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# State and Local Government

9th Edition

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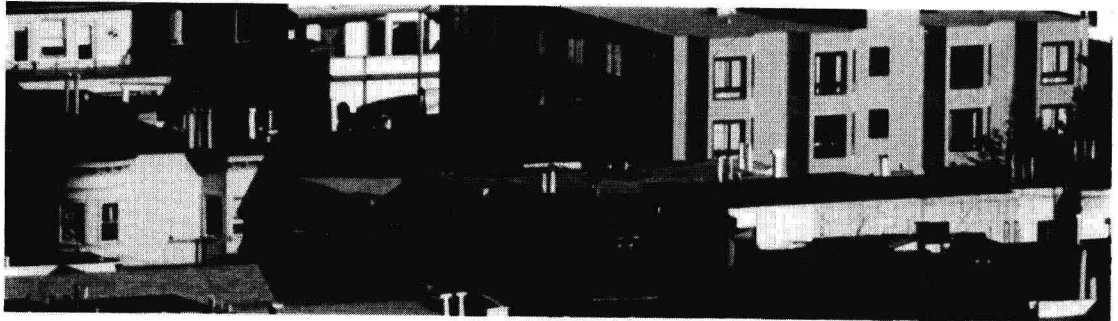
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# State and Local Government

9th Edition



## EDITOR

**Bruce Stinebrickner**

*DePauw University*

Bruce Stinebrickner is a professor of political science and teaches American politics at DePauw University in Greencastle, Indiana. After receiving his Ph.D. from Yale University in 1974, and before going to DePauw in 1987, he taught at Lehman College of the City University of New York and at the University of Queensland in Brisbane, Australia. He chaired his departments at Queensland and DePauw for a total of 11 years. In addition to his decade of overseas teaching at Queensland, he has taught and lectured about American politics in Argentina and Germany. Dr. Stinebrickner's research interests are focused on public policy, particularly at the level of American state and local government. He is currently doing research on several issues relating to child custody, including adoption, foster care, and child neglect and abuse. In addition to *Annual Editions: State and Local Government*, Dr. Stinebrickner has also edited Dushkin *Annual Editions* on American government and on American public policy.

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Members of the Advisory Board are instrumental in the final selection of articles for each edition of ANNUAL EDITIONS. Their review of articles for content, level, currentness, and appropriateness provides critical direction to the editor and staff. We think that you will find their careful consideration well reflected in this volume.

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*DePauw University*

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In publishing ANNUAL EDITIONS we recognize the enormous role played by the magazines, newspapers, and journals of the public press in providing current, first-rate educational information in a broad spectrum of interest areas. Many of these articles are appropriate for students, researchers, and professionals seeking accurate, current material to help bridge the gap between principles and theories and the real world. These articles, however, become more useful for study when those of lasting value are carefully collected, organized, indexed, and reproduced in a low-cost format, which provides easy and permanent access when the material is needed. That is the role played by ANNUAL EDITIONS.

New to ANNUAL EDITIONS is the inclusion of related World Wide Web sites. These sites have been selected by our editorial staff to represent some of the best resources found on the World Wide Web today. Through our carefully developed topic guide, we have linked these Web resources to the articles covered in this ANNUAL EDITIONS reader. We think that you will find this volume useful, and we hope that you will take a moment to visit us on the Web at <http://www.dushkin.com/> to tell us what you think.

This book is the ninth edition of an anthology on state and local government. Beginning in 1984 with the first edition, the book has been designed for use in college courses on state and local government and in state and local government segments of courses on American government. The educational goal is to provide a collection of up-to-date articles that are informative and interesting to students exploring the area.

The 50 state governments and approximately 83,000 local governments in the United States have a great deal in common. They also exhibit remarkable diversity. Inevitably the contents of the book as a whole reflect this theme of commonality and diversity. Some of the selections treat individual states or localities in considerable detail. Other articles focus on particular aspects of more than one state or local government. Still other articles explicitly compare and contrast regions, states, or localities. Taken together, the selections provide an overview of similarities and differences among state and local governments in the United States.

Keeping the idea of similarities and dissimilarities in mind can help students who are beginning their study of state and local governments. In many state and local government courses, a home state or region is given special attention. In such courses, the theme of commonality and diversity can serve to highlight what is and is not typical about that home state or region.

Since Republican Newt Gingrich became Speaker of the House of Representatives in 1995, intergovernmental relations in the United States have received sustained attention. The 104th Congress, which had Republican majorities in both houses, passed a variety of laws that made the states more important and more autonomous actors in the American federal system. The unfunded mandates bill (H.R. 5), signed into law by President Clinton early in 1995, is one such measure. The welfare reform act of mid-1996, which ended some entitlements of welfare recipients that had been guaranteed since the 1930s, shifted much responsibility for deciding and implementing welfare policies from the national government to the states. Taking their turn in this process of devolution, some state governments have shifted increased responsibilities to their local governments.

The book is divided into seven units. Unit 1 is devoted to several eighteenth- and nineteenth-century commentaries on American federalism and state and local governments. Unit 2 treats relations among national, state, and local governments. Unit 3 covers elections, political parties, interest groups, referenda, and related matters, and pays considerable attention to unusual features of state and local "linkages." Unit 4 turns to government institutions. Metropolitan areas, in which cities,

suburbs, and county governments coexist, provide the subject matter for unit 5, while unit 6 is devoted to revenues, expenditures, and economic development. Unit 7 concludes the book with an examination of service delivery issues and policy issues facing state and local governments.

