAL EDITIONS. Their review of articles for content, level, currentness, and appropriateness provides critical direction to the editor and staff. We think that you will find their careful consideration well reflected in this volume.

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To the Reader

In publishing ANNUAL EDITIONS we recognize the enormous role played by the magazines, newspapers, and journals of the public press in providing current, first-rate educational information in a broad spectrum of interest areas. Many of these articles are appropriate for students, researchers, and professionals seeking accurate, current material to help bridge the gap between principles and theories and the real world. These articles, however, become more useful for study when those of lasting value are carefully collected, organized, indexed, and reproduced in a low-cost format, which provides easy and permanent access when the material is needed. That is the role played by ANNUAL EDITIONS.

s the 03/04 edition of this book went to press early in 2003, I wrote in the preface that "war with Iraq seems to be weeks, or at most months, away." Less than two months later, in March 2003, President Bush ordered the invasion of Iraq and U.S. forces quickly overthrew the regime of Saddam Hussein. Now, almost a year later, the prospects for genuine stability and self-governance in Iraq remain uncertain as violent resistance to the extensive U.S. presence there continues.

A year ago I also wrote that "the economic prosperity of the 1990s and the accompanying budgetary surpluses in the latter years of the Clinton presidency have disappeared into the past." In February 2004, government economists forecast a budgetary deficit of approximately 500 billion dollars in the next fiscal year and a string of deficits in the years to come. And a number of prominent individuals have begun to call renewed attention to the looming retirements of the baby boomer generation. They have noted with alarm that baby boomers' Social Security and Medicare entitlements will make unprecedented demands on the national treasury that must be taken into account *now*.

After a couple of years of very high presidential approval ratings and a sense that President Bush's re-election in November 2004 was almost a foregone conclusion, early 2004 has brought a change in the prevailing conventional wisdom. The early months of this year have seen the candidacy of an unlikely "frontrunner" for the Democratic presidential nomination, Howard Dean, collapse on the heels of unexpectedly weak showings in Iowa and New Hampshire. In turn, Senator John Kerry of Massachusetts emerged as the new frontrunner and as of this writing seems almost certain to be his party's presidential nominee. And the conventional wisdom now says that the November election between Republican Bush and Democrat Kerry will be closer and more hard fought than almost anyone would have thought only a few short months ago. On the other hand, continued Republican control of both the House of Representatives and the Senate after the November 2004 elections seems very likely.

Bruce Stimbrich

Bruce Stinebrickner Editor

Topic Guide

This topic guide suggests how the selections in this book relate to the subjects covered in your course. You may want to use the topics listed on these pages to search the Web more easily.

On the following pages a number of Web sites have been gathered specifically for this book. They are arranged to reflect the units of this Annual Edition. You can link to these sites by going to the DUSHKIN ONLINE support site at http://www.dushkin.com/online/.

ALL THE ARTICLES THAT RELATE TO EACH TOPIC ARE LISTED BELOW THE BOLD-FACED TERM.

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- 36. Leaders Should Not Follow Opinion Polls

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- 34. Republicans, Democrats, and Race: An Uneasy History
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46. Liberal Lessons From Welfare Reform

World Wide Web Sites

The following World Wide Web sites have been carefully researched and selected to support the articles found in this reader. The easiest way to access these selected sites is to go to our DUSHKIN ONLINE support site at http://www.dushkin.com/online/.

AE: American Government 04/05

The following sites were available at the time of publication. Visit our Web site—we update DUSHKIN ONLINE regularly to reflect any changes.

General Sources

The Federal Web Locator

http://www.infoctr.edu/fwl/

Use this site as a launching pad for the Web sites of U.S. federal agencies, departments, and organizations. It is well organized and easy to use for informational and research purposes.

John F. Kennedy School of Government

http://www.ksg.harvard.edu

Starting from Harvard University's KSG page, you will be able to click on a huge variety of links to information about American politics and government, ranging from political party and campaign data to debates of enduring issues.

Library of Congress

http://www.loc.gov

Examine this Web site to learn about the extensive resource tools, library services/resources, exhibitions, and databases available through the Library of Congress in many different subfields of government studies.

