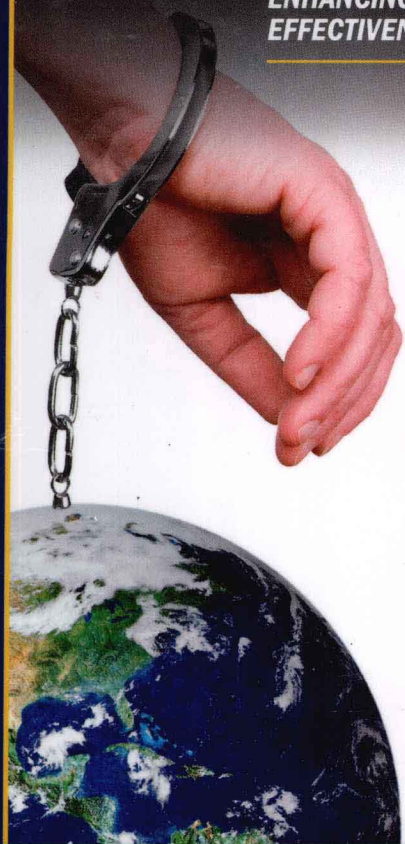
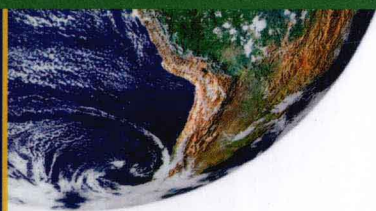


ENHANCING LAW ENFORCEMENT PROFESSIONALISM,
EFFECTIVENESS AND LEADERSHIP IN THE 21ST CENTURY



Effective Crime Reduction Strategies

International Perspectives



Edited by
**James F. Albrecht and
Dilip K. Das**



International Police Executive Symposium Co-Publication



CRC Press
Taylor & Francis Group

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Visit the Taylor & Francis Web site at
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This book is dedicated to my parents, James and Christa Albrecht, who ensured that I knew the difference between right and wrong and who recognized the benefits of a university education.

The book is also dedicated to police officers across the world that have made the ultimate sacrifice in the pursuit of justice and democracy, including the 66 heroes who perished at my side while at the World Trade Center on September 11, 2001.

James F. Albrecht

This book is dedicated to my wife, Dr. Ana Mijovic-Das, MD, and daughter, Mintie, who have both been supportive and patient as I have pursued my professional projects.

Dilip K. Das

Foreword

The comparative approach to learning is generally felt to be of a higher cognitive level and to provide the opportunity to “search for order.” A comparative view of foreign justice systems therefore provides an opportunity for students to better assess and put into perspective the role and functions of their own justice system, and it allows us to look for the common properties of these systems. Furthermore, any study of a venue’s policing system will also, by extension, permit one to study that venue’s human rights position; each government uses its police system to enforce its rule of law—however democratic or autocratic it might be.

As one who has instructed upper-division comparative criminal justice system courses for many years, and conducted national surveys concerning such courses (subsequently publishing the findings in the *Journal of Criminal Justice Education*), I am very enthusiastic about the publication of this most needed book—and, frankly, cannot wait to obtain my copy and put it to good use in my comparative criminal justice course offerings.

Crime is an international problem, and human rights an international concern. There has come to pass a globalization of life, in general, and of crime, in particular. Crime easily transcends national borders; the fruits of those crimes are likewise dispatched with ease across geographical boundaries, to be laundered and used for the furtherance of criminal enterprises. Crime and social justice issues are clearly transcontinental, and thus it is very important to understand the structure and function of international policing systems.

This book examines most, if not all, of the prevailing social issues that encircle and engulf our world, and I am particularly struck by the breadth, depth, and contemporaneous nature of the chapters contained herein. Those chapters include, but are not limited to, crime prevention, information systems and technology, trafficking of human beings, policing reform, community policing of crime and disorder, crime in the schools, HIV and AIDS in Africa, intelligence-led policing, the rule of law, ethical dilemmas, and the promoting of accountability, policing terrorism, and crimes involving juvenile victims.

