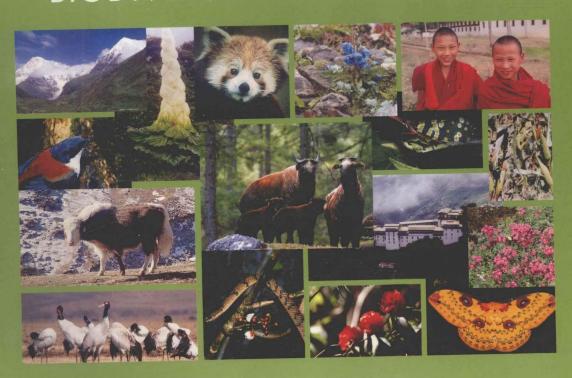


BIODIVERSITY ACTION PLAN



FOR BHUTAN 2002



BIODIVERSIDA ON PLAN FOR BHUTAN 2002

Ministry of Agriculture Royal Government of Bhutan

Acknowledgements

The Ministry of Agriculture is extremely grateful to Her Majesty Ashi Dorji Wangmo Wangchuck for her gracious support and commitment in the conservation of Bhutan's biological diversity.

We would also like to thank all the BAP Task Force Members, Focal Persons and all those involved in the revision of this important document.

We would like to express our gratitude and appreciation to the United Nations Development Programme and the Global Environment Facility for their support in the preparation of both BAP I and BAP II.

Our sincere thanks also goes to Harald Schutz, David Keen, Jerry Swaffield, Manit Sriwanichpoom, RSPN and the WWF Bhutan Programme for use of their photographs.

Biodiversity Action Plan for Bhutan, 2002

© 2002

Ministry of Agriculture Royal Government of Bhutan

Design and Production: Keen Publishing (Thailand) Co., Ltd.

Printed in Thailand



TASHICHHODZONG THIMPHU, BHUTAN

Thursday, 04 April 2002

HER MAJESTY THE QUEEN

FOREWORD

Biological resources, especially plants, have always been important for Bhutanese. These resources have been conserved in their ecosystems by local communities who utilised them. The huge genetic resource base our country has, due to its diverse agro-ecological zones spanning from subtropical forest to alpine meadows, is one of our most precious patrimonies. Indeed, it is of global importance now. The global interdependence of genetic resources is apparent from the introduction of exotic varieties into our country and our country's contribution to germplasm and herbarium collections to several institutions abroad.

There is abundant biological diversity both on-farm and in the 'wild'. It is pleasing to note that the strategies for the conservation of biodiversity have given equal importance to both. Farmers in our country have bred impressive varieties of crops, fruits, vegetables to find the characteristics most suitable for local culture and environment. Some of the varieties are best suited to marginal areas where main varieties can scarcely be cultivated. Close to five hundred landraces of rice grown by our farmers is proof of the genetic variations that the farmers have selected and adapted. In addition, significant portion of foods, fodder, and indigenous medicines in our country comes not only from domesticated farmer-bred varieties or species, but from the yearly harvest of plants from the 'wild'. A good deal of self-sufficiency in food and fodder in rural societies are met out of the biodiversity found in nature. The dependence on wild relatives is also true in the case of the most important livestock in our country: jatsha, jatsham



Tashichhodzong

Тнімрни, Внитам

HER MAJESTY THE QUEEN

jatsham and other mithun cross breeds. Those who breed livestock in our country know that to develop good diary cattle, the genetic materials in the wild must continue to be available.

Generations of local communities have contributed to the knowledge about development of breeds and varieties of food crops, as well about wild plants and animals. The transmission of this accumulated, indigenous knowledge, which exists mostly in vernacular form, is equally important for the conservation of biodiversity and uses of biomaterials. Conservation of biodiversity can be strengthened hand in hand with enhancement of indigenous knowledge about biomaterials we have traditionally used.

With the explosion in biotechnologies, the potential uses of biomaterials are far greater than what were possible in the past. Genetic materials are being incorporated into commercial products, and a considerable and increasing part of the global economy is based on biotechnological products. For our country, too, biotechnology holds bright prospect, and we must move in that direction as quickly as possible. The golden bridge linking development and conservation is biotechnology.