National Center for Policy Analysis

http://www.ncpa.org

Through this site access discussions on an array of topics that are of major interest in the study of American government, from regulatory policy and privatization to economy and income. The Daily Policy Digest is also available.

UNIT 1: Foundations of American Politics

American Studies Web

http://www.georgetown.edu/crossroads/asw/

This eclectic site provides links to a wealth of Internet resources for research in American studies, including agriculture and rural development, government, and race and ethnicity.

Federalism: Relationship Between Local and National Governments

http://www.infidels.org/~nap/index.federalism.html

Federalism versus states' rights has always been a spirited debate in American government. Visit this George Mason University site for links to many articles and reports on the subject.

National Archives and Records Administration (NARA)

http://www.nara.gov/nara/welcome.html

This official site, which oversees the management of all federal records, offers easy access to background information for students interested in the policy-making process, including a search of federal documents and speeches, and much more.

Opinion, Inc.: The Site for Conservative Opinion on the Web http://www.opinioninc.com

Open this site for access to political, cultural, and Web commentary on a number of issues from a conservative political viewpoint. The site is updated frequently.

Scanned Originals of Early American Documents

http://www.law.emory.edu/FEDERAL/

Through this Emory University site you can view scanned originals of the Declaration of Independence, the Constitution, and the Bill of Rights. The transcribed texts are also available, as are *The Federalist Papers*.

Smithsonian Institution

http://www.si.edu

This site provides access to the enormous resources of the Smithsonian, which holds some 140 million artifacts and specimens in its trust for "the increase and diffusion of knowledge." Here you can learn about American social, cultural, economic, and political history from a variety of viewpoints.

UNIT 2: Structures of American Politics

Department of State

http://www.state.gov

View this site for understanding into the workings of a major U.S. executive branch department. Links explain exactly what the department does, what services it provides, and what it says about U.S. interests around the world, along with much more information.

Federal Reserve System

http://www.federalreserve.gov

Consult this page to learn the answers to FAQs about the Fed, the structure of the Federal Reserve System, monetary policy, and more. It provides links to speeches and interviews as well as essays and articles presenting different views on the Fed.

Supreme Court/Legal Information Institute

http://supct.law.comell.edu/supct/index.html

Open this site for current and historical information about the Supreme Court. The LII archive contains many opinions issued since May 1990 as well as a collection of nearly 600 of the most influential decisions of the Court.

United States House of Representatives

http://www.house.gov

This Web page of the House of Representatives will lead you to information about current and past House members and agendas, the legislative process, and more. You can learn about events on the House floor as they happen.

United States Senate

http://www.senate.gov

This U.S. Senate Web page will lead to information about current and past Senate members and agendas, legislative activities, and committees.

UNIT 3: Process of American Politics

The Henry L. Stimson Center

http://www.stimson.org

The Stimson Center, a nonprofit and self-described nonpartisan organization, focuses on issues where policy, technology, and politics intersect. Use this site to find assessments of U.S. foreign and domestic policy and other topics.

www.dushkin.com/online/

Influence at Work

http://www.influenceatwork.com

This commercial site focuses on the nature of persuasion, compliance, and propaganda, with many practical examples and applications. Students of such topics as the roles of public opinion and media influence in policy making should find these discussions of interest. The approach is based on the research and methods of influence expert Dr. Robert Cialdini.

LSU Department of Political Science Resources

http://www.artsci.lsu.edu/poli/

This extensive site will point you to a number of resources for domestic and international political and governmental news, including LSU's Political Science WWW Server, which is maintained by a dedicated group of professionals.

National Journal.com

http://nationaljournal.com

This is a major site for information on American government and politics. There is discussion of campaigns, the congressional calendar, a news archive, and more for politicians and policy makers. Membership is required, however, to access much of the information.

Poynter Online

http://www.povnter.org

This research site of the Poynter Institute for Media Studies provides extensive links to information and resources about the media, including media ethics and reportage techniques. Many bibliographies and Web sites are included.

