## FEDERAL WHITE COLLAR CRIME

## CASES AND MATERIALS

Third Edition

Julie R. O'Sullivan

American Casebook Series



## FEDERAL WHITE COLLAR CRIME

### **CASES AND MATERIALS**

#### Third Edition

 $\mathbf{B}\mathbf{y}$ 

#### Julie R. O'Sullivan

Professor of Law Georgetown University Law Center

**AMERICAN CASEBOOK SERIES®** 



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This book is dedicated to

my Mother,

Rosemary Elizabeth O'Sullivan,

to the memory of my Father, Daniel Edward O'Sullivan,

and to the apple of my eye,

Daniel Atticus (Sarastro) O'Sullivan

\*

#### **Preface**

This book should be used in conjunction with the website developed to support it: <a href="http://www.federalwhitecollarcrime.org">http://www.federalwhitecollarcrime.org</a> (that is .ORG, not .COM!)

In previous editions, I have asked students to purchase a statutory appendix prepared to accompany the casebook. I will no longer be generating such a volume-all the statutory (and other primary sources) students will need to read will be on the above-cited website. I chose not to include the text of relevant statutes, rules, and sentencing guidelines in the casebook itself for two principal reasons. First, I thought that readers would like ready access to the texts of these sources while reading the casebook-so they do not have to endlessly flip back and forth as they make their way through the cases and notes. Second, a separate compilation of the primary legal texts is obviously easier to keep current.

I have cited extensively to the U.S. Attorney's Manual and DOJ Criminal Resource Memos throughout the book. The Manual may be easily referenced through the U.S. Department of Justice webpage, available at <a href="http://www.usdoj.gov">http://www.usdoj.gov</a>. A link from federalwhitecollarcrime.org will be provided to the DOJ manual and website.

I also cite the Guidelines Manual throughout. When writing, I was working with the Nov. 2006 Guidelines. Students may not wish to buy a guidelines manual because the manuals tend to be rendered obsolete by amendments every 6 months or so. Instead, students may access the latest versions of the guidelines on-line to complete the assigned guidelines exercises (<a href="http://www.ussc.gov">http://www.ussc.gov</a>). A link will be provided from federalwhitecollarcrime.org to the latest version of the guidelines, and a guidelines worksheet will be posted for downloading.

On the recommendation of my publisher, I take this opportunity to explain my methodology in editing and citing sources. I, and my very able research assistants, have attempted to make the following materials as accurate as possible. Those consulting this text should realize, however, that the materials have been edited-sometimes extensively. In particular, readers should be aware I have often omitted citations and subject headings from excerpted texts without indicating such omissions (as I am assured is standard practice). Obviously, before such materials are used or cited for practical use, the original sources should be consulted. Where I have inserted a footnote in an excerpted article, case, or other source, I have used an asterisk (\*) superscript to indicate that the footnote is an editor's footnote and is not original; otherwise, I have maintained the original source's footnote numbering. As suggested by the Bluebook, I have omitted denials of certiorari or similar discretionary appeals or applications unless the decision is less than two years old (post-2001) or the denial is particularly relevant.

#### Preface to the Third Edition

My object in this edition was both to update and to winnow. First, the updating. The most significant change between the second and third editions was the Supreme Court's decision in *United States v. Booker* holding the mandatory Federal Sentencing Guidelines unconstitutional. This decision required extensive revisions throughout the book, most particularly in Chapter 3 (devoted to the Guidelines), Chapter 4 (Entity Liability; containing a discussion of the guidelines applicable to organizations), and Chapter 19 (Plea Bargaining and Cooperation Agreements). I purposely waited for 2 years to revise the book in response to *Booker*, hoping to see what the fall-out of that decision would be. To the extent that I was able to find data indicating what sentencing courts are doing in the advisory guidelines era, I have provided it throughout.

The Department of Justice has also updated its policy for charging organizations in criminal cases, and that new policy (a/k/a the "McNulty Memo") has been reproduced in Chapter 4, along with an explanation of the forces that drove the DOJ to revise its policy. Given the amount of attention paid in the practice community to the DOJ's "cooperation" policy, and in particular to its "compelled-voluntary" privilege waiver "requests," much more attention has been paid to these subjects in this edition. Relatedly, I have also included a more in-depth discussion of the reasons for, and the conduct of, internal corporate investigations. Finally, the U.S. Sentencing Commission overhauled the organizational guidelines in important respects since the last edition. I have highlighted, in particular, the Commission's revised definition of an "effective" compliance program. Reference to various of Judge Kaplan's decisions in *United States v. Stein* are also discussed, as appropriate, throughout.