The book generally groups articles treating particular aspects of the governing process, be it state or local government, in the same units or sections. For example, unit 4 covers government institutions at both state and local levels, with sections treating state and local legislatures, executives, courts, and ethics and administration, respectively. Unit 5, which mainly treats metropolitan areas, is an exception to this rule in that it focuses primarily on issues involving local governments.

Deciding what articles to use in this revised edition of *Annual Editions: State and Local Government* was not an easy task. I tried to assess articles according to significance and relevance of subject matter, readability for students, and utility for stimulating students' interest in state and local government. Potential selections were evaluated not only as they stood alone, but also as complements to other likely selections. I want to thank the Advisory Board members who provided detailed critiques of the eighth edition of *Annual Editions: State and Local Government* as well as suggestions for improvements to the ninth edition. I would also like to thank Taren Stinebrickner-Kauffman for the capable research assistance she provided.

The next edition of this book will bring another opportunity to make changes. State and local government is a particularly diverse field of study, and numerous newspapers and regional magazines across the country carry articles that might be suitable for use. I earnestly solicit reactions to this book as well as suggestions of articles for use in the next edition. In other words, readers are cordially invited to become advisors and collaborators in future editions by completing and mailing the postpaid article rating form at the end of this book.



Bruce Stinebrickner  
Editor

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1. **The Federalist, No. 17**, Alexander Hamilton, *The Federalist Papers*, 1787. 8

Alexander Hamilton identifies a number of factors that makes it most unlikely that the **national government** will become too powerful in the proposed new **federal system of government**.

2. **The Federalist, No. 45**, James Madison, *The Federalist Papers*, 1788. 10

James Madison writes that the authority of **state governments** will not be endangered by the central government in the new **federal system**. He argues that history, the nature and role of state governments, and the relatively few powers delegated to the national government in the Constitution support his conclusion.

3. **Nature of the American State**, James Bryce, *The American Commonwealth*, 1888. 13

After noting that there is considerable **diversity** among the states, James Bryce focuses on factors that promote uniformity among them. He also discusses the constitutional and legal standing of the states within the context of American **federalism**.

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4. **Judicial Federalism: The Resurgence of the Supreme Court's Role in the Protection of State Sovereignty**, Charles Wise, *Public Administration Review*, March/April 1998. 20

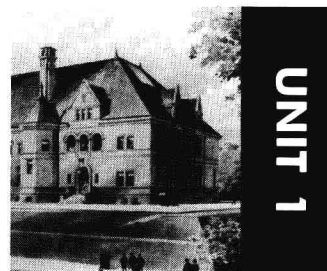
In the 1990s the U.S. Supreme Court reasserted its role as the ultimate arbiter in the **division of powers** between the national government and the states. In so doing, Charles Wise concludes, the Supreme Court has mostly sided with the states in their disputes with the national government.

5. **The Devil in Devolution**, John D. Donahue, *The American Prospect*, May/June 1997. 24

John Donahue discusses the pros and cons of devolving governmental responsibilities to the states. He concludes that the current sentiment in favor of more **devolution** is likely misguided.

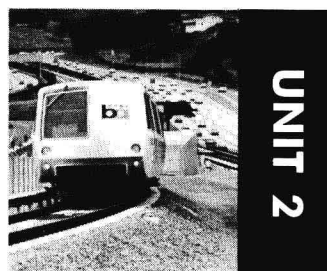
6. **Power Grab**, Eliza Newlin Carney, *National Journal*, April 11, 1998. 30

The author suggests that, after period of **devolution** in the mid-1990s, the Republican-controlled Congress resumed the trend of taking power away from state and local governments.



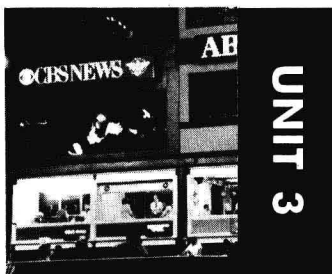
## Early Commentaries

Three selections provide historical perspectives on federalism and on state and local governments in the United States.



## Intergovernmental Relations

Five selections discuss relations among national, state, and local governments in the three-tier system of government in the United States.



## Linkages between Citizens and Governments

Eleven articles explore various mechanisms that are supposed to help make state and local governments responsive to citizens: elections, political parties, lobbying, media, referenda, initiatives, and so forth.

7. **Devolution: Part II?** Scott Mackey, *State Legislatures*, April 1998.  
Amidst the considerable attention currently being paid to **devolution** of power from the national government to the states, Scott Mackey considers whether **state governments** should devolve more power and responsibility to their **local governments**.
8. **Whose Schools?** Charles Mahtesian, *Governing*, September 1997.  
The author explores the circumstances that led **New Jersey** to take direct **control** of a number of troubled **school districts**.