RAND

http://www.rand.org

RAND is a nonprofit institution that works to improve public policy through research and analysis. Links offered on this home page provide for keyword searches of certain topics and descriptions of RAND activities and major research areas.

UNIT 4: Products of American Politics

American Diplomacy

http://www.unc.edu/depts/diplomat/

American Diplomacy is an online journal of commentary, analysis, and research on U.S. foreign policy and its results around the world.

Cato Institute

http://www.cato.org/research/ss_prjct.html

The Cato Institute presents this page to discuss its Project on Social Security Privatization. The site and its links begin from the belief that privatization of the U.S. Social Security system is a positive goal that will empower workers.

Foreign Affairs

http://www.foreignaffairs.org

This home page of the well-respected foreign policy journal is a valuable research tool. It allows users to search the journal's archives and provides indexed access to the field's leading publications, documents, online resources, and more. Links to dozens of other related Web sites are possible from here.

The Gallup Organization

http://www.gallup.com

Open this Gallup Organization home page for links to an extensive archive of public opinion poll results and special reports on a variety of topics related to American society, politics, and government.

International Information Programs

http://usinfo.state.gov

This wide-ranging page offered by the State Department provides definitions, related documentation, and a discussion of topics of concern to students of American government. It addresses today's hot topics as well as ongoing issues that form the foundation of the field. Many Web links are provided.

STAT-USA

http://www.stat-usa.gov/stat-usa.html

This essential site, a service of the Department of Commerce, contains daily economic news, frequently requested statistical releases, information on export and international trade, domestic economic news and statistical series, and databases.

Tax Foundation

http://www.taxfoundation.org/index.html

Ever wonder where your taxes go? Consult the site of this self-described "nonprofit, nonpartisan policy research organization" to learn the history of "Tax Freedom Day," tax burdens around the United States, and other information about your tax bill or taxes in general.

We highly recommend that you review our Web site for expanded information and our other product lines. We are continually updating and adding links to our Web site in order to offer you the most usable and useful information that will support and expand the value of your Annual Editions. You can reach us at: http://www.dushkin.com/annualeditions/.

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The thirteen selections in this unit outline the foundations of American politics. In addition to primary documents, there are discussions of contemporary political ideas and viewpoints as well as recent commentaries on constitutional issues.

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Part A. Basic Documents

1. The Declaration of Independence, 1776, Thomas Jefferson, The Declaration of Independence,

This document formally announces that 13 former British colonies have become the free and independent United States of America. It eloquently identifies certain historic principles on which their claim to independence rests.

2. The Constitution of the United States, 1787, The Constitution of the U.S.,

The Constitution provides an organizational blueprint for the national government and for the federal relationship between the national government and the states. In addition, the first 10 amendments, commonly known as the Bill of Rights, spell out limits on what the government can do. A commentary accompanying the actual document provides a brief account of the writing of the Constitution and also notes some of its significant features.

3. The Size and Variety of the Union as a Check on Faction, James Madison, The Federalist Papers, No. 10, 1787 James Madison argues in support of the union of the 13 states under the new Constitution. According to Madison, a system of representative democracy gov-

erning a large territory and many people will help control the undesirable effects of "faction."

4. Checks and Balances, James Madison, The Federalist Papers, No. 51, 1787

According to James Madison, both the separation of powers among three branches of government and the division of powers between the states and the central government will help preserve representative democracy under the new Constitution.

Part B. Contemporary Views and Values

5. Why Don't They Like Us?, Stanley Hoffmann, The American Prospect, November 19, 2001

In the wake of September 11, 2001, Stanley Hoffmann explores the factors that have led to various strands of anti-Americanism around the globe. He also suggests ways of addressing legitimate grievances against the contemporary world's sole superpower.

