



RETROFITTING the BUILT ENVIRONMENT

Edited by William Swan and Philip Brown

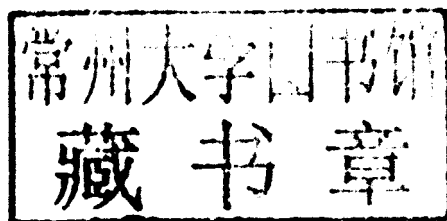
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Retrofitting the Built Environment

Edited by

William Swan & Philip Brown

University of Salford, UK



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Retrofitting the Built Environment

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Foreword

Kevin Anderson

Setting the scene for 2012

With early evidence that large-scale impacts of climate change are becoming discernable from the background of natural variability, there is increasing concern over the international community's abject failure to control emissions. The International Energy Agency's (IEA) chief executive (Maria van der Hoeven 2012) captures this pivotal moment in history when noting that 'The current state of affairs is unacceptable Energy-related CO₂ emissions are at historic highs, and under current policies, we estimate that energy use and CO₂ emissions [will] increase by a third by 2020, and almost double by 2050.' The IEA's chief economist (Fatih Birol; see Rose 2012) goes on to state that '[This] trend is perfectly in line with a temperature increase of 6 degrees Celsius, which would have devastating consequences for the planet.'

Reality or rhetoric: Revealing the challenge of climate change

It is almost two decades since the international community committed to the 'stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system' (UN 1992). However, it was not until 2009 that the threshold between dangerous and acceptable levels of climate change was finally enshrined in an international agreement. The Copenhagen Accord (UN 2009), later reiterated in the Cancun Agreements, established a clear target against which to measure progress. The Accord, to which most nations are now signatories, requires that the global community 'hold the increase in global temperature below 2 degrees Celsius, and take action to meet this objective consistent with science and on the basis of equity'.

Against this backdrop of well-meaning but ultimately rhetorical commitments, emissions of carbon dioxide have continued to rise (IEA 2012), this despite several years of economic contraction in many industrialised nations. In 2009–2010, global carbon dioxide emissions rose markedly, up by almost 6%; in 2010–2011 they rose by a further 3%, with a similar rate of growth anticipated for this year.

Coinciding with this escalation in emissions, there is increasing recognition that climate change has little correlation with long-term end-point reduction targets, for example the UK's statutory requirement for an 80% reduction in emissions by 2050. By contrast, the rise in temperature is closely related to the continual build-up of long-lived greenhouse gases, particularly carbon dioxide, in the atmosphere. This characterisation of climate change as an issue of cumulative emissions and *carbon budgets*, has fundamental implications for the framing, chronology and urgency of

policies for reducing emissions. Whilst 2050 targets lend themselves to gradual reductions dominated by the roll-out of low-carbon energy supply technologies, the science makes clear that in the absence of radical and immediate mitigation, such technologies will fail to deliver on the UK's international climate change commitments (Anderson *et al.* 2008).

The scale of the challenge, framed by scientifically informed carbon budgets as opposed to scientifically illiterate 2050 targets, has fundamental implications for mitigation policies, or, if neglected, the level of climate-related impacts and accompanying adaptation. This already testing transition from fiction to fact around climate change is made yet more difficult for the UK (and all Annex 1 nations) once the 'equity' dimension of the Copenhagen Accord is acknowledged (Anderson and Bows 2011).

The UK government, with guidance from the Committee on Climate Change (CCC), have established an overarching regime for UK mitigation policy premised on non-Annex 1 emissions peaking by around 2018. Whilst this may be a little later than is assumed for Annex 1 nations, it is nevertheless far removed from the spirit, if not the words, of the Copenhagen Accord, which explicitly recognises 'that the time frame for peaking will be longer in developing countries and ... that social and economic development and poverty eradication are the first and overriding priorities'. If the UK were to take seriously the international commitments to which it is a signatory, the peak in emissions from non-Annex 1 nations would be post-2025, with the consequent rate of mitigation for the UK substantially increased.

Similarly, and again despite its explicit commitments, the UK frames national obligations in terms of a global carbon budget that, according to the CCC's own analysis, has a high probability (63%) of exceeding 2°C. This not only contravenes the probabilities accompanying the Copenhagen Accord, but also those associated with the UK's own Low Carbon Transition Plan as well as various EU commitments.

