Lauterpacht Centre for International Law University of Cambridge

INTERNATIONAL LAW REPORTS

VOLUME 137

Edited by

SIR ELIHU LAUTERPACHT, CBE QC

Honorary Professor of International Law, University of Cambridge Bencher of Gray's Inn

SIR CHRISTOPHER GREENWOOD, CMG QC

Judge of the International Court of Justice
Bencher of Middle Temple

and

KAREN LEE

Assistant Editor

Fellow of the Lauterpacht Centre for International Law, University of Cambridge Fellow of Girton College, Cambridge

CAMBRIDGE UNIVERSITY PRESS

CAMBRIDGE UNIVERSITY PRESS Cambridge, New York, Melbourne, Madrid, Cape Town, Singapore, São Paulo, Delhi, Dubai, Tokyo

Cambridge University Press

The Edinburgh Building, Cambridge CB2 8RU, UK

Published in the United States of America by Cambridge University Press, New York

www.cambridge.org

Information on this title: www.cambridge.org/9780521765497

© Sir Elihu Lauterpacht 2010

This publication is in copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press.

First published 2010

Printed in the United Kingdom at the University Press, Cambridge

A catalogue record for this publication is available from the British Library

ISBN 978-0-521-76549-7 Hardback

Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication, and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.

PREFACE

The present volume contains decisions from the English courts in A (No 1), A (No 2) and Al-Jedda concerning detention of terrorist suspects, the admissibility of evidence obtained by torture and detention by the Multi-National Force in Iraq. It also contains decisions of the United States Supreme Court concerning the detention without trial of enemy combatants in Guantanamo Bay and related cases.

As usual this volume has been the work of many, to all of whom the Editors wish to express their gratitude. Sir Christopher Greenwood prepared the *Al-Jedda* case summary. Ms Karen Lee, Assistant Editor, summarized *A (No 1)* and *A (No 2)* as well as seeing the volume through the press. Mr Peter Hansen, LLM prepared the summaries of the United States cases *Padilla*, *Rasul*, *Hamdi* and *Boumediene* and Mr Oliver Jones, Faculty of Law, University of Hong Kong, prepared the summary of *Hamdan*. Ms Tara Grant prepared the Tables of Cases and Digest and provided general and secretarial assistance. Miss Maureen MacGlashan, CMG compiled the Table of Treaties and the Index. Mrs Alison Morley and Mrs Diane Ilott checked the copy. Mr Philip Riley read the proofs.

In addition, our thanks go to all the others who have worked to complete this volume, particularly our publishers, Cambridge University Press, and typesetters, Aptara, and their staff.

E. LAUTERPACHT

LAUTERPACHT CENTRE
FOR INTERNATIONAL LAW,
UNIVERSITY OF CAMBRIDGE

C. J. GREENWOOD

The Peace Palace, The Hague July 2009

EDITORIAL NOTE

The International Law Reports endeavour to provide within a single series of volumes comprehensive access in English to judicial materials bearing on public international law. On certain topics it is not always easy to draw a clear line between cases which are essentially ones of public international law interest and those which are primarily applications of special domestic rules. For example, in relation to extradition, the Reports will include cases which bear on the exception of "political offences" or the rule of double criminality, but will restrict the number of cases dealing with purely procedural aspects of extradition. Similarly, while the general rules relating to the admission and exclusion of aliens, especially of refugees, are of international legal interest, cases on the procedure of admission usually are not. In such borderline areas, and sometimes also where there is a series of domestic decisions all dealing with a single point in essentially the same manner, only one illustrative decision will be printed and references to the remainder will be given in an accompanying note.

Decisions of International Tribunals

The *Reports* seek to include so far as possible the available decisions of every international tribunal, e.g. the International Court of Justice, or *ad hoc* arbitrations between States. There are, however, some jurisdictions to which full coverage cannot be given, either because of the large number of decisions (e.g. the Administrative Tribunal of the United Nations) or because not all the decisions bear on questions of public international law (e.g. the Court of Justice of the European Communities). In these instances, those decisions are selected which appear to have the greatest long-term value.

Human rights cases. The number of decisions on questions of international protection of human rights has increased considerably in recent years and it is now impossible for the Reports to cover them all. As far as decisions of international jurisdictions are concerned, the Reports will continue to publish decisions of the European Court of Human Rights and of the Inter-American Court of Human Rights, as well as "views" of the United Nations Committee on Human Rights. Decisions of national courts on the application of conventions on human rights will not be published unless they deal with a major point of substantive human rights law or a matter of wider interest to public international

lawyers such as the relationship of international law and national law, the extent of the right of derogation or the principles of the interpretation of treaties.