Additionally, the book is divided nicely into six disparate parts; doing so serves to organize the contents very appropriately and conveniently for

the reader. It is doubtful that one could find two individuals who are better suited to serve as coeditors for an international policing tour de force such as this, and I am proud to say I have been professionally associated with both “Jimmy” Albrecht and Dilip Das for more than 15 years. They are widely traveled, and each possesses an enviable level of academic and police practitioner/administrative experience.

Jimmy Albrecht is a 20-year veteran of the New York City Police Department, retiring as captain and possessing two bachelor’s and numerous master’s degrees in fields in which he studied international affairs and criminal justice. He is also highly experienced as an academician, having received a prestigious Fulbright Fellowship, instructed at the National Police College of Finland, and lectured in China, Taiwan, Russia, Germany, Austria, Sweden, Norway, Estonia, Finland, Italy, Kosovo, Macedonia, and Canada. He serves as a consultant to the United Nations, the European Union, and the U.S. government.

Dr. Das has also traveled extensively as an international police researcher, and is connected globally in academia. He served as a chief executive officer in the Indian Police Service, and is the founding president of the International Police Executive Symposium and the founding editor of *Police Practice and Research: An International Journal*. He has also authored, edited, and coedited more than 30 books and numerous articles and is a long-standing human rights consultant to the United Nations.

In sum, while other books may look at international policing systems and focus on their history, forms of government, or responses to different forms of crime, and/or only examine policing in a handful of venues, none that I am aware of fills the gap, as this one does, in looking at international policing in terms of crime problems and issues against a backdrop of professionalism, effectiveness, and leadership. I wholeheartedly recommend this book to your own “must-read” list, whether a faculty member, criminal justice practitioner, or an aspiring student of the field.

Ken Peak
University of Nevada
Reno, Nevada

Preface

This book consists of thoroughly revised, fully updated, and meticulously edited papers that were presented at the *Thirteenth Annual Meeting of International Police Executive Symposium*, IPES, www.IPES.info, in Prague, the Czech Republic. A few papers that were considered for publication in *Police Practice and Research: An International Journal* (PPR), the official journal of the IPES, have also been included in this book because, during the peer-review process, these were found to be more suitable as book chapters. Moreover, the topics of these papers were compatible with the theme of the IPES Prague book.

As always, Carolyn Spence, acquisition editor, CRC Press/Taylor & Francis Group, has been of enormous help, and a source of inspiration, motivation, and guidance in the preparation of this book. It is always a pleasure to work with the production staff of CRC Press. We offer heartfelt thanks to all of them.

The book would not have been possible without the generous help and magnificent support of the Police Academy of the Czech Republic in hosting the *Thirteenth IPES Annual Meeting*. Our thanks are due in abundant measure to the administration and the faculty members of the academy.

Finally, I would like to thank all the contributors for their wonderful efforts. Special mention to my most able and outstanding coeditor, James Albrecht, for his tireless efforts to make this book a reality, and to Dr. Ken Peak for writing the foreword to this book.

