

# B 社会体制蓝皮书®

LUE BOOK OF SOCIAL INSTITUTION

## 中国社会体制改革 报告 *No.2* (2014)

REPORT ON SOCIAL INSTITUTIONAL REFORM  
IN CHINA No.2 (2014)

主 编 / 龚维斌

副主编 / 赵秋雁



社会科学文献出版社  
SOCIAL SCIENCES ACADEMIC PRESS (CHINA)

2014  
版

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## 图书在版编目(CIP)数据

中国社会体制改革报告. 2, 2014/龚维斌主编. —北京: 社会科学文献出版社, 2014. 4

(社会体制蓝皮书)

ISBN 978-7-5097-5812-0

I. ①中… II. ①龚… III. ①体制改革—研究报告—中国—2014 IV. ①D61

中国版本图书馆 CIP 数据核字 (2014) 第 058690 号

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### 中国社会体制改革报告 No. 2 (2014)

主 编 / 龚维斌

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出 版 人 / 谢寿光

出 版 者 / 社会科学文献出版社

地 址 / 北京市西城区北三环中路甲 29 号院 3 号楼华龙大厦

邮政编码 / 100029

责任部门 / 皮书出版分社 (010) 59367127

责任编辑 / 陈 颖

电子信箱 / pishubu@ssap.cn

责任校对 / 王海荣

项目统筹 / 邓泳红 陈 颖

责任印制 / 岳 阳

经 销 / 社会科学文献出版社营销中心 (010) 59367081 59367089

读者服务 / 读者服务中心 (010) 59367028

印 装 / 北京季蜂印刷有限公司

开 本 / 787mm × 1092mm 1/16

版 次 / 2014 年 4 月第 1 版

印 次 / 2014 年 4 月第 1 次印刷


书 号 / ISBN 978-7-5097-5812-0

定 价 / 79.00 元

印 张 / 22.25

字 数 / 357 千字

本书如有破损、缺页、装订错误, 请与本社读者服务中心联系更换

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## 主要编撰者简介

**龚维斌** 教授、博士生导师，现任国家行政学院应急管理培训中心主任（中欧应急管理学院院长）、国家行政学院社会治理研究中心主任，兼任中国行政体制改革研究会常务理事、中国社会学会特邀常务理事、中国统一战线理论研究会常务理事，北京师范大学、华侨大学以及多所省级行政学院兼职教授。主持和参与多项国家重大和重点社会科学研究项目。主要研究领域是社会政策、社会治理与公共危机管理。个人专著有《劳动力外出就业与农村社会变迁》《社会发展与制度选择》《公共危机管理》，主编有《社会管理与社会建设》《社会建设与社会体制改革》《中国社会管理论丛》（2010、2011、2012）等多部学术著作，合著有《社会群体与群体性事件》《邓小平理论与当代中国社会阶层结构变迁》等，主译和参译著作多部，在报刊发表论文 100 多篇。

**赵秋雁** 法学博士、教授，现任北京师范大学中国社会管理研究院直属支部书记兼副院长，美国哥伦比亚大学法学院访问学者，兼任北京市经济法学会常务理事、北京市法学会环境资源法学会理事和北京京师律师事务所兼职律师。主要研究领域包括社会法、经济法和能源法。主持国家社科重大课题“中国当代社会管理创新与国家科学发展战略重大课题研究”子课题、民政部关注课题“强化社会管理创新，推进中心和谐发展”等课题十余项；发表“China's Emerging Regulatory Framework for Safe and Effective CCS (2011 - 2015)”（2011, Carbon Capture and Storage: Emerging Legal and Regulatory Issues, Hart Publishing Ltd 2011）等学术论文数十篇；主要专著有《电子商务中消费者权益的法律保护：国际比较研究》（2010，人民出版社），参与合编《社会体制蓝皮书（2013）》（社会科学文献出版社），合著有《中国能源法学》（2009，法律出版社）和《国际能源法学》（2012，法律出版社）等。合