In the context of conservation, this updated biodiversity action plan represents a serious and ambitious effort made by our country. May the merit of this publication benefit both man and animal, who ultimately depend, directly or indirectly, on the diversity of plantlife.

Jorji Wangmo Wangchuck

	2.5.5	٠,	nd Planning Relating to	127
	0.5.4		liversity – Processes and Results	107
	2.5.6		nd Planning Relating to	127
		Domestic	Biodiversity – Processes and Results	
	2.6 Econom	ic Valuation	of Biodiversity	129
	2.7 Integrati	ion of Biodi	versity Considerations into Other Sectors	129
	_			
	2.8 Bhutan l	Integrated B	liodiversity Information System	132
	2.9 Education	on and Publ	ic Awareness	134
	2.10 Internati	onal Coope	eration in Biodiversity Conservation	135
	2.10.	1 Internation	onal Agreements and Programmes	135
	2.10.	Multilater	ral and Bilateral Cooperation on Biodiversity	136
	2.10.	3 Biodivers	sity Cooperation with International NGOs	139
СНА	PTER 3: Dire	ct Conse	rvation Actions	
	3.1 Wild Bio	diversity		141
	3.1.1	In Situ Co	nservation Efforts	141
		3.1.1.1	Protected Area System	141
		3.1.1.2	Buffer Zones and Enclave Zones	142
		3.1.1.3	Promoting In-Situ Conservation of Wild Crop	143
			Relatives and Wild Plants for Food Production	
		3.1.1.4	Conservation Outside Protected Areas	145
		3.1.1.5	Conservation Areas	145
		3.1.1.6	Conservation in Forest Management Units	146
	3.1.2		onservation Efforts	148
		3.1.2.1	Expansion of Royal Botanical Gardens and	148
		*	Arboretum and Establishment of	
			Branch Botanical Gardens	
	3.2 Domestic	Biodiversity		149
	3.2.1		inservation Efforts	149
		3.2.1.1	Policy on Introducing Exotic High-Yielding Varieties	149
			versus Indigenous Species	
		3.2.1.2	Surveying and Inventorying Crop Genetic Resources	150
		3.2.1.3	Supporting On-Farm Management and	151
			Improvement of Plant Genetic Resources in Arable	101
			Agriculture Systems	
		3.2.1.4	Assisting Farmers in Disaster Situations to Restore	154
		0.2	Agricultural Systems	154
	3.2.2	Ex situ Co	onservation Efforts	156
		3.2.2.1	Supporting Planned and Targeted Collecting of	156
		· -	Plant Genetic Resources in the Arable	,50
			Agriculture System	
		3.2.2.2	Expanding Ex Situ Conservation Activities	157
	3.2.3	Breed Cons		159

		1.6.1.6 Ed	cological Opportunities	67 67
			ultural Opportunities	68
	1 4 2		stitutional Opportunities	68
			Domestic Biodiversity - Plants	69 69
	1.0.3	infeats to	Domestic Biodiversity – Livestock	09
1 <i>.7</i>	The Urger Developm	•	versity Conservation and the Need for Sustainable	70
CH	APTER 2:		ion and Assessment of Biodiversity ation Efforts in Bhutan	
2.1	Biodivers	ity Conserv	ation Overview	<i>7</i> 3
2.2		diversity Co		73
	2.2.1	In Situ Co	nservation Efforts in Protected Areas	73
		2.2.1.1	Bhutan's System of National Parks, Reserves	<i>7</i> 5
			and Sanctuaries	
		2.2.1.2	Establishment and Development of Protected Areas	77
		2.2.1.3	Expansion of Protected Area Boundaries	79
		2.2.1.4	Boundary Demarcation and Zoning of Protected Areas	79
		2.2.1.5	Management of Protected Areas	<i>7</i> 9
		2.2.1.6	Strengthening NCD and Protected Areas	82
		2.2.1.7	Coordination/Collaboration and	83
			Information Exchange	
		2.2.1.8	Biodiversity Research and Surveys in Protected Areas	84
		2.2.1.9	Biodiversity Monitoring in Protected Areas	86
		2.2.1.10	Biological Corridors Linking Protected Areas	88
		2.2.1.11		88
		2.2.1.12	Integrated Conservation and Development Programs in Protected Areas	89
		2.2.1.13	Integrated Conservation and Development	92
		2.2.1.10	Programs in Conservation Areas	72
	222	In Situ Co	nservation and Sustainable Use Outside	92
	2.2.2	of Protecte		72
		2.2.2.1	Species Conservation	92
		2.2.2.2	Social Forestry	96
		2.2.2.3	Forest Management and Planning	98
		2.2.2.4	Afforestation Activities	98
	2.2.3		onservation Efforts	99
	2.2.4	Status of K	Cnowledge about Biodiversity	99
		2.2.4.1	Existing Information about Ecosystems and Species	99
		2.2.4.2	Traditional Knowledge about Biodiversity and its Use	100
		2.2.4.3	Databases	100
		2.2.4.4	Monitoring in Forestry Management Units	101
		2.2.4.5	Qualified Staff and Capacity Building	101
2.3	Domestic	Biodiversity	y Conservation	101
	2.3.1	Agriculture		101
	2.3.2		nservation and Sustainable Use	102