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### A. PARTIES AND ELECTIONS

9. **It Isn't the Gender**, *State Legislatures*, December 1994. 44  
This brief article presents the results of a major study on the electoral fortunes of male and female candidates for elective office in all 50 states. One major finding is that **incumbency** is a far more important factor than **gender** in determining outcomes.
10. **The Cost of Winning**, Thad L. Beyle, *State Government News*, April 1996. 45  
Thad Beyle examines the dynamics of political spending in one cycle of **gubernatorial campaigns**.
11. **Reform beyond the Beltway: States as Laboratories of Clean Money**, Robert Dreyfuss, *The American Prospect*, May/June 1998. 50  
Robert Dreyfuss summarizes the sorts of **campaign reforms** that were enacted during the 1990s by some state governments. **Public financing** of election campaigns was enacted in Maine and Vermont, but will other states follow suit?
12. **My Life as a School Board Candidate: Lessons Learned in Local Politics**, Allen D. Hertzke, *Extensions*, Spring 1994. 56  
Allen Hertzke reports five lessons that he learned from unsuccessfully running for election to his **local school board**.

### B. INTEREST GROUPS, NEW TECHNOLOGY, AND NEWS MEDIA

13. **Tougher Rules for Legislative Lobbyists**, Keon S. Chi, *State Government News*, January/February 1997. 59  
According to Keon Chi, who reports a wave of **reforms** across the states aimed at **legislative and lobbying ethics**, the reforms typically require more disclosure of lobbyists' activities and more prohibitions on lobbyists' and legislators' activities.
14. **The Asphalt Rebellion**, Alan Ehrenhalt, *Governing*, October 1997. 63  
Alan Ehrenhalt chronicles a growing **grassroots movement** opposing the engineering standards by which highways and bridges have generally been constructed.
15. **The Clamor of the Brave New World**, Garry Boulard, *State Legislatures*, May 1998. 68  
Garry Boulard describes the issues that the **electronic mail** onslaught poses for **state legislators** and for **representative democracy** as we know it.

- 16. Local News: The Biggest Scandal on TV**, Steven D. Stark, *The Washington Monthly*, June 1997. **73**  
*Local news on television* is too entertainment-oriented, argues Steven Stark. It fails to provide the sort of information and analysis about state and local governments that viewers need in order to be well-informed citizens.

### C. REFERENDA, INITIATIVES, AND RECALLS

- 17. California, Here We Come**, Peter Schrag, *The Atlantic Monthly*, March 1998. **77**  
 Peter Schrag argues that the nondeliberative nature of *initiatives* and other instruments of *direct democracy* in California threatens the well-being of minority rights.
- 18. Direct Democracy Works**, Charles M. Price, *State Government News*, June/July 1997. **81**  
 Charles Price argues that *initiatives* are consistent with the most fundamental essence of democracy and that they work well.
- 19. Unmasking the Tax Crusaders**, Daniel A. Smith, *State Government News*, March 1998. **83**  
*Anti-tax initiatives* are not the product of the grass roots, argues Daniel Smith. He reports that anti-tax campaigns are funded by special interests, which belies their *populist image*.

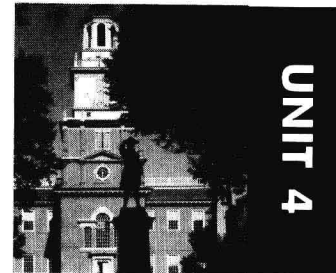
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### A. LEGISLATURES

- 20. Legislatures and the Salary-Mismatch Syndrome**, Alan Ehrenhalt, *Governing*, August 1997. **88**  
 Alan Ehrenhalt points to a clear connection between *state legislative salaries* and the people who seek and keep positions in state legislatures.
- 21. Cleaning Up the Process**, Brenda Erickson, *State Legislatures*, January 1998. **90**  
 Brenda Erickson identifies a number of factors that have led to recent *changes* in the way *state legislatures* function.
- 22. Living within the Limits**, Karen Hansen, *State Legislatures*, June 1997. **93**  
 Karen Hansen reports that 20 states have adopted *term limits* for their *state legislators*. She addresses the background and implications of the term limit movement.
- 23. Quorumbusters**, Charles Mahtesian, *Governing*, November 1997. **100**  
 The author reports on a particular *procedural tactic* to frustrate the operations of *local government councils*: members deliberately boycott official meetings to prevent reaching a *quorum*.

### B. EXECUTIVES

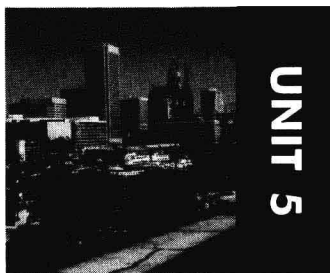
- 24. The Gulf of Government**, Donald F. Kettl, *Governing*, April 1998. **102**  
 Donald Kettl distinguishes the *pragmatism* of *state and local chief executives* from the *symbolic ideology* that prevails in Washington these days.
- 25. It Pays to Know Where the Bodies Are Buried**, Alan Ehrenhalt, *Governing*, June 1998. **104**  
 Alan Ehrenhalt identifies six of the *best contemporary American governors* and notes that each previously had a wealth of *experience* in state and local government.



## Government Institutions and Officeholders

Fourteen selections treat the functioning of legislatures, executives, courts, and other institutions in state and local governments.





## Cities and Suburbs, Counties and Towns

Seven selections comment on issues, problems, and opportunities facing governments of metropolitan areas.