International arbitrations. The Reports of course include arbitral awards rendered in cases between States which involve an application of public international law. Beyond this, however, the selection of arbitral decisions is more open to debate. As these *Reports* are principally concerned with matters of public international law, they will not include purely private law commercial arbitrations even if they are international in the sense that they arise between parties of different nationality and even if one of them is a State. (For reports of a number of such awards, see Yearbook Commercial Arbitration (ed. Albert Jan Van den Berg, under the auspices of the International Council for Commercial Arbitration).) But where there is a sufficient point of contact with public international law then the relevant parts of the award will be reported. Examples of such points of contact are cases in which the character of a State as a party has some relevance (e.g. State immunity, stabilization clauses, force majeure) or where there is a choice of law problem involving discussion of international law or general principles of law as possible applicable laws. The same criteria will determine the selection of decisions of national courts regarding the enforcement of arbitral awards.

DECISIONS OF NATIONAL TRIBUNALS

A systematic effort is made to collect from all national jurisdictions those judicial decisions which have some bearing on international law.

EDITORIAL TREATMENT OF MATERIALS

The basic policy of the Editors is, so far as possible, to present the material in its original form. It is no part of the editorial function to impose on the decisions printed in these volumes a uniformity of approach or style which they do not possess. Editorial intervention is limited to the introduction of the summary and of the bold-letter rubric at the head of each case. This is followed by the full text of the original decision or of its translation. Normally, the only passages which will be omitted are those which contain either statements of fact having no bearing on the points of international law involved in the case or discussion of matters of domestic law unrelated to the points of international legal interest. The omission of material is usually indicated either by a series of dots or by the insertion of a sentence in square brackets noting the passages which have been left out.

Presentation of Materials

The material in the volume has been typeset for this volume. The source of all such material is indicated by the reference to the "Report" in square brackets at the end of the case. The language of the original decision is also mentioned there. The bold figures in square brackets in the body of the text in non-English cases indicate the pagination of the original report.

Notes

Footnotes. Footnotes enclosed in square brackets are editorial insertions. All other footnotes are part of the original report.

Other notes. References to cases deemed not to be sufficiently substantial to warrant reporting will occasionally be found in editorial notes either at the end of a report of a case on a similar point or under an independent heading.

DIGEST OF CASES

With effect from Volume 75 the decisions contained in the *Reports* are no longer arranged according to the traditional classification scheme. Instead a Digest of Cases is published at the beginning of each volume. The main headings of the Digest are arranged alphabetically. Under each heading brief details are given of those cases reported in that volume which contain points covered by that heading. Each entry in the Digest gives the name of the case concerned and the page reference, the name of the tribunal which gave the decision and an indication of the main points raised in the case which relate to that particular heading of the Digest. Where a case raises points which concern several different areas of international law, entries relating to that case will appear under each of the relevant headings in the Digest. A list of the main headings used in the Digest is set out at p. xvii.

CONSOLIDATED INDEX AND TABLES

A Consolidated Index and a Consolidated Tables of Cases and Treaties for volumes 1-80 were published in two volumes in 1990 and 1991. A further volume containing the Consolidated Index and Consolidated Tables of Cases and Treaties for volumes 81-100 was published in 1996. A Consolidated Index, a Consolidated Tables of Cases and a Consolidated Table of Treaties for volumes 1-125 were published in 2004. Volume 135 contains Consolidated Tables of Cases for volumes 126-135.

TABLE OF CASES REPORTED

ALPHABETICAL

(Cases which are reported only in a note are distinguished from cases which are reported in full by the insertion of the word "note" in parentheses after the page number of the report.)

A and Others v. Secretary of State for the Home Department (No 1) 1

A and Others v. Secretary of State for the Home Department (No 2) 116

A and Others v. United Kingdom (Application No 3455/05) 115 (note)

Al Odah and Others v. United States and Others 377, 605

Al-Jedda Case 202

Belmarsh Case 1

Boumediene and Others v. Bush, President of the United States and Others 605

Hamdan v. Rumsfeld, Secretary of Defense and Others 480 Hamdi and Others v. Rumsfeld, Secretary of Defense and Others 407

Padilla Case 347

R (Al-Jedda) v. Secretary of State for Defence 202

Rasul and Others v. Bush, President of the United States and Others 377

Rumsfeld, Secretary of Defense v. Padilla and Another 347

X and Another v. Secretary of State for the Home Department 1

TABLE OF CASES REPORTED

ARRANGED ACCORDING TO COURTS AND TRIBUNALS (INTERNATIONAL CASES) AND COUNTRIES (MUNICIPAL CASES)

(Cases which are reported only in a note are distinguished from cases which are reported in full by the insertion of the word "note" in parentheses after the page number of the report.)