The concepts in bold italics are developed in the article. For further expansion, please refer to the Topic Guide and the Index.

| 6. | The Death of Horatio Alger, Paul Krugman, The Nation, January 5, 2004 | |
|------|--|----|
| | Paul Krugman summarizes economic data to support his argument that fewer and fewer Americans rise above the economic status into which they were born. He suggests that government in the U.S. is pursuing policies that contribute to the | |
| | decline in socioeconomic mobility among Americans. | 25 |
| 7. | Coming Out Ahead: Why Gay Marriage is on the Way, Ramesh Ponnuru, National Review, July 28, 2003 Ramesh Ponnuru reports and explains the evolution of Americans' Increasing sup- | |
| | port for <i>gay rights</i> in the last two decades. He suggests that public policy will likely continue to evolve in the same general direction, even including <i>gay mar-riage</i> . | 27 |
| 8. | Party On, Dudes! Ignorance Is the Curse of the Information Age, Matthew Robinson, <i>The American Spectator</i> , March/April 2002 Matthew Robinson provides a current update on the state of <i>political knowledge</i> —and ignorance—among Americans. | 30 |
| 9. | Federalism's Ups and Downs, Carl Tubbesing, State Legislatures, February 2002 | |
| | Using the views of Alexander Hamilton, Franklin D. Roosevelt, and Benjamin Franklin as references, Carl Tubbesing explores three explanations for the growth of the <i>national government's power</i> at the expense of the states. | 35 |
| Part | C. Constitutional and Legal Matters | |
| 10. | Rights, Liberties, and Security: Recalibrating the Balance After September 11, Stuart Taylor Jr., Brookings Review, Winter 2003 Stuart Taylor argues that the post-9/11 United States needs to recalibrate the balance between civil liberties and government security measures. He favors increasing government powers in thoughful, measured ways to combat the threat of terrorism. | 39 |
| 11. | Upon Further Review, Ken Paulson, American Journalism Review, | |
| | August/September 2003 Ken Paulson reports and analyzes <i>recent polls</i> surveying what Americans think about various components of the <i>First Amendment</i> and related government policies. | 45 |
| 12. | Winks, Nods, Disguises—and Racial Preference, Cari Cohen, Commentary, September 2003 | |
| | Carl Choen critically assesses the 2003 landmark rulings of the Supreme Court about the constitutionality of two affirmative action admission programs used by the University of Michigan. | 52 |
| 13. | Guns and Tobacco: Government by Litigation, Stuart Taylor Jr., National Journal, March 25, 2000 | |
| | Stuart Taylor identifies what he sees as a disturbing new trend: making <i>public policy through litigation</i> in the courts instead of in Congress and the executive branch of government. | 56 |



UNIT 2Structures of American Politics

Eighteen articles in this unit examine the structure and present status of the American presidency, Congress, the judiciary, and bureaucracy.

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| 15. | The Accidental Radical, Jonathan Rauch, National Journal, July 26, 2003 Jonathan Rauch argues that George W. Bush has made bold, even radical, moves as president. He suggests that many of his moves have been risky and that they will likely lead to either success like that of President Franklin Roosevelt or failure like that of President Lyndon Johnson. | 64 |
| 16. | Uncivil Liberties, Carl M. Cannon, <i>National Journal</i> , September 20, 2003 Carl Cannon recalls <i>presidential candidate George W. Bush's</i> promis to "change the tone" in Washington if he became president. Cannon identifies six reasons why that promise has not been fulfilled. | 69 |
| | Packaging the President, Todd S. Purdum, The New York Times Upfront, February 7, 2003 Todd Purdum explains how the White House staff works to insure that only the most flattering visual portrayals of the president reach the American public. | 74 |
| 18. | A Partner in Shaping an Assertive Foreign Policy, Elisabeth Bumiller, The New York Times, January 4, 2004 Elisabeth Bumiller describes the role that national security advisor Condoleeza Rice plays in the making of foreign policy in the Bush administration. | 75 |
| Part | B. Congress | |
| | The State of Congress, Richard E. Cohen, Kirk Victor, and David Baumann, National Journal, January 10, 2004 The authors identify various Institutional trends that capture how the operation of Congress has changed in recent decades and especially in recent years. | 78 |
| 20. | The High Costs of Rising Incivility on Capitol Hill, Sheryl Gay Stolberg, The New York Times, November 30, 2003 Sheryl Gay Stolberg discusses both the decrease in civility among members of the House and Senate and the adverse consequences of this development for the functioning of Congress. | 83 |
| 21. | Legislative Season Drawn in Solid Party Lines, John Cochran, CQ Weekly, January 3, 2004 John Cochran reports that roll-call voting in Congress in 2003 showed that Congress is more polarized along party lines than at any time in the past half-century. | 85 |
| 22. | On Their Own Terms, Martha Angle, CQ Weekly, December 28, 2002 Martha Angle introduces the 60-odd women who serve in the 108th Congress. She suggests that they are mostly a different breed from their congressional predecessors. | 89 |