26. **Nobody in Charge**, Rob Gurwitt, *Governing*, September 1997. 106  
Rob Gurwitt asserts that without a **mayor** or **city manager** clearly in charge, a city is likely to flounder amid the many pressing challenges facing urban America.
27. **The Welfare Risk-Taker**, Ellen Perlman, *Governing*, December 1997. 110  
The widely praised **welfare reforms** that Governor Tommy Thompson of Wisconsin has put into effect since he took office are described by Ellen Perlman in this essay.

### C. COURTS

28. **America's Worst Judges**, Max Boot, *Wall Street Journal*, May 28, 1998. 111  
Max Boot identifies a handful of the **worst judges** in the United States today and explains why he labels them as such.
29. **Justice by Numbers**, Lois G. Forer, *The Washington Monthly*, April 1992. 113  
A former Philadelphia judge discusses **mandatory sentencing laws** and their negative effects on the criminal justice system and on her own career.
30. **Opening the Doors on the Family Court's Secrets**, Joe Sexton, *New York Times*, September 13, 1997. 118  
Joe Sexton reports that **family court hearings** in New York state have recently been opened to the public. He describes the daunting problems that New York City family courts face.

### D. ETHICS AND ADMINISTRATION

31. **Have Ethics' Laws Gone Too Far?** Charlie Williams and Fred A. Risser, *State Government News*, April 1996. 121  
In this debate on a timely topic, Charlie Williams claims that **ethics' laws** have gone too far, while Fred A. Risser feels that such laws are the only way to ensure **clean government**.
32. **Reinventing Government—Not Easy, but Possible**, Ronald K. Snell, *State Legislatures*, February 1998. 123  
Ronald Snell describes how **performance budgeting** works and why its implementation can effect important improvements in the operation of state governments.
33. **How a State Becomes Popular with Insurers—But Not Consumers**, Scot J. Paltrow, *Wall Street Journal*, January 14, 1998. 127  
Scot Paltrow addresses how **insurance regulation** in one state is much less effective than it ought to be. A **tiny budget** and a **lack of political will** contribute to the failure to regulate properly.

### Overview 130

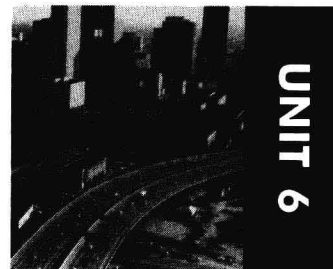
34. **Business Flees to the Urban Fringe**, Christopher B. Leinberger, *The Nation*, July 6, 1992. 132  
Christopher Leinberger explains how **economic forces** lead to different types of jobs' being located in different sections of **metropolitan areas**.
35. **Can Cities Escape Political Isolation?** Karen M. Paget, *The American Prospect*, January/February 1998. 136  
Karen Paget suggests that **American cities** have become increasingly isolated in political and fiscal terms. She reports that, even as urban needs have grown, cities have received **less financial aid** from national and state governments.

- 36. Who Pays for Sprawl?** Phillip J. Longman, *U.S. News & World Report*, April 27, 1998. **145**  
*Suburban sprawl* is encouraged by **government subsidies** that are often hidden. Phillip Longman explores who benefits and who loses in the process.
- 37. Good Government, Bad Government,** Alan Ehrenhalt, *Governing*, April 1995. **147**  
 Alan Ehrenhalt notes that the offices of one of the United States' best-run cities and one of its worst-run counties sit across the street from each other in Phoenix, Arizona. Focusing on **government structures**, he explains the shortcomings of the county and the strengths of the city.
- 38. Cry, the Beleaguered County,** Jonathan Walters, *Governing*, August 1996. **152**  
 Jonathan Walters claims that in this **era of devolution** responsibility for many of the fastest-growing and most costly government programs is landing in the laps of **counties**.
- 39. Landlocked Cities and the Lobbyists' Nightmare,** Alan Ehrenhalt, *Governing*, October 1997. **156**  
 The importance of the annexation process to American cities across the country is made clear in Alan Ahrenhalt's chronicle of recent events in Tennessee concerning **annexation law**.
- 40. In Search of a Center,** Philip Langdon, *Governing*, June 1998. **158**  
 Dozens of **U.S. suburbs** are trying to create **attractive downtowns**. Philip Langdon discusses the obstacles that they face.

## Overview **162**

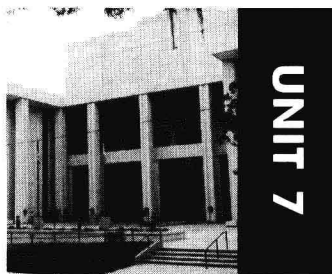
### A. REVENUES AND EXPENDITURES

- 41. Where States Get Their Money,** *State Legislatures*, February 1998. **164**  
 The sources of state government **revenues**, which include taxes, intergovernmental revenue, and user fees, are outlined here.
- 42. It's Not a Miracle, It's a Mirage,** Steven D. Gold, *State Legislatures*, February 1994. **165**  
 Steven Gold reviews **state government's** use of **legalized gambling** to raise **revenues**. He explains why typical expectations about the benefits of legalized gambling are unrealistic.
- 43. The Game of Mystery Bucks,** Ellen Perlman, *Governing*, January 1998. **169**  
 Where do **state lottery revenues** wind up? Ellen Perlman notes the difficulties of ensuring that lottery money actually benefits the particular budget area that lottery sponsors say it will.
- 44. Two Cheers for the Property Tax,** Steven Ginsberg, *The Washington Monthly*, October 1997. **171**  
 Steven Ginsberg notes the generally low regard with which Americans view the **property tax**, but he argues that this kind of tax has several positive attributes.



