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# B B 地产蓝皮书 LUE BOOK OF REAL ESTATE

# 中国房地产发展报告

No. 9

ANNUAL REPORT ON THE DEVELOPMENT OF CHINA'S REAL ESTATE (No.9)

主 编/魏后凯 李景国 副主编/尚教蔚 李恩平 李 庆





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#### 图书在版编目(CIP)数据

中国房地产发展报告. No. 9/魏后凯,李景国主编. —北京: 社会科学文献出版社, 2012. 5

(房地产蓝皮书)

ISBN 978 -7 -5097 -3353 -0

I.①中··· Ⅱ.①魏···②李··· Ⅲ.①房地产业 - 经济发展 - 研究报告 - 中国 Ⅳ. ①F299. 233

中国版本图书馆 CIP 数据核字 (2012) 第 084040 号

#### 房地产蓝皮书 中国房地产发展报告 No.9

主 编/魏后凯 李景国

副主编/尚教蔚 李恩平 李 庆

出版 人/谢寿光

出 版 者/社会科学文献出版社

地 址/北京市西城区北三环中路甲29号院3号楼华龙大厦邮政编码/100029

责任部门/皮书出版中心 (010) 59367127 责任编辑/陈 颖电子信箱/pishubu@ssap. cn 责任校对/ 孙光迹项目统筹/ 邓泳红 陈 颖 责任印制/岳 阳总 经 销/社会科学文献出版社发行部 (010) 59367081 59367089 读者服务/读者服务中心 (010) 59367028

印 装/北京季蜂印刷有限公司

开 本 / 787mm × 1092mm 1/16 印

版 次/2012年5月第1版 字 数/361千字

张 / 21

印 次/2012年5月第1次印刷

书 号 / ISBN 978 -7 -5097 -3353 -0

定 价 / 69.00 元

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《中国房地产发展报告 No. 9》秉承客观公正、科学中立的宗旨和原则,追踪我国房地产市场最新资讯,深度分析,剖析因果,谋划对策,展望未来。全书分为房地产发展总报告和专题报告两部分,总报告侧重于分析和展望房地产业和房地产市场的总体发展,专题报告重点研究了房地产的主要次级市场发展和热点问题。

为抑制投资、投机性需求,遏制房价上涨,巩固和扩大调控成果,2011 年房地产市场调控行政与市场手段并用,"限购"、"限价"、"限贷"等政策全面升级,政策及措施空前严厉;2011年12月召开的中央经济工作会议,要求坚持房地产调控政策不动摇,明确提出促进房价合理回归。

随着一系列政策和措施的实施,房地产调控取得初步成效:商品房成交量增速趋缓,北京等省(市)商品房成交量下降,多数省(市)房价增速下降,北京市、上海市、山西省等省市住宅均价下降,房地产市场热度逐步回落,房地产贷款、房地产投资、土地购置面积等增速下降,保障性住房建设高速发展。但房地产市场也存在一些问题:地方政府房价调控目标与社会预期存在较大落差;政策对民生性自住需求有一定影响;保障性住房融资与管理机制不健全;开发企业对政策及市场敏感性差,中小企业面临倒闭或被并购,行业集中度提高,市场垄断可能性加大;房地产研究咨询服务市场发展滞后。

2012 年将继续巩固调控成果,调控政策将不断优化和提升,调控措施将进一步体现差异化、精准化,抑制投机性需求仍将是房地产调控的中心任务,自住性需求支持力度将逐渐加大。受国际经济环境、国内宏观经济增速回落和房地产调控等因素的影响,2012 年房地产市场将继续维持盘整态势,投资投机性需求进退难舍,自住性需求谨慎观望,交易量将相对萎缩,房价可能略有回落,但(全国商品房均价)大幅降价的可能性不大。

为促进房地产市场进一步健康发展,本报告提出以下建议:探讨首套普通住房优惠政策和超大城市"限购"制度化;完善保障性住房投融资和管理机制;进一步营造健康的市场发展环境;稳步推进房产税改革;培育房地产研究咨询服务市场。

关键词:调控成果显现 房价合理回归 调控政策优化和提升

#### **Abstract**

Annual Report on the Development of China's Real Estate (No. 9) carries on the purposes and principals of objectivity, fairness, scientificity and neutrality, traces the latest information of real estate market of China, analyzes causes and effects, plans countermeasures and forecasts the future with depth analysis. The book is divided into two parts which are the general report and the special reports, the general report focuses on analyzing and forecasting overall development of real estate industry and real estate market, while the special reports particularly research on fundamental secondary market and hot topics of real estate market.

For the purpose of restraining the demand of investment and speculation, curbing house prices rising excessively, consolidating and expanding the achievements of macrocontrol, in the year of 2011 administrative means and marketing means were simultaneously used as real estate regulation measures, "purchase limitation", "prices limitation", "loans limitation" and other polices were upgraded comprehensively, policies and measures could be rated as unprecedented severe; The central economic working conference hold in December 2011 required adhering to real estate policies unswervingly and put forward clearly promoting house prices reasonable return.

