

社会保障通论

A General Survey of
Social Security

主编 阮凤英
副主编 王慎民 李和森



山东大学出版社
Shandong University Press

社会心理学通论

第二版
王炳真著

社会保障通论

主编 阮凤英

副主编 王慎民 李和森

山东大学出版社
2004年2月

图书在版编目(CIP)数据

社会保障通论/阮凤英主编;王慎民,李和森副主编.
—济南:山东大学出版社,2004.2
ISBN 7-5607-2726-3

I. 社…
II. ①阮…②王…③李…
III. 社会保障
IV. C913. 7

中国版本图书馆 CIP 数据核字(2004)第 011528 号

山东大学出版社出版发行
(山东省济南市山大南路 27 号 邮政编码:250100)
山东省新华书店经销
山东新华印刷厂德州厂印刷
880×1230 毫米 1/32 13.75 印张 370 千字
2004 年 2 月第 1 版 2004 年 2 月第 1 次印刷
印数:1—5000 册
定价:36.00 元

版权所有,盗印必究
凡购本书,如有缺页、倒页、脱页,由本社营销部负责调换

主 编：阮凤英

副主编：王慎民 李和森

编 委：(以姓氏笔画为序)

王慎民 尹建海 阮凤英

李和森 张振言 韩 震

序 言

作为现代社会保障制度改革的见证者、实践者和探索者，出这本书，酝酿已久。然而，文稿付印之际，越发不安。因为，社会保障作为一种制度安排，从理论到实践，从国内到国外，都有很大的不确定性和发展性。也正因为如此，引来学界百家争鸣，百花齐放。但在这之前，冠以“通论”的社会保障论著，实属罕见。这并非是人家想不到，也许是我们没有量力，故惟恐名难符实，贻笑大方。

除此之外，在章名的表述上也恐有标新立异之嫌。已有的社会保障论著，在养老、失业、医疗、工伤、生育等方面，多以“保险”命名成章。我们没有墨守此规，而用“保障”。也许，这并非“险”与“障”的字面之别，也不单单是为了书名与章名的照应，实在是考虑“保险”不能跟“保障”划等号，虽然两者在内涵和外延上相通，但它们绝不相同。

在内容阐释上，本书试图站在社会保障理论与实践的前沿，兼收并蓄，吐故纳新。努力做到：坚持理性与感性并重，从实践中来，到实践中去，深入浅出；坚持国内与国际并重，立足中国，洋为中用，中西融合；坚持传统与创新并重，尊重历史，正视现实，挑战未来；坚持定性与定量并重，既有一般理论界定，又有重点实证分析，力求言之有理，言之有物。我们以此为立脚点，也以此为落脚点，贯穿全程。也许，这有些言过其实。也因此可能，而更加不安。

本书是集体智慧和团体力量的结晶。但最重要的不是一线编

写人员，而是那些默默无名、难以忘却的同事和好友。有他们的不倦工作，才有我们的笔耕时间；有他们的鼓励与鞭策，才有我们的决心与勇气。如果本书能有一点点的成功，首先归功于他们。还要特别感谢的是，书中已经注明和可能漏注的文献作者，是他们为本书奠定了基础，丰富了内容，拓宽了思路。尤为遗憾的是，多数与我们素不相识。

需要提及的是，书中的论点和观点，纯属个人，文责自负，与供职单位无关。敬请各位读者批评指正。您的意见和建议，就是我们新的奋斗目标和努力方向。

编 者

2004年2月

Preface

This book is the result of our long deliberation on the modern social security system which we have witnessed, joined in and explored. Upon the manuscripts' being printed, however, we grow uneasy. The social security system of China and foreign countries remains uncertain and keeps developing both in theory and practice. It is just because of this uncertainty and constant development that has brought about heated discussions in the academic circle. The books in the field entitled something like **A General Survey** is rare prior to this work. It's not so much that others haven't the idea as that we fear being laughed at due to our incapability and our worry about the inconsistency between the title and the contents.

Besides, we are afraid that people would think we mean to be different by our selection of each chapter's title. The published authors of social security system name their chapters "insurance", concerning old age, unemployment, medical care, injuries, child bearing. Instead of following that old fashion, we use the word "security".