## Finances and Economic Development

Eight articles examine revenue-raising methods that state and local governments use, as well as challenges and problems of development that state and local governments face.



## Service Delivery and Policy Issues

Eleven selections treat the means that state and local governments use in delivering services to the public and policy issues in such areas as education, criminal justice, health care, gambling, and so forth.

- 45. Don't Tread on My Tax Rate**, Elinor Burkett, *New York Times Magazine*, April 26, 1998. **174**

Elinor Burkett recounts the background that led to Vermont's Act 60, which radically alters the way that **public schooling** is financed in the state. She also discusses how and why the **redistributive aspects** of Act 60 have led to bitter controversy.

### B. ECONOMIC DEVELOPMENT

- 46. Romancing the Smokestack**, Charles Mahtesian, *Governing*, November 1994. **178**

The author describes the phenomenon known as "**smokestack chasing**," wherein state and local government officials compete in attempts to lure new businesses to their areas. He also notes some of the problems and risks that accompany such attempts.

- 47. The New Urban Gamble**, David Barringer, *The American Prospect*, September/October 1997. **182**

State and local governments have turned from the **construction of new sports arenas** to the initiative of **casino gambling** in pursuit of **economic development** and new **revenue sources**, reports David Barringer.

- 48. Wild about Convention Centers**, Lawrence Tabak, *The Atlantic Monthly*, April 1994. **188**

Lawrence Tabak describes the pressures and aspirations that lead **cities** to build grand convention centers in search of new sources of **revenue**. He argues, however, that most cities that build such centers will not reap the expected economic benefits.

### Overview

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### A. SERVICE DELIVERY ISSUES

- 49. Making Cents: Better City Services for Less**, John C. Weicher, *Society*, May/June 1998. **195**

John Weicher reports the trend toward more **privatization** in **delivering urban services** and explores the circumstances in which such privatization makes sense.

- 50. Counting on Competition**, Diane Kittower, *Governing*, May 1998. **198**

Focusing on how to measure whether **privatization** of a government service saves money, Diane Kittower recounts various attempts by state and local governments to gauge the **cost-effectiveness** of privatization reliably and the difficulties involved.

- 51. New Ways of Education**, Chester E. Finn Jr. and Rebecca L. Gau, *The Public Interest*, Winter 1998. **203**

The authors identify a dozen forms of schools and schooling in addition to traditional ones, and argue that **school governance** in the United States is undergoing rapid and unprecedented change.

- 52. Charter Schools Learn a Few Lessons**, Charles Mahtesian, *Governing*, January 1998. **209**

Charles Mahtesian reports the various arrangements under which **charter schools** have been introduced in different states. He identifies a number of lessons to be learned from experiences with different charter school arrangements.

## B. POLICY ISSUES

53. **More for Less**, Jack Tweedie, *State Legislatures*, March 1998. 212

One of the consequences of **welfare reform** by the national government has been that states have had more money to spend on fewer recipients. Jack Tweedie identifies various options that states have in dealing with this circumstance.

54. **In Idaho, the Poor Fear They Will Go the Way of State's Democrats**, Timothy Egan, *New York Times*, April 16, 1998. 217

Timothy Egan describes the consequences of **welfare reform** in Idaho: welfare rolls have been reduced dramatically, but reports of child abuse have increased. In addition, he notes, Idaho's incarceration rates have also grown in the last decade.

55. **When States Spend More**, Richard Rothstein, *The American Prospect*, January/February 1998. 220

Richard Rothstein explores the circumstances under which states and localities have been **spending more on public schooling** and the consequences of such increases. He concludes that there have been positive effects in this policy area.

56. **I'll Stand Bayou**, Joe Loconte, *Policy Review*, May/June 1998. 228

The details and implications of the **Louisiana Covenant Marriage Act** of 1997 are examined by Joe Loconte in this essay. According to this much-publicized **state law**, couples getting married can choose between a "**covenant marriage**," which makes both getting married and getting divorced more difficult, and a more conventional marriage contract.

57. **Reinventing Transit**, David Luberoff, *Governing*, May 1998. 233

Arguing that **mass transit** has serious problems in the United States, David Luberoff suggests concentrating on core transportation, **bus service**, and being less restrictive of **jitneys** and other private transport services.

58. **The Answer to Drunk Driving: Lower the Blood Alcohol Limit?** James C. Fell and Richard Berman, *State Legislatures*, October/November 1997. 234

The authors present the pros and cons of a well-known policy response to problems associated with drunk driving: lowering the **legal blood alcohol content** (BAC) ceiling to 0.08.

59. **The Comeback of the Cops**, Rob Gurwitt, *Governing*, January 1998. 237

A **new crime-fighting system** of policing, known as "Comstat," has been introduced in New York City, New Orleans, and elsewhere. Rob Gurwitt examines the preliminary evidence, which suggests that the new system works.

