QUESTIONS & ANSWERS:

Constitutional Law

Paul E. McGreal Linda S. Eads



D (91 to.7/2 MU78

QUESTIONS & ANSWERS: Constitutional Law

Multiple Choice and Short Answer Questions and Answers

By

PAUL E. McGREAL

Harry & Helen Hutchens Research Professor and Professor of Law South Texas College of Law

LINDA S. EADS

Associate Professor of Law Dedman School of Law Southern Methodist University



ISBN#: 0820556602

This publication is designed to provide accurate and authoritative information in regard to the subject matter covered. It is sold with the understanding that the publisher is not engaged in rendering legal, accounting, or other professional services. If legal advice or other expert assistance is required, the services of a competent professional should be sought.

LexisNexis and the Knowledge Burst logo are trademarks of Reed Elsevier Properties Inc, used under license. Matthew Bender is a registered trademark of Matthew Bender Properties Inc.

Copyright © 2003 Matthew Bender & Company, Inc., a member of the LexisNexis Group. All Rights Reserved.

No copyright is claimed in the text of statutes, regulations, and excerpts from court opinions quoted within this work. Permission to copy material exceeding fair use, 17 U.S.C. § 107, may be licensed for a fee of 10¢ per page per copy from the Copyright Clearance Center, 222 Rosewood Drive, Danvers, Mass. 01923, telephone (978) 750-8400.

Editorial Offices
744 Broad Street, Newark, NJ 07102 (973) 820-2000
201 Mission St., San Francisco, CA 94105-1831 (415) 908-3200
701 East Water Street, Charlottesville, VA 22902-7587 (804) 972-7600
www.lexis.com

DEDICATION

To Marianne — wherever we go, you're my home. P.E.M. To Madelyn, for all that she is and all that she will become. L.S.E.

ABOUT THE AUTHORS

Paul E. McGreal is the Harry & Helen Hutchens Research Professor and Professor of Law at the South Texas College of Law, Houston, Texas, where he teaches (among other things) the Constitutional Law survey course as well as a seminar on federalism. He has written over a dozen law review articles on issues in constitutional law, and has spoken on these issues in various fora. Prior to joining the South Texas faculty in 1996, Professor McGreal practiced commercial litigation with the law firm Baker & Botts in their Dallas office.

Linda S. Eads teaches at the Dedman School of Law, Southern Methodist University, in Dallas, Texas. She teaches and writes in the areas of evidence, legal ethics, constitutional law, and women and the law. From January 1999 to August 2000, Professor Eads served as Deputy Attorney General for Litigation for the State of Texas. In that position, she directed the State's civil litigation. Prior to joining the SMU faculty, Professor Eads served as a trial attorney with the United States Department of Justice, investigating and prosecuting tax evaders, tax protestors, and drug dealers throughout the United States.

PREFACE

This is an exciting time to study Constitutional Law. While the United States Supreme Court's membership has not changed for the past decade (a modern record!), its doctrine is in almost constant evolution and flux. For example, when the authors of this volume studied the subject as students, virtually the entire topic of federalism could be covered in one class session. It was the doctrinal backwater of Constitutional Law. Over the last decade, however, the Supreme Court has dramatically expanded its role in policing the constitutional boundary between federal and state authority. Indeed, this last term saw several decisions that broke new ground, further elaborated nascent doctrines, and foreshadowed future grounds for dispute. And, the action is not limited to federalism. Recent decisions have added new wrinkles to the Court's approach to hate speech (upholding a state law banning cross burning), equality (a split ruling on the University of Michigan's use of race in undergraduate and law school admissions), and privacy (striking down a state law banning homosexual sodomy). With many of these cases decided by a bare 5-to-4 majority, lively debate is likely to be the rule, rather than the exception.

This book is written for students taking the basic survey course in Constitutional Law. In drafting the questions that follow, we have pitched the breadth, depth, and level of difficulty to those studying the subject for the first time. This approach led to several choices regarding coverage as well as the form of the questions and answers. To help the reader better understand from where we are coming, and thus how best to use this study tool, we offer several observations about our approach.

First, unlike hornbooks and treatises, our coverage is not encyclopedic. We expect that our readers are preparing to take a final exam in a general survey course, and so our coverage is tailored to the topics at the heart of virtually every introductory Constitutional Law course. Specialized issues within each topic are hit upon lightly, and esoteric wrinkles are omitted entirely.

Second, our topic selection is further influenced by the growing tendency to shrink the coverage of the basic Constitutional Law course. With the Court's recent revival of its federalism jurisprudence, and with many schools reducing their Constitutional Law survey courses from six to four hours, it has become impracticable to cram all of the structural and individual rights material into a single course. This has led many schools to shift some topics from the basic survey course to upper level electives. For example, the First Amendment is increasingly covered in a separate course. Similarly, the Takings Clause is often covered in the Property survey course. Consequently, we offer only the type of broadbrush coverage of free speech, religious freedom, and takings that one might expect in the Constitutional Law survey course. More detailed coverage of those subjects will appear in other volumes in the *Q&A* series.