With the implementing of a series of policies and measures real estate regulation and control achieved preliminary results: growth rate of commodity housing trading volume slowed down, commodity housing trading volume of Beijing and other provinces (cities) were decreased, growth rate of most provinces (cities) was decline, average price of residential house in Beijing, Shanghai, Shanxi and other provinces (cities) moved downhill, real estate market fever come down gradually, growth rate of real estate loans, real estate investments, the area of land purchased was dropped off, affordable housing construction developed by leaps and bounds. However there are still problems existed in real estate market: there existed a significant gap between housing prices control target of local governments and social expectation; relevant policies had some negative effects on house buyers of owner-occupied consumption; financing mechanism and management system of affordable housing are inadequate; sensitivity of development enterprises to policies and market was differential, small and medium

enterprises were facing bankruptcy and merger, real estate industry tended to be more centralized, real estate market monopolization probably was increased; research and consultancy of real estate market were undeveloped.

In the year of 2012 regulation and control achievements will be sequentially consolidated, policies are going to be unceasingly optimized and upgraded, adjusting measures will further reflect differentiation and precision, curbing speculative demand will yet be the central task of real estate regulation and control, supporting for independent housing demand will be much more stronger. Influenced by decreased growth rate of the international and domestic environment in addition to real estate regulation and control, in 2012 real estate market will maintain consolidation trend, investment and speculative demand is going to be confronted with difficulties either to proceed or retreat, independent housing demand will maintain a cautious wait-and-see attitude, the trading volume is about to shrink relatively, house prices are likely about to rolled back, whereas there will be no great possibility for the price (the average price of national commercial housing) dropped abruptly.

For the purpose of promoting further healthy development of real estate market the report put forward suggestions as follows: it is necessary to inquiring into preferential policies for the first set of ordinary apartment and "purchase limitation" institutionalized. The investment mechanism, financing mechanism and management mechanism of affordable housing should be improved. Healthy market development environment needs to be further constructed. The house tax reform ought to be steadily promoted. Research and consulting market of real estate is required to be cultivated.

Key Words: Achievements of Regulation Visualized Appeared; Reasonable Return of Housing Prices; Policies of Regulation Optimized and Upgraded

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# 总 报告



General Report

#### **B**.1

# 2011 年房地产市场形势分析与 2012 年预测

课题组\*

为抑制投资、投机性需求,遏制房价上涨,巩固和扩大调控成果,2011 年 房地产市场调控行政与经济手段并用,"限购"、"限价"、"限贷"等政策全面 升级,政策及措施更加严厉:限购城市增加,限购政策更为严格、具体;首次 要求各城市政府制定新建住房的房价控制目标,600 多个城市公布了限价目标并 出台了相关细则;购房首付比例和房贷利率上调,按揭购买第二套住房的首付 款比例不低于60%,贷款利率不低于基准利率的1.1 倍,对三套及以上住房暂 停发放贷款;房产税试点改革先后落地,成为房地产市场管理上的重大突破; 2011 年12 月召开的中央经济工作会议,要求坚持房地产调控政策不动摇,明确 提出促进房价合理回归。随着一系列政策和措施的实施,房地产调控取得初步 成效:商品房成交量增速趋缓,北京等市(省)商品房成交量下降,多数省

<sup>\*</sup> 课题组成员: 李景国、尚教蔚、李恩平、杨慧。



(市)房价增速下降,北京市、上海市、山西省等省市住宅均价下降,房地产市场热度逐步回落,房地产贷款、房地产投资、土地购置面积等增速下降,保障性住房建设高速发展。但房地产市场也存在一些问题:地方政府房价控制目标与社会预期存在较大落差;调控政策对民生性自住房需求有一定影响;保障性住房融资与管理机制不健全;开发企业对政策及市场敏感性差,中小企业面临倒闭或被并购,行业集中度提高,市场垄断可能性加大;房地产研究咨询服务市场发展滞后。

2012 年将继续巩固调控成果,调控政策将不断优化和提升,调控措施将进一步体现差异化、精准化,抑制投机性需求仍将是房地产调控的中心任务,自住性需求支持力度将逐渐加大。受国际经济环境、国内宏观经济增速回落和房地产调控等因素的影响,2012 年房地产市场将继续维持盘整态势,投资投机性需求进退难舍,自住性需求谨慎观望,交易量将相对萎缩,房价可能略有回落,但(全国商品房均价)大幅降价的可能性不大。

#### 一 2011 年房地产市场走势与特点

2011 年国际经济形势严峻,美国经济复苏乏力,欧洲部分国家主权债务危机持续蔓延,多数发达国家失业率居高不下,消费者信心不足,房地产市场持续低迷,而发展中国家则备受通货膨胀压力困扰。2011 年国内经济增长出现下滑态势,GDP增速为9.2%,比2010 年低1.2 个百分点,居民消费价格指数同比增长5.4%①,为近几年的新高。2011 年房地产限购、限价、限贷等政策的出台与实施,使房地产市场运行的多项指标增速趋缓,特别是部分城市房价过快上涨的势头得到遏制,总体上房地产调控取得一定成效。

#### (一) 调控政策及措施更加严厉

2011 年房地产调控政策及措施更加严厉,调控的主要目的是抑制不合理需求,即投资、投机性需求;调控的核心目标是遏制部分城市房价过快上涨、促使

① 参见《中华人民共和国 2011 年国民经济和社会发展统计公报》, http://www.stats. gov.cn/tjgb/ndtjgb/t20120222\_ 402786440. htm。