	2.5.5	٠,	nd Planning Relating to	127
	0.5.4		liversity – Processes and Results	107
	2.5.6		nd Planning Relating to	127
		Domestic	Biodiversity – Processes and Results	
	2.6 Econom	ic Valuation	of Biodiversity	129
	2.7 Integrati	ion of Biodi	versity Considerations into Other Sectors	129
	_			
	2.8 Bhutan l	Integrated B	liodiversity Information System	132
	2.9 Education	on and Publ	ic Awareness	134
	2.10 Internati	onal Coope	eration in Biodiversity Conservation	135
	2.10.	1 Internation	onal Agreements and Programmes	135
	2.10.	Multilater	ral and Bilateral Cooperation on Biodiversity	136
	2.10.	3 Biodivers	sity Cooperation with International NGOs	139
СНА	PTER 3: Dire	ct Conse	rvation Actions	
	3.1 Wild Bio	diversity		141
	3.1.1	In Situ Co	nservation Efforts	141
		3.1.1.1	Protected Area System	141
		3.1.1.2	Buffer Zones and Enclave Zones	142
		3.1.1.3	Promoting In-Situ Conservation of Wild Crop	143
			Relatives and Wild Plants for Food Production	
		3.1.1.4	Conservation Outside Protected Areas	145
		3.1.1.5	Conservation Areas	145
		3.1.1.6	Conservation in Forest Management Units	146
	3.1.2		onservation Efforts	148
		3.1.2.1	Expansion of Royal Botanical Gardens and	148
		*	Arboretum and Establishment of	
			Branch Botanical Gardens	
	3.2 Domestic	Biodiversity		149
	3.2.1		inservation Efforts	149
		3.2.1.1	Policy on Introducing Exotic High-Yielding Varieties	149
			versus Indigenous Species	
		3.2.1.2	Surveying and Inventorying Crop Genetic Resources	150
		3.2.1.3	Supporting On-Farm Management and	151
			Improvement of Plant Genetic Resources in Arable	101
			Agriculture Systems	
		3.2.1.4	Assisting Farmers in Disaster Situations to Restore	154
		0.2	Agricultural Systems	154
	3.2.2	Ex situ Co	onservation Efforts	156
		3.2.2.1	Supporting Planned and Targeted Collecting of	156
		· -	Plant Genetic Resources in the Arable	,50
			Agriculture System	
		3.2.2.2	Expanding Ex Situ Conservation Activities	157
	3.2.3	Breed Cons		159