II. DECISIONS OF INTERNATIONAL TRIBUNALS

European Court of Human Rights

2009

A and Others v. United Kingdom (Application No 3455/05) 115 (note)

II. DECISIONS OF MUNICIPAL COURTS

United Kingdom, England

2004

A and Others v. Secretary of State for the Home Department (No 1) 1

X and Another v. Secretary of State for the Home Department 1

2005

A and Others v. Secretary of State for the Home Department (No 2) 116

Regina (Al-Jedda) v. Secretary of State for Defence 202, 209

2006

Regina (Al-Jedda) v. Secretary of State for Defence 202, 251

2007

Regina (Al-Jedda) v. Secretary of State for Defence 202, 287

United States of America

2004

Al Odah and Others v. United States and Others 377 Hamdi and Others v. Rumsfeld, Secretary of Defense and Others 407

Rasul and Others v. Bush, President of the United States and Others 377

Rumsfeld, Secretary of Defense v. Padilla and Another 347

2006

Hamdan v. Rumsfeld, Secretary of Defense and Others 480

2007

Al Odah and Others v. United States and Others 605, 609

Boumediene and Others v. Bush, President of the United States and Others 605, 609

2008

Al Odah and Others v. United States and Others 605, 645

Boumediene and Others v. Bush, President of the United States and Others 605, 645

DIGEST OF CASES

List of Main Headings

(Those headings for which there are entries in the present volume are printed in italics. For a guide to the Digest, see the Editorial Note at p. xi.)

Air | International Tribunals

Aliens Jurisdiction

Arbitration Lakes and Landlocked Seas

Canals Nationality

Claims Recognition

Comity Relationship of International Law and

Municipal Law

Conciliation Reprisals and Countermeasures

Consular Relations Rivers

Damages

Diplomatic Relations Sources of International Law

Economics, Trade and Finance Space

Environment State Immunity

Expropriation State Responsibility

Extradition State Succession

Governments States

Human Rights Territory

International Court of Justice Terrorism

International Criminal Law Treaties

International Organizations War and Armed Conflict

CONTENTS

	Page
Preface	vii
Editorial Note	ix
Table of Cases (alphabetical)	xiii
TABLE OF CASES (according to courts and countries)	xv
Digest (main headings)	xvii
Digest of Cases Reported in Volume 137	xix
Table of Treaties	xxv
Reports of Cases	1
Index	737

DIGEST OF CASES REPORTED IN VOLUME 137

Page Aliens

Detention — Right to challenge legality of detention — Whether possessing the same entitlement to challenge detention as United States citizens — Persons detained as enemy combatants — United States of America, Supreme Court

Rasul and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others

377

1

116

Immigration and deportation — Alien suspected of terrorist activity — Whether subject to deportation — Whether liable to detention if deportation not practicable — Discrimination — Objective differences between aliens and nationals — Whether justifying differences in treatment — Customary international law regarding detention of aliens in time of war and national emergency — England, House of Lords

A and Others v. Secretary of State for the Home Department (No 1); X and Another v. Secretary of State for the Home Department

Human Rights

Prohibition of torture — English common law — European Convention on Human Rights, 1950, Article 3 — Torture Convention, 1984 — Absolute prohibition — Peremptory norm of general international law — Admissibility of evidence obtained abroad by torture — Torture Convention, 1984, Article 15 — Exclusionary rule — Relevance of terrorism — Different use of information by executive and judiciary — Whether exclusionary rule applicable in proceedings before Commission — Burden of proof — England, House of Lords

A and Others v. Secretary of State for the Home Department (No 2)

Right to a fair trial — Appellants certified and detained by Home Secretary under Sections 21 and 23 of Anti-terrorism, Crime and Security Act 2001 — Appeal to Special Immigration Appeals Commission under Section 25 of the Act — Rule 44(3) of the Special Immigration Appeals Commission (Procedure) Rules 2003 —

xix

Admissibility of evidence obtained by third country by torture without complicity of British authorities — English common law — European Convention on Human Rights, 1950 — International Convention against Torture and other Cruel, Inhuman or Degrading Treatment or Punishment, 1984, Article 15 — Principles of public international law — England, House of Lords

A and Others v. Secretary of State for the Home Department (No 2)