| 23. | The Price of Power, David Grann, The New York Times Magazine, May 11, 2003 | |
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| | David Grann recounts the sorts of behavior that helped Republican Senator Bill Frist of Tennessee become Senate Majority Leader . | 91 |
| 24. | John Dingell's Staying Power, Brody Mullins, National Journal, July 28, 2001 | |
| | Brody Mullins describes the powerful role that Congressman John <i>Dingell</i> , Democrat of Michigan, plays in the <i>House of Representatives</i> . Despite Dingell's nearly 50 years in the House, he remains energetic and formidable. | 99 |
| Part | C. The Judiciary | |
| 25. | Sandra's Day, Ramesh Ponnuru, National Review, June 30, 2003 Ramesh Ponnuru analyzes the role that Justice Sandra Day O'Connor has played on the Supreme Court and explains why she is rightly considered the most powerful justice. | 103 |
| 26. | A Judge Speaks Out, H. Lee Sarokin, <i>The Nation</i> , October 13, 1997 | |
| | H. Lee Sarokin, a former federal judge, argues that the recent <i>politicization of the judiciary</i> by politicians and <i>news media</i> alike is undermining the <i>rule of law</i> in the United States. He explains why he thinks it is crucially important for judges to uphold various controversial provisions of the <i>Bill of Rights</i> . | 106 |
| 27. | One Branch Among Three, Ramesh Ponnuru, National Review, July 29, 2002 | |
| | Ramesh Ponnuru argues that <i>courts</i> have become too powerful in the American political system and points out a relatively simple method that <i>Congress</i> can use to remedy the situation. | 109 |
| Part | D. Bureaucracy | |
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| 29. | Turkey Farm, Robert Maranto, The Washington Monthly, November 1999 | |
| | Robert Maranto examines the difficulties of firing an unproductive <i>civil servant</i> , the problems posed for the operation of <i>government bureaucracy</i> as a whole, and the possibilities for remedying the situation. | 115 |
| 30. | Time for a Rethink, The Economist, April 20, 2002 This selection describes the complicated and unwieldy organizational structure that characterizes U.S. Intelligence and suggests what reforms ought to be undertaken. | 118 |
| 31. | Compete, or Else, John Maggs, <i>National Journal</i> , July 12, 2003 John Maggs explores a little-noticed initiative of the current <i>Bush administration</i> , a plan aimed at making government bureaucracies compete against private contractors by bidding to perform particular tasks. Maggs suggests that this plan may turn out to be one of the Bush presidency's <i>most important legacies</i> . | 122 |



UNIT 3Process of American Politics

In this unit, thirteen articles review how political parties, voters, election processes, interest groups, and the media work within the process of American politics.