2.5.5 Strategy and Planning Relating to	127
Wild Biodiversity – Processes and Results	
2.5.6 Strategy and Planning Relating to	127
Domestic Biodiversity – Processes and Results	
2.6 Economic Valuation of Biodiversity	129
2.7 Integration of Biodiversity Considerations into Other Sectors	129
2.8 Bhutan Integrated Biodiversity Information System	132
2.9 Education and Public Awareness	134
	126
2.10 International Cooperation in Biodiversity Conservation	135 135
2.10.1 International Agreements and Programmes	136
2.10.2 Multilateral and Bilateral Cooperation on Biodiversity	130
2.10.3 Biodiversity Cooperation with International NGOs	139
CHAPTER 3: Direct Conservation Actions	
3.1 Wild Biodiversity	141
3.1.1 In Situ Conservation Efforts	141
3.1.1.1 Protected Area System	141
3.1.1.2 Buffer Zones and Enclave Zones	142
3.1.1.3 Promoting In-Situ Conservation of Wild Crop Relatives and Wild Plants for Food Production	143
3.1.1.4 Conservation Outside Protected Areas	145
3.1.1.5 Conservation Areas	145
3.1.1.6 Conservation in Forest Management Units	146
3.1.2 Ex Situ Conservation Efforts	148
3.1.2.1 Expansion of Royal Botanical Gardens and	148
Arboretum and Establishment of	
Branch Botanical Gardens	
3.2 Domestic Biodiversity	149
3.2.1 In Situ Conservation Efforts	149
3.2.1.1 Policy on Introducing Exotic High-Yielding Varieties versus Indigenous Species	149
3.2.1.2 Surveying and Inventorying Crop Genetic Resources	150
3.2.1.3 Supporting On-Farm Management and	151
Improvement of Plant Genetic Resources in Arable	
Agriculture Systems	
3.2.1.4 Assisting Farmers in Disaster Situations to Restore	154
Agricultural Systems	
3.2.2 Ex situ Conservation Efforts	156
3.2.2.1 Supporting Planned and Targeted Collecting of	156
Plant Genetic Resources in the Arable	
Agriculture System	
3.2.2.2 Expanding Ex Situ Conservation Activities	157
3.2.3 Breed Conservation	159

CHAPTER 4: Action Plan: Essential Supporting Measures

4.1 Wild Biodiversity		165
4.1.1 Implement the Vision and Strategy for the NCD		
	rected Areas	
4.1.2 Scientific	Research to Improve the Status of Knowledge	165
4.1.2.1	Building the Scientific Knowledge Base	165
4.1.2.2	Research in Protected Areas	169
4.1.2.3	Research on Wild Floristic Diversity	1 <i>7</i> 1
4.1.2.4	Research on Forest Biodiversity	1 <i>7</i> 2
4.1.2.5		1 <i>7</i> 3
4.1.2.6	, ,	1 <i>7</i> 4
4.1.2.7		1 <i>75</i>
4.1.2.8	Databases	1 <i>75</i>
	he Economic Valuation of Biodiversity Resources	1 <i>75</i>
	te Biodiversity in Related Strategy and Planning	1 <i>7</i> 6
4.1.4.1	•	1 <i>7</i> 6
4.1.4.2	0	1 <i>7</i> 6
4.1.4.3	•	1 <i>77</i>
4.1.4.4	Community Forestry	1 <i>77</i>
4.1.4.5	Industrial Utilization of Forest Products	1 <i>7</i> 8
4.1.4.6	Ecotourism	1 <i>7</i> 8
4.1.5 Strength	en Integration of Biodiversity Considerations	1 <i>7</i> 9
	Sectors and at Local Levels	
4.1.6. Strength	en the Institutional Framework Relating to Biodiversity	180
4.1.6.1	Strengthen Institutional Development and	180
	Coordination at the National Level	
4.1.6.2		180
	hat Biodiversity Conservation Brings Benefits to	181
Local Pe		
4.1.7.1	Multiple Use of Forest Resources	181
4.1.7.2		182
•	n Biodiversity in Education and Awareness	183
4.1.8.1		183
4.1.8.2	Promoting Public Awareness of Biodiversity	184
	Conservation and Use	
	ge and Augment International Cooperation	185
in Biodiv		
4.1.9.1		185
4.1.9.2		186
4.1.9.3		186
	Donor Community	
	en and Support Family Planning and Other	186
	on Planning Activities	
4.2 Domestic Biodiversi		187
	and Information	187
4.2.1.1	Constructing a Comprehensive Information	18 <i>7</i>
	Systems for Crop Genetic Resources	
	of Plant Genetic Resources	188
4.2.2.1	Expanding the Characterization, Evaluation	188
	and Number of Core Collections to Facilitate Use	

