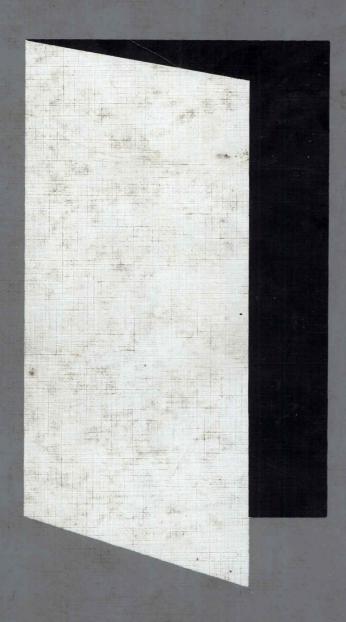
V.E. HARTLEY BOOTH

BRITISH EXTRADITION LAW AND PROCEDURE



volumeI

BRITISH EXTRADITION LAW AND PROCEDURE

Including Extradition between the United Kingdom and foreign States, the Commonwealth and dependent countries and the Republic of Ireland

Volume I

by

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PREFACE

1. ORIGINS AND CONTENTS

British Extradition Law and Procedure is intended to fill the gap in currently available literature on this subject. In particular, it seeks to provide useful material for the practitioner concerned in extradition proceedings in this country, as well as to make some suggestions for future development in this field.

Most of the detailed works on the subject are out of date now, and belong principally to the late 19th and early 20th century. The first detailed book dealing with British law of extradition, A Treatise upon the law of Extradition, was written by Sir Edward Clarke in 1866 and ran to four editions, the last of which, now largely out of date, appeared in 1903. In addition to much other literature on the subject, extradition law was reviewed twice towards the end of the 19th century (in 1867 by a Select Committee of the House of Commons, and in 1878 by a very strongly constituted Royal Commission under Lord Cockburn, C.J., and it has been the subject of much comment in

^{1.} For a bibliography of early books touching upon the subject see O'Higgins, and in particular E. Wynne, Eunomus: Or, Dialogues Concerning the Law and Constitution of England 2nd ed., (London, 1809) vol. 2, pp. 208-211; R. Ward, An Enquiry into the Foundation and Making of the Law of Nations from the time of the Greeks and Romans to the Age of Grotius, 2 vols. (London, 1795); F. Hutcheson, A System of Moral Philosophy, 2 vols. (London, 1755), vol. 2, pp. 362-363. The first English book on extradition was by Charles Egan, The Law of Extradition comprising the Treaties now in force between England and France, and England and America (London, 1846).

^{2.} E. Clarke, Extradition, 4th ed. (London 1903).

^{3.} E.g. Sir George Cornewall Lewis, On Foreign Jurisdiction and the Extradition of Criminals (London, 1859); Frederick Waymouth Gibbs, Extradition Treaties (London, 1868); Sir Henry Biron and K. E. Chalmers, The Law and Practice of Extradition (London, 1903); Sir Francis Piggott, Extradition: A Treatise on the Law relating to Fugitive Offenders (London and Hong Kong, 1910); A de Mello, A Manual of the Law of Extradition and Fugitive Offenders Applicable to the Eastern Dependencies of the British Empire, 2nd ed. (Singapore, 1933).

^{4.} Parliamentary Papers, 1867-1868, VII, 129.

^{5.} C. 2039: Royal Commission on Extradition (1878).

legal journals⁶ and international law literature.⁷ More recent treatment of British extradition law includes sections in works on constitutional and administrative law,⁸ as well as in Halsbury's *Laws of England*, now in its fourth edition.⁹

To cover the subject fully would require treatment of three aspects:

- (i) *History:* since the historical aspect of extradition has been covered fully elsewhere, ¹⁰ only a brief historical outline and such information as is necessary for a proper understanding of the subject has been included.
- (ii) The current state of the law: an attempt has been made, without reproducing existing academic studies of exposition and analysis, to clarify procedural and practice rules, including all that a practitioner requires in respect of substantive law which must, of necessity, be included in a study of this kind.
- (iii) The future: some suggestions for modifications to British extradition law are included in a general discussion of the subject.

