The Angry American

How Voter Rage Is Changing the Nation



Susan J. Tolchin

The Angry American

How Voter Rage Is Changing the Nation

Susan J. Tolchin

George Washington University

Dilemmas in American Politics

All rights reserved. Printed in the United States of America. No part of this publication may be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopy, recording, or any information storage and retrieval system, without permission in writing from the publisher.

Copyright © 1996 by Westview Press, A Division of HarperCollins Publishers, Inc.

Published in 1996 in the United States of America by Westview Press, 5500 Central Avenue, Boulder, Colorado 80301-2877, and in the United Kingdom by Westview Press, 12 Hid's Copse Road, Cumnor Hill, Oxford OX2 9JJ

Library of Congress Cataloging-in-Publication Data Tolchin, Susan J.

The angry American : how voter rage is changing the nation / Susan J. Tolchin.

p. cm. — (Dilemmas in American politics)
Includes bibliographical references (p.) and index.
ISBN 0-8133-3028-9. — ISBN 0-8133-3029-7 (pbk.)

1. Voting—United States. 2. United States—Politics and government—1989— 3. United States—Economic conditions—1981—

4. United States—Social conditions—1980— I. Title. II. Series.

JK1967.T65 1996

324.973—dc20

96-25647

CIP

The paper used in this publication meets the requirements of the American National Standard for Permanence of Paper for Printed Library Materials Z39.48-1984.

10 9 8 7 6 5 4 3 2 1

The Angry American

Dilemmas in American Politics

Series Editor L. Sandy Maisel, Colby College

Dilemmas in American Politics offers teachers and students a series of quality books on timely topics and key institutions in American government. Each text will examine a "real world" dilemma and will be structured to cover the historical, theoretical, policy relevant, and future dimensions of its subject.

EDITORIAL BOARD

Jeffrey M. Berry Tufts University

John F. Bibby

University of Wisconsin-Milwaukee

David W. Brady Stanford University

David T. Canon

University of Wisconsin-Madison

Susan Carroll

Eagleton Institute, Rutgers University

Rodolfo O. de la Garza University of Texas-Austin

Lawrence C. Dodd University of Florida

George C. Edwards Texas A&M University

Diana Evans Trinity College Linda L. Fowler

Dartmouth University

Paul S. Herrnson

University of Maryland-College Park

Charles O. Jones

University of Wisconsin-Madison

Ruth S. Jones

Arizona State University

Elaine Ciulla Kamarck

Office of the Vice President of the United States

Theodore J. Lowi Cornell University Thomas E. Mann Brookings Institution

Paula D. McClain University of Virginia

Michael L. Mezey DePaul University

Gwendolvn Mink

University of California-Santa Cruz

Karen O'Connor American University

Samuel C. Patterson Ohio State University

Nelson W. Polsby

University of California-Berkeley

Ronald B. Rapoport

The College of William and Mary

Craig A. Rimmerman

Hobart and William Smith Colleges

Larry Sabato University of Virginia

David Shribman The Boston Globe

Walter J. Stone

University of Colorado-Boulder

Margaret Weir Brookings Institution

James Q. Wilson

University of California-Los Angeles

BOOKS IN THIS SERIES

The Angry American: How Voter Rage Is Changing the Nation Susan J. Tolchin

No Neutral Ground? Abortion Politics in an Age of Absolutes, Karen O'Connor

Onward Christian Soldiers? The Religious Right in American Politics, Clyde Wilcox

Payment Due: A Nation in Debt, A Generation in Trouble, Timothy J. Penny and Steven E. Schier

Bucking the Deficit: Economic Policymaking in the United States, G. Calvin Mackenzie and Saranna Thornton

"Can We All Get Along?" Racial and Ethnic Minorities in American Politics, Paula D. McClain and Joseph Stewart Jr.