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# Topic Guide

This topic guide suggests how the selections and World Wide Web sites found in the next section of this book relate to topics of traditional concern to state and local government students and professionals. It is useful for locating interrelated articles and Web sites for reading and research. The guide is arranged alphabetically according to topic.

The relevant Web sites, which are numbered and annotated on pages 4 and 5, are easily identified by the Web icon (Ⓜ) under the topic articles. By linking the articles and the Web sites by topic, this ANNUAL EDITIONS reader becomes a powerful learning and research tool.

TOPIC AREA	TREATED IN	TOPIC AREA	TREATED IN
<b>Administration</b>	32. Reinventing Government—Not Easy, but Possible 33. How a State Becomes Popular with Insurers—But Not Consumers Ⓜ 1, 2, 3, 14, 15, 16, 17, 18, 19	<b>Economic Development</b>	34. Business Flees to the Urban Fringe 46. Romancing the Smokestack Ⓜ 20, 21, 22, 23, 24, 25, 26, 27, 28
<b>Cities</b>	34. Business Flees to the Urban Fringe 35. Can Cities Escape Political Isolation? 36. Who Pays for Sprawl? 37. Good Government, Bad Government 39. Landlocked Cities and the Lobbyists' Nightmares 40. In Search of a Center 47. New Urban Gamble 48. Wild about Convention Centers Ⓜ 1, 2, 3, 20, 21, 23, 28	<b>Elections and Electoral Systems</b>	9. It Isn't the Gender 10. Cost of Winning 11. Reform beyond the Beltway 12. My Life as a School Board Candidate Ⓜ 10, 11, 12, 13, 14, 15, 17
<b>Counties</b>	37. Good Government, Bad Government 38. Cry, the Beleaguered County Ⓜ 1, 2, 3, 20, 22	<b>Ethics and Ethics Laws</b>	13. Tougher Rules for Legislative Lobbyists 31. Have Ethics Laws Gone Too Far? Ⓜ 1, 10, 11, 12, 14
<b>Courts</b>	4. Judicial Federalism 28. America's Worst Judges 29. Justice by Numbers 30. Opening the Doors on the Family Court's Secrets Ⓜ 4, 5, 8, 9, 13	<b>Family Issues</b>	56. I'll Stand Bayou
<b>Criminal Justice System</b>	29. Justice by Numbers 58. Answer to Drunk Driving 59. Comeback of the Cops Ⓜ 2, 3, 30, 31, 32	<b>Federalism</b>	1. <i>The Federalist</i> , No. 17 2. <i>The Federalist</i> , No. 45 3. Nature of the American State 4. Judicial Federalism 5. Devil in Devolution 6. Power Grab 7. Devolution: Part II? 8. Whose Schools? Ⓜ 4, 5, 6, 7, 8, 9, 13
<b>Devolution</b>	5. Devil in Devolution 7. Devolution: Part II? 38. Cry, The Beleaguered County Ⓜ 3, 7, 8, 11	<b>Gender Issue</b>	9. It Isn't the Gender Ⓜ 10, 11, 12, 13, 15, 17
		<b>Governors</b>	24. Gulf of Government 25. It Pays to Know Where the Bodies Are Buried Ⓜ 2, 3, 19
		<b>Interest Groups</b>	13. Tougher Rules for Legislative Lobbyists 14. Asphalt Rebellion 19. Unmasking the Tax Crusaders Ⓜ 10, 11, 24, 27, 29

TOPIC AREA	TREATED IN	TOPIC AREA	TREATED IN
<b>Land Use</b>	36. Who Pays for Sprawl? ⊙ 20, 22, 23	<b>Schooling/ School Boards/ School Districts</b>	51. New Ways of Education 52. Charter Schools Learn a Few Lessons 55. When States Spend More ⊙ 26, 27, 28
<b>Lotteries</b>	42. It's Not a Miracle, It's a Mirage 43. Game of Mystery Bucks 47. New Urban Gamble ⊙ 26	<b>State Legisla- tures/State Legislators</b>	20. Legislatures and the Salary-Mismatch Syndrome 21. Cleaning Up the Process 22. Living within the Limits 23. Quorumbusters ⊙ 2, 3, 7, 11, 14, 17, 18
<b>Mayors</b>	26. Nobody in Charge ⊙ 1, 20, 21, 23, 24	<b>Technology</b>	15. Clamor of the Brave New World ⊙ 10, 11, 13
<b>News Media</b>	16. Local News: The Biggest Scandal on TV ⊙ 12	<b>Term Limits</b>	22. Living within the Limits ⊙ 7, 11, 13, 14
<b>Privatization</b>	49. Making Cents: Better City Services for Less 50. Counting on Competition ⊙ 24, 25, 26, 27, 28, 29	<b>Transit</b>	57. Reinventing Transit ⊙ 25, 26, 27, 28, 29
<b>Referenda and Initiatives</b>	17. California, Here We Come 18. Direct Democracy Works 19. Unmasking the Tax Crusaders ⊙ 10, 11, 12, 13	<b>Welfare</b>	53. More for Less 54. In Idaho, the Poor Fear They Will Go the Way of the State's Democrats ⊙ 20, 23, 25, 26, 27, 28
<b>Regulation</b>	33. How a State Becomes Popular with Insurers—But Not Consumers ⊙ 16, 25		
<b>Revenue Raising</b>	41. Where States Get Their Money 42. It's Not a Miracle, It's a Mirage 43. Game of Mystery Bucks 44. Two Cheers for the Property Tax 45. Don't Tread on My Tax Rate 46. Romancing the Smokestack ⊙ 24, 25, 26, 27, 28, 29		

## ● AE: State and Local Government

The following World Wide Web sites have been carefully researched and selected to support the articles found in this reader. If you are interested in learning more about specific topics found in this book, these Web sites are a good place to start. The sites are cross-referenced by number and appear in the topic guide on the previous two pages. Also, you can link to these Web sites through our DUSHKIN ONLINE support site at <http://www.dushkin.com/online/>.