Dilip K. Das

International Police Executive Symposium



Editors

James F. Albrecht is presently serving in the joint United States and European Union Rule of Law Mission (EULEX) in Kosovo (former Yugoslavia) as the police chief in charge of all critical criminal investigations. Chief Albrecht had previously been assigned to the United Nations Police in Kosovo as an intelligence analyst and United States liaison to the European Union Police. Albrecht is also a 20-year veteran of the New York Police Department (NYPD). He retired as the commanding officer of NYPD Transit Bureau District 20, responsible for the supervision and prevention of crime in the subway and rapid transit system. He was a first responder and FEMA incident commander at the September 11, 2001 terrorist attack on the World Trade Center and the November 12, 2001 commercial airliner accident in Queens, New York City. He received two bachelor's degrees in biology and German language and culture from New York University, New York, in 1983; a master's degree in criminal justice from the State University of New York at Albany, New York, in 1990; a master's degree in human physiology from the City University of New York (CUNY) at Queens College in 1992; and a master's degree in history from the City University of New York at Queens College in 2006. He also completed extensive doctoral studies in criminal justice at both Sam Houston State University in Texas and John Jay College of Criminal Justice (CUNY). Albrecht served as a professor and graduate coordinator of the Criminal Justice Leadership Masters Degree Program at St. John's University in New York City from 2004 through 2007. He received a prestigious Fulbright Fellowship in 1998 and worked as a professor at the National Police College of Finland.

Dilip K. Das joined the Indian Police Service, an elite national service with a glorious tradition, after obtaining his master's degree in English literature. Following 14 years in law enforcement service as a police executive including his promotion to chief of police, he moved to the United States where he received another master's degree in criminal justice as well as a doctorate in the same discipline. Founding president of the International Police Executive Symposium (IPES) and founding editor of *Police Practice and Research: An International Journal*, Dr. Das has authored, edited, and coedited more than 30 books and numerous articles. He has traveled extensively throughout

the world in comparative police research, as a visiting professor in various universities, for organizing annual conferences of the IPES, and as a human rights consultant to the United Nations. Dr. Das has received several faculty excellence awards and was a distinguished faculty lecturer.

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Introduction

As the world moved quietly into the twenty-first century, the role of technology in the quest to reduce and prevent crime was made obvious as crime mapping and “hot-spot” deployment replaced community policing as the primary crime-fighting initiative. Along with other factors, such as demographic shifts and economic stability, strategic deployment of law enforcement personnel has led to dramatic reductions in crime rate, not only in the United States, but also in other democracies. However, less than two years into the new millennium, society was faced with a larger dilemma as the atrocious terrorist attacks in the United States on September 11, 2001, brought a new priority to the attention of police administrators and government leaders across the globe. Subsequent attacks in Spain, Bali, Russia, and London made it clear that terrorism perpetrated by international subversive fanatical groups would sway both attention and funding from traditional law enforcement to domestic security issues and critical incident response. Complicating these initiatives is that legislative efforts to thwart future attacks and enhance investigative endeavors by law enforcement and military personnel have come under recurring scrutiny. Regardless of these events, the predominant responsibilities of police executives across the globe remain the prevention of crime and the maintenance of public safety and sense of security, often with decreased budgets and diminishing personnel.

In an effort to address these issues, the International Police Executive Symposium (IPES) coordinates annual international conferences to evaluate critical issues and recommend practical solutions to law enforcement executives deployed across the globe. One of these conferences was hosted by the government of the Czech Republic in late 2005. Every IPES summit witnesses the assembly of recognized police executives and acknowledged criminal justice academics from all ends of the world in an attempt to guide the law enforcement profession more effectively into the new millennium. It has been acknowledged that international terrorism and transnational organized crime have compounded and complicated the traditional law enforcement mission, and only a global cooperative response will have a notable and effective outcome.

This IPES conference in 2005 was attended by over 100 renowned criminal justice and law enforcement professionals dedicated to the accomplishment of this important objective—continued reduction in crime by engaging

in both local and global response. Over 60 comprehensive presentations were made with accompanying distribution of detailed reports to all participants for potential incorporation into their respective regional policing practices. While intelligence-led policing has resulted in diminished crime, it is believed that this exchange of effective crime-fighting principles and tried and proven best practices (and, additionally, the evaluation of failed efforts) will enhance contemporary law enforcement endeavors and educate academics and students to better comprehend the challenges faced by today's policing leaders.