While this book deals mainly with the extradition law of the United Kingdom,¹¹ that is to say, with British law governing the return of fugitive criminals to and from the United Kingdom, some space has been devoted to the legal provisions for extradition existing in Commonwealth countries in order to provide information for the practitioner faced with problems of extradition to and from such countries (see chapter VIII). The book begins with a general and historical

^{6.} E.g. the Quarterly Review (1890), January: anon; Paul O'Higgins, The Grotian (1960), vol. 1.

^{7.} E.g. Lord McNair, International Law Opinions, 3 vols. (Cambridge, 1956); British Digest of International Law, vol. 6, chap. 17 (1965); G. Schwarzenberger, International Law in Early English Practice, British Yearbook of International Law 25 (1948), pp. 52-90; Shearer, Extradition in International Law (Manchester, 1971); Cherif Bassiouni, International Extradition and World Public Order (Sijthoff and Oceana, 1974).

^{8.} E.g. S. A. de Smith, Constitutional and Administrative Law, 3rd ed. (London, 1977), pp. 427-431; O. Hood Phillips, Constitutional and Administrative Law, 5th ed. (London, 1973), pp. 379-382; E. C. S. Wade and G. Godfrey Phillips, Constitutional and Administrative Law, 9th ed. (1977), pp. 433-440 and p. 459.

^{9. 4}th ed., vol. 18, paras. 201-300.

^{10.} See O'Higgins: bibliography therein, and in particular P. Bernard, Traite Theorique et Pratique de l'Extradition, 2 vols. 2nd ed., (Paris, 1890), vol. 1; Sir Edward Clarke, op. cit., in particular chaps. 2 and 5; Charles Egan, op. cit.; Frederick Waymouth Gibbs, op. cit.; W. B. Lawrence, Commentaires sur Les Elements du Droit International et sur l'Histoire Des Progres du Droit des Gens de Henry Wheaton, 4 vols. (Leipzig, 1868-1880), vol. 4. (Etudes sur la Juridiction Consulaire en Pays Chretiens et en Pays non-Chretiens et sur L'Extradition), pp. 362-540; Lord McNair, op. cit., pp. 40-52; G. Schwarzenberger, op. cit., pp. 52-90; Paul O'Higgins, The Grotian, vol. 1 1960; I. A. Shearer, op. cit., pp. 5-21; N. S. Holdsworth, A History of English Law, vols. V (pp. 49-50), X (pp. 398-400), XIV (pp. 86-90); Sir Francis Piggott, op. cit.

^{11.} For references to foreign law, see I. A. Shearer, op. cit.

introduction. Part 1 of this book (chapters I to VII) deals with extradition between the United Kingdom and foreign States, Part 2 (chapters VIII to IX) with the surrender of fugitive criminals between the United Kingdom and Commonwealth countries, Part 3 (chapters X to XI) with the surrender of fugitive criminals between the United Kingdom and the Republic of Ireland, and Volume II of this book contains a list, country by country, of current extradition arrangements and suggestions for reform (chapter XII).

2. ABBREVIATIONS

Lengthy source references which occur frequently have been abbreviated to avoid cluttering the text. Full details of these references will be found under "Abbreviations".

3. ACKNOWLEDGEMENTS

My gratitude is due to a number of people. I have made considerable use of the comments and experience of practitioners and legal advisors in this field, and I have been kindly assisted by the present and former, Chief Clerk at Bow Street Magistrates' Court R. H. Hines and Mrs J. M. Ferley members of the diplomatic services of various countries, unofficially by various government departments, the Crown Office in England and Scotland and the Commonwealth Secretariat. My thanks are also due to all those persons who patiently answered my questions, and in particular, to John Hopkins, M.A., LL.B, Maurice Bathurst, C.M.G., C.B.E., Q.C., LL.D., Ph.D. and Paul O'Higgins, B.A., LL.B., Ph.D. and Claud Allen a colleague at the Bar all of whose assistance has been invaluable. Most of all I have had enormous practical help from Peter Sells, M.A., a colleague at the Bar, who wrote the two Irish Chapters. Part 1 of Volume II and gave marvellous assistance with some early Chapters. And last but not least I want to thank my wife for her great patience and particularly for her help with the index and tables. The law as stated in this volume is up to 1 June 1979.

V.E.H.B.

