Susan D. Collins

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Aristotle and the Rediscovery of Citizenship confronts a question that is central to Aristotle's political philosophy as well as to contemporary political theory: What is a citizen? Answers prove to be elusive, in part because late-twentieth-century critiques of the Enlightenment called into doubt fundamental tenets that once guided us. Engaging the two major works of Aristotle's political philosophy, his Nicomachean Ethics and his Politics, Professor Susan D. Collins poses questions that current discussions of liberal citizenship do not adequately address. Drawing a path from contemporary disputes to Aristotle, she examines in detail his complex presentations of moral virtue, civic education, and law; his view of the aims and limits of the political community; and his treatment of the connection between citizenship and the human good. Collins thereby shows how Aristotle continues to be an indispensable source of enlightenment, as he has been for political and religious traditions of the past.

Susan D. Collins is assistant professor of political science at the University of Houston. Her research focuses on political thought in classical antiquity. She has contributed to the American Journal of Political Science and the Review of Politics, and she is coeditor of Action and Contemplation: Studies in the Moral and Political Thought of Aristotle and cotranslator of Empire and the Ends of Politics: Plato's "Menexenus" and Pericles' Funeral Oration.

In memory of my parents
Elizabeth and Thomas Collins

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#### Introduction

### The Rediscovery of Citizenship

During an interview on the first anniversary of September 11th, author David Halberstam was suddenly moved to remark, "I used to say I was a New Yorker. Now I like to think of myself as a citizen of the city." As a response to the attacks on America's most cosmopolitan city, Halberstam's comment spoke powerfully to the newfound sense of citizenship that then gripped the nation and has since struggled for definition. For what, indeed, does it mean to be a "citizen"?

To be sure, the events of September 11th and their aftermath have impelled all serious observers to speak anew of the sacrifices and duties of citizenship or of a deeper commitment to community. Beyond this, however, language often fails. With Rousseau, perhaps, some had sought to efface the very word citizen from our vocabulary, or, with Kant, to search out a higher notion of world citizenship, or, with Hobbes, to rest content as subjects rather than citizens as long as life and liberty were otherwise preserved. But if, in the face of present challenges, such notions seem inadequate – if, in particular, we are awake to aspects of citizenship that our own principles and assumptions obscure or resist – where might we turn for understanding? This study turns to Aristotle's *Nicomachean Ethics* and *Politics*, the two works in the history of political philosophy that together contain the most comprehensive and systematic investigation of the question "What is a citizen?"

<sup>&</sup>lt;sup>1</sup> CNN, "Newsnight with Aaron Brown," 9 September 2002, Interview with David Halberstam.

The Aristotelian tradition became almost moribund with the success of modern liberalism and of attacks such as those of Hobbes on the many "absurdities" of the "old Morall Philosophers," Aristotle chief among them. Yet today Aristotle's thought enjoys a remarkable renaissance. Against the orthodox liberal concept of the state as an association of rights-bearing free agents who contract with one another for the sake of peace and the pursuit of happiness, scholars are again taking seriously the idea articulated most fully by Aristotle that human beings are "political animals." By giving new currency to the old view that individuals are naturally situated within a political community that requires specific virtues, molds character, and shapes its citizens' vision of the good, the revival of Aristotelianism has challenged even such staunch defenders of liberalism as John Rawls to examine again the sphere of the citizen. This reexamination of citizenship belongs also to the recent work of scholars as diverse as Alasdair MacIntyre, Richard Rorty, Amy Gutmann and Dennis Thompson, Michael Sandel, Peter Berkowitz, Stephen Macedo, William Galston, and Martha Nussbaum. Yet, for all their diversity, the efforts of these scholars are typically unified by certain liberal presuppositions or ends and, in particular, by the concern to marry liberal principles of equality and individual freedom with a more or less Aristotelian view of community.

Although my book begins from current efforts, it does not seek to duplicate them. In undertaking a study of Aristotle's account of citizenship, I contend that this account is a source of insight for us precisely because it does not begin from liberal presuppositions. Aristotle's presentation of citizenship's foundation in law and moral virtue is the classic statement of the preliberal view of political authority and civic education, according to which the community is prior to the individual and the highest purpose of the law is the education to virtue. Moreover, his investigation of citizenship and its connection with virtuous action and the good life addresses the question that is in principle left open by liberal thought: the question of the highest human good. Aristotle's treatment of these matters clarifies the limitations of the current rediscovery of citizenship, with its distinctive liberal assumptions, as well as attachments and concerns that persist within our experience and yet are scarcely acknowledged, let alone explained, by liberal theory. By illuminating dimensions of citizenship that we either overlook or obscure, Aristotle invites our rediscovery of citizenship in its own right.

He thereby helps us to comprehend not only the perspective of cultures or communities that do not share liberal principles, but also the full significance of the question "What is a citizen?" as an enduring human concern.