116

Right to liberty — Detention without trial — Enemy combatant — Detention of aliens at Guantánamo Bay Naval Base — Whether lawful — Habeas corpus jurisdiction — Jurisdiction of United States courts — Classification of detainees as enemy aliens — Whether appropriate — Whether United States courts possessing powers of review — United States of America, Court of Appeals and Supreme Court

Boumediene and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others

605

Right to liberty — Detention without trial — Enemy combatant — United States citizen detained on United States territory under Presidential order classifying him as enemy combatant — Whether lawful — Jurisdiction of United States courts — United States of America, Supreme Court

Hamdi and Others v. Rumsfeld, Secretary of Defense and Others

407

Right to liberty — Detention without trial — Enemy combatant — United States citizen detained on United States territory under Presidential order classifying him as enemy combatant — Whether lawful — Jurisdiction of United States courts — United States of America, Supreme Court

Rumsfeld, Secretary of Defense v. Padilla and Another

347

Right to liberty — Detention without trial — Enemy combatants — Whether entitled to challenge the basis for their detention — Detainees at Guantánamo Bay — Whether United States courts possessing jurisdiction to grant habeas corpus — Whether distinction between detainees possessing United States citizenship and those with foreign nationality — United States of America, Supreme Court

Rasul and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others

377

Right to liberty — Discrimination — Detention of aliens suspected of involvement in terrorism — Detention limited to persons who cannot be deported — Whether discriminatory — European Convention on Human Rights, 1950, Article 15(1) — Extent of right to derogate from Convention — Notice of derogation — Nature of public emergency threatening the life of the nation — Whether measures taken strictly required by the exigencies of the situation — Other human rights treaties — England, House of Lords

A and Others v. Secretary of State for the Home Department (No 1); X and Another v. Secretary of State for the Home Department

1

Right to liberty — Internment without trial — Iraq — Multi-National Force authorized to intern terrorist suspect without trial — Internment carried out by British contingent — Whether compatible with Article 5 of European Convention on Human Rights — Relationship between European Convention and international law in general — Whether subject to effect of United Nations Charter, Article 103 — Whether Security Council resolution authorizing detention — England, Divisional Court, Court of Appeal and House of Lords

Regina (Al-Jedda) v. Secretary of State for Defence

202

International Organizations

United Nations — Security Council — Decisions taken under Chapter VII of the United Nations Charter — Whether creating legal obligations for States — Resolution authorizing use of all necessary means — Letters annexed to resolution referring to internment — Whether internment authorized by Security Council — Iraq — Resolution 1546 (2004) — Whether resolution engaging Article 103 of the United Nations Charter — Whether States taking up authorization under an obligation to use powers — Interpretation of Security Council resolutions — England, Divisional Court, Court of Appeal and House of Lords

Regina (Al-Jedda) v. Secretary of State for Defence

202

Relationship of International Law and Municipal Law

Treaties — Customary international law — Laws of war — Powers of President in respect of trials of combatants — Scope — Extent to which subject to international law — United States of America, Supreme Court

Hamdan v. Rumsfeld, Secretary of Defense and Others

480

Treaties — European Convention on Human Rights, 1950 — Human Rights Act 1998 — Whether right to derogate more limited under Act than under Convention — Customary law — Application by national courts — England, House of Lords

A and Others v. Secretary of State for the Home Department (No 1); X and Another v. Secretary of State for the Home Department

1

Treaties — United Nations Charter — Article 103 — Whether part of English law — Whether capable of overriding rights under English law — Whether decision of United Nations Security Council effective in English law — European Convention on Human Rights — Human Rights Act 1998 — Whether Act creating rights broader than those under the Convention — England, Divisional Court, Court of Appeal and House of Lords

Regina (Al-Jedda) v. Secretary of State for Defence

202

Territory

Leases — Guantánamo Bay — Territory leased to United States by Cuba for use as a naval base — Detention facility at Guantánamo Bay — Status of Guantánamo Bay — Whether United States territory — Whether United States possessing de facto sovereignty — Whether detention at Guantánamo Bay to be equated to detention in the United States — Whether within the habeas corpus jurisdiction of the United States courts — United States of America, Court of Appeals and Supreme Court

Boumediene and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others

605

Leases — Guantánamo Bay — Territory leased to the United States by Cuba for use as a naval base — Status — Whether to be equated to United States territory for purposes of exercising statutory habeas corpus jurisdiction — United States of America, Supreme Court

Rasul and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others

377

Terrorism

Definition — Anti-terrorism, Crime and Security Act 2001 — Terrorism as threat to international peace and security — Role of the courts in controlling executive and legislative action in the field of terrorism — England, House of Lords