Third, we caution the reader that this volume differs somewhat from others in the *Q&A* series. Users of other volumes will notice that the answers are longer than in some of the other books. This is because most of the constitutional law questions worth asking, and thus worth your study time, cannot be answered and explained in a short space. Thus, while our multiple choice questions all list four (A), (B), (C), (D) one-sentence choices immediately

viii PREFACE

following each question, the true answers — and the ones we would expect to see students produce on our exams — are the explanations we supply in the second half of the volume. Further, our "short answers" are likely longer than you will find in other volumes in the series. Again, the reason is that the types of questions that will best prepare you for a constitutional law exam are rarely susceptible to one-paragraph answers. In the end, we have tried to balance brevity with the need to provide the student with realistic, useful questions. Our practice has been to err on the side of usefulness, resulting in somewhat longer discussions.

While the answers to our short answer questions vary in length, none is more than three paragraphs. And, unless otherwise indicated, the question can be answered in one paragraph. Do not fret if your answer comes in slightly longer or shorter than our answer. As long as the substance is the same, we would give full credit on an exam. If your answer is longer, however, our answer may show how to convey the same substance in fewer words. On time pressure exams, such brevity can be an asset.

Several of the questions that follow do not have easy answers. When this is the case, we identify the question as a close one and then suggest which answer we believe is best. But, that does not mean our preferred answer is the "correct" one. You or your professor may disagree with our chosen answer. Indeed, in a few instances we disagree between ourselves as to the better response. But, that is not our point. In the end, we believe that each answer discusses all of the relevant arguments, and this is what counts on our constitutional law exams. What is much more important than merely choosing the "correct" or "best" answer is that you understand why one answer is better than the others. If you reach this understanding and disagree with our choice, so be it.

As with all the subjects in the *Q&A* series, constitutional law undergoes periodic change. When those changes reach a critical mass, we will produce a revised volume. In the interim, we will revise individual questions as necessary and make those revisions available on the *Q&A* section of the Lexis-Nexis website. The web address is www.lexisnexis.com/lawschool/resource/supplements.

Last, as many of the questions are difficult and contestable, we are interested in hearing from those who use the book. We welcome any and all suggestions about alternate analyses, confusing discussions, or twists on various questions. You can reach us at the e-mail addresses listed below.

Paul McGreal Houston, Texas pmcgreal@stcl.edu August 2003

Linda Eads Dallas, Texas leads@mail.smu.edu August 2003

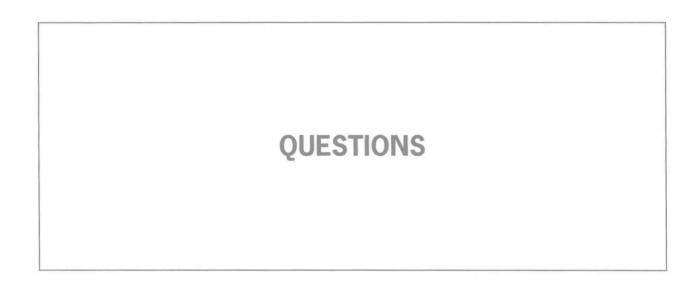
TABLE OF CONTENTS

ge
iii
٧
Vİİ
İΧ
1
3
7
9
1
3
7
9
1
23
25
7
9
31
3
35
37
39
-1
13
15
17
19
51
57

		Page
TOPIC	25: Federalism: Article IV Privileges and Immunities	59
TOPIC	26: Federalism: Preemption	61
TOPIC	27: Federalism: Intergovernmental Tax Immunity	63
TOPIC	28: Federalism: General Limits on State Power	65
TOPIC	29: Substantive Due Process: Incorporation of the Bill of Rights	67
TOPIC	30: Substantive Due Process: Economic Substantive Due Process	69
TOPIC	31: Substantive Due Process: Non-Economic Substantive Due Process	71
TOPIC	32: Procedural Due Process: Defining a Property Interest	75
TOPIC	33: Procedural Due Process: "Taking the Bitter with the Sweet" Doctrine	77
TOPIC	34: Procedural Due Process: What Process is Due?	79
TOPIC	35: Procedural Due Process: Defining a Liberty Interest	81
TOPIC	36: Privileges and Immunities Clause of the Fourteenth Amendment	83
TOPIC	37: Equal Protection: Tiers of Scrutiny	85
TOPIC	38: Equal Protection: Rational Basis Review	87
TOPIC	39: Equal Protection : Gender	89
TOPIC	40: Equal Protection: Race	91
TOPIC	41: Equal Protection: Legitimacy	95
TOPIC	42: Equal Protection : Alienage	97
TOPIC	43: Equal Protection: Fundamental Rights	99
TOPIC	44: Equal Protection : Age	101
TOPIC	45: Free Speech: Offensive Speech	103
TOPIC	46: Free Speech: Hate Speech	105
TOPIC	47: Free Speech: Political Speech	107
TOPIC	48: Free Speech: Time, Place, and Manner Restrictions	109
TOPIC	49: Free Speech: Expressive Association	111
TOPIC	50: Free Speech: Commercial Speech	113
TOPIC	51: Religion Clauses: Free Exercise Clause	115
TOPIC	52: Religion Clauses: Establishment Clause	117
TOPIC	53: State Action: General Principles	121
TOPIC	54: State Action: Public Function Rule	123
TOPIC	55: State Action: Significant State Involvement	125
TOPIC	56: Takings Clause	127
TOPIC	57: Contract Clause	133