In following Aristotle's investigation of this question through both the Nicomachean Ethics and the Politics, my study reflects his view of the deep connection between ethics and politics and brings into their proper relation two works that are too often treated apart. Besides its introduction and conclusion, the book has six chapters. Chapter 1 draws a path to Aristotle's thought, beginning from the general critique of the Enlightenment and the specific criticisms of Rawls's influential account of liberalism that opened the door not only to post-Enlightenment views but also to the return to Aristotle. I trace in this context Rawls's reformulation of his original account - his "political liberalism" – as well as other current efforts to describe a citizenship that is robust enough to support political order yet compatible with individual freedom and equality. In the disputes provoked by these efforts, two problems have emerged that provide a bridge to Aristotle's thought, even as they underline its distinctiveness: first, the priority of justice, or "the right," over the good, which remains a crucial but controversial claim of Rawlsian liberalism; and second, the nature of civic education, which raises difficult questions for scholars who wish to establish the moral and political supports of liberal politics while preserving a sphere within which individuals can freely pursue the good as they see fit.

The disputes over these problems indicate the limitations of the current rediscovery of citizenship and the initial reasons for turning to Aristotle's thought. To explore fully the relation between the right and the good, and the nature of civic education, one must begin from Aristotle's treatment of law and the education to moral virtue in his *Nicomachean Ethics*. This treatment opens the way to his direct investigation of the meaning and limits of citizenship in the *Politics*.

The next five chapters proceed thematically, examining in turn the connection of citizenship with moral virtue, education, and the good, and its relation to the political community and law. In Chapters 2 and 3, I show that the *Nicomachean Ethics* offers an account of civic education that is superior to those currently available, first, because it acknowledges the authoritative role of the political community and

the law with regard to education, and, second, because it clarifies how this education bears on the question of the good. In particular, by bringing out the moral and political dimensions of the good, Aristotle is able to explore a concern central to human experience that liberal thought necessarily obscures: the relation between the good life and the nobility and justice that constitute morally virtuous action. Aristotle shows that as the educator to virtue, the political community necessarily elevates this life as best and seeks to reconcile two ends as proper to right action: the common good and the perfection in virtue as an end in itself. In his account of the most complete virtue, justice, he establishes that the deepest problem of civic education is the irrepressible tension between these two ends. Against the claims of the political community and the law, this difficulty reopens the question of how one determines the proper end of action and indicates that the law, for all its authority, cannot be the final arbiter concerning the good. In contrast to others, I do not believe that Aristotle has or desires a single solution to the problem of right action. Nevertheless, his careful treatment of this problem comprehends the perfection that is the highest pedagogic end of the law and illuminates its significance for our good as citizens and human beings.

My argument then moves to two chapters that focus on Aristotle's *Politics*. In Chapters 4 and 5, I examine the demands and necessities of citizenship in connection with the question of the good and then outline more fully Aristotle's treatment of citizenship in the context of the political community's legal prerequisites and natural end. I argue that while Aristotle gives full due to the political community's authority regarding moral virtue and the good, his analysis of the dispute over distributive justice establishes the boundaries of this authority in every regime or political order. His precision about these matters further illuminates the law's limitations with respect to its pedagogic aims and reveals the necessity of a move to a natural or transpolitical, as opposed to a legal or political, perspective on human action and political life.

In his analysis, Aristotle sheds light on the difficulty that may be most troubling for us as liberal citizens: the potential tension between the demands of civic devotion and the independence of individual reason. Accordingly, in Chapter 6, I argue that Aristotle sketches a middle ground between thoughtless or dogmatic commitment to convention and skeptical alienation from it. The possibility of this middle ground

emerges in his account of education in the *Politics* and in his elucidation of an apparently minor moral virtue in the *Nicomachean Ethics*, wittiness. Against a view popular today that the tensions, conflicts, and evils inherent in political life are proof of its tragic and ultimately incomprehensible nature, I suggest that there is in Aristotle's political philosophy a comic vision in the highest sense: a vision, in short, that appreciates both the nobility and the limits of human striving and that in no way despairs of wisdom about human affairs. Such a perspective, Aristotle indicates, supports a form of prudence by which citizens understand and defend the benefits of a decent political community while remaining clear-eyed about its failings or limitations.

My conclusion returns to the current rediscovery of citizenship to explore directly the guidance offered by Aristotle. That Aristotle is not a liberal democrat bears repeating. To mention a few obvious issues: He lists democracy as a deviant regime, his own best order is aristocratic, and his treatments of slavery and of the political status of women and foreigners are hardly models of inclusiveness. But as antidemocratic as Aristotle's thought may be in some respects, it does not suffer from many of our own blind spots and frequently speaks to our most serious concerns. Indeed, for all the clear goods of a liberal order, recent events have underscored that citizenship does not simply confer benefits but requires sacrifices, and involves not only rights but also duties - in short, citizenship frequently asks not what your country can do for you, but what you can do for your country. For us, then, Aristotle's treatment of the relation between individual and community, the connection between justice and the good, and the nature of civic education elucidates aspects of citizenship that we acknowledge without always exploring and for which liberal theory offers little insight. Moreover, because Aristotle's investigation of citizenship addresses the question of the human good with a completeness that liberal thought necessarily eschews, it offers Halberstam's "citizen of the city" a path to understanding the relation between being a citizen and living well as a human being. By thus challenging us to rediscover these dimensions of citizenship and to reflect anew on the question of the good, Aristotle's political philosophy can be for us, as it was for thinkers across the Christian, Jewish, and Islamic traditions of the past, an indispensable source of enlightenment.