It is not that the literal meanings of those two words are different nor that the chapter titles have to correspond with the book title, but that we believe that "insurance" and "security" can't be equalized and interchanged despite the fact that the intensions and extensions of the two words are communicating.

In terms of the contents of this book, the authors intend to stand as forerunners of the theory and practice of social security system, assimilating other's opinions, exhaling the old and inhaling the new. In addition, the authors have tried to observe the following principles: adhering to the combination of reasons and emotions, starting from practice and going into practice and, explaining the profound in simple terms; giving equal priority to domestic and overseas situations, basing the work on Chinese circumstances while embracing foreign ideas; putting equal emphasis on tradition and originality, respecting history, looking reality in the face and, challenging the future; giving equal consideration to both qualitative and quantitative studies, introducing readers both theories and key empirical analyses, trying to be sound reasonable and substantial as well.

We have tried conforming to those principles through the book. Nevertheless, it may be our exaggeration and, this possible exaggeration makes us more agitated.

This book is a result of collective wisdom and efforts. The authors of this book contribute little if compared with our colleagues and friends who have given us unfailing support. It was their devotion and industry that spared us to compose this book. We wouldn't have been so strong willed and courageous without their encouragement. If the book is a success, we owe it to them. We are also in debt to the authors listed in the bibliography and the authors we forgot to mention in our references. Their works lay a good foundation for our book in enriching the contents of it and broadening our horizon. It is really our regret that we know only a few of them.

One more thing worth mentioning is that all the ideas pre-

sented in the book are ideas of our own. We, the authors, not our working units, are responsible for them. Criticism from readers will be most appreciated. Your suggestions will inspire us to greater efforts.

Editors

February, 2004.

目 录

| | |
|------------------------|-------|
| 第一章 总论 | (1) |
| 第一节 社会保障一般界定..... | (1) |
| 第二节 社会保障历史演进 | (19) |
| 第三节 社会保障理论流派 | (27) |
| 第四节 社会保障制度模式 | (42) |
| 第五节 社会保障体系构架 | (47) |
| | |
| 第二章 养老保障 | (53) |
| 第一节 养老保险概述 | (53) |
| 第二节 养老保险制度模式 | (65) |
| 第三节 我国养老保险制度变迁 | (70) |
| 第四节 我国养老保险制度体系 | (73) |
| 第五节 我国养老保险制度改革取向 | (85) |
| | |
| 第三章 医疗保障 | (102) |
| 第一节 医疗保险概述..... | (102) |
| 第二节 国外医疗保障制度模式..... | (107) |
| 第三节 我国医疗保障制度转轨..... | (117) |
| 第四节 我国城镇职工医疗保险制度..... | (129) |
| 第五节 我国新型农村合作医疗制度..... | (141) |
| | |
| 第四章 失业保障 | (151) |
| 第一节 失业保险概述..... | (151) |
| 第二节 我国失业保障制度演革..... | (168) |

| | |
|------------------------|-------|
| 第三节 我国失业保障制度改革取向 | (176) |
| 第四节 下岗失业人员再就业保障 | (185) |
| 第五章 工伤保障 | (194) |
| 第一节 工伤保险概述 | (194) |
| 第二节 国外工伤保险制度 | (201) |
| 第三节 我国工伤保险制度创新 | (214) |
| 第四节 我国工伤保险制度改革取向 | (234) |
| 第六章 生育保障 | (239) |
| 第一节 生育保险概述 | (239) |
| 第二节 国外生育保险制度 | (244) |
| 第三节 我国生育保险制度演变 | (251) |
| 第四节 我国生育保险制度改革取向 | (264) |
| 第七章 社会救济与最低生活保障 | (269) |
| 第一节 社会救济概述 | (269) |
| 第二节 社会救济制度的建立与发展 | (281) |
| 第三节 我国社会救济制度改革取向 | (292) |
| 第四节 最低生活保障 | (296) |
| 第八章 社会福利 | (310) |
| 第一节 社会福利概述 | (310) |
| 第二节 社会福利制度构成 | (313) |
| 第三节 社会福利制度的建立与发展 | (327) |
| 第四节 我国社会福利制度改革取向 | (333) |
| 第九章 优抚安置 | (342) |
| 第一节 优抚安置概述 | (342) |

| | | |
|---------------|---------------|-------|
| 第二节 | 优抚安置体系构成 | (347) |
| 第三节 | 优抚安置制度的建立与发展 | (358) |
| 第四节 | 我国优抚安置制度改革取向 | (368) |
| 第十章 | 社会保障基金 | (376) |
| 第一节 | 社会保障基金概述 | (376) |
| 第二节 | 社会保障基金筹集 | (383) |
| 第三节 | 社会保障基金投资运营 | (393) |
| 第四节 | 社会保障基金监管 | (403) |
| 主要参考文献 | | (419) |