A number of central themes were developed during the IPES conference and have become the core issues addressed in this book titled *Effective Crime Reduction Strategies: International Perspectives*. These predominant topics include

Part I: Critical Issues in European Law Enforcement

Part II: Contemporary Concerns: Policing in the United States and Canada

Part III: Paradigm Shifts: Policing as Democracy Evolves

Part IV: Revising Traditional Law Enforcement in Asia to Meet Contemporary Demands

Part V: The Positive Influence of Unionization on Police Professionalism

Part VI: Significant Issues Facing Twenty-First Century Law Enforcement

Of the dozens of papers available for this book, only 28 were selected as those that would provide the reader with the most detailed and relevant insight into the concerns of contemporary law enforcement executives from both a local and an international perspective, and guide them effectively into the twenty-first century. All chapters have been revised to highlight contemporary literature, research, and data. Please take the time to peruse the Table of Contents and note the significant and current nature of the authors' works.

In Part I, Critical Issues in European Law Enforcement, the authors have portrayed their thorough analysis of efforts to improve police services in Hungary, Austria, and Norway as ideological perspectives have evolved, and the quest to stabilize crime, disorder, terrorist threats, and transnational influences within the European Union has been addressed. Each nation highlighted has been forced to revise their policies and organizational structures to meet the demands of developing events and political pressures.

In Part II, Contemporary Concerns: Policing in the United States and Canada, analyses of the impact of international terrorism and transnational crime on the law enforcement and investigatory practices in North America have been conducted by renowned academics who have been provided

considerable insight into these issues by police administrators affected by these significant global justice concerns. The most critical issues facing today's law enforcement executives are addressed in detail.

In Part III, *Paradigm Shifts: Policing as Democracy Evolves*, the authors have undertaken an evaluation of revised law enforcement and justice endeavors that have transpired across the globe with specific examples involving South Africa, Brazil, Argentina, Nigeria, and Cameroon, as recent efforts to institute democratic reforms have been undertaken. These successes (and failures) will be of utmost interest to government officials, justice administrators, and academics across the globe who are undertaking or have been considering similar political, ideological, and administrative reformations to ensure that a proper and contemporary democracy can develop.

In Part IV, *Revising Traditional Law Enforcement in Asia to Meet Contemporary Demands*, noted academics and ranking law enforcement practitioners in New Zealand, Turkey, Indonesia, and Thailand attempt to apply the contemporary issues of counterterrorism, cultural ideology, and transnational criminal influence to the traditional nature of policing in the eastern regions of the world, thereby providing the reader with a frontline perspective into these modern law enforcement concerns, and the revisions to practices, policies, and resource allocation that have resulted.

In Part V, *The Positive Influence of Unionization on Police Professionalism*, respected practitioners and scholars have evaluated the progress attained within law enforcement agencies once unions were formed and police associations were permitted influence on management decision-making and policy development. The traditional belief was that unions would hamper progress; yet examples from the United States, Canada, New Zealand, and South Africa will reveal that professionalism actually was enhanced by union participation and input.

In Part VI, *Significant Issues Facing Twenty-First Century Law Enforcement*, the predominant and contemporary concerns of law enforcement executives that involve counterterrorism, border and transnational criminality, the measurement of police effectiveness, and the investigation of juvenile crime by law enforcement investigators are addressed by noted scholars. The threat of international terrorism and transnational crime, the public perception of the measurement of law enforcement agency efficacy, and victimological investigation of child abuse are clearly matters that confront police administrators in the twenty-first century.

This book has been designed to address the contemporary needs of law enforcement leaders and the interests of criminal justice scholars across the globe by providing insight into critical topics at the core of regional and transnational crime reduction endeavors, and efforts to improve the professionalism, integrity, and effectiveness of criminal justice and policing agencies across the world. It clearly addresses a plethora of policing and

justice issues ranging from traditional crime fighting, counterterrorism, leadership, measurement of agency efficacy, transnational organized crime eradication, homeland security, integrity control, respect for democratic ideals, and enhanced effectiveness and efficiency in an era of budgetary restraints.

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