作开发国家级精品课程，先后两次荣获北京市教育教学成果二等奖（2005、2009）。

“社会体制蓝皮书”是中国行政体制改革研究会和国家社会科学基金特别委托重大项目共同资助，由国家行政学院社会治理研究中心和北京师范大学中国社会管理研究院组织编写。

## 摘 要

“社会体制蓝皮书”是中国行政体制改革研究会和国家社会科学基金特别委托重大项目共同资助，由国家行政学院社会治理研究中心和北京师范大学中国社会管理研究院组织编写。

本书由总报告、基本公共服务篇、社会管理体制篇、现代社会组织体制篇、社会管理机制篇和社会创新案例篇、附录 7 个部分构成，主要对 2013 年社会体制改革情况进行回顾和总结，对 2014 年改革走向进行分析，提出相关政策建议。

2013 年，是贯彻落实党的十八大精神和新一届中央领导集体执政的第一年，出台了许多重大改革举措，特别是召开了党的十八届三中全会，为今后 7 年全面深化改革制定了路线图和时间表。2013 年，是社会体制改革不断深入的一年，政府向社会放权力度加大，中央提出创新社会治理体制，社会体制改革创新进入新阶段。一是提出社会治理新思想，二是重视发挥政府的主导作用，三是改革社会组织管理体制，四是深化社会事业体制改革，五是改革信访制度、废止劳动教养制度，六是贯彻实施新修订的《劳动合同法》，七是分类推进户籍制度改革，八是开展打击网络谣言活动。但是，由于社会结构和人们的需求结构发生了巨大变化，现有社会管理和公共服务方式不能适应变化了的新形势，社会问题和社会矛盾仍然频发高发，社会体制中仍然存在诸多亟待通过改革加以解决的问题。主要表现为：一是社会体制改革的总体思路不够清晰，二是事业单位改革进展缓慢，三是收入分配制度不完善，四是社会组织发展仍然困难重重，五是流动人口管理服务面临新难题，六是公民参与机制不能适应新要求，七是人们思想观念复杂多变。

2014 年，社会体制改革已经推出以及即将推出的政策措施会不断释放出改革红利。国家将采取更加得力的措施加大群众权益保护的力度，社会事业体



制进一步改革，社会组织发展的空间会更大、资源会更多，群众的民生保障水平会进一步提高，公平正义将会得到进一步彰显，社会活力会进一步增强；政府社会管理体制会更加合理和完善，地方和基层治理方式会更加丰富多彩，新的公共安全体制会逐渐形成，社会治理法治化水平会进一步提高。

为了推动社会体制改革取得新的成效，需要顺势而为，敢于直面社会体制改革的各种挑战，从迫切需要解决的难题入手：切实推进收入分配制度改革，调节好不同社会群体和社会阶层的利益关系。进一步制定和完善社会政策，认真落实已经出台的政策法规，更好更公平地保障和改善民生。以加快政府职能转变和深化行政体制改革为抓手，简政放权，正确发挥政府主导作用，加快事业单位改革步伐，为社会组织发展提供空间和资源保障，为改进公共服务提供动力支持。大力支持和规范社会组织发展，培育社会自治力量，承担政府转移职能，满足人民群众多样化的社会需求，促进政府与社会合作共治。改进流动人口公共服务政策，既要关心和解决好流动人口的生产生活困难，促进流动人口融入城市社会；也要关心和解决好农村留守儿童、留守妇女、留守老人在教育、情感、生产生活、养老等方面的问题。进一步扩大公民参与，使不同利益群体的诉求在公共事务管理和公共政策制定中都能得到反映，鼓励创新多种有效的社会矛盾化解手段，维护好不同方面群众的切身利益。加强社区建设，探索不同类型社区建设新路径。重视社区中的社会关系构建，鼓励和支持其发育。加强社会基本价值观培养，教育引导人们成为有道德、守法纪的合格的现代公民。

除总报告之外，本书共有 17 篇专题报告，既讲现状、成就和经验，也讲问题、原因和对策；社会创新案例篇共有 10 个典型案例，有的案例是一个地方的经验，有的案例是几个地区的经验对比研究，有的案例是一个地方的多个经验。无论是专题研究报告，还是典型案例分析，都有理有据、资料翔实。作者有的是相关领域的专家学者，有的是从事该领域管理工作的专家型领导，均具有较高的权威性。

## Abstract

Under the sponsorship of China Society of Administrative Reform and Major Project Program of National Social Science Fund, the Blue Book of Social System Reform is compiled by the Social Governance Center of Chinese Academy of Governance and China Academy of Social Management Beijing Normal University.

