### Thomson Reuters Law for the Layperson

# THE AMERICANS WITH DISABILITIES ACT

Second Edition

Margaret C. Jasper

Legal Almanac Series

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## THE AMERICANS WITH DISABILITIES ACT

Second Edition

*by* Margaret C. Jasper

Legal Almanac Series: Thomson Reuters' Law for the Layperson



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ISBN # 978-0-314-60519-1

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In 2004, Ms. Jasper successfully argued a case before the New York Court of Appeals, which gives mothers of babies who are stillborn due to medical negligence, the right to bring a legal action and recover emotional distress damages. This successful appeal overturned a 26-year old New York case precedent, which previously prevented mothers of stillborn babies from suing their negligent medical providers.

Ms. Jasper is the author and general editor of the following legal Almanacs:

AIDS Law

The Americans with Disabilities Act

Animal Rights Law

Auto Leasing

Bankruptcy Law for the Individual Debtor

Banks and their Customers

Becoming a Citizen

Buying and Selling Your Home

Commercial Law

Consumer Rights and the Law

Co-ops and Condominiums: Your Rights and Obligations As Owner

Copyright Law

Credit Cards and the Law

Custodial Rights

Dealing with Debt

Dictionary of Selected Legal Terms

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DWI, DUI and the Law

Education Law

Elder Law

Employee Rights in the Workplace

Employment Discrimination Under Title VII

Environmental Law

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Everyday Legal Forms

Executors and Personal Representatives: Rights and Responsibilities

Guardianship and the Law

Harassment in the Workplace

Health Care and Your Rights

Health Care Directives

Hiring Household Help and Contractors: Your Rights and Obligations

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How To Form an LLC

How To Protect Your Challenged Child

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Identity Theft and How To Protect Yourself

Individual Bankruptcy and Restructuring

Injured on the Job: Employee Rights, Worker's Compensation and

Disability Insurance Law

International Adoption

Juvenile Justice and Children's Law

Labor Law

Landlord-Tenant Law

Law for the Small Business Owner

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Your Rights Under the Family and Medical Leave Act

You've Been Fired: Your Rights and Remedies

### INTRODUCTION

In the past, disabled individuals have faced a wide variety of obstacles that prevented them from fully participating in all that American society has to offer. They have struggled with obtaining employment, and have been denied access to many services most Americans take for granted. Due to bias, insensitivity and plain ignorance, the disabled have been subjected to discrimination and intolerance.

Acknowledging that disabled persons are as equally entitled to participate in society as non-disabled Americans, the federal government intervened to provide the disabled with effective legislation to enforce their rights. In 1990, Congress passed the Americans with Disabilities Act (ADA) in order to give civil rights protections to individuals with disabilities similar to those prohibiting discrimination on the basis of race, color, sex, national origin, age, and religion.

The ADA's purpose is to guarantee equal opportunity for the disabled with respect to employment, transportation, public accommodations, state and local government services, and telecommunications. By removing the impediments, society will benefit from the talents and skills disabled persons have to offer. In addition, by making services and accommodations—such as retail stores, hotels and restaurants—more accessible, the disabled will become an increasingly significant factor in the marketplace, and an asset to the economy.

This Almanac examines the ADA, and discusses the rights disabled individuals are entitled to under the Act. The areas governed by the ADA are explored, including employment, transportation, public accommodations, state and local government services, and telecommunications. This Almanac also gives a brief overview of legislation designed to protect the disabled in areas not covered by the ADA.

The Appendix provides selected provisions of the ADA, sample forms, and other pertinent information and data. The Glossary contains definitions of many of the terms used throughout the Almanac.

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### CHAPTER 1: AN OVERVIEW OF THE AMERICANS WITH DISABILITIES ACT

#### IN GENERAL

Recognizing that disabled persons are entitled to civil rights protections such as those already provided to individuals who are discriminated against on the basis of race, color, sex, national origin, age, and religion, the federal government has endeavored to provide disabled persons with effective legislation to enforce their civil rights. The most significant piece of legislation passed by Congress to protect and promote the rights of the disabled was the Americans with Disabilities Act of 1990 (the "ADA").

Tables indicating the percent of people with a disability, by age and state, are set forth in Appendices 1 through 3.