Finally, the CCC and UK government's chosen carbon budget takes no account of global deforestation, presuming instead that any such emissions are solely the responsibility of nations where deforestation occurs. Given that the UK and most Annex 1 nations have already reaped the short-term rewards of their own national deforestation, this presumption is incompatible with the Accord's equity concerns (Anderson and Bows 2011).

Bringing together the science with a direct reading of the UK's international commitments transforms the climate challenge agenda from one of gradual mitigation and adaptation to 2°C to one of urgent and deep reductions in emissions alongside adaptation to 4°C (and higher) futures. As it stands the UK's current position, though politically palatable, is evidently and significantly in breach of international commitments as well as its own domestic obligations.

Consequently, whilst the UK asserts:

- its intention to make a fair contribution to avoiding dangerous anthropogenic interference with the climate system;
- that a 2°C rise in global mean surface temperature is the appropriate delineation between acceptable and dangerous levels of climate change;

- that the chance of exceeding the 2°C threshold should be kept to *exceptionally unlikely to very unlikely* (1% to 10%) (Intergovernmental Panel on Climate Change 2010);
- that national mitigation efforts should be derived on the *basis of equity*, by which non-Annex 1 nations are given considerable emissions space to further develop;

... the reality is that the UK position is premised on:

- a ~63% chance of exceeding 2°C (contrasts with the below 10% chance to which it has committed);
- an almost complete disregard for issues of equity, with poorer nations:
 - expected to bear all of the responsibility for deforestation,
 - required to peak their emissions just a few years after nations such as the UK,
 - and be responsible for all emissions from manufactured goods consumed within the UK, but manufactured in poorer nations (i.e. maintain a 'producer'-based inventory of emissions).

Retrofitting the future: Making the most of what we have

The scale of the mitigation challenge faced by the international community, even for an outside probability of staying below 2°C, is unprecedented. However, for the wealthier parts of the world, not only are the necessary rates of mitigation beyond anything previously countenanced, they need to begin immediately if any emission space is to remain for poorer nations to develop. As a guide to the challenge, Annex 1 nations need to achieve an absolute reduction in emissions of around 40% by 2015, 70% by 2020 and over 90% by 2030 – and still emissions from non-Annex 1 nations would be required to peak by around 2025.

However, the challenge, particularly for the built environment and wider infrastructure, is more demanding still. Coincident with such deep mitigation is the need to ensure that communities are resilient to large and unpredictable changes in their local climate. The prospects of holding to a 2°C future are slim; a 4°C rise in the second half of the twenty-first century must be seriously considered (New *et al.* 2011). It is here that the built environment must endeavour to find the appropriate compromise. Houses must be designed not only to be low- or zero-carbon, but also to provide shelter in climatic futures likely to be very different from those currently experienced.

The UK is probably in a more fortunate position than many nations. Not only is it geographically insulated from some of the more extreme temperature impacts, the UK is a wealthy nation with a good science base that is beginning to provide some understanding of regional impacts. However, whilst the mitigation agenda is quantitatively clear, impacts and adaptation will never be subject to such certainty. Consequently, despite the benefits that accrue to the UK, the country's uncertain

climatic prospects frame the future of the built environment as one of compromise and learning-by-doing rather than of optimisation.

With around 30% of the UK's carbon emissions arising from its 26 million domestic residences (EST undated) the built environment is a pivotal sector in terms of mitigation and adaptation. As in all sectors, to date the focus of attention has been typically on new technologies and new equipment as a path to a low-carbon and resilient future. However, such a vision is simply incompatible with the chronology of change necessary to deliver a 2°C or even 3°C future. Virtually all the properties in which we will be living in 2015 and 2020 exist today, as do many of those for 2030 and even 2050. Consequently, although attention is focused typically on new-build, the real substance of the challenge is in retrofiting. Transforming the existing housing stock into the low-carbon and climate-resilient bedrock of communities is itself a difficult task. However, for the UK not to renege on its 2°C commitments, this transition must begin now and be achieved within the coming decade. Perhaps the sector's greatest challenge is that this can only succeed if genuine partnership is developed between civil engineers, architects, planners, house-builders and, of course, householders. Ultimately, this is as much a political and social as it is a technical challenge, and one that needs to be tackled immediately if futile rhetoric on mitigation is to be replaced with meaningful leadership on climate change.

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