5 Kings Bench Walk Temple

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Part 2

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ABBREVIATIONS

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A.C.T.R. Australian Capital Territory Reports
A.L.R. Argus Law Reports (Australia)

A.L.R.S.C. (N.S.W.) Argus Law Reports Supreme Court (New South Wales)

A.L.R. (A.) American Law Reports (Annotated)

All E.R. All England Reports

Allen Allen, Claud. "Extradition: A case for law reform. Zeitschrift für

die Gesammte Strasrechtswissenschaft, (1977) vol. 89, p. 239.

Anglo-Extradition An extradition treaty entered into by the United Kingdom with a

foreign state

Archbold Archbold, Criminal Pleadings, Evidence and Practice. 29th ed., S.

Mitchell, ed. London, 1976.

B. & C. Barnwell and Cresswell (1823-1832)

B.C.R. British Columbia Reports B. & S. Best and Smith Reports

B.D.I.L. British Digest of International Law, Phase One. C. Parry, ed.

London, 1965,

B. & F.S.P.
British and Foreign State Papers
B.I.L.C.
British International Law Cases
B.Y.I.L.
British Year Book of International Law

Biron and Chalmers Sir Henry Biron and K. E. Chalmers. The Law and Practice of

Extradition. London, 1903.

Bow Street Court Material obtained directly from the Chief Clerks at Bow Street

Magistrates' Court (formerly R. H. Hines and now Mrs J. M.

Ferlev)

C.C.A. Circuit Court of Appeals (United States) prior to 1 September

1948

Court of Criminal Appeal (England)

C.C.C. or

Can. Crim. Cas. Canadian Criminal Cases

Ch. Law Reports Chancery Division 1891 onwards

Ch. App. Chancery Appeal Reports

Ch. D. Law Reports Chancery Division 1876-1890 C.L.C. Current Law Consolidation

C.L.R. Irish Common Law Reports 1850-1866

Commonwealth Law Reports (Australia) 1903 onwards
Clarke Sir Edward Clarke. Extradition. 4th ed. London, 1903.

Clunet Journal du droit International Privé; Cas intérèssant d'extradition

en Angleterre. W. F. Craies, ed.

Co. Rep. Cokes Reports 1572-1616
Cornell L.Q. Cornell Law Quarterly

Cox C.C. Cox's Criminal Cases 1843–1945

Crim. L.R. Criminal Law Review

Cr. App. R. Criminal Appeal Reports 1908 onwards

D. & B.C.C. Dearsly and Bell's Crown Cases Reserved 1856-1858

D.C.

Divisional Court

Davis Sup. Ct. Davis Supreme Court Reports

Digest (Repl.) The English and Empire Digest (Replacement Volume)

Dyer's King's Bench Reports 1513-82

E.R. English Reports

El. & Bl. Ellis and Blackburn's Queen's Bench Reports 1852-1858

Ex. D. Exchequer Division

F. Federal Reporter (United States) (Second series)

F.C. Federal Cases (Canadian)
F.L.R. Federal Law Reports (Australia)

H.L. House of Lords

H.L.R. or Harv. L.R. Harvard Law Review 1889 onwards

H.K.L.R. Hong Kong Law Reports

Halsbury, Laws of England, 4th ed., vol. 18. London, 1977. Any

other edition or volume is specifically referred to in text.

Hansard Hansard, Parliamentary Debates, 3rd series.

Holdsworth A History of English Law. 7th ed. London, 1952-1966.

Home Office

Memorandum H.O. Practice in Extradition Cases 1.11.1907. Revised 1.7.1913

I.R. Irish Reports

I.C.L.Q. International and Comparative Law Quarterly Journal of Criminal

Law

J.P. Justice of the Peace Reports
J.P.Jo. Justice of the Peace Journal

Jenki, Jenkin's Reports, 1220-1623, English Reports 145.

Jur. The Jurist

K.B. Law Reports, King's Bench

Kyshe Kyshe's Reports (Straits Settlements) 1885-1890 Vol. I-IV

L.G.R. Local Government Reports

L.J.M.C. Law Journal Magistrates Cases 1831-1896 L.J.P.C. Law Journal Privy Council 1865-1946

L.J.Q.B. or K.B. Law Journal Queen's Bench or King's Bench 1831-46

L.Q.R. Law Quarterly Review

L.R.Q.B. Law Reports, Queen's Bench 1891 onwards

L.T. Law Times Reports

Lloyd's Rep. Lloyd's List Reports 1951 onwards

M.C. Magistrates' Court
M.L.R. Modern Law Review

Man. & Ry. K.B. Manning and Ryland's King's Bench Reports 1827–1830 Man. & Ry. M.C. Manning and Ryland's Magistrates' Courts Reports

McNair McNair, Lord A.D. International Law Opinions. Cambridge,

1956, vol. 2.