The following sites were available at the time of publication. Visit our Web site—we update DUSHKIN ONLINE regularly to reflect any changes.

### General Sources

#### 1. Alliance for Redesigning Government

<http://www.alliance.napawash.org/alliance/index.html>

This site allows the visitor to hypothetically reinvent federal, state, and local government by using basic concepts, actual cases, available resources, and contacts with practitioners.

#### 2. Government on Line

<http://www.gol.org/>

An information service that links state and local government to the information technology industry. Provides summary information about successful programs.

#### 3. State and Local Government on the Net

<http://www.yahoo.com/>

Search individual states for elected officials, state government jobs, state organizations, and other links to local government sites. Click on Regional, then U.S. States.

### Early Commentaries

#### 4. Anti-Federalist Papers

<http://www.constitution.org/afp/afp.htm>

The Anti-Federalist Papers on this home page of the Constitution Society have been collated by Morton Borden in response to growing concern that noncompliance with the U.S. Constitution and state constitutions is creating a crisis of legitimacy threatening to freedom and civil rights.

#### 5. The Federalist Papers Online

<http://www.mcs.net/~knautzr/fed/fedpaper.html>

This site contains the full text of all 85 essays as well as The Declaration of Independence and The Constitution, complete with the Bill of Rights and all the Amendments.

### Intergovernmental Relations

#### 6. Congress

<http://congress.org/>

This site allows users to access a reliable directory of information about the members of the U.S. House of Representatives and Senate.

#### 7. Council of State Governments

<http://www.csg.org/>

This important resource is dedicated to promoting state solutions regionally and nationally. From it you can access the federalism plan of states' leaders, court victories in federalism, other proposals, and other Web resources.

#### 8. National Center for State Courts

<http://ncsc.dni.us/>

Click here to find the latest news about state courts and the best court and court-related Web sites.

#### 9. Supreme Court/Legal Information Institute (LII)

<http://supct.law.cornell.edu/supct/index.html>

Open this site for current and historical information about the Supreme Court. The LII archive contains many opinions issued since May 1990 as well as a collection of nearly 600 of the most historical decisions of the Court.

### Linkages between Citizens and Governments

#### 10. Council for Ethics in Legislative Advocacy

<http://www.lobbyistdirectory.com/indxcela.htm>

CELA advocates a nationally uniform standard of ethics in the lobbying industry. From this site visit Ethics in the News and the National Lobbyist Directory home page.

#### 11. Direct Democracy Center

<http://www.primenet.com/~conduit/>

In response to voter apathy, this organization offers a site on the Web for free and open discussion of direct democracy as an alternative to our present form of government.

#### 12. PEJ Local TV News Project

<http://www.journalism.org/LocalTV.htm>

The Project for Excellence in Journalism has created this news project to clarify the definition of quality in local television news. Find out how the project will work and its goals, and contribute your own thoughts.

#### 13. U.S. Federalism Web Site

<http://www.min.net/~kala/fed/edemocr.htm>

This site concerns federalism and electronic democracy and contains many links to direct democracy and other citizen-power sites.

### Government Institutions and Officeholders

#### 14. Americans Back in Charge Foundation

<http://www.abic.org/>

Everything you need to know about the term limits movement both nationally and at the state level is available at this site, including a study of the effects of term limits on members of the California legislature, which you will find here.

#### 15. Center for the American Woman in Politics

<http://www.rci.rutgers.edu/~cawp/cawpfs.html>

At this site of CAWP you can find full-text fact sheets on everything from women in elective office 1998 to statewide elective executive women. Includes a gender gap fact sheet and a site on sex differences in voter turnout.

#### 16. Council on Licensure, Enforcement, and Regulation

<http://www.clearhq.org/>

CLEAR is an association of individuals, groups, and agencies that is a forum for improving the quality and understanding of regulation in order to enhance public protection. CLEAR's Web site has links to other resources.

## 17. EMILY's List of Women in State Legislatures

[http://www.emilyslist.org/news/st\\_legis/ak.htm](http://www.emilyslist.org/news/st_legis/ak.htm)

Here is a state-by-state list of women in state legislatures. Site also contains What's New, Survey, and Feedback.

## 18. National Conference of State Legislatures

<http://www.ncsl.org/index.htm>

This rich mine contains Legislative Policy Issues, Internet Links, About State Legislatures, State-Federal Relations, and more.

## 19. NGA Online

<http://www.nga.org/>

The National Governor's Association and the NGA Center for Best Practices are joined at this excellent site. Navigate through The Organization, The Governors, News and Information, Key State Issues, and a Site Index. What's New and Noteworthy appears on the first page.

