Security and Governance

THE INTERNATIONAL POLITICS OF MASS ATROCITIES

The case of Darfur

Edited by
David R. Black and Paul D. Williams

ROUTLEDGE

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The International Politics of Mass Atrocities

The ongoing crisis in Darfur has stimulated a huge amount of political and academic interest across the world. The crisis has been both reflective and constitutive of key areas of contestation and change within contemporary international society.

This book examines the conflict in Darfur, Sudan, as a case study of some of the wider debates currently taking place within international relations theory, discussing what the situation reveals about the response of international actors to mass atrocities. It uses the conceptual framework developed by English School theorists, specifically their concept of international society and the related idea of 'good international citizenship' to provide valuable insights on a wide range of issues. These issues include foreign policy analysis, conflict management and resolution, peacekeeping, human rights, the role of international organizations and Africa's international relations.

Featuring chapters written by leading experts in their respective fields, including academics and practioners, this volume makes an important contribution to the debate about the meaning and limits of international society. It will be of interest to students and scholars of international relations theory, international security, foreign policy, international organizations, human rights, African politics, genocide studies and international law.

David R. Black is Director of the Centre for Foreign Policy Studies and Professor of Political Science at Dalhousie University, Canada.

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All royalties from this volume will be given to Darfur Peace and Development Organization (DPDO), a non-profit, non-sectarian organization with headquarters in Washington DC and offices in Khartoum and El Fasher, Sudan. DPDO provides humanitarian and development assistance to the victims of conflict in Darfur without regard to ethnicity, gender, age or religious beliefs. DPDO also works to foster reconciliation, to facilitate just governance and to enable Darfurians to rebuild their homeland in effective, sustainable ways. For more information on DPDO please visit http://www.darfurpeace.org/.

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DRB and PDW
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Abbreviations

ACP	African, Caribbean and Pacific States
AMIS	African Union Mission in Sudan
APC	armoured personnel carrier
APF	European Union African Peace Facility
APSA	African Peace and Security Architecture
ASF	African Standby Force
AU	African Union
CAR	Central African Republic
CDR	*Conseil démocratique révolutionnaire* (Chad)
CFC	Ceasefire Commission
CFSP	European Union Common Foreign and Security Policy
CIDA	Canadian International Development Agency
CNPC	China National Petroleum Corporation
CPA	Comprehensive Peace Agreement (2005)
DCHA	US Bureau of Disaster, Conflict, and Humanitarian Assistance
DDDC	Darfur-Darfur Dialogue and Consultations
DDRR	Disarmament, Demobilization, Reintegration and Reinsertion
DFID	UK Department for International Development
DGSE	Directorate-General for External Security (France)
DITF	Darfur Integrated Task Force
DJAM	Darfur Joint Assessment Mission
DLF	Darfur Liberation Front
DoP	Declaration of Principles
DPA	Darfur Peace Agreement (2006)
DPAIU	Darfur Peace Agreement Implementation Unit
DPKO	United Nations Department of Peacekeeping Operations
DRC	Democratic Republic of the Congo
EC	European Commission
ECHO	European Commission Humanitarian Aid Office
ECOWAS	Economic Community of West African States
EDF	European Union Development Fund
EMA	*État-major des armées* (France)
EOSG	Executive Office of the United Nations Secretary-General