4.2.2.2	Increasing Genetic Enhancement and	191
4.2.2.3	Base-Broadening Efforts Promoting Sustainable Agriculture through	192
4.2.2.3	Diversification of Crop Production and Broader	172
	Diversity in Crops	
4.2.2.4	Promoting Development and Commercialization of	194
4.2.2.4	Under-utilized Crops and Species	1,74
4.2.2.5	Supporting Seed Production and Distribution	195
4.2.2.6	Developing New Markets for Local Varieties and	197
4.2.2.0	"Diversity-Rich" Products	1,,,
4.2.2.7	Policy Issues on Domestic Biodiversity in Bhutan	198
4.2.3 Livestock R	esources	200
4.2.3.1	Research, Education, Training and Services	200
4.2.3.2	Research Programmes on Yaks	201
4.2.3.3	Extension Policy and Education	201
4.2.3.4	Strategy, Planning and Basic Services	202
CHAPTER 5: Additio	nal Sustainable Benefits from Biodiversity	
5.1 Options for Action		203
5.2 Ecotourism		204
	and Market Survey	204
5.2.2 Information		205
5.2.3 Training	•	206
5.2.4 Infrastructu	re	206
5.2.5 Policy Refo		207
5.3 Non-Timber Forest P	roducts	209
5.4 Bioprospecting		212
	enefits of Bioprospecting for Bhutan	212
	ary Measures to be Considered	212
	ons for an Effective Bioprospecting Programme: o be Undertaken	213
5.4.3.1		212
5.4.3.2	Biological/Scientific Knowledge	213 214
J. 4 .3.2	Effective Bioprospecting Laws and Regulations	214
5.5 Carbon Storage		217
5.5.1 Fuelwood	Offsets	21 <i>7</i>
5.5.2 Reforestation	on	21 <i>7</i>
5.6 Ecosystem Services		218
Annexes		
Annex 1: Bibliography		222
Annex 2: Protected Species		224
•		•

Acronyms

ACC: Annual Allowable Cut

ADB: Asian Development Bank

BAP: Biodiversity Action Plan

BFI: Bhutan Forestry Institute

BIBIS: Bhutan Integrated Biodiversity Information System

BMB: Biodiversity Management Board

BTF: Bhutan Trust Fund

BUCAP: Biodiversity Use and Conservation in Asia Programme

BWS: Bomdiling Wildlife Sanctuary

CARD: Centre for Agriculture Research and Development

CBD: Convention on Biological Diversity

CBNRM: Community-Based National Resource Management

CDM: Clean Development Mechanism

CGIAR: Consultative Group on International Agricultural Research

CIAT: The International Centre for Tropical Agriculture

CLSD: Crop and Livestock Services Division (now DALSS)

COP: Conference of Parties
CSO: Central Statistical Office

DALSS: Department of Agriculture and Livestock Support Services

DANIDA: Danish Development Assistance

DFES: Dzongkhang Forestry Extension Services

DFS: Department of Forestry Services

DOT: Department of Tourism

DRDS Department of Research and Development Services

DSC: Druk Seed Corporation

DYT: Dzongkhag Yargye Tshogchung (District Development Committee)

EIA: Environmental Impact Assessment

EU: European Union

FAO: Food and Agricultural Organization

FCB: Food Corporation of Bhutan

FED: Forest Extension Division

FSD: Forestry Services Division (now DFS)

FMU: Forest Management Unit

FYM: Farm Yard Manure

FPUD: Forest Protection and Utilization Division

FRDD: Forest Resource Development Division

FYP: Five Year Plan

GATT: General Agreement on Trade and Tariff

GCR: Government of Costa Rica
GDP: Gross Domestic Product
GEF: Global Environment Facility

GIS: Geographical Information System

GPS: Global Positioning System

GYT: Geog Yargye Tshogchung (Block Development Committee)

