

B R I E F E D I T I O N

DYNAMICS *of* DEMOCRACY

SQUIRE ★ LINDSAY ★ COVINGTON ★ SMITH

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DYNAMICS *of* DEMOCRACY

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Preface

American politics can often seem a confusing swirl of personalities and issues: Bill Clinton and the complexities of Welfare reform, Newt Gingrich and the Contract With America, Marian Wright Edelman and the tragedy of children living in poverty. Such a list could go on and on, as we each add people and issues we find important and compelling, as well as those we don't understand or care about.

Without question, politics and the political system touch the lives of every American every day in a myriad of ways. But how can we make sense of it all? This book is our attempt to help college students understand the political structures and forces that shape their lives.

APPROACH

We address the issue of government and politics by emphasizing two lessons that appear in virtually every chapter. First, *politics arises from conflict*. The variety of interests in society makes conflicts virtually inevitable. Government seeks to manage (though not necessarily resolve) some of those conflicts by creating procedures and institutions. The Constitution, for instance, establishes many of the fundamental rules that structure politics in the United States. The second lesson we emphasize is that *the rules that stipulate how the government makes its decisions help determine the winners and losers in particular conflicts*. Rules are not neutral. Inevitably, the rules that structure the political process help some participants and harm others. That is why the rules themselves are often the target of vociferous debate and why changing the rules can change the outcome of a conflict. Thus, throughout *Dynamics of Democracy*, we show how the rules of politics and government reflect and shape conflicts in society.

PEDAGOGICAL FEATURES

You will find a number of features within the text of each chapter to facilitate learning. First, each chapter is previewed with an outline of the main points covered in the text. These outlines provide an overview to the chapter and help you see how the various topics fit together. Second, each chapter opens with a brief story that highlights the key themes of the chapter and shows in concrete terms why they matter. Third, especially important concepts appear in the text in bold-faced print, with a definition provided in the margin. This "point of contact" approach to learning makes it easier for you to understand key points in the text because it puts the definitions where they are easy to find. The bold-faced terms also serve as a list of core concepts for study and review. Fourth, we have placed the text of the Constitution at the end of the chapter 2 discussion of the Constitution, so you can refer to it as needed. To ease your exploration of the Constitution, we have supplied marginal annotations that summarize the key points of each section.

Finally, at the end of each chapter, you will find an alphabetized list of key terms used in the chapter, as well as an annotated list of suggested readings for further study. By its very nature, an introductory textbook can only introduce the many important subjects of American politics. The readings at the end of each chapter suggest ways to explore further those topics that you find particularly interesting.

ANCILLARY MATERIALS

Instructor's Manual by authors Peverill Squire, James M. Lindsay, Cary R. Covington, and Eric R. A. N. Smith. For every test chapter, the *Instructor's Manual* provides learning objectives; chapter outline; chapter summary; list of key terms; lecture outlines; a set of additional lecture topics, discussion questions and activities, and further readings; and a list of movies, videotapes, and documentaries.

Test Item File, prepared by Edward Weber of Washington State University, and Craig Coleman of the University of Wisconsin-Madison, consists of more than 1,500 quality test items, many of them class-tested. Page-referenced to the text, the test items identify each question as knowledge, conceptual, or applied, based on the first three levels of Benjamin Bloom's Taxonomy of Educational Objectives.

MicroTest III is a powerful but easy-to-use test generating program by Chariot Software Group that is available to users of *Dynamics of Democracy* in DOS, Windows, or Macintosh versions. With MicroTest III, you can easily select questions from the book's test item file; customize questions, headings, and instructions; add or import questions of your own; and print a test and answer key in a choice of fonts if your printer supports them. To obtain a copy of MicroTest III, contact your Brown & Benchmark Sales Representative or call Educational Resources at 1-800-338-5371.

Computerized and Softcover Student Study Guides, authored by Brian L. Fife of Ball State University, enhance student learning. The student guides contain chapter summaries, learning objectives, and chapter outlines. In addition, the guides provide a variety of review exercises for each chapter of the text, including a Review of Key Terms, Concepts, Events and People, a Practice Test (with answers) and Critical Thinking Exercises.

World Wide Web Guide for American Government, by Robert Bradley of Illinois State University, includes an introduction to the Internet and World Wide Web, information on browsers and search engines, lists of governmental web sites and political information sites, and tips on how to navigate the Web and make the best use of all the information available.