## Liberal Citizenship and Aristotle's Ethics

The current debate about liberal citizenship is marked by a pervasive doubt about such fundamental liberal principles as the primacy of the individual, the neutrality of the contractual state, and the priority and universality of rights. To be sure, there have been past disputes about the political and legal terms of citizenship. In the American case, for example, disputes have ranged from the arguments concerning naturalization at the Constitutional Convention to the battle over voting rights to more recent discussions of immigration. But these past disagreements also reflected a more fundamental consensus that "the first mark of American citizenship," and of liberal citizenship in general, is the "political equality of rights," and that defining citizenship largely entailed working out the full meaning of these terms.1 Since the current debate follows from critiques of liberal thought itself, however, we now confront fundamental questions concerning the very ideals and principles that have traditionally undergirded discussions of citizenship.

In providing an overview of these critiques and the ways in which scholars have subsequently sought to reconceive liberal citizenship, I seek not to recapitulate this ongoing debate but to describe the general context within which it has arisen and to draw out problems that provide a bridge to Aristotle's thought. I begin from two developments.

<sup>&</sup>lt;sup>1</sup> Judith Shklar, American Citizenship: The Quest for Inclusion (Cambridge, MA: Harvard University Press, 1991), p. 1.

First, in the last decades of the twentieth century, a growing perception that liberal thought, and the Enlightenment project in general, failed to make good on its promise to ground morality in a rational and nonteleological framework raised serious doubts about liberalism's capacity to defend its own moral and political principles. These doubts opened the way to a return to the Aristotelian tradition that the Enlightenment had rejected, as well as to post-Enlightenment views.<sup>2</sup> Second, criticisms of Kantian moral philosophy and of John Rawls's influential Kantian politics in *A Theory of Justice* raised questions about the relation between the individual and the political community that have significantly shaped the present efforts to reconceive citizenship.

#### LIBERALISM AND ITS CRITICS

The remarkable renaissance of Aristotle's thought in the late twentieth century was made possible in part because of doubts arising within the tradition of liberal thought. In returning to classical philosophy, neo-Aristotelianism represents a break with what Stephen Salkever has called "the intransigently antiteleological character" of liberalism's "founding texts." But as a sketch of some of the developments leading

The school of thought having its inspiration in Aristotle is wide and diverse, and while I hope to capture some of this breadth and diversity in the notes, my discussion in the text is limited by my immediate purposes. I therefore confine my references to the works of several well-known thinkers involved in the revival of Aristotle's thought in the 1980s and 1990s. More detailed critical surveys of the rise of Aristotleianism, and the related return to an ethics of virtue, include Gregory Trianosky, "What Is Virtue Ethics All About?," American Philosophical Quarterly 27 (October 1990): 335–44; Peter Simpson, "Contemporary Virtue Ethics and Aristotle," Review of Metaphysics 45 (March 1992): 503–24; and John C. Wallach, "Contemporary Aristotelianism," Political Theory 20 (November 1992): 613–41. Volume XIII of Midwest Studies in Philosophy (Notre Dame, IN: University of Notre Dame Press, 1988) contains representative articles.

<sup>&</sup>lt;sup>3</sup> Salkever, "Lopp'd and Bound': How Liberal Theory Obscures the Goods of Liberal Practices," in *Liberalism and the Good*, eds. R. Bruce Douglass, Gerald R. Mara, and Henry S. Richardson (New York: Routledge, 1990), p. 167. See also Alasdair MacIntyre, "The Privatization of the Good: An Inaugural Lecture," *Review of Politics* 52 (Summer 1990): 348 and *After Virtue: A Study in Moral Theory* (Notre Dame, IN: University of Notre Dame Press, 1981), p. 54; Michael Sandel, *Liberalism and the Limits of Justice*, 2nd ed. (Cambridge: Cambridge University Press, 1998), p. 175. For fuller discussions of liberalism and the question of teleology, see Salkever's *Finding the Mean: Theory and Practice in Aristotelian Political Philosophy* (Princeton, NJ: Princeton University Press, 1990), pp. 21–36; William Galston, *Justice and the Human Good* (Chicago: University of Chicago Press, 1980), ch. 2 and *Liberal Purposes: Goods, Virtues, and Diversity in the Liberal State* (Cambridge: Cambridge University Press, 1991), chs. 4–7.