Remote and Controlled: Media Politics in a Cynical Age, Matthew Robert Kerbel

FORTHCOMING TITLES

Welfare Policy in American Politics, Anne Marie Cammisa

The Dilemma of Congressional Reform, David T. Canon and Kenneth R. Mayer

Immigration and Immigrants in the Contemporary United States, Rodolfo O. de la Garza and Louis DeSipio

Participation, Democracy, and the New Citizenship in Contemporary American Politics, Craig A. Rimmerman

To Martin with love

Preface and Acknowledgments

A MONTH AFTER the famous Republican electoral sweep in 1994 my husband and I traveled to London for a week of theater-going with our playwright friend Irene Wurtzel and her husband, Alan. To my surprise, London newspapers were bursting with stories about public anger leveled at the ruling Conservative Party. Voters in Great Britain had grown so angry, declared the articles, that if an election were held that very week Prime Minister John Major would have been ousted from office and replaced by the Labour Party. What a switch, given the conventional wisdom about the U.S. election symbolizing the rejection of "liberalism."

With the benefit of this transoceanic perspective, I started thinking seriously about political anger as a phenomenon of the 1990s. In fact, by the time Americans were agonizing over the impact of the angry white male, political anger had achieved a new universality. No matter what culture or nation was involved, they all shared one target in common: government. No wonder the Tories looked nervously across the Atlantic at Canada, where their counterparts in the Conservative Party had been recently swept out of office by a flash of voter anger. In Morocco, 100,000 university graduates faced the future without jobs, no longer blaming "Allah for their poverty and misfortune," as one political leader told me. "Instead, they now blame government."

This book has many mentors, intellectual and personal, and I am deeply indebted to them all. When I returned from London, Pranay Gupte, my editor at the *Earth Times* (where I write a column from Washington), asked me to pursue the anger theme in relation to President Clinton's first year in office. Pranay is a wellspring of ideas, and I am grateful for all his advice, for forcing me to write fast, and for dispatching me all over the world. I would also like to thank Arthur Gelb of the *New York Times* for coming up with the idea for the column and for putting Pranay in touch with me.

After writing the Clinton piece, I knew there was a book out there somewhere; indeed, this was a book I felt in my bones from the beginning. With me from the "creation" were a great many people who also shared my belief in the book and who helped and encouraged me to further develop the ideas and publishing possibilities. Among them were Nick Veliotes, Roz and Dick Kleeman, Barbara Bergmann, Sandee Brawarsky, Richard E. Cohen, Judith Rosener, and Cathy Rudder.

xiv Preface

My relationship with Westview Press began one balmy evening when I was waiting for a taxi at the American Political Science Association convention in Chicago. As I described the book project to my friend, Beryl Radin, sotto voce, I thought, Sandy Maisel overheard our conversation. "Do you have a publisher yet?" he asked. Sandy and I had worked on several projects together over the years, and before I knew it, he and the editors had signed me on as an author for his series Dilemmas in American Politics. My experience with Westview has been all an author could ask. Specifically, I would like to thank Sandy as well as Matt Kerbel for their intellectual input and for editing chapters almost as quickly as I finished them. I would also like to thank Jennifer Knerr, the original editor of the book, for her incisive, meticulous editing and for sticking with the project even after she had left the company. Thanks also to the talented and dedicated members of the Westview family, including Brenda Hadenfeldt, who guided the book to publication; Shena L. Redmond, project editor; Diane Hess, copy editor; Michelle Schayes, assistant college marketing manager; and Lisa Paradise, director of publicity.