HRD: Human Resource Development

HYV: High-Yield Variety

IARC: International Agricultural Research Centre

IBRD: International Bank for Reconstruction and Development, World Bank

ICDP: Integrated Conservation Development Programme

ICIMOD: International Centre for Integrated Mountain Development

ICPGR: International Commission on Plant Genetic Resources

ICS: Information and Communication Services

IEE: Initial Environmental Examination

INBio: National Biodiversity Institute

IPGRI: International Plant Genetic Resources Institute

IRRI: International Rice Research Institute

ITMS: Institute of Traditional Medicine Services

IUCN: International Union for the Conservation of Nature

JDNP: Jigme Dorji National Park

JSWNP: Jigme Singye Wangchuck National Park

LUPP: Land Use Planning Project

MOA: Ministry of Agriculture

MOHA: Ministry of Health and Education

MTA: Material Transfer AgreementMTI: Ministry of Trade and IndustryNBC: National Biodiversity Centre

NBPGR: National Bureau of Plant Genetic Resources

NCD: Nature Conservation Division

NCS: Nature Conservation Section (now NCD)

NEC: National Environment Commission
NES: National Environment Strategy
NGO: Non-Government Organization
NORAD: Development Fund for Norway

NRTI: Natural Resources Training Institute

NTFP: Non-Timber Forest Product

NWFP: Non-Wood Forest Product

O & M: Operation and Maintenance

PA: Protected Area

PBR: Plant Breeders Right
PGR: Plant Genetic Resources

PGRP: Plant Genetic Resources Programme

PIC: Prior Informed Consent

PLA: Participatory Learning and Action

PPD: Policy and Planning Division
PRA: Participatory Rural Appraisal
PWS: Phibsoo Wildlife Sanctuary

QCRS: Quality Control and Regulatory Services

REID: Research Extension and Irrigation Division (now DRDS)

RGOB: Royal Government of Bhutan
RIM: Royal Institute of Management
RMNP: Royal Manas National Park
RNR: Renewable Natural Resources

RNRRC: Renewable Natural Resources Research Centre

RRA: Rapid Rural Appraisal

RSPN: Royal Society for the Protection of Nature
SDA: Sustainable Development Agreement
SEA: Strategic Environment Assessment

SEARICE: South East Asian Institute for Community Education

SES: Socio-Economic Surveys
SWS: Sakteng Wildlife Sanctuary
TNP: Thrumshingla National Park

TOR: Terms of Reference

TRIPS: Trade Related Intellectual Property Rights
UNDP: United Nations Development Programme

UNFPA: United Nations Population Fund

UNIDO: United Nations Industrial Development Organization

UPOV: Union of the Protection of VarietiesWCMC: World Conservation Monitoring Centre

WTO: World Trade Organization

WWF: World Wildlife Fund

Tables, Graphs and Maps

lable	S		
	Table 1	Land Cover Areas and Percentages	33
	Table 2	The Six major Agro-ecological Zones	41
	Table 3	Major Rivers and their Principal Tributaries	42
	Table 4	Bird Species in Bhutan with Internationally Significant Breeding	45
		Populations in Bhutan	
	Table 5	Characteristic Flora and Fauna	48
	Table 6	Major Agricultural and Horticultural Crops: Area, Production and Yield	51
	Table 7	Domestic Biodiversity	56
	Table 8	Protected Areas	77
	Table 9	Conservation Areas	88
	Table 10	Geogs in Protected Areas	89
	Table 11	Approved Community Forests	98
	Table 12	Subjects for Future Data Collection and Research in Protected Areas	170
Grapi	hs		
	Graph 1	Changes in Yak Population	57
	Graph 2	Changes in Cattle Population	60
	Graph 3	Changes in Sheep Population	61
	Graph 4	Changes in Poultry Population	62
	Graph 5	Changes in Pig Population	63
	Graph 6	Changes in Goat Population	64
Maps	;		
	Map 1	Land Cover	39
	Map 2	Protected Areas with Biological Corridors	74
	Map 3	Forest Management Units with Working Schemes	147