| Unit Overview | | |
|---------------|---|-----|
| Part | A. Political Parties | |
| 32. | The Chieftains and the Church, Ted Halstead, from <i>The Atlantic Monthly</i> , January/February 2004 Ted Halstead engages in what he calls "an intellectual audit" of <i>America's two major parties</i> , and arrives at an interesting distinction between the two parties that is reflected in the title of this selection. | 129 |
| 33. | America as a One-Party State, Robert Kuttner, The American Prospect, February 2004 Robert Kuttner argues that Republicans who today control the White House and both houses of Congress are taking unprecendented steps to enable thier party to dominate American government for years to come. | 134 |
| 34. Part | Republicans, Democrats, and Race: An Uneasy History, Robin Toner, The New York Times Upfront, February 21, 2003 Robin Toner traces the pivotal role that race has played in party politics in the United States since 1948. B. Politicians, Voters, Public Opinion, and Interest Groups | 140 |
| | | |
| 35. | Running Scared, Anthony King, <i>The Atlantic Monthly,</i> January 1997 Anthony King argues that the American political system is anchored in what he considers to be a <i>permanent election campaign</i> . In turn, according to King, American politicians are "hyper-responsive" and American government suffers accordingly. | 142 |
| 36. | Leaders Should Not Follow Opinion Polls, Robert Weissberg, USA Today Magazine (Society for the Advancement of Education), May 2002 Robert Weissberg argues that government leaders should not follow public opinion polls for several reasons, including the absence of satisfactory participatory standards and the quality of advice obtained in polls. | 152 |
| 37. | Government's End, Jonathan Rauch, National Journal, January 8, | |
| | Jonathan Rauch explains why the <i>U.S. government</i> has reached a state of <i>perpetual stalemate</i> . He describes the situation as one in which the government cannot become either much smaller or much larger and in which there is very little opportunity for change. | 155 |
| 38. | Associations Without Members, Theda Skocpol, The American Prospect, July/August 1999 Theda Skocpol outlines the ways that Americans' civic and political associations have changed since the 1960s from traditional membership organizations to advocacy groups. | 161 |
| Part : | C. The Conduct of Elections | |
| 39. | The Redistricting Wars, Sasha Abramsky, <i>The Nation</i> , December 29, 2003 Sasha Abramsky describes and criticizes the <i>unprecedented timing</i> of Replublican state legislators' <i>redistricting</i> of their states' congressional seats. He also notes the important role that newly available <i>redistricting software</i> has played in the process. | 167 |

| 40. | A Better Way?, Alan B. Morrison, <i>National Journal</i> , January 4, 2003 Alan Morrison identifies several problems with the way our <i>Electoral College</i> system works and suggests ways that each problem can be resolved. | 170 |
|------|--|-----|
| 41. | The Short, Unhappy Life of Campaign Finance Reform, Paul Taylor, Mother Jones, March/April 2003 Paul Taylor identifies the many opponents of the McCain-Feingold campaign finance reform law of March, 2002, and suggests that they are likely to be successful in undermining the objectives of those who supported the law. | 174 |
| Part | D. Media | |
| 42. | Journalism and Democracy, Bill Moyers, <i>The Nation</i> , May 7, 2001 Bill Moyers outlines what he seeks as the key role of <i>journalism</i> in the practice of <i>American democracy</i> . He also gives several examples of how powerful interests have tried to discredit important stories or even prevent them from appearing. | 176 |
| 43. | The Making of a Movement: Getting Serious About Media Reform, Robert W. McChesney and John Nichols, <i>The Nation</i> , January 7, 2002 | |
| | The authors note how the current ownership structure of major media outlets distorts <i>news reporting</i> in the United States. They suggest how major reform might occur and what the goals of a <i>media reform movement</i> should be. | 180 |
| 44. | Politics After the Internet, Yuval Levin, The Public Interest, Fall 2002 | |
| | Yuval Levin suggests that the coming of the <i>Internet</i> may lead to greater intellectual isolation, downgrading the political importance of size and place and quickening the pace of politics. But he also writes that <i>American democracy</i> can and will continue to exist. | 186 |



UNIT 4Products of American Politics

Six selections in this unit examine the "products" of the American government: the domestic, economic, foreign, and defense policies that are generated by the administration and implemented by the bureaucracy.

| Unit Overview | 192 |
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Part A. Economic and Social Welfare Policy

45. The Tax-Cut Con, Paul Krugman, *The New York Times Magazine*, September 14, 2003

Paul Krugman says that a *tax-cut crusade* has dominated the last quarter-century of American politics. He examines the motives of those supporting that crusade and critically assesses its effects on American government both now and in the future.