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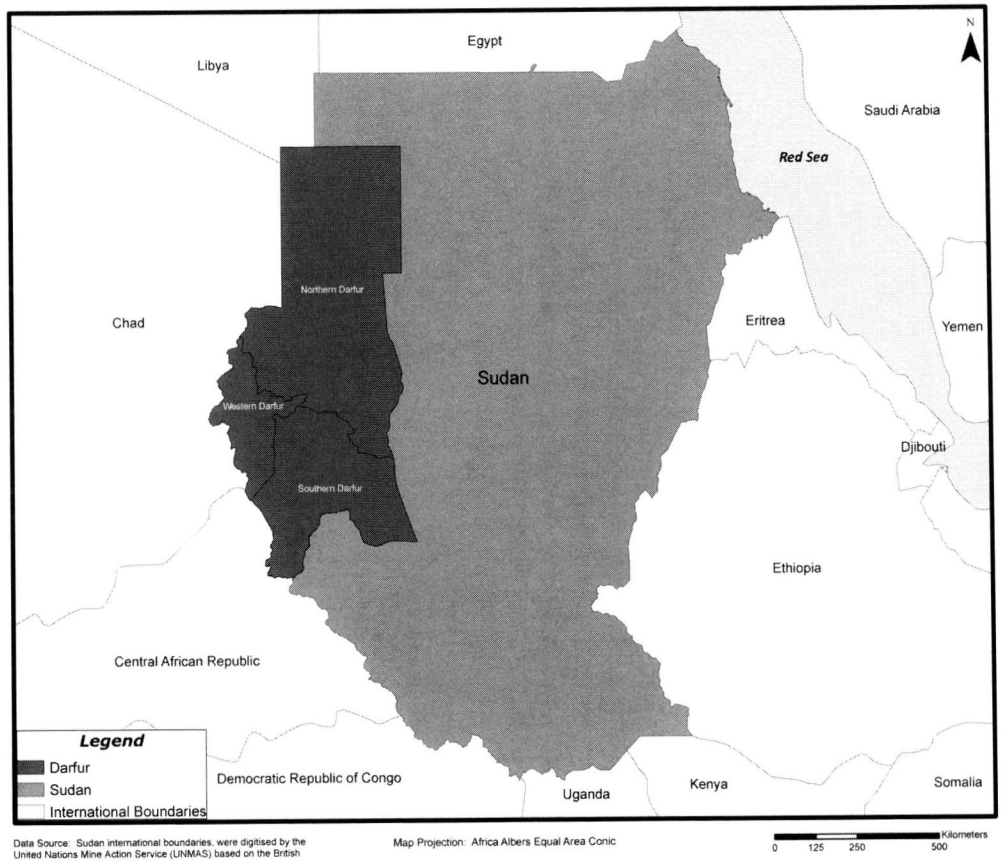
ESDP	European Union Security and Defence Policy
EU	European Union
EUFOR	European Union Force
EUSR	European Union Special Representative
FAN	*Forces Armées du Nord* (Chad)
FCO	UK Foreign and Commonwealth Office
FOMUC	Multinational Force in the Central African Republic
FYROM	Former Yugoslav Republic of Macedonia
GAERC	European Union General Affairs and External Relations Council
GNPOC	Greater Nile Petroleum Operating Company
GNU	Government of National Unity
GoS	Government of Sudan
GWOT	Global War on Terrorism
HCFA	Humanitarian Ceasefire Agreement
ICC	International Criminal Court
ICI	International Commission of Inquiry
ICISS	International Commission on Intervention and State Sovereignty
IDP	internally displaced person
IGAD	Intergovernmental Authority on Development
JC	Joint Commission
JEM	Justice and Equality Movement
JIM	Joint Implementation Mechanism
MINURCAT	United Nations Mission in the Central African Republic and Chad
MNF	Multinational Force
MP	Member of Parliament (UK)
MPS	*Mouvement patriotique de salut* (Chad)
NAM	Non-Aligned Movement
NATO	North Atlantic Treaty Organization
NCP	National Congress Party
NDA	National Democratic Alliance
NEPAD	New Partnership for Africa's Development
NGO	non-governmental organization
NIF	National Islamic Front
NISS	National Intelligence and Security Service
NMRD	Movement for Reform and Democracy (Chad)
NOC	National Oil Company
NRF	National Redemption Front
OAU	Organization of African Unity
OCHA	Office for Coordination of Humanitarian Affairs
OECD	Organization for Economic Cooperation and Development
P5	permanent five members of the United Nations Security Council
PSC	Peace and Security Council of the African Union
R2P	Responsibility to Protect principle
RDFF	Revolutionary Democratic Front Forces

RoE	rules of engagement
SAF	Sudanese Armed Forces
SAT	Special Advisory Team
SCR	United Nations Security Council Resolution
SFDA	Sudan Federal Democratic Alliance
SLM/A	Sudan Liberation Movement/Army
SPLM/A	Sudan People's Liberation Movement/Army
SRSG	Special Representative of the United Nations Secretary-General
SSR	security sector reform
START	Stabilization and Reconstruction Task Force
TCCs	troop-contributing countries
UN	United Nations
UNAMID	African Union/United Nations Hybrid Operation in Darfur
UNAMIS	United Nations Advance Mission in Sudan
UNMIS	United Nations Mission in Sudan
UNOSOM	United Nations Operation in Somalia
UNSC	United Nations Security Council
USAID	US Agency for International Development



Map 1 Map of Sudan.

Map 2 Detailed map of Darfur.
Source: Small Arms Survey.

Contents

About the contributors vii
Acknowledgements x
List of abbreviations xii

Introduction: international society and the crisis in Darfur 1
PAUL D. WILLIAMS AND DAVID R. BLACK

PART I
Regional politics 25

1 The National Congress Party and the Darfurian armed groups 27
I.D.F. AND MUNZOUL ASSAL

2 The regional politics of the Darfur crisis 49
LEE J.M. SEYMOUR

PART II
Multilateral politics 69

3 The United Nations Security Council 71
MICHAEL G. MACKINNON

4 The African Union 100
CRISTINA BADESCU AND LINNEA BERGHOLM

5 The European Union 119
RORY KEANE AND ASBJORN WEE

6 The International Criminal Court 134
WILLIAM A. SCHABAS

PART III
Bilateral politics 155

7 The United States 157
SCOTT STEDJAN AND COLIN THOMAS-JENSEN

8 The People's Republic of China 176
IAN TAYLOR

9 The United Kingdom 195
PAUL D. WILLIAMS

10 France 213
BRUNO CHARBONNEAU

11 Canada 232
DAVID R. BLACK

Conclusion: Darfur's challenge to international society 249
DAVID R. BLACK AND PAUL D. WILLIAMS

Index 263

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