The **American Government Interactive Videodisc**, developed by Mark Triebwasser of Central Connecticut State University, was selected as "Best Instructional Software of 1994" by the Computers and Multimedia Section of the American Political Science Association. Available to qualified adopters, the videodisc and accompanying Instructor's Guide help you supplement lectures and illustrate points in the introductory American government course as well as upper-level political science courses. The two-sided videodisc, which may be used by itself and accessed with a remote control or barcode reader, consists primarily of C-SPAN footage as well as forty descriptive charts and figures. The videodisc is accompanied by HyperCard stacks that provide interactive commentary and video and search options, allowing you to use the videodisc with the HyperCard program and any Macintosh computer—perfect for computer labs and research projects.

American Government Interactive Simulation Software, developed by Steven E. Frantzich of the U.S. Naval Academy, gives your students the opportunity to actively experience American politics through simulation exercises that explore campaigning, the judicial process, and congressional coalition building. An interactive student polling simulation tabulates and compares user responses to classroom and national averages. For more information, contact your Brown & Benchmark Sales Representative.

Congressional Database, 104th Congress Version, is an analytical computer program for the IBM PC and compatibles which contains detailed biographical information, Capital Hill and district office addresses and phone numbers, committee and subcommittee assignments, personal financial assets, and ten interest group voting record ratings for each member of the 104th Congress. An accompanying workbook, developed by Steven E. Frantzich, serves as an introduction and guide, including six interesting exercises, for using the Database.

Color Transparencies provide you with forty-five important charts, graphs, and figures presented in the text to help with classroom presentation and student comprehension. **Customized Transparencies** are available to qualified adopters of *Dynamics of Democracy*. For details, contact your Brown & Benchmark Sales Representatives.

Videos, CD-ROMS, and videodiscs exploring a wide array of topics in American government and politics are available through Brown & Benchmark to qualified adopters of *Dynamics of Democracy*. The newest offering, *Campaign '96*, is a 30-minute videotape (from the creators of *Changing of the Guard: A Video Guide to the 1994 Elections*, also available from B&B) that covers the 1996 election season from the Iowa caucuses through the campaigns and conventions to the election. It includes interviews with key players from the major political parties and analysis by political scientists, as well as illustrative graphics and a chronicle of the key events leading up to the election night results. (Available January 1997)

Dynamics of Democracy adopters may have notes, handouts, or other classroom materials printed and bound inexpensively for classroom use through Brown & Benchmark's Custom Publishing Service. Talk to your Brown & Benchmark Sales Representative for details.

You may also complement *Dynamics of Democracy* with any of the following popular Dushkin Publishing Group supplements now available through Brown & Benchmark:

- *Annual Editions: American Government* 96/97 (97/98 edition available March 1997)
- *Taking Sides: Clashing Views on Controversial Political Issues*, 10th edition
- *Sources: Notable Selections in American Government*
- *ELITE Reader in American Government* (a menu of readings from a fascinating variety of sources from which you can construct your own custom-built reader)

Finally, the Brown & Benchmark **Course Integrator** provides you with a detailed guide for incorporating the ancillaries and readers into your course, showing section-by-section lists of ancillary contents correlated to the chapters in the textbook.

Instructors who wish to devote more coverage to gender and ethnicity issues should consider using *Dynamics of Democracy* in combination with *Voices of Diversity: Perspectives on American Political Ideals and Institutions* by Pat Andrews of West Valley College in California. This innovative and reasonably priced supplement from the Dushkin Publishing Group combines writings and speeches by American women and minority-group members with key public documents. Finally, your students can get a thorough and multifaceted analysis of the 1996 election in a new reader, with contributed articles from 12 respected experts, compiled by William Crotty of Northeastern University, entitled *America's Choice: The Election of 1996*. Combine any of these supplemental texts with *Dynamics of Democracy* at a discount for students under the Brown & Benchmark CourseKits™ program.

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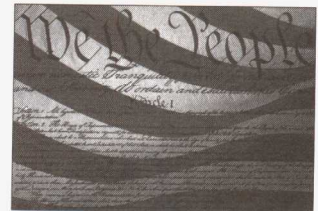
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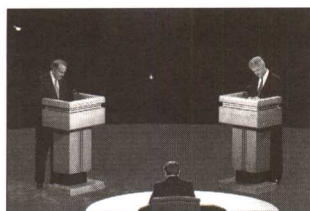
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CHAPTER

1

**STUDYING THE DYNAMICS OF
DEMOCRACY: CONFLICT,
RULES, AND CHANGE**



Politics and Conflict

The Roots of Conflict

*The Role of Government in Managing
Conflict*

Government as Rule Maker

Structural Rules

Policy Rules

The Biased Character of Rules

The Changing Rules of Government

Putting It All Together: Context, Participants,
and Institutions in the Political Process

The Context of American Politics

*Individuals and Groups in American
Politics*

The Institutions of American Politics

Summary

Key Terms

Readings for Further Study