## Cities and Suburbs, Counties and Towns

## 20. ICMA: International City/County Management Association

<http://www.icma.org/othersites/othersites.cfm/>

The list of Web sites offered here by ICMA may be of interest to local governments. Included subjects are: Communications, Economic Development, Housing Resources, Human Resources, Public Safety, Public Works, and Technology.

## 21. Innovation Groups

<http://www.ig.org/>

IG is a network of top cities and local government leaders that provides support to pioneer new approaches to managing cities. The group provides networking, research, and training opportunities to local governments.

## 22. National Association of Counties

<http://www.naco.org/links/counties.htm>

The National Association of Counties offers this entry into county government sites by state.

## 23. National League of Cities

<http://www.nlc.org/>

The NLC Web site leads to Legislative Priorities, Local Government Access, Policy Process, News and Events, Other Resources, and a search capability.

## Finances and Economic Development

## 24. Assessor.com

<http://www.assessor.com/>

This is a primary site for understanding the property tax and what it means to householders. There are useful links to local assessment sites in every state, independent resources, and professional and educational organizations, including the Lincoln Institute of Land & Policy.

## 25. Economic Development Administration

<http://www.doc.gov/eda/eda/index.htm>

This Department of Commerce site links to current fact sheets, the year 2000, regulations and notices, and contacts and resources, all helpful to understanding state and local economic development issues.

## 26. Good Things Lotteries Do

<http://www.gtech.com/good.htm> @DESC = Here is the site that sets out the good things lotteries do for the government: 35 percent of lottery proceeds help finance education, health, and public works projects.

## 27. National Association of Development Organizations (NADO)

<http://www.nado.org/othlinks.htm>

An excellent site, called "the economic development community's tool box on the World Wide Web," has pages of links that connect to every national, state, and local government resource, to a host of independent agencies, and to other economic and community development resources, including grant-giving foundations, university centers, rural development groups, state transportation sites, and public interest groups.

## 28. National Council for Urban Economic Development (CUED)

<http://CUED.org/CUED/>

This organization for public sector economic development links urban site selectors, economic development practitioners, and researchers to useful information about industrial parks, tax rates, local leadership, climate, and other pertinent information for local economies that are seeking economic development assistance.

## Service Delivery and Policy Issues

## 29. American Public Transit Association

<http://www.apta.com/>

This site has information about every aspect of transportation and excellent links to federal and state agencies and organizations that deal with transportation issues, including links to all state departments of transportation.

## 30. COPS Home Page

<http://www.usdoj.gov/cops/index.html>

This home page of the Office of Community Oriented Policing Services is dedicated to helping communities fight crime by putting 100,000 additional officers on America's street and by promoting community policing strategies nationwide.

## 31. American Bar Association Juvenile Justice Center

<http://www.abanet.org/crimjust/juvjus/links.html>

From this site it is easy to access information about juvenile justice and other youth-related information. Crime statistics, advocacy tips, and legal resources are available here.

## 32. CECJ Juvenile Justice Links

<http://www.air-dc.org/cecp/links/jj.html>

Fact sheets and articles on juvenile justice issues, such as violent juvenile offenders, delinquency programs, and youth-oriented anti-crime programs, are available here along with links to the U.S. Department of Justice.

## 33. National Highway Traffic Safety Administration

<http://www.nhtsa.dot.gov/people/outreach/stateleg/bac.htm>

The State Legislative Fact Sheet contains information on blood alcohol concentrations (BAC) and driving a motor vehicle.

## 34. U.S. Charter Schools

<http://www.uscharterschools.org/>

All you might need to know about charter schools is available at this page, including Starting & Running a Charter School, Resource Directory and Links, State Information & Contacts, Charter School Profiles, and Search for Information.

**We highly recommend that you review our Web site for expanded information and our other product lines. We are continually updating and adding links to our Web site in order to offer you the most usable and useful information that will support and expand the value of your Annual Editions. You can reach us at: <http://www.dushkin.com/annualeditions/>.**



## Unit Selections

1. **The Federalist, No. 17**, Alexander Hamilton
2. **The Federalist, No. 45**, James Madison
3. **Nature of the American State**, James Bryce

## Key Points to Consider

- ❖ How does the picture of local governments provided by Bryce compare with American local governments today?
- ❖ Do you think that the observations of Hamilton, Madison, and Bryce are out of date by now? Why or why not?
- ❖ Students of politics frequently refer to the “historic” writings of Plato, Aristotle, Machiavelli, Hobbes, Locke, Rousseau, and others. Selections in this section are examples of early or historic writings on American politics. Why do you think that those who study politics so often look to the classics, even centuries after they were first written?
- ❖ Do you find the arguments and logic of *Federalist* No. 17 and No. 45 persuasive? Can you detect any flaws or mistakes?
- ❖ Which author do you find most interesting and helpful—Alexander Hamilton, James Madison, or James Bryce? Why?



## Links

[www.dushkin.com/online/](http://www.dushkin.com/online/)

4. **Anti-Federalist Papers**  
<http://www.constitution.org/afp/afp.htm>
5. **The Federalist Papers Online**  
<http://www.mcs.net/~knautzr/fed/fedpaper.html>

These sites are annotated on pages 4 and 5.