A and Others v. Secretary of State for the Home Department (No 1); X and Another v. Secretary of State for the Home Department

1

Treaties

Conflicting obligations — Priority — United Nations Charter, Article 103 — Scope and effect — Whether applicable to obligations under human rights treaties — Whether applicable to *jus cogens* norms — England, Divisional Court, Court of Appeal and House of Lords

Regina (Al-Jedda) v. Secretary of State for Defence

202

War and Armed Conflict

Armed conflict — Definition — Conflict not of an international character — "War against terrorism" — Whether governed by common Article 3 of the Geneva Conventions, 1949 — United States of America, Supreme Court

Hamdan v. Rumsfeld, Secretary of Defense and Others

480

Enemy combatants — Detention — Whether entitled to challenge legal basis of detention — United States of America, Supreme Court

Rasul and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others

377

Occupation — Iraq — End of occupation — Powers of belligerent occupant — Internment — Whether extending to individuals who were not protected persons — Fourth Geneva Convention, 1949 — Concept of protected person — Powers to intern — Procedure — Hague Regulations respecting the Laws and Customs of War on Land, 1907 — Whether declaratory of customary international law — Powers and duties of occupant — Security Council

resolution 1546 (2004) regarding the post-occupation regime in Iraq — Relationship to occupation law — England, Divisional Court, Court of Appeal and House of Lords	
Regina (Al-Jedda) v. Secretary of State for Defence	202
Terrorism — Attacks on United States on 11 September 2001 — Whether giving rise to war — Powers of wartime detention — United States of America, Court of Appeals and Supreme Court	
Boumediene and Others v. Bush, President of the United States and Others; Al Odah and Others v. United States and Others	605
Terrorism — Attacks on United States on 11 September 2001 — Whether giving rise to war — Powers of wartime detention — Whether United States citizen liable to detention in United States as enemy combatant — United States of America, Supreme Court	
Hamdi and Others v. Rumsfeld, Secretary of Defense and Others	407
Terrorism — Attacks on United States on 11 September 2001 — Whether giving rise to war — Powers of wartime detention — Whether United States citizen liable to detention in United States as enemy combatant — United States of America, Supreme Court	
Rumsfeld, Secretary of Defense v. Padilla and Another	347
War crimes — Trials of combatants — Guarantees in Geneva Conventions — Common Article 3 — Extent of application in absence of international conflict — Content of protection — Meaning of "regularly constituted court" — Meaning of "judicial guarantees recognised as indispensable by civilised peoples" — Whether United States military commissions meeting these standards — United States of America, Supreme Court	
Hamdan v. Rumsfeld, Secretary of Defense and Others	480

TABLE OF TREATIES

This table contains a list, in chronological order according to the date of signature, of the treaties referred to in the decisions printed in the present volume. It has not been possible to draw a helpful distinction between treaties judicially considered and treaties which are merely cited.

In the case of bilateral treaties, the names of the parties are given in alphabetical order. Multilateral treaties are referred to by the name by which they are believed commonly to be known. References to the texts of treaties have been supplied, including wherever possible at least one reference to a text in the English language. The full titles of the abbreviated references will be found in the list of Abbreviations and Sources printed in the volume containing the Consolidated Table of Treaties to Volumes 1-125.

1899	
July 29	Hague Convention II concerning the Laws and Customs of War on Land (187 CTS 456; 26 Martens NRG, 2nd ser. 998; 91 BFSP 1014; UKTS 32 (1907), Cd 3751; 32 Stat 1817; 1 AJIL (1907) Supp. 159; Roberts 35; Schindler 103; JOF 1 December 1900) Art. 20
1903	
Feb. 16/ July 2	Cuba-USA, Agreement for the Lease to the USA of Lands in Cuba for Coaling and Naval Stations (34 Martens NRG, 2nd ser. 338; 1 US Treaties 360; 96 BFSP 546; 192 CTS 429380-1, 383, 392-3, 402, 619-20, 661-2, 670
1907	
Oct. 18	Hague Convention No IV on the Laws and Customs of Warfare on Land (205 CTS 277; USTS 539; 3 Martens NRG, 3rd ser. 461; 100 BFSP 338; 2 US Treaties 2269; UKTS 9 (1910), Cd 5030; Roberts and Guelff, <i>Documents on the Laws of War</i> , 3rd edn 67) Preamble (Martens Clause)
Oct. 18	Hague Convention No IV on the Laws and Customs of Warfare on Land, Regulations annexed to the Convention (Roberts and Guelff, <i>Documents on the Laws of War</i> , 3rd edn 73)294 Section I Art. 20
	Section III