It comprises 7 parts, namely the general report, basic public service report, social management system report, modern social organization system report, social management mechanism report, case study of social innovation report and appendix. This book has reviewed the social system reform in 2013, analyzed the trend of reform in 2014 and proposed suggestions on related policies.

2013 is the beginning year of the new generation of collective leadership to implement the thoughts of the 18<sup>th</sup> Party Congress. It has witnessed many major reform measures, especially the opening of the Third Plenary Session, which set the roadmap and timetable for deepening the reform in the next 7 years. In 2013, government has delegated more power to society and vigorously promoted the innovation of social governance system. The social system reform has presented the following new features: 1. Putting forward the new thought of social governance. 2. Highlighting the leading role of government. 3. Reforming the management system of social organization. 4. Intensifying the reform on social undertakings system. 5. Reforming letter-and-call petition system and abolishing the reeducation-through-labor system. 6. Implementing the newly-revised *Labor Contract Law*. 7. Carrying out reform on household registration system according different categories. 8. Cracking down on the internet rumors. However, with the immense changes of social structure and people's demand structure, the current social management and public service model cannot adapt to the new situation and many problems require immediate solution through reforms in social systems. Social problems and conflicts still happen frequently and the major problems are as follows: 1. The guiding thought of social system reform is not clear. 2. The reform of public





institution has made slow progress. 3. The income distribution system is not sound. 4. Social organizations face difficulties in development. 5. New problems in floating population. 6. Civic participation system has lagged behind. 7. The complexity of views and values.

In 2014, the policies and measure in social system reform that has been and will be adopted will continuously release the reform bonus. Government will adopt more efficient measures to better protect people's legitimate rights. Social undertakings system will undertake more reforms; social organizations will enjoy more opportunities and resources; social security level of people's livelihood will have higher standard; fairness and justice will be manifested and social vitality will be enhanced. The government social management system is more reasonable and complete. The mode in local governance will be more many and varied. A new public security system will come into being and the social governance according to the law will be onto a new stage.

To promote the social system reform, we should take advantage of opportunity, face up to challenges and start with the most urgent problems. We should push the reform on income distribution system and adjust the interest relation of different social groups and classes. We should formulate and improve social policies and implement the existing policies and regulations to guarantee and ameliorate the people's livelihood. With a firm grasp on transformation of government functions and deepening of administrative system reform, power will be delegated to lower level and government will be given a leading role. The reform on public institutions will be accelerated and social organization will have access to more resources to improve supply ability of public service. We will support and regulate the development of social organizations and encourage the social self-governance to transfer the government functions and satisfy people's diversified needs. In this way, government and society can make a cooperation in governance. In addition, we should improve the public service policy of floating population with the concern to the their difficulties and their integration into the urban life. In the meantime, we should pay attention to such problems as education, emotional issues, work, daily life and nursing that left-behind children, women and eldly people are facing. Besides, more channels will be provided to involve people's participation and interests of different groups should be reflected in the management of public issues and the formulation of

public policies. We should encourage new and various measures to effectively resolve conflicts and to safeguard the vital interests of people from different sectors. We should enhance community construction and explore new paths to construct different community types. Attention will be given to set up social relations through encouragement and support. We should also foster social basic values and cultivate law-abiding modern citizens with moral integrity by education and guidance.

This book also includes 17 special reports which not only cover the status-quo, achievement and experiences but also the problems, causes and countermeasures. Correspondingly this book has selected 10 typical cases on social innovation which target one or several practices of one place or the comparative study of several places's practices. All above are rich in ideas and abundant in evidence. Finally the fact that the authors are either scholars in related research areas or scholar officials in the real world, lend much authority to this book.

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