The book is based on data collected from a variety of sources, including discussions and formal interviews with members of Congress, political scientists, officials from the executive branch, historians, trade-association representatives, and journalists. All direct quotes in the text that are not cited in the notes are drawn from these interviews. Many thanks to the following respondents for sharing their insights, knowledge, and experience with me: Gary Ackerman, Nan Aron, Dwayne Austin, Susan Bauman, William Becker, Lloyd Bentsen, Ira Berlin, Barry Bluestone, Sid Blumenthal, Daniel J. Boorstin, Leroy Bridges, Pat Choate, David L. Clay, Mary Cleveland, Matthew Dallas, Janet L. Douglass, Roger Durbin, Lillian Darrington, Barbara Dixon, Harriet Eckel, Eva Eronakowski, Amitai Etzioni, Bill Frymoyer, Lynn Gerber, Ralph Goldman, Stan Greenberg, Roy C. Grosswiler, Charles Guggenheim, Linda Gustitus, Phyllis Hanfling, Ron Harris, Marvin Kalb, Marcy Kaptur, Kitty Kelley, Lou Kerr, David Kusnet, Ann Lewis, Betty Lewis, Michael Lieberman, Robert Jay Lifton, Frank Luntz, Sandra McElwaine, Rick McGahey, Chris McLean, Cynthia McSwain, Marianne Means, Mark Melman, Abner Mikva, Tim Miles, Scott Murray, Gladys Ottman, John Owad, Bruce Perry, Margy Perz, James Pfiffner, Irene Pollin, Tarso Ramos, Leo Ribuffo, David Rosenbloom, Barbara Rosenfeld, Jim Sasser, Karen Schlossberg, Chuck Schumer, Barbara Shailor, Cynthia Stachelberger, Richard Stott, Jim Thurber, Alan Tonelson, Sherrie Voyles, Stephen J. Wayne, Mike Wessel, and Betsey Wright.

The staffers in Marcy Kaptur's office, both in Washington and Toledo, helped maximize my short time in Toledo, making it an especially rich and

Preface

fruitful experience. In addition to Marcy Kaptur, I would especially like to thank Susan Lowe, George Wilson, Sarah O'Neil, and Steve Katich.

When the book was just a gleam in my eye, Charles Goodsell invited me to give a lecture on political anger to his graduate students at Virginia Polytechnical Institute in Blacksburg. The author of many well-known works, including the groundbreaking *The Case for Bureaucracy*, Goodsell has contributed to my own thinking, and I thank him for providing me with an early opportunity to test my theories.

My own professional home at George Washington University has been a very happy one; for the past eighteen years, the university has been consistently supportive of my research projects with generous grants of time and resources whenever I needed them. A Dilthey research grant, matched by Dean F. David Fowler and Associate Dean James Edwin Kee of the School of Business and Public Management, enabled me to begin working on this project. The chairperson of the Public Administration Department, Kathryn E. Newcomer, has been a constant source of encouragement and support.

My colleagues in the Public Administration Department have been invaluable for their intellectual input as well as their friendship. Special thanks to Bayard Catron for his careful and incisive criticisms of the manuscript and to William C. Adams for his ideas on the political role of values.

Three graduate research assistants from the Public Administration Department contributed their enthusiasm, time, and editorial advice to this project. For the skill with which they tracked down leads, checked facts, read successive drafts of the manuscript, and overcame enormous obstacles, I thank Jill Moses, Stephen Burns, and especially Scott Haggard, who bore the brunt of this book, working tirelessly to help me meet the tight deadlines.

Former academic vice president and provost Roderick French's early vision and concrete support of interdisciplinary scholarship came to fruition with this book, which draws on more disciplines than I have ever tackled on one project, namely, psychology, English literature, biology, sociology, political science (of course), and history.

I am especially thankful also to Judith Plotz, chair of the English Department at George Washington University, for inviting me to keynote a conference on postcolonialism. Preparing the paper, as well as discussions with Professor Plotz, introduced me to a range of ideas and literature on anger that substantially enhanced my own thinking.

Actually, my daughter, Karen, a graduate student in English at Brandeis University, first introduced me to the concepts of postcolonialism and to the relevance of English literature to political science. Karen has been wonderfully

xvi Preface

supportive, as well as a great editor. My son, Charles, a novelist, has also provided me with penetrating criticism, very helpful editing, and constant encouragement. Both Charles and Karen have turned into very talented fiction writers, and I am very proud of them both.

For her friendship through thick and thin, I thank Nancy K. Schlossberg, who also helped educate me about the psychological elements of anger. I also feel especially lucky to be part of a few groups that have provided me with literary advice, steadfast support, and intellectual fodder. I thank Irene Wurtzel, Patricia O'Brien, and Linda Cashdan in my Shakespeare group; Irene and Patricia read drafts of my original outline and provided useful suggestions, and Linda read and critiqued my work and contributed many new ideas to my thinking. The manuscript has also benefited greatly from the comments of my friends from the New Synthesis group and its leader, Ruy Teixeira. I would also like to thank Pat Choate, who also read the manuscript, for his contributions and his friendship.