#### STRUCTURE OF THE ADA

The ADA is divided into five sections, known as "Titles." It provides for equal opportunity for all persons in the areas of employment (Title I); public services (Title II); public accommodations (Title III); and telecommunications (Title IV). The ADA was originally enacted in public law format and later rearranged and published by subject matter in the United States Code. The United States Code is divided into "titles" numbered 1 through 50. Titles I, II, III and V of the ADA have been codified in Title 42 of the United States Code, beginning at section 12101. Title IV of the original public law format has been codified in Title 47 – Telegraphs, Telephones, and Radiotelegraphs of the United States Code.

Selected provisions of the Americans with Disabilities Act as codified in the U.S. Code at 42 U.S.C. §12101 et seq (original public law sections in brackets) are set forth in Appendix 4.

### Subchapter I [Title I]: Employment

Subchapter I [Title I] requires employers with 15 or more employees to provide qualified individuals with disabilities an equal opportunity to benefit from the full range of employment-related opportunities available to others. For example, it prohibits discrimination in recruitment, hiring, promotions, training, pay, social activities, and other privileges of employment. It restricts questions that can be asked about an applicant's disability before a job offer is made, and it requires that employers make reasonable accommodation to the known physical or mental limitations of otherwise qualified individuals with disabilities, unless it results in undue hardship. Religious entities with 15 or more employees are covered under Title I.

Title I is discussed in more detail in Chapter 2, Title I – Employment, of this Almanac.

### Subchapter II [Title II]: Public Services

#### **Public Entities**

Subchapter II [Title II] covers all activities of state and local governments regardless of the government entity's size or receipt of Federal funding. Title II requires that state and local governments give people with disabilities an equal opportunity to benefit from all of their programs, services, and activities, including public education, employment, transportation, recreation, health care, social services, courts, voting, and town meetings.

State and local governments are required to follow specific architectural standards in the new construction and alteration of their buildings. They also must relocate programs or otherwise provide access in inaccessible older buildings, and communicate effectively with people who have hearing, vision, or speech disabilities. Public entities are not required to take actions that would result in undue financial and administrative burdens. They are required to make reasonable modifications to policies, practices, and procedures where necessary to avoid discrimination, unless they can demonstrate that doing so would fundamentally alter the nature of the service, program, or activity being provided.

### **Public Transportation**

The transportation provisions of Title II cover public transportation services, such as city buses and public rail transit, including subways, commuter rails, and Amtrak. Public transportation authorities may not discriminate against people with disabilities in the provision of their

services. They must comply with requirements for accessibility in newly purchased vehicles, make good faith efforts to purchase or lease accessible used buses, remanufacture buses in an accessible manner, and, unless it would result in an undue burden, provide paratransit where they operate fixed-route bus or rail systems. Paratransit is a service where individuals who are unable to use the regular transit system independently, because of a physical or mental impairment, are picked up and dropped off at their destinations.

This section is discussed in more detail in Chapter 3, Title II – Public Services, of this Almanac

### Subchapter III [Title III]: Public Accommodations and Services Operated by Private Entities

Subchapter III [Title III] covers businesses and nonprofit service providers that are public accommodations, privately operated entities offering certain types of courses and examinations, privately operated transportation, and commercial facilities. Public accommodations are private entities who own, lease, lease to, or operate facilities such as restaurants, retail stores, hotels, movie theaters, private schools, convention centers, doctors' offices, homeless shelters, transportation depots, zoos, funeral homes, day care centers, and recreation facilities including sports stadiums and fitness clubs. Transportation services provided by private entities are also covered by this section.

Public accommodations must comply with basic nondiscrimination requirements that prohibit exclusion, segregation, and unequal treatment. They also must comply with specific requirements related to architectural standards for new and altered buildings; reasonable modifications to policies, practices, and procedures; effective communication with people with hearing, vision, or speech disabilities; and other access requirements. Additionally, public accommodations must remove barriers in existing buildings where it is easy to do so without much difficulty or expense, given the public accommodation's resources.

Courses and examinations related to professional, educational, or trade-related applications, licensing, certifications, or credentialing must be provided in a place and manner accessible to people with disabilities, or alternative accessible arrangements must be offered.

Commercial facilities, such as factories and warehouses, must comply with the ADA's architectural standards for new construction and alterations.

Title III is discussed in more detail in Chapter 4, Title III – Public Accommodations and Services Operated By Private Entities of this Almanac.