Another chapter that required a substantial overhaul was Chapter 6, dealing with obstruction of justice. The Supreme Court handed down its decision in Arthur Andersen LLP v. United States, and Congress has been busy making the obstruction code even more confusing post-Enron/Andersen. Discussion of new statutes (18 U.S.C. §§ 1512(c), 1519, 1520) and some interesting new cases (e.g., the Computer Associates and Singleton prosecutions) seemed advisable. I also included charts to assist students in comparing and contrasting the overlapping statutes in this area. The Arthur Andersen case study, formerly included in text at the end of the obstruction chapter, is now available on the website where, I am assured, some of the materials (e.g., the trial exhibits) will be easier to read than the print edition permitted.

Chapter 7, dealing with mail and wire fraud, required updating to keep current with a Supreme Court decision (*Pasquantino v. United States*), and the explosion of litigation in the "honest services" fraud area. The Second Circuit's en banc decision in *United States v. Rybicki*, and the Seventh Circuit's offering in *United States v. Thompson*, are included to illustrate the confusion among the circuits in defining the reach of § 1346 in private-sector "honest services" prosecutions.

In Chapter 8, Public Corruption, I decided to try to "internationalize" as

well as update. Accordingly, I have added a section on the Foreign Corrupt Practice Act in an effort to expose students to transnational corruption. I have also, in the "domestic" bribery sections, added discussion of the D.C. Circuit's en banc decision in *Valdes v. United States*, the Supreme Court's Hobbs Act decision in *Scheidler v. NOW* (as analyzed in *United States v. Gotti*), and the Court's section 666 decision in *Sabri v. United States*.

I decided to omit entirely what was Chapter 9-Computer Crime-because this is a subject that I understand is generally taught as a stand-alone topic, generally in a seminar. I believe this may be appropriate, as it was exceedingly difficult to present the subject-matter in a digestable form in one chapter.

In recognition of the recent epidemic of securities fraud cases concerning financial and/or accounting misrepresentations, I have included a discrete section on accounting fraud in Chapter 9, Securities Fraud. Note, also, that an article discussing the deferred prosecution agreement in an accounting fraud case is included in a new section in Chapter 19, Cooperation and Plea Bargaining, relating to developments in corporate cooperation and dispositions.

Chapter 12, Money Laundering, formerly had an "international" section, dealing mostly with jurisdictional issues. I determined that the materials I was using were too fragmented. Accordingly, I eliminated them-for now.

I have updated my discussion of (and sample agreements regarding) proffers (Chapter 15), cooperation agreements (Chapter 19), and non-criminal dispositions in corporate crime cases (both deferred prosecutions and non-prosecution agreements, Chapter 19), to take account of apparent changes in DOJ policies and practices. Developments in appeal and Brady waivers (Chapter 19) are also discussed. The Supreme Court's decisions in Mickens v. Taylor and United States v. Gonzalez-Lopez are discussed in Chapter 18, "Representation Issues," as are recent significant decisions in the lower courts regarding the permissible terms of joint defense agreements. Chapter 20, Parallel Proceedings, includes discussion of recent lower-court decisions finding improper the government's misuse of agency civil powers to further its criminal investigations.

The above reflects some of the winnowing that I have done in the third edition. I decided that I was due for a heartless and thorough cutting because the book had just become too large and difficult for students and teachers alike to work with efficiently. I eliminated what I thought was unnecessary or distracting (including much of what I added in the second edition!). I also tried to condense and clarify where appropriate. Finally, I tried to cut many questions from the notes because students seem to find them infuriating, even if I think them helpful in foreshadowing what will be discussed in class.

My object in future will be to expand discussion throughout the book of the increasingly transnational nature of the practice. Coverage of the FCPA is one step in that direction. I welcome your thoughts and suggestions on this mission, as on all else that relates to the content of the book, now and in future.

\*

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I would like to express my gratitude to the research assistants who have helped me over the years in researching many of the issues discussed in these pages. Special thanks go to my former research assistant, Margaret E. Whitney, without whose dedicated efforts this volume would never have reached the publisher, and my Deans, Judith Areen and Alex Aleinikoff, who gave me the time and the resources to complete the project. Thanks, too, to my friends and colleagues who practice and teach in this area for their advice, insights, corrections and the like.

I also appreciate the unflagging help and support of the Georgetown University Law Center library and administrative staff, particularly Faculty Manuscript Editor Anna Selden. This third edition was produced in print-ready format, meaning that Anna Selden worked for months getting it just right. As I hope you will agree, Anna ROCKS. As always, many thanks to Michele Roberts and Bob Muse, without whose subtle and nimble minds this work would have been much impoverished. And I would be remiss if I did not acknowledge the inspiration I receive from Seck Barry, Jose Payero, and their amazing families; when I am tired and tempted to compromise my standards, their work ethic and commitment to excellence never fail to move me to try, try again.

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