Sadly, my dear mother died this winter. One of my best friends, as well as a superb proofreader and critic, she was way ahead of her time in believing in women's achievement. She had a profound influence on my own life, and I'm grateful that she lived to see the third generation of teachers emerge in our family as Karen began her stint as a teaching assistant in a freshman writing class.

Most of all, I would like to thank my husband, Martin, for his love, devotion, support, steady flow of ideas, and close attention to this manuscript. We have collaborated on five books and numerous other ventures, including two children. I missed him on this project, but on the bright side at least I could finally dedicate a book to him.

Susan J. Tolchin

The Angry American

Contents

List of Illustrations Preface and Acknowledgments		xiii
1	Political Anger: The Dilemma of Voter Rage for Democratic Government	1
••••	Anger in the Mainstream Anger at Government Anger and the Bipolarity of Issues Anger and the Open Challenge to Government Legitimacy Anger and the Absence of an External Threat Mad As Hell	3 6 9 11 15
2	America and Its Discontents: The Roots of Antigovernment Anger	21
••••	The Psychology of Political Anger Anger, Confusion, and Political Change Between the Centuries: Anger and Its Populist Roots The Legacy of Violence and Distrust Issues Born in Anger and Their Antecedents Political Anger: A New Paradigm	24 30 32 34 36 41
3	The Visible Ceiling: Economic Uncertainty and Political Anger	47
••••	The End of Optimism The Wage Gap The Jobs Dilemma International Realities and Political Anxieties The Boeing Strike: Globalism and the Visible Ceiling Ignoring the Gap: The End of Bliss	50 53 58 61 63 66

x Contents

4	The Cultural Divide: Zones of Intolerance	
4	on the Battlefield of Values	71
•••	Back to Basics: Public Anxiety and Cultural Rifts Anger Unbound: Do the Media Reflect or	76
	Manipulate Values?	80
	The Danger Zone: Intolerance, Hate Language, and	Ti and the second
	Political Blight	87
	Gangsta Rap and Trash TV: The Objectification of Anger	92
	The Tygers of Wrath	94
5	Porting Del Committee Assert Assert	0=
J	Raging Pol: Governing Angry Americans	97
••••	Bipolarity in Politics	105
	Antigovernment Anger	108
	Extremes at Center Stage: The Militia, Waco, and Congress	116
	Anyone but the Above	120
_	The Vision Thing: Competing Angers	
b	and Political Change	123
••••	Anger Validated and Denied	128
	Anger and the Truth About Government	131
	Anger and the Pollsters	132
	Anger and Blame	135
	Anger and the Limits of Government	136
	Anger on the High Road	137
	Notes	
References		155 161
	About the Book and Author	
Inde	ndex	

Illustrations

Tables				
2.1	Top entitlements	37		
Fig	ures			
3.1 3.2	Family income by quintile The young face tougher times and the poor move up more slowly	54 56		
4.1	Open season on liberal Democrats: The National Republican Congressional Committee's "Wanted" poster	89		
Cai	rtoons			
Has the white male become a symbol of anger at the ballot box? The truth about new jobs Do the media provoke citizen anger or simply tap into existing anger?		51 85		
Pho	otos			
Resc	cue personnel walk out of the blast area after a 1,200-pound car bomb blew off the north side of the federal building			
	in downtown Oklahoma City	13		
Poli	Political rallies offer one outlet for citizens' anger			
Rep	Representative David Bonior (D-Mich.), minority whip of			
	the House	59		
	id Clay and other striking Boeing machinists and their families march through Seattle's South Park	65		
•	resentative Marcy Kaptur (D–Ohio) meets with fellow opponents of NAFTA in Milwaukee	100		
A gr	oup of "nonessential" federal employees protests the government			
	shutdown	114		

1

Political Anger

The Dilemma of Voter Rage for Democratic Government

Politics, as a practice . . . had always been the systematic organization of hatreds.

—Henry Adams¹