Practice	Final Exam	Page 135
ANSWER	RS	149
TOPIC	1: Justiciability: Standing	151
TOPIC	2: Justiciability: Mootness	155
TOPIC	3: Justiciability: Ripeness	157
TOPIC	4: Justiciability: Political Question	159
TOPIC	5: Justiciability: Generally	161
TOPIC	6: Separation of Powers: Principles	167
TOPIC	7: Separation of Powers: Nondelegation Doctrine	171
TOPIC	8: Separation of Powers: Legislative Power	173
TOPIC	9: Separation of Powers: Executive Power Generally	177
TOPIC	10: Separation of Powers: The Appointment Power	181
TOPIC	11: Separation of Powers: The Removal Power	183
TOPIC	12: Separation of Powers: Executive Privilege	185
TOPIC	13: Separation of Powers: Presidential Immunity	189
TOPIC	14: Separation of Powers: Executive Power Over Foreign Policy Matters	191
TOPIC	15: Separation of Powers: War Powers	193
TOPIC	16: Separation of Powers: Presidential Impeachment	195
TOPIC	17: Congressional Power: Commerce Clause	197
TOPIC	18: Congressional Power: Spending Clause	201
TOPIC	19: Congressional Power: Enforcement of the Fourteenth Amendment	205
TOPIC	20: Congressional Power: Treaty Power	207
TOPIC	21: Congressional Power: War Power	209
TOPIC	22: Congressional Power: Taxing Clause	211
TOPIC	23: Federalism: Limits on Federal Power	213
TOPIC	24: Federalism: Dormant Commerce Clause	219
TOPIC	25: Federalism: Article IV Privileges and Immunities	223
TOPIC	26: Federalism: Preemption	225
TOPIC	27: Federalism: Intergovernmental Tax Immunity	227
TOPIC	28: Federalism: General Limits on State Power	229
TOPIC	29: Substantive Due Process: Incorporation of the Bill of Rights	231
TOPIC	30: Substantive Due Process: Economic Substantive Due Process	233
TOPIC	31: Substantive Due Process: Non-Economic Substantive Due Process	237

		Page
TOPIC	32: Procedural Due Process: Defining a Property Interest	247
TOPIC	33: Procedural Due Process:	
	"Taking the Bitter with the Sweet" Doctrine	249
TOPIC	34: Procedural Due Process: What Process is Due?	251
TOPIC	35: Procedural Due Process: Defining a Liberty Interest	253
TOPIC	36: Privileges and Immunities Clause of the Fourteenth Amendment	255
TOPIC	37: Equal Protection: Tiers of Scrutiny	257
TOPIC	38: Equal Protection: Rational Basis Review	259
TOPIC	39: Equal Protection : Gender	263
TOPIC	40: Equal Protection : Race	267
TOPIC	41: Equal Protection: Legitimacy	273
TOPIC	42: Equal Protection : Alienage	275
TOPIC	43: Equal Protection: Fundamental Rights	277
TOPIC	44: Equal Protection : Age	279
TOPIC	45: Free Speech: Offensive Speech	281
TOPIC	46: Free Speech: Hate Speech	285
TOPIC	47: Free Speech: Political Speech	287
TOPIC	48: Free Speech: Time, Place, and Manner Restrictions	289
TOPIC	49: Free Speech: Expressive Association	293
TOPIC	50: Free Speech: Commercial Speech	295
TOPIC	51: Religion Clauses: Free Exercise Clause	299
TOPIC	52: Religion Clauses: Establishment Clause	303
TOPIC	53: State Action: General Principles	309
TOPIC	54: State Action: Public Function Rule	311
TOPIC	55: State Action: Significant State Involvement	315
TOPIC	56: Takings Clause	319
TOPIC	57: Contract Clause	325
Practice	Final Exam	329
	F CASES	347
INDEX		355



TOPIC 1: JUSTICIABILITY: STANDING

QUESTIONS

The State of Texana recently enacted the Parental Abortion Liability Act, which provides:

Any person who performs an abortion on a minor without obtaining the prior written consent of both of the minor's parents will be strictly liable to the minor's parents for all medical expenses attributable to the abortion, including expenses incurred for follow-up care.