 Liberal Lessons From Welfare Reform, Christopher Jencks, The American Prospect, Summer 2002

Christopher Jencks examines the effects of the 1996 welfare reform act. He suggests several reasons why it has worked out better than liberal critics had expected.

47. The O'Connor Project, Lisbeth B. Schorr, The American Prospect, January 2004

Lisbeth Schorr argues that *racial disparities* and *racial discrimination* in the United States can be ended. She then calculates the costs of doing so.

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Part B. National and Homeland Security

| 48. | . The New Rome Meets the New Barbarians, Joseph Nye, The Economist. March 23, 2002 | |
|-------|---|-----|
| | Joseph Nye suggests that the <i>foreign policy challenges</i> facing the United States in the coming decades are best understood in the context of the three different <i>dimensions of power</i> that he identifies. | 209 |
| 49. | The Compulsive Empire, Robert Jervis, Foreign Policy, July/August 2003 | |
| | Robert Jervis identifies the factors that seem to lead the United States, almost inexorably, to <i>imperialist aspirations</i> and deeds. | 212 |
| 50. | No, It's Not Vietnam, James Kitield, <i>National Journal</i> , November 22, 2003 | |
| | James Kitield identifies various factors that make the war in Iraq very different from the Vietnam War three decades ago. | 215 |
| nde | K | 218 |
| est | Your Knowledge Form | 222 |
| Artic | le Rating Form | 223 |

his unit treats some of the less concrete aspects of the American political system—historic ideals, contemporary ideas and values, and constitutional and legal issues. These dimensions of the system are not immune to change. Instead, they interact with the wider political environment in which they exist, and they are modified accordingly. Usually this interaction is a gradual process, but sometimes events foster more rapid change.

Human beings can be distinguished from other species by their ability to think and reason at relatively high levels of abstraction. In turn, ideas, ideals, values, and principles can and do play important roles in politics. Most Americans value ideals such as democracy, freedom, equal opportunity, and justice. Yet the precise meanings of these terms and the best ways of implementing them are the subject of much dispute in the political arena. Such ideas and ideals, as well as disputes about their "real" meanings, are important elements in the practice of American politics.

Although the selections in this unit span more than 200 years, they are clearly related to one another. Understanding contemporary political viewpoints is easier if the ideals and principles of the past are also taken into account. In addition, we can better appreciate the significance of historic documents such as the Declaration of Independence and the Constitution if we are familiar with contemporary ideas and perspectives. The interaction of different ideas and values plays an important part in the continuing development of the "foundations" of the American political system.

The first section of this unit includes several historic documents from the eighteenth century. The first is the Declaration of Independence. Written in 1776, it proclaims the Founders' views of why independence from England was justified and, in so doing, identifies certain "unalienable" rights that "all men" are said to possess. The second document, the Constitution of 1787, re-

mains in effect to this day. It provides an organizational blueprint for the structure of American national government, outlines the federal relationship between the national government and the states, and expresses limitations on what government can do. Twenty-seven amendments have been added to the original Constitution in two centuries. In addition to the Declaration of Independence and the Constitution, the first section includes two selections from The Federalist Papers, a series of newspaper articles written in support of the proposed new Constitution. Appearing in 1787 and 1788, The Federalist Papers treated various provisions of the new Constitution and argued that putting the Constitution into effect would bring about good government.

The second section treats contemporary political ideas and viewpoints. As selections in this section illustrate, efforts to apply or act on political beliefs in the context of concrete circumstances often lead to interesting commentary and debate. "Liberal" and "conservative" are two labels often used in American political discussions, but political views and values have far more complexity than can be captured by these two terms.

Selections in the third section show that constitutional and legal issues and interpretations are tied to historic principles as well as to contemporary ideas and values. It has been suggested that throughout American history almost every important political question has at one time or another appeared as a constitutional or legal issue.

The historic documents and the other selections in this unit might be more difficult to understand than the articles in other units. Some of them may have to be read and reread carefully to be fully appreciated. But to grapple with the important material treated here is to come to grips with a variety of conceptual blue-prints for the American political system. To ignore the theoretical issues raised would be to bypass an important element of American politics today.