Contents

| | |
|---|-------|
| Chapter 1 Introduction | (1) |
| 1. 1 Defining Social Security | (1) |
| 1. 2 The History of Social Security | (19) |
| 1. 3 The Theories of Social Security | (27) |
| 1. 4 The patterns of Social Security System | (42) |
| 1. 5 The Framework of Social Security System | (47) |
| | |
| Chapter 2 Geracomium Security | (53) |
| 2. 1 Surveying Geracomium Insurance | (53) |
| 2. 2 The Patterns of Geracomium Insurance | (65) |
| 2. 3 The Evolution of China's Geracomium Insurance System | (70) |
| 2. 4 The Hierarchy of China's Geracomium Insurance System | (73) |
| 2. 5 The Tendency of China's Geracomium Insurance Reforms | (85) |
| | |
| Chapter 3 Medical Security | (102) |
| 3. 1 Surveying Medical Insurance | (102) |
| 3. 2 The Patterns of Medical Security in Foreign Countries | (107) |
| 3. 3 The Transition of China's Medical Security | (117) |
| 3. 4 China's Medical Insurance System for | |

| | | |
|---|--|-------|
| | City and Town workers | (129) |
| 3.5 | The New Cooperative Medical Security System in China's Rural Areas | (141) |
| Chapter 4 Unemployment Security | | (151) |
| 4.1 | Surveying Unemployment Insurance | (151) |
| 4.2 | The History of China's Unemployment Security System | (168) |
| 4.3 | The Tendency of China's Unemployment Security Reforms | (176) |
| 4.4 | The Reemployment Security System for Laid-off workers | (185) |
| Chapter 5 Industrial Injury Security | | (194) |
| 5.1 | Surveying Industrial Injury Insurance | (194) |
| 5.2 | The Industrial Injury Insurance System of Foreign Countries | (201) |
| 5.3 | The Creations in China's Industrial Injury Insurance System | (214) |
| 5.4 | The Tendency of Reforms in China's Industrial Injury Insurance | (234) |
| Chapter 6 Child-bearing Security | | (239) |
| 6.1 | Surveying Child-bearing Insurance | (239) |
| 6.2 | The Child-bearing Insurance System of Foreign Countries | (244) |
| 6.3 | The Evolution of China's Child-bearing Insurance System | (251) |
| 6.4 | The Tendency of China's Childbearing | |
| • 2 • | | |

| | |
|--|-------|
| Insurance Reforms | (264) |
| Chapter 7 Social Relief and Minimum Living Security | |
| | (269) |
| 7. 1 Surveying Social Relief | (269) |
| 7. 2 The Establishment and Development of Social Relief System | (281) |
| 7. 3 The Tendency of China's Social Relief Reforms | (292) |
| 7. 4 Minimum Living Security | (296) |
| Chapter 8 Social Welfare | (310) |
| 8. 1 Surveying Social Welfare | (310) |
| 8. 2 The Formation of Social Welfare System | (313) |
| 8. 3 The Establishment and Development of Social Welfare System | (327) |
| 8. 4 The Tendency of Reforms in China's Social Welfare System | (333) |
| Chapter 9 Preferential Placement | (342) |
| 9. 1 Surveying Preferential Placement | (342) |
| 9. 2 The Formation of Preferential Placement System | (347) |
| 9. 3 The Establishment and Development of Preferential Placement System | (358) |
| 9. 4 Tendency of Reforms in China's Preferential Placement System | (368) |
| Chapter 10 Social Security Funds | (376) |

| | | |
|------------------|---|-------|
| 10. 1 | Surveying Social Security Funds | (376) |
| 10. 2 | The Raising of Social Security Funds | (383) |
| 10. 3 | The Operation of Social Security Funds | (393) |
| 10. 4 | The Supervision on Social Security Funds | (403) |
| Reference | | (419) |