Moore K.B. Francis Moore's King's Bench Reports 1512-1621

N.I.M.R. Northern Ireland Monthly Reports

N.R. New Reports

N.S.W.R. New South Wales Reports

N.S.W.Sup.Ct. New South Wales Supreme Court Reports

N.Y.L.J. New York Law Journal

N.Y. Sup. Ct. New York Supreme Court Reports

N.Y. Supp. New York Supplement N.Z.L.R. New Zealand Law Reports

O'Connell, D. P. International Law. 2nd ed. London, 1970,

vol. 1.

O'Higgins O'Higgins, P. British and Irish Extradition Law and Practice.

1961. Unpublished Ph.D. Thesis Cantab.

Oppenheim Oppenheim, Sir Hersh. International Law. 8th ed. London, 1955.

vol. 1.

P.R.O./H.O./F.O. Public Record Office Papers (Foreign & Home Office: F.O./& H.O.)

Piggott Piggott, Sir Francis. Extradition: A Treatise on the Law Relating

to Fugitive Offenders. London and Hong Kong, 1910.

Public Law: The Constitutional and Administrative Law of the

Commonwealth (London Annual)

O.B.D. Law Reports Queen's Bench Division 1876-1890

Roberts-Wray Roberts-Wray, Sir Kenneth. Commonwealth and Colonial Law.

London, 1966.

Royal Commission Report of the Royal Commission on Extradition, 1878 (c. 2039).

Reprinted in full in 6 B.D.I.L. pp. 805-810 and see Parliamentary

Papers, XXIV, 903.

S.A.L.R. South Australia Law Reports 1865–1926 S.C. (J.) Session Cases (High Court of Justiciary)

Sc. L. R. Scottish Law Reporter

S.C.R. Supreme Court Reports (Canada) 1876-1922

S.I. Statutory Instruments S.J. Solicitor's Journal

Shearer Shearer, I. A. Extradition in International Law. Manchester, 1970.

Sorensen Sorensen, Max. Manual of Public International Law. London,

1968.

S.R. (N.S.W.) New South Wales State Reports
S.R. & O. Statutory Rules and Orders
State Tr. Howell's State Trials 1163–1820

Syracuse L.R. Syracuse Law Review T.L.R. Times Law Reports

T.S. Treaty Series

the 1870 Act Extradition Act 1870 (33 & 34 Vict. c. 32) the 1873 Act Extradition Act 1873 (36 & 37 Vict. c. 60) the 1895 Act Extradition Act 1895 (58 & 59 Vict. c. 33) the 1906 Act Extradition Act 1906 (6 Edw. 7 c. 15) the 1932 Act Extradition Act 1932 (22 & 23 Geo. 5 c. 39)

the 1935 Act Counterfeit Currency (Convention) Act 1935 (25 & 26 Geo. 5

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the 1881 Act Fugitive Offenders Act 1881 (44 & 45 Vict. c. 69)

the 1969 Act Fugitive Offenders Act 1967 (1967 c. 68)

the 1965 Act The Backing of Warrants (Republic of Ireland) Act 1965 (1965

c. 45)

the 1978 Act The Supression of Terrorism Act 1978 (1978 c. 28)

the Extradition Acts The 1870 Act, the 1873 Act, the 1895 Act, the 1906 Act, the

1932 Act and the 1935 Act (see chapter II for definition)

U.S. United States Reports

U.S. Sup. Ct. United States Supreme Court Reports

W.L.R. Weekly Law Reports
W.N. Weekly Notes 1866-1952
W.R. Weekly Reporter 1853-1952

W.W.R. Western Weekly Reports (Canada) 1912-1950, 1971 onwards

XVIII

TABLES OF CASES

The tables of cases list all the cases included in this book from any source, either reported, unreported, noted in public documents at the Public Record Office, in journals or text books. The first table includes all the cases from the United Kingdom, excluding Scotland. The subsequent tables set out Scottish and Irish cases separately and also a number of foreign and Commonwealth cases under each country.

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