The Women's Center, an abortion clinic located in Texana, sued the Governor and Attorney General seeking an injunction on the ground that the Act violates a minor's right to choose an abortion.

- 1. Does The Women's Center have standing to bring this suit?
 - (A) No, because The Women's Center may not litigate the rights of the minors, who are not parties to the lawsuit.
 - (B) No, because The Women's Center has no concrete injury.
 - (C) No, because The Women's Center's injury is not actual or imminent.
 - (D) No, because the lawsuit cannot redress any threatened injury to The Women's Center.

Since Fidel Castro rose to power in Cuba over 40 years ago, Cuban nationals have consistently sought to migrate to the United States. Cubans who cannot meet the stringent requirements to enter the United States as "refugees" occasionally try to enter the United States by the extra-legal means of sailing private boats to the southeastern coast of Florida. Because of the trip's hazards, as well as the Cuban government's active discouragement, such attempts are rare enough that the United States allows survivors to legally immigrate, even if they do not qualify for refugee status.

In January 2002, the Cuban government announced that it would no longer forcibly prevent emigration from Cuba by boat. The announcement prompted a massive flow of Cuban nationals toward the United States. Later that year, Congress enacted the Cuban Immigration Act of 2002, which changed United States policy toward Cuban nationals. In addition to those already legally entitled to enter under current law, the United States would allow 20,000 Cuban nationals to legally enter the United States each year. Under the Act, the 20,000 eligible immigrants are selected by an annual lottery from those Cuban nationals who apply to immigrate under the program. The first lottery was held in January 2003.

The Act further alters prior practice by requiring repatriation of any Cuban national who reaches the United States by boat. The Act also provides, however, that if any section is held unconstitutional, the Act as a whole will be void, and United States immigration law will revert to the rules and practices in effect prior to the Act.

A lawsuit challenging the Act's lottery program has been filed against the United States in the federal District Court for the District of Columbia. The lawsuit seeks a declaration that the lottery violates the Due Process Clause of the Fifth Amendment. The Plaintiff is a Cuban national who participated in the January 2003 Cuban lottery. The Plaintiff was not selected for entry into the United States and does not qualify as a refugee under United States law. He claims, however, that under the pre-Act immigration laws, he would have entered the United States by sailing a private boat from Cuba to Florida.

2. Does the Plaintiff have standing?

- (A) No, because the Plaintiff has not suffered an adequate injury in fact.
- (B) No, because the Plaintiff's injury was not caused by the defendant's conduct.
- (C) No, because the Plaintiff's requested relief will not redress his alleged injury.
- (D) Yes.

Suppose the lawsuit described in Question 2 is brought by the Federation for American Immigration Reform (FAIR), which is an association of Florida citizens concerned about the domestic effects of United States immigration policy. As its injury, FAIR asserts that the lottery program will cause its Miami members to endure overcrowded public schools, decreased access to public medical facilities, reduced police protection, and diminished employment opportunities.

- 3. Does FAIR have standing to bring this lawsuit?
 - (A) No, because FAIR has not suffered an adequate injury in fact.
 - (B) No, because FAIR's injury was not caused by the defendant's conduct.
 - (C) No, because FAIR's requested relief will not redress its alleged injury.
 - (D) Yes.

The Appalachian Society is an environmental advocacy group that draws members from eastern states connected by the Appalachian Trail. The Society has filed a federal court lawsuit against the United States Army Corps of Engineers regarding the Corps' failure to prepare an Environmental Impact Statement (EIS) as required by the National Environmental Policy Act. The Society alleges that the Corps plans to build a dam along the Hastens River, and that federal law requires an EIS for such a project. The Society further alleges that many of its members live near and use the Hastens River for hiking, fishing, and canoeing; and that the proposed dam would drastically alter the river's aesthetics, as well as its suitability for fishing and canoeing. The Society concedes that preparation of an EIS will not necessarily alter the Corps' decision to construct the Hastens River dam project. The Society further concedes that several procedural steps remain after an EIS and before construction of the dam, and that construction would likely begin no sooner than five years from now, if ever.

4. Can the Appalachian Society allege sufficient injury to support standing?

ANSWER:

Consider the lawsuit described in Question 4.

5. Can the Appalachian Society satisfy the standing requirements of causation and redressability?

ANSWER: